UNITED STATES DISTRICT COURT DISTRICT OF NEW JERSEY

IN RE: JOHNSON & JOHNSON TALCUM POWDER PRODUCTS MARKETING, SALES PRACTICES, AND PRODUCTS LIABILITY LITIGATION Civil Action No. 3:16-md-2738-FLW-LHG

MDL No. 2738

THIS DOCUMENT RELATES TO ALL CASES

THE PLAINTIFFS' STEERING COMMITTEE'S OMNIBUS BRIEF REGARDING DAUBERT LEGAL STANDARD AND SCIENTIFIC PRINCIPLES FOR ASSESSING GENERAL CAUSATION

TABLE OF CONTENTS

I. LEGAL STANDARD FOR ADMISSIBILITY OF EXPERT GENERAL CAUSATION OPINIONS
A. The Admissibility of Expert Testimony Under Fed. R. Evid. 7021
B. Differing and Competing Expert Opinions Are Left for the Jury – The Trial Court Must Only Assess Methodology
C. The Three Basic Inquiries for the Trial Court Under Fed. R. Evid. 702 And Third Circuit Precedent
1) Qualifications4
2) Reliability
3) Fit11
II. LEGAL AND SCIENTIFIC PRINCIPLES OF CAUSAL INFERENCE11
A. Causal Inference is a Matter of Judgement12
B. A Causal Inference Requires Examining the Totality of the Evidence and No Single Study Is Intended to Support Causation
C. Both Epidemiologic and Toxicologic Studies Have Value18
D. Basic Principles of Epidemiology20
1) Epidemiology Relies Largely on Observational Studies
 Study Results Are Evaluated for the Existence of an Observed Association 22
3) Study Results are Evaluated for Strength of Association
4) Study Results Are Evaluated for the Role of Chance, Bias and Confounding
a. Statistical Significance is Frequently Misunderstood27
b. Confidence Intervals Provide the Probable Range of Risk Estimates28
c. A Study's Power Reflects the Likelihood of an Association Being Statistically Significant
d. Confounding as a Source of Error in Epidemiologic Studies
E. The Law Related to Epidemiology and General Causation

- F. The Role of Biologic and Toxicological Evidence in Causal Determinations 34
- G. Scientific Certainty is Not the Burden of the Proponent of Expert Testimony 36

TABLE OF AUTHORITIES

Cases

Abarca v. Franklin Cty. Water Dist.,
761 F. Supp. 2d 1007 (E.D. Cal. 2011)12
Alexander v. Honeywell Int'l, Inc.,
No. 1:17 CV 504, 2018 WL 4220628 (N.D. Ohio Sept. 5, 2018)18
Beech Aircraft Corp. v. Rainey,
488 U.S. 153 (1988)
Brill v. Marandola,
540 F. Supp. 2d 563 (E.D. Pa. 2008)12
Buzzerd v. Flagship Carwash of Port St. Lucie, Inc.,
397 F. App'x 797 (3d Cir. 2010)6
D & D Assocs., Inc. v. Bd. of Educ. of N. Plainfield,
No. CIV.A. 03-1026 (MLC), 2006 WL 755984 (D.N.J. Mar. 20, 2006)6
Daubert v. Merrell Dow Pharm., Inc.,
43 F.3d 1311 (9th Cir. 1995)
Daubert v. Merrell Dow Pharm., Inc.,
509 U.S. 579 (1993) passim
Eghnayem v. Bos. Sci. Corp.,
57 F. Supp. 3d 658 (S.D.W. Va. 2014)
Elcock v. Kmart Corp.,
233 F.3d 734 (3d Cir. 2000) 6, 8, 19
Gannon v. United States,
292 F. App'x 170 (3d Cir. 2008)20
Gen. Elec. Co. v. Joiner,
522 U.S. 136, 118 S. Ct. 512, 139 L. Ed. 2d 508 (1997)14
Hamilton v. Emerson Elec. Co.,
133 F. Supp. 2d 360 (M.D. Pa. 2001)14
Heller v. Shaw Indus., Inc.,
167 F.3d 146 (3d Cir. 1999)
Holbrook v. Lykes Bros. S.S. Co.,
80 F.3d 777 (3d Cir. 1996)5
Holman Enterprises v. Fid. & Guar. Ins. Co.,
563 F. Supp. 2d 467 (D.N.J. 2008)14
In re Abilify (Aripiprazole) Prod. Liab. Litig.,

299 F. Supp. 3d 1291 (N.D. Fla. 2018)
In re Actos (Pioglitazone) Prod. Liab. Litig.,
2014 WL 60384 (W.D. La. Jan. 7, 2014)
In re Avandia Mktg.,
No. 2007-MD-1871, 2011 U.S. Dist. LEXIS 479 (E.D. Pa. 2011) 11, 20
In re Bextra & Celebrex Mktg. Sales Practices & Prod. Liab. Litig.,
524 F. Supp. 2d 1166 (N.D. Cal. 2007) 11, 12
In re Fosamax (Alendronate Sodium) Prod. Liab. Litig.,
No. CIV.A. 08-08, 2013 WL 1558690 (D.N.J. Apr. 10, 2013)20
In re Gabapentin Patent Litig.,
No. CIV.A. 00-2931, 2011 WL 12516763 (D.N.J. Apr. 8, 2011)14
In re Neurontin Mktg. & Sales Practices Litig.,
04-CV-10739-PBS, 2011 WL 3852254 (D. Mass. Aug. 31, 2011), aff'd, 712
F.3d 21 (1st Cir. 2013) 11, 16, 38
In re Paoli R.R. Yard PCB Litig.,
35 F.3d 717 (3d Cir. 1994)7
In re Phenylpropanolamine (PPA) Prod. Liab. Litig.,
289 F. Supp. 2d 1230 (W.D. Wash. 2003) 18, 33, 40
In re Rezulin Prod. Liab. Litig.,
369 F. Supp. 2d 398 (S.D.N.Y. 2005)12
In re Seroquel Products Liab. Litig.,
6:06-MD-1769-ORL-22D, 2009 WL 3806434 (M.D. Fla. June 18, 2009).13
In re TMI Litig.,
193 F.3d 613 (3d Cir. 1999)2
In re Tylenol (Acetaminophen) Mktg., Sales Practices, & Prod. Liab. Litig.,
198 F. Supp. 3d 446 (E.D. Pa. 2016)
In re Urethane Antitrust Litig.,
166 F. Supp. 3d 501 (D.N.J. 2016)
In re Zoloft (Sertraline Hydrochloride) Prod. Liab. Litig.,
26 F. Supp. 3d 449 (E.D. Pa. 2014) 11, 13, 21
In re Zoloft (Sertraline Hydrochloride) Prod. Liab. Litig.,
858 F.3d 787 (2017)
In re Zoloft (Sertralinehydrochloride) Prod. Liab. Litig.,
176 F. Supp. 3d 483 (E.D. Pa. 2016)15
In re: Tylenol (Acetaminophen) Mktg., Sales Practices, & Prod. Liab. Litig.,
No. 2436, 2016 WL 4039286 (E.D. Pa. July 28, 2016)
JVI, Inc. v. Truckform Inc.,

No. CIV. 11-6218 FLW, 2012 WL 6708169 (D.N.J. Dec. 26, 2012)5
Kannankeril v. Terminix Int'l, Inc.,
128 F.3d 802 (3d Cir. 1997)6, 9
Knight v. Kirby Inland Marine Inc.,
482 F.3d 347 (5th Cir. 2007)
Kumho Tire Co. v. Carmichael,
526 U.S. 137, 119 S. Ct. 1167, 143 L. Ed. 2d 238 (1999)
Lanzilotti by Lanzilotti v. Merrell Dow Pharm. Inc.,
No. CIV.A. 82-0183, 1986 WL 7832 (E.D. Pa. July 10, 1986)
Leake v. United States,
843 F. Supp. 2d 554 (E.D. Pa. 2011)15
Magistrini v. One Hour Martinizing Dry Cleaning,
180 F. Supp. 2d 584 (D.N.J. 2002) 13, 15, 18, 20
Mazur v. Merck & Co.,
742 F. Supp. 239 (E.D. Pa. 1990)
McMunn v. Babcock & Wilcox Power Generation Grp., Inc.,
No. 2:10CV143, 2014 WL 814878 (W.D. Pa. Feb. 27, 2014)
Milward v. Acuity Specialty Prod. Grp., Inc.,
639 F.3d 11 (1st Cir. 2011) passim
Montgomery Cty. v. Microvote Corp.,
320 F.3d 440 (3d Cir. 2003)
Norris v. Baxter Healthcare Corp.,
397 F.3d 878 (10th Cir. 2005)12
Oddi v. Ford Motor Co.,
234 F.3d 136 (3d Cir. 2000)
Perry v. United States,
755 F.2d 888 (11th Cir. 1985)13
Pineda v. Ford Motor Co.,
520 F.3d 237 (3d Cir. 2008)
Player v. Motiva Enterprises LLC,
No. CIV. 02-3216 (RBK), 2006 WL 166452 (D.N.J. Jan. 20, 2006)7
Pooshs v. Phillip Morris USA, Inc.,
287 F.R.D. 543 (N.D. Cal. 2012)
Primiano v. Cook,
598 F.3d 558 (9th Cir. 2010)
Rimbert v. Eli Lilly & Co.,
647 F.3d 1247 (10th Cir. 2011)12

Ruiz-Troche v. Pepsi Cola of Puerto Rico Bottling Co.,
161 F.3d 77 (1st Cir. 1998) 2, 4, 42
Schneider ex rel. Estate of Schneider v. Fried,
320 F.3d 396 (3d Cir. 2003)
Soldo v. Sandoz Pharm. Corp.,
244 F. Supp. 2d 434 (W.D. Pa. 2003)
Surace v. Caterpillar, Inc.,
111 F.3d 1039 (3d Cir. 1997)6
United States v. Mitchell,
365 F.3d 215 (3d Cir. 2004)
United States v. Velasquez,
64 F.3d 844 (3d Cir. 1995)10
Waite v. All Acquisition Corp.,
194 F. Supp. 3d 1298 (S.D. Fla. 2016)19
Wolfe v. McNeil-PPC, Inc.,
No. CIV.A. 07-348, 2011 WL 1673805 (E.D. Pa. May 4, 2011)38
Yates v. Ford Motor Co.,
113 F. Supp. 3d 841 (E.D.N.C. 2015)11

Other Authorities

Reference Manual on Scientific Evidence (3d ed. 2011)	passim
Restatement (Third) of Torts: Liability for Physical and Emotional Harm (2)	010).12

Rules

Fed. R. E	vid. 402	•••••	••••	2
Fed. R. E	vid. 702	1, 2	, 4,	, 6

The Plaintiffs' Steering Committee ("PSC") submits this omnibus brief in support of its motions to exclude the opinions and testimony of Defendants' experts. This omnibus brief, when read in conjunction with the accompanying expert-specific briefs, will assist the Court with the applicable *Daubert* legal standard for evaluating expert witness general causation opinions and legal and scientific principles pertaining to causal inference. As set forth in the accompanying expert-specific briefs, Defendants' expert witnesses have failed to satisfy the *Daubert* requirements as set forth herein.

I. LEGAL STANDARD FOR ADMISSIBILITY OF EXPERT GENERAL CAUSATION OPINIONS

A. The Admissibility of Expert Testimony Under Fed. R. Evid. 702

The admissibility of expert testimony is determined pursuant to Fed. R. Evid. 702, which incorporates the standards outlined by the United States Supreme Court in *Daubert v. Merrell Dow Pharm., Inc.*, 509 U.S. 579 (1993). Pursuant to this rule, a witness qualified as an expert in "scientific...knowledge" may testify thereto if: "(1) the testimony is based upon sufficient facts or data, (2) the testimony is the product of reliable principles and methods, and (3) the witness has applied the principles and methods reliably to the facts of the case."¹ As established by the Supreme Court, the trial court acts as a "gatekeeper" to the admission of expert

¹ Daubert, 509 U.S. at 592, 597.

scientific testimony under Fed. R. Evid. $702.^2$ The trial court must conduct a preliminary assessment "to ensure that any and all scientific testimony . . . is not only relevant, but reliable."³

B. Differing and Competing Expert Opinions Are Left for the Jury – <u>The Trial Court Must Only Assess Methodology</u>

The *Daubert* analysis focuses on the methodology underlying an expert's opinion, <u>not</u> the expert's conclusions.⁴ *Daubert* requires the proponent of the scientific evidence to show that the expert's conclusion has been arrived at "in a scientifically sound and methodologically reliable fashion," not that the expert's opinion or methodology is beyond reproach.⁵ Therefore, the focus of admissibility under *Daubert* is the reliability of the experts' methods, not the correctness of their conclusions.⁶ In other words, it is not the trial court's task to decide whether an

³ *Id*.

² *Id.* at 589.

⁴ *Id.* at 595.

⁵ *Ruiz-Troche v. Pepsi Cola of Puerto Rico Bottling Co.*, 161 F.3d 77, 85 (1st Cir. 1998); *In re TMI Litig.*, 193 F.3d 613, 665 (3d Cir. 1999) (explaining that plaintiffs "do not have to demonstrate to the judge by a preponderance of the evidence that the assessments of their experts are correct, they only have to demonstrate by a preponderance of evidence that their opinions are reliable" (citation omitted)).

⁶ Daubert, 509 U.S. at 585. See also Beech Aircraft Corp. v. Rainey, 488 U.S. 153, 1969 (1988); Fed. R. Evid. 402.

expert's conclusions are *correct*.⁷ The trial court is not empowered "to determine which of several competing scientific theories has the best province."⁸ As long as the expert's testimony falls within "the range where experts may reasonably differ," then it is up to the jury to decide among the competing views.⁹

The trial court's role under *Daubert* is to ensure that "the expert in the courtroom employs the same level of intellectual rigor that characterizes the practice of an expert in the relevant field."¹⁰ The trial court, as gatekeeper, should require nothing less to protect against junk science from confusing jurors, and to assure that

⁷ *Daubert v. Merrell Dow Pharm., Inc.*, 43 F.3d 1311, 1318 (9th Cir. 1995) (*Daubert* II) ("[T]he *Daubert* test "is not the correctness of the expert's conclusion but the soundness of his methodology.").

⁸ *Milward v. Acuity Specialty Prod. Grp., Inc.*, 639 F.3d 11, 15 (1st Cir. 2011) (internal quotation marks and citations omitted)

⁹ *Kumho Tire Co. v. Carmichael*, 526 U.S. 137, 153, 119 S. Ct. 1167, 143 L. Ed. 2d 238 (1999); *In re: Tylenol (Acetaminophen) Mktg., Sales Practices, & Prod. Liab. Litig.*, No. 2436, 2016 WL 4039286, at *2 (E.D. Pa. July 28, 2016) ("Fed. R. Evid. 702 and *Daubert* put their faith in an adversary system designed to expose flawed expertise."); *United States v. Mitchell*, 365 F.3d 215, 244–45 (3d Cir. 2004) (citations omitted) ("As long as an expert's scientific testimony rests upon 'good grounds, based on what is known,' it should be tested by the adversary process—competing expert testimony and active cross–examination—rather than excluded from jurors' scrutiny for fear that they will not grasp its complexities or satisfactorily weigh its inadequacies."); *In re Urethane Antitrust Litig.*, 166 F. Supp. 3d 501 (D.N.J. 2016) ("in serving the "gatekeeper function" and assessing the reliability of an expert's methodology, the Court must be mindful that in order to be admissible, a scientific method need not be the "best" method or one that is demonstrably correct. "Rather, the test is whether the 'particular opinion is based on valid reasoning and reliable methodology.")

¹⁰ *Kumho Tire Co.*, 526 U.S. at 150–151.

science in the courtroom meets threshold reliability standards.¹¹ But the converse is also true: the trial court should not impose standards that exceed what is expected and practiced in the expert's field.¹²

C. The Three Basic Inquiries for the Trial Court Under Fed. R. Evid. <u>702 And Third Circuit Precedent</u>

The Third Circuit has distilled Fed. R. Evid. 702 down to three basic inquiries: qualifications, reliability, and fit.¹³

1) **Qualifications**

The first requirement mandates that the expert witness must have specialized expertise on the subject matter at hand so they can provide both insightful and relevant testimony.¹⁴ The Third Circuit has held that "a broad range of knowledge, skills, and training [will] qualify an expert."¹⁵

Whether an expert is the best qualified person to testify on a given matter goes to the weight of the evidence rather than admissibility, and weight decisions should be left to the jury.¹⁶ "However, at a minimum, a proffered expert witness must

¹¹ Daubert, 509 U.S. at 595.

¹² *Ruiz-Troche*, 161 F.3d at 86.

¹³ *JVI, Inc. v. Truckform Inc.*, No. CIV. 11-6218 FLW, 2012 WL 6708169, at *4 (D.N.J. Dec. 26, 2012) (Wolfson, F.) (quotations and citation omitted).

¹⁴ Pineda v. Ford Motor Co., 520 F.3d 237, 244 (3d Cir. 2008).

¹⁵ *Id.* (citation and quotations omitted).

¹⁶ *Holbrook v. Lykes Bros. S.S. Co.*, 80 F.3d 777, 782 (3d Cir. 1996) ("Because of our liberal approach to admitting expert testimony, most arguments about an expert's

possess skill or knowledge greater than the average layman."¹⁷ "If the expert meets liberal minimum qualifications, then the level of the expert's expertise goes to credibility and weight, not admissibility.").¹⁸ However, while an expert may be qualified in some areas, the expert may not be qualified to testify to specific topics outside his or her area of expertise.¹⁹ Any testimony outside the expert's area of expertise must be stricken. For example, an expert qualified to testify regarding the use of polarized light microscopy (PLM) in the evaluation of talcum powder, but has no expertise in other types of analysis such as Raman spectroscopy or transmission electron microscopy (TEM), may not testify to the strengths or weaknesses of a type of analysis for which they have no experience or expertise.²⁰

qualifications relate more to the weight to be given the expert's testimony than to its admissibility. Thus, witnesses may be competent to testify as experts even though they may not, in the court's eyes, be the 'best' qualified. Who is 'best' qualified is a matter of weight upon which reasonable jurors may disagree.").

¹⁷ Elcock v. Kmart Corp., 233 F.3d 734, 746 (3d Cir. 2000).

¹⁸ Kannankeril v. Terminix Int'l, Inc., 128 F.3d 802, 809 (3d Cir. 1997).

¹⁹ Surace v. Caterpillar, Inc., 111 F.3d 1039, 1056 (3d Cir. 1997); Buzzerd v. Flagship Carwash of Port St. Lucie, Inc., 397 F. App'x 797, 800 (3d Cir. 2010) (affirming exclusion of proffered expert testimony, in part because the witness "articulated no expertise in the field of aerodynamics or air flow"); see D & D Assocs., Inc. v. Bd. of Educ. of N. Plainfield, No. CIV.A. 03-1026 (MLC), 2006 WL 755984, at *3 (D.N.J. Mar. 20, 2006) ("If an expert's area of expertise is adjacent to, but not actually encompassing, the subject matter of his testimony, he may be deemed unqualified.").

²⁰ See, e.g., Player v. Motiva Enterprises LLC, No. CIV. 02-3216 (RBK), 2006 WL 166452, at *5 (D.N.J. Jan. 20, 2006) (finding that an expert who was experience in

2) <u>Reliability</u>

Next, the expert's testimony must be reliable.²¹ In other words, the expert's opinion must be based on the methods and procedures of science rather than on subjective belief or unsupported speculation; the expert must have good grounds for his or her belief. An assessment of the reliability of scientific evidence under Fed. R. Evid. 702 requires a determination as to its scientific validity.

To determine if an expert's testimony is indeed reliable, the Third Circuit has provided some factors district courts should consider:

[(1)] whether a method consists of a testable hypothesis; (2) whether the method has been subject to peer review; (3) the known or potential rate of error; (4) the existence and maintenance of standards controlling the technique's operation; (5) whether the method is generally accepted; (6) the relationship of the technique to methods which have been established to be reliable; (7) the qualifications of the expert witness testifying based on the methodology; and (8) the non-judicial uses.²²

appraising uncontaminated properties was unqualified to provide an opinion on the value of contaminated properties).

²¹ In re Paoli R.R. Yard PCB Litig., 35 F.3d 717, 744 (3d Cir. 1994) ("This does not mean that plaintiffs have to prove their case twice—they do not have to demonstrate to the judge by a preponderance of the evidence that the assessments of their experts are *correct*, they only have to demonstrate by a preponderance of evidence that their opinions are *reliable*." (emphasis in original) (italics added)). "[A]n expert is permitted wide latitude to offer opinions, including those that are not based on firsthand knowledge or observation." *Daubert*, 509 U.S. at 592.).

²² Schneider ex rel. Estate of Schneider v. Fried, 320 F.3d 396, 405 (3d Cir. 2003) (citation omitted).

The Third Circuit has explained that this list is non-exclusive and trial courts do not need to apply each factor in every single case.²³ In addition, reviewing these factors is also not a simple analysis and a tally of how many of them end up in a party's favor.²⁴ Rather, in determining whether to admit an expert's opinion, a trial court must thoroughly assess "whether the 'particular opinion is based on valid reasoning and reliable methodology."²⁵ Finally, the trial court does not have to focus on the conclusions the expert's methodologies create because that is a job for the jury.²⁶

Additionally, "[w]here there are other factors that demonstrate the reliability of the expert's methodology, an expert opinion should not be excluded simply

²³ *Elcock*, 233 F.3d at 746.

²⁴ *Heller v. Shaw Indus., Inc.*, 167 F.3d 146, 152 (3d Cir. 1999) ("In this regard, a party seeking to exclude (or to admit) expert testimony must do more than enumerate the factors from *Daubert* (and the additional ones from *Paoli*, discussed below) and tally the number that are or are not met by a particular expert's testimony.").

²⁵ See Oddi v. Ford Motor Co., 234 F.3d 136, 145–46 (3d Cir. 2000) (citation omitted).

²⁶ See Kannankeril, 128 F.3d at 807 ("Our inquiry focuses on principles and methodology and not on the conclusions they generate. The analysis of the conclusions themselves is for the trier of fact when the expert is subjected to cross-examination.") (citations omitted); *In re Actos (Pioglitazone) Prod. Liab. Litig.*, 2014 WL 60384, at *8 (W.D. La. Jan. 7, 2014) ("an expert can and does exercise his or her judgment and if he or she gives reasons for that decision and a full explanation for those choices, disagreement with those choice becomes a matter for the trier of fact.").

because there is no literature on point."²⁷ Furthermore, the method used by the expert does not always have to be correct. The method just needs to be reliable.²⁸

The expert, however, must have good grounds for his or her opinion.²⁹ Courts in the Third Circuit should not strictly apply this reliability requirement.³⁰ A trial court cannot exclude a novel method of expert testimony so long as the method the expert employs and its application of that method are reliable.³¹ Whether or not a court should admit an expert's opinion, depends on "whether the 'particular opinion is based on valid reasoning and reliable methodology."³² And if a court believes

²⁷ Schneider ex rel. Estate of Schneider, 320 F.3d at 406.

²⁸ *Pineda*, 520 F.3d at 247 ("While a litigant has to make more than a *prima facie* showing that his expert's methodology is reliable, we have cautioned that the evidentiary requirement of reliability is lower than the merits standard of correctness.") (citations and quotations omitted); *see also Heller*, 167 F.3d at 152 ("Put differently, an expert opinion must be based on reliable methodology and must reliably flow from that methodology and the facts at issue—but it need not be so persuasive as to meet a party's burden of proof or even necessarily its burden of production."); *see also Kannankeril*, 128 F.3d at 807.

²⁹ Schneider ex rel. Estate of Schneider, 320 F.3d at 404 ("[T]he expert must have good grounds for his o[r] her belief.") (quotations omitted).

³⁰ United States v. Velasquez, 64 F.3d 844, 849–50 (3d Cir. 1995) ("We have cautioned, however, against applying the reliability requirement too strictly, explaining that the reliability requirement must not be used as a tool by which the court excludes all questionably reliable evidence. The ultimate touchstone of admissibility is helpfulness to the trier of fact.") (quotations and citation omitted).

³¹ *Heller*, 167 F.3d at 153 ("[T]he district court could not exclude the testimony simply because the conclusion was 'novel' if the methodology and the application of the methodology were reliable.") (citation omitted).

³² *Oddi*, 234 F.3d at 145–46 (citation omitted).

that the expert's opinion does not make sense based on the data in the case, it can properly exclude it.³³

Focusing on extremely limited evidence, or ignoring the totality of available relevant scientific proof, renders an expert opinion unreliable and scientifically unsound.³⁴ There is significant support across the country finding expert testimony unreliable if the expert fails to consider contrary evidence. "An expert's opinion may be unreliable if he fails to account for contrary scientific literature and instead 'selectively chooses his support from the scientific landscape."³⁵

³³ *Id.* at 146 ("A court may conclude that there is simply too great a gap between the data and the opinion proffered.") (citations and quotations omitted).

³⁴ In re Neurontin Mktg. & Sales Practices Litig., 04-CV-10739-PBS, 2011 WL 3852254, at *34 (D. Mass. Aug. 31, 2011), aff'd, 712 F.3d 21 (1st Cir. 2013) (excluding expert's testimony where it was found that the expert "reache[d] his opinion by first identifying his conclusion . . . and then cherry-picking observational studies that support his conclusion and rejecting or ignoring the great weight of the evidence that contradicts his conclusion." (citing *In re Bextra & Celebrex Mktg. Sales Practices & Prod. Liab. Litig.*, 524 F. Supp. 2d 1166, 1176 (N.D. Cal. 2007) (emphasis added)); *Yates v. Ford Motor Co.*, 113 F. Supp. 3d 841, 858 (E.D.N.C. 2015); *see also In re Zoloft (Sertraline Hydrochloride) Prod. Liab. Litig.*, 26 F. Supp. 3d 449 (E.D. Pa. 2014) (finding expert's opinion not reliable or scientifically sound because the expert failed to account adequately for contrary evidence (citing *In re Avandia Mktg.*, No. 2007-MD-1871, 2011 U.S. Dist. LEXIS 479, at *9 (E.D. Pa. 2011)).

³⁵ In re Zoloft, 26 F. Supp. 3d at 449; Brill v. Marandola, 540 F. Supp. 2d 563 (E.D. Pa. 2008); In re Bextra and Celebrex Marketing Sales Practices and Product Liability Litigation, 524 F. Supp. 2d at 1176; In re Rezulin Prod. Liab. Litig., 369 F. Supp. 2d 398, 425 & n. 164 (S.D.N.Y. 2005); Eghnayem v. Bos. Sci. Corp., 57 F. Supp. 3d 658, 676 (S.D.W. Va. 2014) (quoting In re Rezulin Products Liability Litigation, 369 F. Supp. 2d at 425 (emphasis added and internal citations omitted) "[I]f the relevant scientific literature contains evidence tending to refute the expert's

"[T]he reliability of an expert's opinion should be seriously questioned when it is shown that the expert formed his or her opinion prior to reviewing scientific evidence, and, thereafter, merely **cherry-picked evidence** favorable to that opinion."³⁶

In fact, many courts have identified certain methodological flaws as "red flags" that support exclusion of expert testimony on *Daubert* grounds, in addition to "cherry picking." These include: 1) improper extrapolation; 2) reliance on anecdotal

theory and the expert does not acknowledge or account for that evidence, the expert's opinion is unreliable."); see also Norris v. Baxter Healthcare Corp., 397 F.3d 878, 886 (10th Cir. 2005) (affirming exclusion of expert testimony that failed to account for epidemiological evidence); Pooshs v. Phillip Morris USA, Inc., 287 F.R.D. 543, 546 (N.D. Cal. 2012) ("A methodology may not be reliable if an expert fails to address and exclude alternative explanations for the data on which he bases his findings or rejects studies reporting contrary empirical findings."); Abarca v. Franklin Cty. Water Dist., 761 F. Supp. 2d 1007, 1066 n.60 (E.D. Cal. 2011) ("A scientist might well pick data from many different sources to serve as circumstantial evidence for a particular hypothesis, but a reliable expert would not ignore contrary data, misstate the findings of others, make sweeping statements without support, and cite papers that do not provide the support asserted." (internal citations omitted)); Rimbert v. Eli Lilly & Co., 647 F.3d 1247 (10th Cir. 2011) ("[A]n expert who chooses to completely ignore significant contrary epidemiological evidence in favor of focusing solely on non-epidemiological studies that support her conclusion engages in a methodology that courts find unreliable.").

³⁶ In re Seroquel Products Liab. Litig., 6:06-MD-1769-ORL-22D, 2009 WL 3806434, at *5 (M.D. Fla. June 18, 2009) ("A scientist who has a formed opinion as to the answer he is going to find before he even begins his research may be less objective than he needs to be in order to produce reliable scientific results." (citing *Perry v. United States*, 755 F.2d 888, 892 (11th Cir. 1985) (emphasis added))); *In re Zoloft*, 26. F. Supp. 3d 461.

evidence; 3) insufficient information about the case; 4) failure to consider other possible causes;³⁷ 5) lack of testing; and 6) subjectivity.³⁸

3) <u>Fit</u>

The last part of the Third Circuit's trilogy regarding admission of expert testimony is whether the expert's testimony fits, which means that it is relevant to the case at bar and will help a juror in reaching their final decision.³⁹

II. LEGAL AND SCIENTIFIC PRINCIPLES OF CAUSAL INFERENCE

Applying Daubert in phased litigation such as this, the PSC's experts are only

required to proffer testimony on the issue of general causation. General causation

³⁷ *Heller*, 167 F.3d at 156 (finding that an expert's testimony "should not be excluded because he or she has failed to rule out every possible alternative cause of a plaintiff's illness," but should only be ruled out if he or she fails to rule out obvious alternative explanations (emphasis added)).

³⁸ Oddi, 234 F.3d at 158 (3d Cir. 2000) (holding that an expert's *ipse dixit* does not withstand *Daubert's* scrutiny); *Magistrini v. One Hour Martinizing Dry Cleaning*, 180 F. Supp. 2d 584, 595 (D.N.J. 2002) citing *Gen. Elec. Co. v. Joiner*, 522 U.S. 136, 146, 118 S. Ct. 512, 139 L. Ed. 2d 508 (1997) ("nothing in either *Daubert* or the Federal Rules of Evidence requires a district court to admit opinion evidence that is connected to existing data only by the *ipse dixit* of the expert."); *Montgomery Cty. v. Microvote Corp.*, 320 F.3d 440, 448 (3d Cir. 2003) (citing *Joiner*, 522 U.S. at 146); *In re Gabapentin Patent Litig.*, No. CIV.A. 00-2931, 2011 WL 12516763, at *10 (D.N.J. Apr. 8, 2011); *Hamilton v. Emerson Elec. Co.*, 133 F. Supp. 2d 360, 370 (M.D. Pa. 2001) ("*ipse dixit* is defined in Black's Law Dictionary as 'a bare assertion resting on the authority of an individual.' Black's Law Dictionary 828 (6th Ed. 1990)."); *Holman Enterprises v. Fid. & Guar. Ins. Co.*, 563 F. Supp. 2d 467, 470 (D.N.J. 2008).

³⁹ See Schneider ex rel. Estate of Schneider, 320 F.3d at 404 ("[R]ule 702 requires that the expert testimony must fit the issues in the case.).

exists when a substance is <u>capable</u> of causing a disease. In contrast, specific causation exists when exposure to an agent caused an individual plaintiff's disease.⁴⁰

If an exposure to a talcum powder product is capable of causing ovarian cancer in susceptible humans, the general causation requirement is met; it is not necessary that the exposure cause ovarian cancer in all, or most, people. By way of analogy, it is accepted that tobacco smoke causes lung cancer, even though many long-term smokers do not develop lung cancer.

A. <u>Causal Inference is a Matter of Judgement</u>

Scientists recognize that determining causal probability should not be regarded as an experimental or epidemiological result. Rather, it is a "judgment" made about the totality of experimental or epidemiological data.

"Drawing causal inference . . . requires judgment and searching analysis based on biology, of why a factor or factors may be absent despite a causal relationship, and vice versa."⁴¹ As this judgment is a scientific determination, it can evolve "as

⁴⁰ *Magistrini*, 180 F. Supp. 2d at 590. *See also In re Zoloft (Sertralinehydrochloride) Prod. Liab. Litig.*, 176 F. Supp. 3d 483, 491 (E.D. Pa. 2016); *see also Leake v. United States*, 843 F. Supp. 2d 554, 558 (E.D. Pa. 2011) ("In toxic tort cases, a plaintiff must demonstrate that the substance at issue is capable of causing the observed harm (general causation), and that the substance actually caused the harm suffered by the plaintiff (specific causation).") (citations and footnote omitted); Restatement (Third) of Torts: Liability for Physical and Emotional Harm [hereinafter Restatement] § 28 cmt. c(3) (2010) (emphasis added).

⁴¹ *Reference Manual on Scientific Evidence*, Fed. Judicial Ctr. (3d ed. 2011) (hereinafter *Ref. Man.*) at 600.

new evidence develops" because "the scientific enterprise must always remain open to reassessing the validity of past judgments."⁴² The judgment of whether to draw a causal inference can lead to disagreement amongst experts in the field.⁴³ This interpretation of scientific studies "can produce legitimate disagreement among experts, and there is no mechanical procedure for resolving such differences of opinion. In the end, deciding whether associations are causal typically is not a matter of statistics alone, but also rests on scientific judgment."⁴⁴

B. A Causal Inference Requires Examining the Totality of the Evidence and No Single Study Is Intended to Support Causation

Scientists believe that assessing causation requires considering and evaluating the totality of the evidence. "Scientific inference typically requires consideration of numerous findings, which, when considered alone, may not individually prove the contention."⁴⁵ This is how science outside of the courtroom functions. Only through

⁴² *Id.* at 598.

⁴³ See, example e.g., In re Neurontin Mktg., Sales Practices, & Prod. Liab. Litig., 612 F. Supp. 2d 116, 149 (D. Mass. 2009) (causation supported by biologic plausibility notwithstanding the "robust debate in the scientific community" regarding the proposed mechanism).

⁴⁴ *Ref. Man.* at 222.

⁴⁵ *Id.* at 19–20; *see also Milward*, 639 F.3d at 26 (reversing the district court's exclusion of expert testimony based on an assessment of the contribution of individual studies to an assessment of causation and finding that the "weight of the evidence" properly supported the expert's opinion that exposure to benzene can cause acute promyelocytic leukemia).

the accumulation of scientific evidence, may a scientist infer causation. There is

simply no definitive check-list or magic formula for making scientific judgments.

As explained in the Reference Manual on Scientific Evidence:

It appears that many of the most well-respected and prestigious scientific bodies (such as the International Agency for Research on Cancer (IARC), the Institute of Medicine, the National Research Council, and the National Institute for Environmental Health Sciences) consider all the relevant available scientific evidence, taken as a whole, to determine which conclusion or hypothesis regarding a causal claim is best supported by the body of evidence. In applying the scientific method, scientists do not review each scientific study individually for whether by itself it reliably supports the causal claim being advocated or opposed.⁴⁶

As have numerous other courts, the Third Circuit has endorsed an expert's use

of the "weight of the evidence" approach to assessing the "totality" of evidence for

evaluating general causation.⁴⁷ As detailed in the PSC's *Daubert* submissions, the

⁴⁶ *Ref. Man.* A primary source of authority for this brief is the *Reference Manual on Scientific Evidence*, published by the Federal Judicial Center. The Federal Judicial Center is the research and education agency of the federal judicial system. It was established by Congress in 1967 (28 U.S.C. §§ 620-629 (2015)), on the recommendation of the Judicial Conference of the United States, with the mission to "further the development and adoption of improved judicial administration in the courts of the United States." *Id.* at xiii-xvi; *see also* Federal Judicial Center, http://www.fjc.gov (last visited Nov. 15, 2018). The PSC refers to the *Reference Manual* (in addition to case law) throughout this brief because it is designed to assist judges on science issues, including *Daubert*.

⁴⁷ See In re Zoloft (Sertraline Hydrochloride) Prod. Liab. Litig., 858 F.3d 787, 796– 797 (2017) (citing *Milward*, 639 F.3d at 17 ("[t]he court treated the separate evidentiary components of [the expert's] analysis atomistically, as though his ultimate opinion was independently supported by each."); *see also Magistrini*, 180 F. Supp. 2d at 607; *In re Tylenol (Acetaminophen) Mktg., Sales Practices, & Prod. Liab. Litig.*, 198 F. Supp. 3d 446, 458 (E.D. Pa. 2016); *In re Phenylpropanolamine*

PSC's experts base their general causation opinions on multiple lines of scientific evidence, including, but certainly not limited to epidemiologic evidence.

To better aid scientists in their quest to infer causation, Sir Austin Bradford Hill suggested various factors one could consider to infer causation from association.⁴⁸ Hill proposed that consideration of nine "viewpoints" would assist scientists to assess causal relationships.⁴⁹ These guidelines are "employed only after a study finds an association to determine whether that association reflects a true causal relationship."⁵⁰

⁵⁰ *Id.* at 598-99.

⁽*PPA*) *Prod. Liab. Litig.*, 289 F. Supp. 2d 1230, 1242 (W.D. Wash. 2003) (rejecting defense *Daubert* challenges which "isolate these sources [of evidence] rather than considering the whole"); *Alexander v. Honeywell Int'l, Inc.*, No. 1:17 CV 504, 2018 WL 4220628 (N.D. Ohio Sept. 5, 2018); *In re Seroquel Prod. Liab. Litig.*, 2009 WL 3806435; *McMunn v. Babcock & Wilcox Power Generation Grp., Inc.*, No. 2:10CV143, 2014 WL 814878 (W.D. Pa. Feb. 27, 2014); *In re Abilify (Aripiprazole) Prod. Liab. Litig.*, 299 F. Supp. 3d 1291 (N.D. Fla. 2018); *Waite v. AII Acquisition Corp.*, 194 F. Supp. 3d 1298 (S.D. Fla. 2016).

⁴⁸ Austin Bradford Hill, *The Environment and Disease: Association or Causation?*, 58 Proc. Royal Soc'y Med. 295 (1965), see attached as **Exhibit A**; David E. Lilienfeld, et al., FOUNDATIONS OF EPIDEMIOLOGY 263-266 (3d ed. 1994) (further explaining Bradford-Hill criteria), see attached as **Exhibit B**.

⁴⁹ *Id.* The nine viewpoints are: strength or frequency of the association; the consistency of the association in varied circumstances; the specificity of the association; the temporal relationship between the disease and the posited cause; the dose response curve between them; the biological plausibility of the causal explanation given existing scientific knowledge; the coherence of the explanation with generally known facts about the disease; the experimental data that relates to it; and the existence of analogous causal relationships. *Ref. Man.* at 600.

The Third Circuit has endorsed the use of the Hill guidelines as a generally reliable methodology.⁵¹ Numerous legal authorities recognize that the Bradford-Hill criteria require evaluation of all the evidence, with no one factor being dispositive.⁵² "There is no formula or algorithm that can be used to assess whether a causal inference is appropriate based on these guidelines. One of more factors may be

⁵¹ See Gannon v. United States, 292 F. App'x 170, 172–73 (3d Cir. 2008); In re Zoloft, 858 F.3d at 796 (citing Milward, 639 F.3d at 17) (Bradford Hill criteria is "neither exhaustive nor a necessary list); see also In re Fosamax (Alendronate Sodium) Prod. Liab. Litig., No. CIV.A. 08-08, 2013 WL 1558690, at *2 (D.N.J. Apr. 10, 2013); In re Tylenol (Acetaminophen) Marketing, Sales Practices, and Products Liability Litigation, 198 F. Supp. 3d at 455; In re Avandia Marketing, Sales Practices and Products Liability Litigation, 2011 WL 13576, at *3 ("Bradford-Hill criteria are used to assess whether an established association between two variables actually reflects a causal relationship.")

⁵² See Magistrini, 180 F. Supp. 2d at 593 ("[O]ne or more of the factors may be absent even where a causal relationship exists and ... no factor is a sine qua non of causation); In re Fosamax (Alendronate Sodium) Products Liability Litigation, 2013 WL 1558690, at *4 (denving motion to preclude plaintiffs' expert on general causation because, as here, the expert considered the Bradford Hill factors, and the criticisms went to the weight, not admissibility of the testimony, concluding, "Defendant is free to address these issues on cross-examination..."); In re Zoloft (Sertraline Hydrochloride) Products Liability Litigation, 26 F. Supp. 3d at 463 (An expert need not consider or satisfy all criteria in order to support a causal inference."); Milward, 639 F.3d at 18; see also Carl F. Cranor et. al., Judicial Boundary Drawing and the Need for Context-Sensitive Science in Toxic Torts After Daubert v. Merrell Dow Pharmaceuticals, Inc., 16 VA. ENVTL. L.J. 1, 42–49 (1996) (explaining Hill's criteria are not rules but considerations for arriving at best explanation of evidence), attached as Exhibit C; Sheldron Krimsky, The Weight of the Scientific Evidence in Policy and Law, 95 AM. J. PUBLIC HEALTH S129, S129 (2005) (weight-of-the-evidence methodology mandates that "all scientific evidence that is relevant to the status of a causal hypothesis is taken into account."), attached as **Exhibit D**.

absent even when a true causal relationship exists."⁵³ Hill himself rejected "hardand-fast rules of evidence that must be obeyed before we accept cause and effect."⁵⁴ As the Restatement explains: "No algorithm exists for applying the Hill guidelines to determine whether an association truly reflects a causal relationship or is spurious."⁵⁵ Rather, the Bradford-Hill criteria reflects a "weight of the evidence" approach that involves exercising scientific judgment to arrive at the best explanation, taking into account "all of the relevant available evidence."⁵⁶

⁵³ *Ref. Man.* at 600.

⁵⁴ Hill in fact concluded:

What I do not believe – and this has been suggested – is that we can usefully lay down some hard-and-fast rules of evidence that must be obeyed before we accept cause and effect. None of my nine viewpoints can bring indisputable evidence for or against the cause-and-effect hypothesis and none can be required as a sine qua non. What they can do, with greater or less strength, is to help us to make up our minds on the fundamental question – is there any other way of explaining the set of facts before us, is there any other answer equally, or more likely than cause and effect?

Hill, supra, at 299.

⁵⁵ *Restatement Third* § 28 cmt. c(3).

⁵⁶ *Milward*, 639 F.3d at 23.

C. Both Epidemiologic and Toxicologic Studies Have Value

To determine the effect of an agent in humans, observational studies have some limitations that *in vitro* studies and toxicology models based on live animal studies can overcome.⁵⁷

In vitro studies or studies in cell culture may be conducted and are an important part of the totality of the evidence and the determination of general causation.⁵⁸ According to the *Reference Manual*, "the criteria of reliability for an in vitro test include the following: (1) whether the test has come through a published protocol in which many laboratories used the same in vitro method on a series of unknown compounds prepared by a reputable organization (such as the National Institutes of Health (NIH) or the International Agency for Research on Cancer (IARC)) to determine if the test consistently and accurately measures toxicity . . . and (3) whether the test is predictive of in vivo outcomes related to the same cell or target organ system.⁵⁹

Animal studies may also be conducted as actual experiments with researchers exercising total control over study conditions, including agent exposure and subject

⁵⁷ *Ref. Man.* at 563-564.

⁵⁸ *Id.* at 623, 674.

⁵⁹ *Id.* at 649.

participation.⁶⁰ Animal studies can avoid the issue of confounding and do not have the same ethical considerations required of studies in human populations.⁶¹ Animal studies also have limitations in that their results cannot always be extrapolated to human populations and the agent dosing used in animal studies does not always translate to human exposure.⁶² While not always a perfect solution, "animal studies often provide useful information about pathological mechanisms and play a complementary role to epidemiology by assisting researchers in framing hypotheses and in developing study designs for epidemiologic studies."⁶³

Generally speaking, if results from both epidemiologic and toxicologic studies have been produced, "no universal rules exist for how to interpret or reconcile them."⁶⁴ However, both can be considered—"careful assessment of the methodological validity and power of the epidemiologic evidence must be undertaken, and the quality of the toxicologic studies and the questions of interspecies extrapolation and dose–response relationship must be considered."⁶⁵

- ⁶⁰ *Id.* at 563.
- ⁶¹ *Id*.
- ⁶² *Id*.
- ⁶³ *Id*.
- ⁶⁴ *Id.* at 564.
- ⁶⁵ *Id.* at 564-565.

In this litigation, pathology evidence, animal studies, research on biologic mechanisms, *in* vitro tissue studies and epidemiologic research all demonstrate the carcinogenic effect of exposure to talcum powder when applied to the genital area. According to the *Reference Manual*, when this is the case, "an expert's opinion about causation in a particular case is much more likely to be true."⁶⁶

D. <u>Basic Principles of Epidemiology</u>

Basic principles of epidemiology are at issue in assessing general causation under *Daubert. Daubert* motions will use terms like "relative risk," "statistical significance," "confidence intervals," "sample size," "power," "bias," "chance," "confounding," and "association." Understanding these concepts is critical to properly interpret the human epidemiologic studies, the causation evidence in this case and the *Daubert* motions. These concepts and their implications are frequently misunderstood particularly in products liability litigation. To assist this Court, the PSC has set forth below a brief overview of basic principles of epidemiology.

1) Epidemiology Relies Largely on Observational Studies

Epidemiology examines the "incidence, distribution, and etiology of disease."⁶⁷ Researchers are ethically prevented from knowingly exposing people to an agent suspected to be harmful. Accordingly, based on well-over a decade of

⁶⁶ *Id.* at 674.

⁶⁷ *Id.* at 551.

medical literature, it is clear that talcum powder is viewed as a potential cause of ovarian cancer. Therefore, the epidemiologic studies pertaining to general causation in this case are necessarily "observational.⁶⁸ Another relevant concept, particularly with clinical medicine, is that of "risk factor." The National Cancer Institute defines a risk factor as "something that increases the chance of developing a disease." A cause and effect relationship exists for a risk factor when a plausible mechanism can be identified.⁶⁹ The perineal use of talcum powder is frequently reported in the medical literature as a risk factor for epithelial ovarian cancer.⁷⁰

In an observational study, "the investigator identifies a group of subjects who have been exposed [to an agent] and compares their rate of disease... with that of an unexposed group."⁷¹ The most common types of observational studies are cohort

⁷¹ *Ref. Man.* at 556.

⁶⁸ *Id.* at 555–56.

⁶⁹ Vitonis, Allison F., Linda Titus-Ernstoff, and Daniel W. Cramer. 2011. "Assessing Ovarian Cancer Risk When Considering Elective Oophorectomy at the Time of Hysterectomy." *Obstetrics and Gynecology* 117 (5): 1042–50. https://doi.org/10.1097/AOG.0b013e318212fcb7, attached as **Exhibit E.**

⁷⁰ Hunn, Jessica and Gustavo C. Rodriguez. 2012. "Ovarian Cancer: Etiology, Risk Factors, and Epidemiology." Clinical Obstetrics and Gynecology 55 (1): 3–23, attached as **Exhibit F**; Mallen, AR, MK Townsend, and SS Tworoger. 2018. "Risk Factors for Ovarian Carcinoma." Hematology/Oncology Clinics of North America, attached as **Exhibit G**; Park, Hyo K., Joellen M. Schildkraut, Anthony J. Alberg, Elisa V. Bandera, Jill S. Barnholtz-Sloan, Melissa Bondy, Sydnee Crankshaw, et al. 2018. "Benign Gynecologic Conditions Are Associated with Ovarian Cancer Risk in African-American Women: A Case–Control Study." Cancer Causes & Control, September., attached as **Exhibit H.**

studies and case-control studies.⁷² "The difference between cohort studies and casecontrol studies is that cohort studies measure and compare the incidence of disease in the exposed and unexposed ("control") groups, while case-control studies measure and compare the frequency of exposure in the group with the disease (the "cases") and the group without the disease (the "controls")."⁷³

2) Study Results Are Evaluated for the Existence of an <u>Observed Association</u>

"An association between exposure to an agent and disease exists when they occur together more frequently than one would expect by chance."⁷⁴ A causal relationship is one possible explanation for an observed association between an exposure and a disease. However, a causal relationship is just one of several possible explanations for an observed association that must be considered in a search for the most likely explanation. Expressing and interpreting the existence and magnitude of an association involves the concepts of "relative risk," and "odds ratio."⁷⁵ Each of these measurements of association examines the degree to which the risk of disease increases when individuals are exposed to an agent."⁷⁶

⁷² *Id*.

⁷³ *Id.* at 557.

⁷⁴ *Id.* at 662.

⁷⁵ *Id.* at 566.

⁷⁶ Id.

3) <u>Study Results are Evaluated for Strength of Association</u>

The strength of the association between an agent and a disease can be expressed using the relative risk ("RR") approach.⁷⁷ "It is defined as the ratio of the incidence rate [...] of disease in exposed individuals to the incidence rate in unexposed individuals." ⁷⁸ For example, when the relative risk is expressed as 3.0, the exposed group is at three times the risk of disease as the unexposed group.⁷⁹ The "odds ratio" (OR) also quantifies the magnitude of an association.⁸⁰ It is similar to the relative risk and is used to approximate the relative risk in a case control study when the disease under investigation is rare.⁸¹ The higher the relative risk, the greater the likelihood that the relationship is causal.

As long as the relative risk exceeds 1.0, there is no minimal threshold for a causal relationship. "While strength of association is a guideline for drawing an inference of causation from an association..., there is no specified threshold required."⁸² "If the relative risk is greater than 1.0, the risk in exposed individuals is greater than the risk in unexposed individuals. There is a positive association

- ⁷⁸ Id.
- ⁷⁹ *Id.* at 567.
- ⁸⁰ *Id.* at 568.
- ⁸¹ *Id*.

⁷⁷ *Id.* at 566.

⁸² *Id.* at 611, n.186.

between exposure and disease which could be causal."⁸³ There are a number of wellestablished causal relationships, where the magnitude of the risk is between 1.0 and 2.0. The magnitude of risk for passive smoking and lung cancer and between smoking and heart disease are well-known examples.⁸⁴

4) Study Results Are Evaluated for the Role of Chance, Bias <u>and Confounding</u>

A false or spurious association can result from three general sources: chance (or random error), bias, and confounding.⁸⁵ Before a causal inference may be drawn about an association, the likely existence and impact of these sources must be considered.⁸⁶

Bias can lead to an invalid outcome in epidemiologic studies, and "may arise in the design or conduct of a study, data collection, or data analysis."⁸⁷ Bias can amplify, minimize, or hide an association.⁸⁸

⁸⁵ *Id.* at 572.

⁸⁶ Id.

⁸⁷ Id.

⁸⁸ Id.

⁸³ *Id.* at 567.

⁸⁴ For example, the relative risk for familiar, established carcinogens are: hormone replacement therapy has a relative risk 1.3 for breast cancer; second-hand tobacco smoke has a relative risk of 1.3 for lung cancer; intermittent sun exposure has a relative risk of 1.6 for melanoma; and benzene has a relative risk of 1.5 for leukemia.

Confounding "occurs when another causal factor (the confounder) confuses the relationship between the agent of interest and outcome of interest."⁸⁹ For a factor to be a confounder for talc and ovarian cancer, it would have to be associated with both the use of talcum powder and the risk for ovarian cancer.⁹⁰ "When they can be identified, confounders should be taken into account."⁹¹

When an association is observed in a study's results, epidemiologists employ statistical techniques to estimate the likelihood that the association is due to chance.⁹² Statistical tests, including the calculation of p-values and confidence intervals, are used to evaluate the likelihood that an observed association resulted from chance or random error. "Sometimes the study findings, merely by chance, do not reflect the true relationships between agent and outcome." Any study can be "subject to the play of chance."⁹³

There also is a relationship between sample size and the role of chance. A study needs to have a large enough sample size (the number of study participants or power); "by enlarging the sample size … researchers can … reduce the chance of

- ⁹⁰ *Id*.
- ⁹¹ *Id.* at 593.
- ⁹² *Id.* at 575.
- ⁹³ *Id*.

⁸⁹ *Id.* at 591.

random error in their results."⁹⁴ Statistical tests, including the calculation of p-values and confidence intervals, are used to evaluate the likelihood that an observed association resulted from random error.

P-values are used to determine the likelihood that the observed association occurred due to chance.⁹⁵ It "represents the probability that an observed positive association could result from random error even if no association were in fact present. Thus, a p-value of .1 means that there is a 10% chance that values at least as large as the observed relative risk could have occurred by random error, with no association actually present in the population."⁹⁶

For a study's results to be deemed "statistically significant," epidemiologists have historically used a standard that the p-value must fall below a selected significance level (or alpha).⁹⁷

The typical significance level used is .05, where "the probability is 5% of observing an association at least as large as that found in the study when in truth there is no association."⁹⁸

- ⁹⁵ Id.
- ⁹⁶ Id.
- ⁹⁷ *Id.* at 575.
- ⁹⁸ *Id.* at 577.

⁹⁴ *Id.* at 576.

Finding of an increased risk should not be ignored simply because it did not reach statistical significance, especially when the risk is repeated in different studies. Results that are not statistically significant may be compatible with substantial effects.⁹⁹ As noted by one district court citing the epidemiology textbook by Dr. Kenneth Rothman, a "p value cannot provide evidence of lack of an effect."¹⁰⁰ "Observational studies can produce legitimate disagreement among experts, and there is no mechanical procedure for resolving such differences of opinion. In the end, deciding whether associations are causal typically is not a matter of statistics alone, but also rests on scientific judgment,"¹⁰¹ and requires consideration of all lines of evidence.

a. <u>Statistical Significance is Frequently Misunderstood</u>

In a causal analysis, a study should be included in the consideration even if its results were not statistically significant. "The notion that only when data demonstrates 'statistical significance' do epidemiologists draw inferences about observed associations between suspected risk factors and medical conditions is

⁹⁹ *Id.* at 579.

¹⁰⁰ In re Phenylpropanolamine (PPA) Prod. Liab. Litig, 289 F.Supp.2d at 1243 (*citing* Rothman, *Epidemiology, An Introduction* at 117).

¹⁰¹ See also, Rothman, K, Six Persistent Research Misconceptions, J Gen Intern, Med 29(7); 1060-4 (2014) ("Significance testing has led to far more misunderstanding and misinterpretation than clarity in interpreting study results."), attached as **Exhibit I.**

mistaken."¹⁰² "The term 'statistical significance' could be expunged from the lexicon of the epidemiologist with no loss; accordingly it should not be allowed to assume an importance or role in law beyond its use as an epidemiologist tool."¹⁰³ As Hill himself pointed out in 1965 when discussing this very issue: "No formal tests of significance can answer [cause and effect] questions."¹⁰⁴

As was recently pointed out in an editorial signed by over 800 academics which accompanies 43 articles in the Journal *American Statistician:*

Let's be clear about what must stop. [W]e should never conclude there is 'no difference' or 'no association' just because a P value is larger than a threshold such as 0.05 or, equivalently, because a confidence interval includes zero. Neither should we conclude that two studies conflict because one had a statistically significant result and the other did not."¹⁰⁵

b. Confidence Intervals Provide the Probable Range of <u>Risk Estimates</u>

When interpreting a study's results, epidemiologists consider the confidence interval. This can be important in assessing whether the results of several studies are consistent, *i.e.*, when the confidence intervals overlap at say, 20%, they are consistent with a 20% increased risk even if one result is statistically significant and

¹⁰² Rothman Amici Brief at 3.

¹⁰³ *Id.* at 4.

¹⁰⁴ Hill, *supra* at 299.

¹⁰⁵ Amrhein, et al., *Scientists Rise Up Against Statistical Significance*, NATURE 567, 305-307 (March 2019), attached as **Exhibit J.**

another is not.¹⁰⁶ As noted in the PSC's other briefing, this concept is relevant to assessing the consistency of several talcum powder human epidemiologic studies. A confidence interval is a range of values consistent with a study's results. "If a 95% confidence interval is specified, the range encompasses the results we would expect 95% of the time if samples for new studies were repeatedly drawn from the same population."¹⁰⁷

c. A Study's Power Reflects the Likelihood of an Association Being Statistically Significant

Statistical significance and power are inter-related concepts. "[A] large enough sample of individuals must be studied if the study is to identify a relationship between exposure to an agent and disease that truly exists."¹⁰⁸ "The power of a study is the probability of finding a statistically significant association of a given magnitude (if it exists) in light of the sample sizes used in the study."¹⁰⁹ The power of a study depends on several factors: the sample size; the level of alpha (or statistical

¹⁰⁶ *Id.* at p. 306 (Using non-significant 1.2 or 20% example: "It would be ludicrous to conclude that the statistically non-significant result showed "no association" when the interval estimate included serious risk increases.").

¹⁰⁷ *Ref. Man.* at 580.

¹⁰⁸ *Id.* at 576.

¹⁰⁹ *Id.* at 582.
significance) specified; the background incidence of disease; and the specified relative risk that the researcher would like to detect."¹¹⁰

d. Confounding as a Source of Error in Epidemiologic <u>Studies</u>

The issue of confounding may be raised by the Defendants in its *Daubert* motions. "Confounding occurs when another causal factor (the confounder) confuses the relationship between the agent of interest and outcome of interest."¹¹¹A confounder must meet this definition: "a confounder is both a risk factor for the disease and a factor associated with the exposure of interest."¹¹² Having yellow-tinged finger tips is associated with smoking and lung cancer. Even though having yellow-tinged finger tips is associated with lung cancer, it obviously is not a cause of lung cancer. It fits the classic definition of a confounder because it is associated with the exposure (smoking) and the outcome (lung cancer).

There are accepted techniques for adjusting to account for confounders. The existence of the confounders in a study are not the fault of the investigators as they "reflect the inherently 'uncontrolled' nature of exposure designations in observational studies."¹¹³ "It is…necessary to keep [the] risk [of confounding] in

¹¹² *Id*.

¹¹⁰ *Id*.

¹¹¹ *Id.* at 591.

¹¹³ *Id.* at 593.

perspective. Often the mere possibility of uncontrolled confounding is used to call into question the results of a study. [...] The critical question is whether it is plausible that the findings of a given study could indeed be due to unrecognized confounders."¹¹⁴

Some bias, like recall bias, are more common with one kind of study design (case-control); and other biases, like "misclassification bias" are more common with others (cohort). Therefore, it is important that each observational study be evaluated individually and not on the basis of any so-called "hierarchies" or "pyramids" that presume one study design generally has more value than another generally.¹¹⁵

E. <u>The Law Related to Epidemiology and General Causation</u>

Although there is more than substantial evidence based on epidemiologic studies in this case, the Court should not require that expert opinions be supported by epidemiologic studies, because they are not "*per se* required as a condition of admissibility"¹¹⁶ Here, multiple robust statistically significant study results

¹¹⁴ *Id*.

¹¹⁵ Rothman at 1060-1061 ("The type of study should not be taken as a guide to the study's validity.").

¹¹⁶ In re Tylenol (Acetaminophen) Mktg., Sales Practices, & Prod. Liab. Litig., 198 F. Supp. 3d at 454 (while epidemiological studies can be valuable evidence of causation, they are not a pre-requisite for products liability causation expert testimony in this Circuit); Wolfe v. McNeil-PPC, Inc., No. CIV.A. 07-348, 2011 WL 1673805, at *15 (E.D. Pa. May 4, 2011); Lanzilotti by Lanzilotti v. Merrell Dow Pharm. Inc., No. CIV.A. 82-0183, 1986 WL 7832, at *2 (E.D. Pa. July 10, 1986) ("We note also that it has not been declared in this circuit that epidemiological

support causation. Indeed, the observational studies over the past 40 years yield the

following which are not in dispute:

- There are 37 observational studies of talcum powder and ovarian cancer: 31 case-control studies (7 hospital based and 24 population based), 2 pooled case-control studies, and 3 cohort studies;¹¹⁷
- The overwhelming majority (n=34) of these studies, irrespective of study design, found a positive association (*i.e.*, a hazard ratio > 1), with most showing an association in the range of 1.1-1.7 representing a 10-70% increased risk of ovarian cancer with talcum powder use;¹¹⁸
- In a majority of the published studies (n=19), the positive association reported was statistically significant to a p=.05;¹¹⁹
- Even in the published studies that were not statistically significant, the vast majority had confidence intervals which overlapped 1.2-1.25, consistent with a 20-25 % increased risk of

studies are an indispensable element in the presentation of a prima facie drug product liability case, or that such studies must be the sole basis for expert opinion."); *Mazur v. Merck & Co.*, 742 F. Supp. 239, 264 (E.D. Pa. 1990) (same); *see also Soldo v. Sandoz Pharm. Corp.*, 244 F. Supp. 2d 434, 449 (W.D. Pa. 2003) (discussing the value of epidemiological studies); see also *In re Neurontin Marketing, Sales Practices, and Products Liability Litigation*, 612 F. Supp. 2d at 132 ("Epidemiologic studies, while considered to be 'powerful evidence of causation,' are not required to prove causation in a pharmaceutical personal injury case.").

¹¹⁷ See the Plaintiffs' Steering Committee's Memorandum of Law in Support of its Motion to Exclude the Opinions of Defendants' Epidemiology Experts Karla V. Ballman, PhD, Christian Merlo, M.D., PhD, Gregory Diette, M.D., MHS, & Jonathan Borak, M.D., DABT.

¹¹⁸ *Id*.

¹¹⁹ *Id*.

ovarian cancer seen in the studies which did find a statistically significant association; ¹²⁰ and,

• In addition, there are numerous published and unpublished metaanalyses of the observational studies. All show a consistent and statistically significant 25-35% increased risk of ovarian cancer.¹²¹

However, as noted above statistical significance is not required, and a district

court should not "read too much" into the issue of the lack of statistical significance"

of an individual study.¹²² Instead, the focus under *Daubert* should be on whether an

inference of causation can be predicated on the "totality" of the evidence.¹²³

The ultimate goal in epidemiology is to judge whether an association between

an exposure and disease is, in fact, causal.¹²⁴ Although association does not equal

¹²⁰ *Id*.

¹²¹ *Id*.

¹²² *Milward*, 639 F.3d at 24 (holding that "[t]he court erred in treating the lack of statistical significance as a crucial flaw"); *In re Zoloft.*, 858 F.3d at 793 (declining to state a bright-line rule on whether statistical significance is necessary noting that "a standard based on replication of statistically significant findings obscures the essential issue: a causal connection.").

¹²³ "The notion that only when data demonstrates 'statistical significance' do epidemiologists draw inferences about observed associations between suspected risk factors and medical conditions is mistaken." Brief for Kenneth Rothman et al., *supra* note 2, at 3. "Indeed, the term 'statistical significance' could be expunged from the lexicon of the epidemiologist with no loss; accordingly, it should not be allowed to assume an importance or role in law beyond its use as an epidemiologist tool." *Id.* at 4.

¹²⁴ Bert Black & David E. Lilienfeld, *Epidemiologic Proof in Toxic Tort Litigation*,
52 FORDHAM L. REV. 732, 750 (1984), attached as **Exhibit K.**

causation, "association often does reflect causation."¹²⁵ "Deciding whether associations are causal . . . rests on scientific judgment."¹²⁶

F. The Role of Biologic and Toxicological Evidence in Causal <u>Determinations</u>

To assess whether an observed association is causal, science considers whether the association is "biologically plausible."¹²⁷ In assessing the biologic evidence however, it is clear that science need not know precisely how an agent causes a disease¹²⁸ and the absence of biologic evidence does not prevent science from establishing causation. Indeed, Hill himself noted that while biologic evidence is "helpful," it is a "feature…we cannot demand [because] what is biologically plausible depends on the biologic knowledge of the day."¹²⁹

Thus, the question is not whether the mechanism of effect is "biologically proven," but whether what is known about association makes it "biologically

¹²⁵ *Ref. Man.* at 221, 264.

¹²⁶ *Id.* at 222.

¹²⁷ Hill, *supra*.

¹²⁸ In re Phenylpropanolamine (PPA) Prod. Liab. Litig, 289 F. Supp. 2d at 1243 ("Not knowing the mechanism whereby a particular agent causes a particular effect is not always fatal to a plaintiff's claim. Causation can be proved even when we don't know precisely how the damage occurred, if there is sufficiently compelling proof that the agent must have caused the damage somehow." *Daubert II*, 43 F.3d at 1314. *See also Daubert*, 509 U.S. at 590 ("Of course, it would be unreasonable to conclude that the subject of scientific testimony must be `known' to a certainty; arguably, there are no certainties in science.") (Emphasis added).

¹²⁹ Hill, *supra*. at 298.

plausible" that there is cause-and-effect. Stated another way, epidemiologists are taught that science should consider whether what is known about the biology of the relationship (if anything)— "makes sense":

> **Biological Plausibility:** The basic question here is, does the association make biological sense? Is the association credible based on our understanding of the natural history of the disease or possible pathogenic mechanisms?¹³⁰

In this case, there has been evidence, most of which has been collected from

and reported in the peer-reviewed literature that bears on the question of whether it

"makes sense" biologically that the statistical relationship between talcum powder

and ovarian cancer reported in the observational studies is likely causal. Though

that evidence has been described elsewhere, it is summarized below:

- Talcum powder products contain historically known and suspected carcinogens, including asbestos and asbestiform or heavy metals and fibrous talc. certain fragrance chemicals. This evidence is collected from the peer-review literature, internal but contemporaneous testing by both J&J and the mining company (Imerys), the testing of historical talcum powder samples, and J&J's disclosure of aspects of fragrance formulations. Evidence that J&J's talcum powder products contain known or suspected carcinogens has been cited in the epidemiologic and other literature as being biologically plausible evidence supporting a causal inference between talcum powder products and ovarian cancer;
- Talcum powder products incite an inflammatory response and induce reactive oxidative stress, both known to be involved in the process of carcinogenesis. This biological evidence has been

¹³⁰ Oleckno, W.A., *Epidemiology: Concepts and Methods* (2008), attached as **Exhibit L**.

cited in the epidemiologic and other literature as being biologically plausible evidence supporting the causal inference between talcum powder products and ovarian cancer;

• Talcum powder products and similar particles have been reported to "migrate" up the female genital tract and have been found pathologically in ovarian tissue. This biological evidence has been cited in the epidemiologic and other literature as being biologically plausible evidence supporting the causal inference between talcum powder products and ovarian cancer.

G. Scientific Certainty is Not the Burden of the Proponent of Expert <u>Testimony</u>

Science does not demand certainty. Likewise, under Third Circuit *Daubert* standards, the Trial Court should not impose "a standard of scientific certainty . . . beyond that which *Daubert* envisions."¹³¹ Plaintiffs also are not required to present evidence that is conclusive or unequivocal. "[I]n epidemiology hardly any study is ever conclusive, and we do not suggest that an expert must back his or her opinion with published studies that unequivocally support his or her conclusions."¹³² Science and medicine often do not lead to certainty and the law does not require certainty.¹³³

¹³¹ *Ruiz-Troche*, 161 F.3d at 86.

¹³² Knight v. Kirby Inland Marine Inc., 482 F.3d 347, 354 (5th Cir. 2007).

¹³³ *Milward*, 639 F.3d at 22 (quoting *Primiano v. Cook*, 598 F.3d 558, 565 (9th Cir. 2010)).

IV. <u>CONCLUSION</u>

As set forth above, virtually all observational studies over four (4) decades with multiple different researchers, assessing different populations, and evaluating different study designs demonstrated an increased risk of ovarian cancer with talcum powder use of 25-35%. Most of these associations were statistically significant. This association and increased risk of ovarian cancer was confirmed by the numerous published meta-analyses which showed the same statistically significant risk.

Moreover, there is reliable evidence from the properly conducted and evaluated studies of a dose response. In addition to the observational studies, there are biologically plausible reasons from which the consistent association could be and was determined to be causal. This includes the fact that Johnson & Johnson's talcum powder products have contained known or suspected carcinogens such as asbestos, a fact that is supported by J&J's own testing, the scientific literature, and testing conducted on historical talcum powder samples produced in this litigation.

Furthermore, J&J's talcum powder products can migrate and reach the ovaries with perineal application, and they have been shown to cause inflammation and oxidative stress (both involved in cancer pathogenesis). Importantly, scientists (outside of litigation) applying Bradford Hill have reached the same conclusions using the same methodology employed by the PSC's experts. For example, it was

37

recently concluded that the observational epidemiology and the biologic evidence "are indicative of a causal effect."¹³⁴

Based on the law set forth above and the arguments set forth in the PSC's *Daubert* motions and in response to Defendants' *Daubert* motions, the Court should grant the PSC's *Daubert* motions, deny Defendants' motions and advance this litigation to its next phase, case-specific pre-trial discovery to prepare for trials.

Respectfully submitted,

<u>/s/ Michelle A. Parfitt</u> Michelle A. Parfitt ASHCRAFT & GEREL, LLP 1825 K Street, NW, Suite 700 Washington, DC 20006 Tel: 202-783-6400 Fax: 202-416-6392 <u>mparfitt@ashcraftlaw.com</u>

<u>/s/ P. Leigh O'Dell</u> P. Leigh O'Dell BEASLEY, ALLEN, CROW, METHVIN, PORTIS & MILES, P.C. 218 Commerce Street Montgomery, AL 36104 Tel: 334-269-2343 Fax: 334-954-7555 Leigh.odell@beasleyallen.com

Plaintiffs' Co-Lead Counsel

¹³⁴ See, Health Canada, *Draft Screening Assessment – Talc*, at p. 21 (December, 2018); *see also id.* at p. 15-21 (general causation analysis entitled: "Perineal exposure to talc"), attached as **Exhibit M**.

<u>/s/ Christopher M. Placitella</u> Christopher M. Placitella COHEN, PLACITELLA & ROTH, P.C. 127 Maple Avenue Red Bank, NJ 07701 Tel: 732-747-9003 Fax: 732-747-9004 <u>cplacitella@cprlaw.com</u> *Plaintiffs' Liaison Counsel*

PLAINTIFFS' EXECUTIVE COMMITTEE:

Warren T. Burns BURNS CHAREST LLP 500 North Akard Street, Suite 2810 Dallas, TX 75201 Tel: 469-904-4551 Fax: 469-444-5002 wburns@burnscharest.com

Richard H. Meadow THE LANIER LAW FIRM PC 6810 FM 1960 West Houston, TX 77069 Tel: 713-659-5200 Fax: 713-659-2204 richard.meadow@lanierlawfirm.com

PLAINTIFFS' STEERING COMMITTEE:

Laurence S. Berman Michael M. Weinkowitz LEVIN, SEDRAN & BERMAN LLP 510 Walnut Street, Suite 500 Philadelphia, PA 19106 Tel: 215-592-1500 Fax: 215-592-4663 Iberman@lfsblaw.com Richard Golomb GOLOMB & HONIK, P.C. 1515 Market Street, Suite 1100 Philadelphia, PA 19102 Tel: 215-985-9177 rgolomb@golombhonik.com

Hunter J. Shkolnik NAPOLI SHKOLNIK PLLC 360 Lexington Avenue, 11thFloor New York, NY 10017 Tel: 212-397-1000 hunter@napolilaw.com

Timothy G. Blood BLOOD, HURST & O'REARDON, LLP 501 West Broadway, Suite 1490 San Diego, CA 92101 Tel: 619-338-1100 Fax: 619-338-1101 tblood@bholaw.com Sindhu S. Daniel BARON & BUDD, P.C. 3102 Oak Lawn Avenue, #1100 Dallas, TX 75219 Tel: 214-521-3605 Fax: 214-520-1181 sdaniel@baronbudd.com

Kristie M. Hightower LUNDY, LUNDY, SOILEAU & SOUTH, LLP 501 Broad Street Lake Charles, LA 70601 Tel: 337-439-0707 Fax: 337-439-1029 khightower@lundylawllp.com

Victoria Maniatis SANDERS PHILLIPS GROSSMAN, LLC 100 Garden City Plaza, Suite 500 Garden City, NJ 11530 Tel: 516-640-3913 Fax: 516-741-0128 vmaniatis@thesandersfirm.com

Eric H. Weinberg THE WEINBERG LAW FIRM 149 Livingston Avenue New Brunswick, NJ 08901 Tel: 732-246-7080 Fax: 732-246-1981 ehw@erichweinberg.com

Christopher V. Tisi LEVIN PAPANTONIO 316 South Baylen St. Pensacola, FL 32502 (850) 435-7000 ctisi@levinlaw.com Jeff S. Gibson WAGNER REESE, LLP 11939 N. Meridian St. Carmel, IN 46032 Tel: (317) 569-0000 Fax: (317) 569-8088 jgibson@wagnerreese.com

Daniel R. Lapinski MOTLEY RICE LLC 210 Lake Drive East, Suite 101 Cherry Hill, NJ 08002 Tel: 856-667-0500 Fax: 856-667-5133 dlapinski@motleyrice.com

Carmen S. Scott MOTLEY RICE LLC 28 Bridgeside Boulevard Mount Pleasant, SC 29464 Tel: 843-216-9162 Fax: 843-216-9450 cscott@motleyrice.com

Richard L. Root MORRIS BART, LLC Pan America Life Center 601 Poydras St., 24th Fl. New Orleans, LA 70130 Tel. 504-525-8000 Fax: 504-599-3392 rroot@morrisbart.com

CERTIFICATE OF SERVICE

I, Michelle A. Parfitt, hereby certify that I caused a copy of the foregoing Plaintiffs' Steering Committee's Omnibus Brief Regarding *Daubert* Legal Standard and Scientific Principles for Assessing General Causation to be filed electronically via the court's electronic filing system the 7th day of May, 2019. Those attorneys who are registered with the court's electronic filing system may access these filings through the court's system, and notice of these filings will be sent to these parties by operation of the court's electronic filing system.

Dated: May 7, 2019

<u>/s/ Michelle A. Parfitt</u> Michelle A. Parfitt

UNITED STATES DISTRICT COURT DISTRICT OF NEW JERSEY

IN RE: JOHNSON & JOHNSON TALCUM POWDER PRODUCTS MARKETING, SALES PRACTICES, AND PRODUCTS LIABILITY LITIGATION Civil Action No. 3:16-md-2738-FLW-LHG

MDL No. 2738

THIS DOCUMENT RELATES TO ALL CASES

CERTIFICATION OF MICHELLE A. PARFITT, ESQ.

Michelle A. Parfitt, Esq., hereby certifies as follows:

1. I am an attorney at law and member of the law firm of Ashcraft & Gerel,

LLP. I was appointed as Co-Lead Counsel to represent all Plaintiffs in the abovecaptioned matter.

2. I submit this Certification based on personal knowledge in support of the Plaintiffs' Steering Committee's Omnibus Brief Regarding *Daubert* Legal Standard and Scientific Principles for Assessing General Causation.

3. Attached hereto as Exhibit A is a true and correct copy of Hill, *The Environment and Disease: Association or Causation?*, 58 Proc. Royal Soc'y Med. 295 (1965).

4. Attached hereto as Exhibit B is a true and correct copy of excerpts from Lilienfeld, et al., FOUNDATIONS OF EPIDEMIOLOGY 263-266 (3d ed. 1994).

Attached hereto as Exhibit C is a true and correct copy of Cranor, et.
 al., Judicial Boundary Drawing and the Need for Context-Sensitive Science in Toxic
 Torts After Daubert v. Merrell Dow Pharmaceuticals, Inc., 16 Va. Envtl. L.J. 1, 42–
 49 (1996).

6. Attached hereto as Exhibit D is a true and correct copy of Krimsky, *The Weight of the Scientific Evidence in Policy and Law*, 95 Am. J. Public Health S129, S129 (2005).

7. Attached hereto as Exhibit E is a true and correct copy of Vitonis, et al. Assessing Ovarian Cancer Risk When Considering Elective Oophorectomy at the Time of Hysterectomy, Obstetrics and Gynecology, 2011;117(5):1042–50.

8. Attached hereto as Exhibit F is a true and correct copy of Hunn, et al. *Ovarian Cancer: Etiology, Risk Factors, and Epidemiology*, Clinical Obstetrics and Gynecology, 2012;55(1):3–23.

9. Attached hereto as Exhibit G is a true and correct copy of Mallen, et al., *Risk Factors for Ovarian Carcinoma*, Hematology/Oncology Clinics of North America, 2018.

10. Attached hereto as Exhibit H is a true and correct copy of Park, et al. Benign Gynecologic Conditions Are Associated with Ovarian Cancer Risk in African-American Women: A Case–Control Study, Cancer Causes & Control, Sept. 2018.

2

11. Attached hereto as Exhibit I is a true and correct copy of Rothman, *Six Persistent Research Misconceptions*, J Gen Intern, Med, 2014;29(7):1060-4.

12. Attached hereto as Exhibit J is a true and correct copy of Amrhein, et al., *Scientists Rise Up Against Statistical Significance*, Nature 567, 305-307 (March, 2019).

13. Attached hereto as Exhibit K is a true and correct copy of Black, et al., *Epidemiologic Proof in Toxic Tort Litigation*, 52 Fordham L. Rev. 732, 750 (1984).

14. Attached hereto as Exhibit L is a true and correct copy of excerpts from Oleckno, EPIDEMIOLOGY: CONCEPTS AND METHODS (2008).

15. Attached hereto as Exhibit M is a true and correct copy of Draft Screening Assessment, Talc, Environment and Climate Change Canada, Health Canada, December 2018.

16. I certify that the foregoing statements made by me are true. I am aware that if any of the foregoing statements made by me are willfully false, I may be subject to punishment.

Dated: May 7, 2019

<u>/s/ Michelle A. Parfitt</u> Michelle A. Parfitt Case 3:16-md-02738-FLW-LHG Document 9732-3 Filed 05/07/19 Page 1 of 68 PageID: 33788

Exhibit A

The Environment and Disease: Association or Causation?

by Sir Austin Bradford Hill CBE DSC FRCP(hon) FRS (Professor Emeritus of Medical Statistics, University of London)

Amongst the objects of this newly-founded Section of Occupational Medicine are firstly 'to provide a means, not readily afforded elsewhere, whereby physicians and surgeons with a special knowledge of the relationship between sickness and injury and conditions of work may discuss their problems, not only with each other, but also with colleagues in other fields, by holding joint meetings with other Sections of the Society'; and, secondly, 'to make available information about the physical, chemical and psychological hazards of occupation, and in particular about those that are rare or not easily recognized'.

At this first meeting of the Section and before, with however laudable intentions, we set about instructing our colleagues in other fields, it will be proper to consider a problem fundamental to our own. How in the first place do we detect these relationships between sickness, injury and conditions of work? How do we determine what are physical, chemical and psychological hazards of occupation, and in particular those that are rare and not easily recognized?

There are, of course, instances in which we can reasonably answer these questions from the general body of medical knowledge. A particular, and perhaps extreme, physical environment cannot fail to be harmful; a particular chemical is known to be toxic to man and therefore suspect on the factory floor. Sometimes, alternatively, we may be able to consider what might a particular environment do to man, and then see whether such consequences are indeed to be found. But more often than not we have no such guidance, no such means of proceeding; more often than not we are dependent upon our observation and enumeration of defined events for which we then seek antecedents. In other words we see that the event B is associated with the environmental feature A, that, to take a specific example, some form of respiratory illness is associated with a dust in the environment. In what circumstances can we pass from this Meeting January 14 1965

President's Address

observed *association* to a verdict of *causation*? Upon what basis should we proceed to do so?

I have no wish, nor the skill, to embark upon a philosophical discussion of the meaning of 'causation'. The 'cause' of illness may be immediate and direct, it may be remote and indirect underlying the observed association. But with the aims of occupational, and almost synonymously preventive, medicine in mind the decisive question is whether the frequency of the undesirable event B will be influenced by a change in the environmental feature A. How such a change exerts that influence may call for a great deal of research. However, before deducing 'causation' and taking action we shall not invariably have to sit around awaiting the results of that research. The whole chain may have to be unravelled or a few links may suffice. It will depend upon circumstances.

Disregarding then any such problem in semantics we have this situation. Our observations reveal an association between two variables, perfectly clear-cut and beyond what we would care to attribute to the play of chance. What aspects of that association should we especially consider before deciding that the most likely interpretation of it is causation?

(1) Strength. First upon my list I would put the strength of the association. To take a very old example, by comparing the occupations of patients with scrotal cancer with the occupations of patients presenting with other diseases, Percival Pott could reach a correct conclusion because of the *enormous* increase of scrotal cancer in the chimney sweeps. 'Even as late as the second decade of the twentieth century', writes Richard Doll (1964), 'the mortality of chimney sweeps from scrotal cancer was some 200 times that of workers who were not specially exposed to tar or mineral oils and in the eighteenth century the relative difference is likely to have been much greater.'

To take a more modern and more general example upon which I have now reflected for over fifteen years, prospective inquiries into smoking have shown that the death rate from cancer of the lung in cigarette smokers is nine to ten times the rate in non-smokers and the rate in heavy cigarette smokers is twenty to thirty times

Case 3:16-md-02738-FLW-LHG Document 9732-3 Filed 05/07/19 Page 3 of 68 PageID: 33790 296 Proceedings of the Royal Society of Medicine 8

as great. On the other hand the death rate from coronary thrombosis in smokers is no more than twice, possibly less, the death rate in nonsmokers. Though there is good evidence to support causation it is surely much easier in this case to think of some features of life that may go hand-in-hand with smoking - features that might conceivably be the real underlying cause or, at the least, an important contributor, whether it be lack of exercise, nature of diet or other factors. But to explain the pronounced excess in cancer of the lung in any other environmental terms requires some feature of life so intimately linked with cigarette smoking and with the amount of smoking that such a feature should be easily detectable. If we cannot detect it or reasonably infer a specific one, then in such circumstances I think we are reasonably entitled to reject the vague contention of the armchair critic 'you can't prove it, there may be such a feature'.

Certainly in this situation I would reject the argument sometimes advanced that what matters is the absolute difference between the death rates of our various groups and not the ratio of one to other. That depends upon what we want to know. If we want to know how many extra deaths from cancer of the lung will take place through smoking (i.e. presuming causation), then obviously we must use the absolute differences between the death rates - 0.07 per 1,000 per year in nonsmoking doctors, 0.57 in those smoking 1-14 cigarettes daily, 1.39 for 15-24 cigarettes daily and 2.27 for 25 or more daily. But it does not follow here, or in more specifically occupational problems, that this best measure of the effect upon mortality is also the best measure in relation to actiology. In this respect the ratios of 8, 20 and 32 to 1 are far more informative. It does not, of course, follow that the differences revealed by ratios are of any practical importance. Maybe they are, maybe they are not; but that is another point altogether.

We may recall John Snow's classic analysis of the opening weeks of the cholera epidemic of 1854 (Snow 1855). The death rate that he recorded in the customers supplied with the grossly polluted water of the Southwark and Vauxhall Company was in truth quite low -71 deaths in each 10,000 houses. What stands out vividly is the fact that the small rate is 14 times the figure of 5 deaths per 10,000 houses supplied with the sewage-free water of the rival Lambeth Company.

In thus putting emphasis upon the strength of an association we must, nevertheless, look at the obverse of the coin. We must not be too ready to dismiss a cause-and-effect hypothesis merely on the grounds that the observed association appears to be slight. There are many occasions in medicine when this is in truth so. Relatively few persons harbouring the meningococcus fall sick of meningococcal meningitis. Relatively few persons occupationally exposed to rat's urine contract Weil's disease.

(2) Consistency: Next on my list of features to be specially considered I would place the consistency of the observed association. Has it been repeatedly observed by different persons, in different places, circumstances and times?

This requirement may be of special importance for those rare hazards singled out in the Section's terms of reference. With many alert minds at work in industry today many an environmental association may be thrown up. Some of them on the customary tests of statistical significance will appear to be unlikely to be due to chance. Nevertheless whether chance is the explanation or whether a true hazard has been revealed may sometimes be answered only by a repetition of the circumstances and the observations.

Returning to my more general example, the Advisory Committee to the Surgeon-General of the United States Public Health Service found the association of smoking with cancer of the lung in 29 retrospective and 7 prospective inquiries (US Department of Health, Education & Welfare 1964). The lesson here is that broadly the same answer has been reached in quite a wide variety of situations and techniques. In other words we can justifiably infer that the association is not due to some constant error or fallacy that permeates every inquiry. And we have indeed to be on our guard against that.

Take, for instance, an example given by Heady (1958). Patients admitted to hospital for operation for peptic ulcer are questioned about recent domestic anxieties or crises that may have precipitated the acute illness. As controls, patients admitted for operation for a simple hernia are similarly quizzed. But, as Heady points out, the two groups may not be *in pari materia*. If your wife ran off with the lodger last week you still have to take your perforated ulcer to hospital without delay. But with a hernia you might prefer to stay at home for a while – to mourn (or celebrate) the event. No number of exact repetitions would remove or necessarily reveal that fallacy.

We have, therefore, the somewhat paradoxical position that the different results of a different inquiry certainly cannot be held to refute the original evidence; yet the same results from precisely the same form of inquiry will not invariably greatly strengthen the original evidence. I would myself put a good deal of weight upon similar results reached in quite different ways, e.g. prospectively and retrospectively.

Once again looking at the obverse of the coin there will be occasions when repetition is absent or impossible and yet we should not hesitate to draw conclusions. The experience of the nickel refiners of South Wales is an outstanding example. I quote from the Alfred Watson Memorial Lecture that I gave in 1962 to the Institute of Actuaries:

'The population at risk, workers and pensioners, numbered about one thousand. During the ten years 1929 to 1938, sixteen of them had died from cancer of the lung, eleven of them had died from cancer of the nasal sinuses. At the age specific death rates of England and Wales at that time, one might have anticipated one death from cancer of the lung (to compare with the 16), and a fraction of a death from cancer of the nose (to compare with the 11). In all other bodily sites cancer had appeared on the death certificate 11 times and one would have expected it to do so 10-11 times. There had been 67 deaths from all other causes of mortality and over the ten years' period 72 would have been expected at the national death rates. Finally division of the population at risk in relation to their jobs showed that the excess of cancer of the lung and nose had fallen wholly upon the workers employed in the chemical processes.

'More recently my colleague, Dr Richard Doll, has brought this story a stage further. In the nine years 1948 to 1956 there had been, he found, 48 deaths from cancer of the lung and 13 deaths from cancer of the nose. He assessed the numbers expected at normal rates of mortality as, respectively 10 and 0.1.

'In 1923, long before any special hazard had been recognized, certain changes in the refinery took place. No case of cancer of the nose has been observed in any man who first entered the works after that year, and in these men there has been no excess of cancer of the lung. In other words, the excess in both sites is uniquely a feature in men who entered the refinery in, roughly, the first 23 years of the present century.

'No causal agent of these neoplasms has been identified. Until recently no animal experimentation had given any clue or any support to this wholly statistical evidence. Yet I wonder if any of us would hesitate to accept it as proof of a grave industrial hazard?' (Hill 1962).

In relation to my present discussion I know of no parallel investigation. We have (or certainly had) to make up our minds on a unique event; and there is no difficulty in doing so. (3) Specificity: One reason, needless to say, is the specificity of the association, the third characteristic which invariably we must consider. If, as here, the association is limited to specific workers and to particular sites and types of disease and there is no association between the work and other modes of dying, then clearly that is a strong argument in favour of causation.

We must not, however, over-emphasize the importance of the characteristic. Even in my present example there is a cause and effect relationship with two different sites of cancer – the lung and the nose. Milk as a carrier of infection and, in that sense, the cause of disease can produce such a disparate galaxy as scarlet fever, diphtheria, tuberculosis, undulant fever, sore throat, dysentery and typhoid fever. Before the discovery of the underlying factor, the bacterial origin of disease, harm would have been done by pushing too firmly the need for specificity as a necessary feature before convicting the dairy.

Coming to modern times the prospective investigations of smoking and cancer of the lung have been criticized for not showing specificity – in other words the death rate of smokers is higher than the death rate of non-smokers from many causes of death (though in fact the results of Doll & Hill, 1964, do not show that). But here surely one must return to my first characteristic, the strength of the association. If other causes of death are raised 10, 20 or even 50% in smokers whereas cancer of the lung is raised 900–1,000% we have specificity – a specificity in the magnitude of the association.

We must also keep in mind that diseases may have more than one cause. It has always been possible to acquire a cancer of the scrotum without sweeping chimneys or taking to mulespinning in Lancashire. One-to-one relationships are not frequent. Indeed I believe that multicausation is generally more likely than single causation though possibly if we knew all the answers we might get back to a single factor.

In short, if specificity exists we may be able to draw conclusions without hesitation; if it is not apparent, we are not thereby necessarily left sitting irresolutely on the fence.

(4) *Temporality*: My fourth characteristic is the temporal relationship of the association – which is the cart and which the horse? This is a question which might be particularly relevant with diseases of slow development. Does a particular diet lead to disease or do the early stages of the disease lead to those peculiar dietetic habits? Does a

particular occupation or occupational environment promote infection by the tubercle bacillus or are the men and women who select that kind of work more liable to contract tuberculosis whatever the environment – or, indeed, have they already contracted it? This temporal problem may not arise often but it certainly needs to be remembered, particularly with selective factors at work in industry.

(5) *Biological gradient*: Fifthly, if the association is one which can reveal a biological gradient, or dose-response curve, then we should look most carefully for such evidence. For instance, the fact that the death rate from cancer of the lung rises linearly with the number of cigarettes smoked daily, adds a very great deal to the simpler evidence that cigarette smokers have a higher death rate than non-smokers. That comparison would be weakened, though not necessarily destroyed, if it depended upon, say, a much heavier death rate in light smokers and a lower rate in heavier smokers. We should then need to envisage some much more complex relationship to satisfy the cause-and-effect hypothesis. The clear dose-response curve admits of a simple explanation and obviously puts the case in a clearer light.

The same would clearly be true of an alleged dust hazard in industry. The dustier the environment the greater the incidence of disease we would expect to see. Often the difficulty is to secure some satisfactory quantitative measure of the environment which will permit us to explore this dose-response. But we should invariably seek it.

(6) *Plausibility*: It will be helpful if the causation we suspect is biologically plausible. But this is a feature I am convinced we cannot demand. What is biologically plausible depends upon the biological knowledge of the day.

To quote again from my Alfred Watson Memorial Lecture (Hill 1962), there was In short, the association we observe may be one new to science or medicine and we must not dismiss it too light-heartedly as just too odd. As Sherlock Holmes advised Dr Watson, 'when you have eliminated the impossible, whatever remains, *however improbable*, must be the truth.'

(7) Coherence: On the other hand the cause-andeffect interpretation of our data should not seriously conflict with the generally known facts of the natural history and biology of the disease - in the expression of the Advisory Committee to the Surgeon-General it should have coherence.

Thus in the discussion of lung cancer the Committee finds its association with cigarette smoking coherent with the temporal rise that has taken place in the two variables over the last generation and with the sex difference in mortality – features that might well apply in an occupational problem. The known urban/rural ratio of lung cancer mortality does not detract from coherence, nor the restriction of the effect to the lung.

Personally, I regard as greatly contributing to coherence the histopathological evidence from the bronchial epithelium of smokers and the isolation from cigarette smoke of factors carcinogenic for the skin of laboratory animals. Nevertheless, while such laboratory evidence can enormously strengthen the hypothesis and, indeed, may determine the actual causative agent, the lack of such evidence cannot nullify the epidemiological observations in man. Arsenic can undoubtedly cause cancer of the skin in man but it has never been possible to demonstrate such an effect on any other animal. In a wider field John Snow's epidemiological observations on the conveyance of cholera by the water from the Broad Street pump would have been put almost beyond dispute if Robert Koch had been then around to isolate the vibrio from the baby's nappies, the well itself and the gentleman in delicate health from Brighton. Yet the fact that Koch's work was to be awaited another thirty years did not really weaken the epidemiological case though it made it more difficult to establish against the criticisms of the day – both just and unjust.

(8) *Experiment*: Occasionally it is possible to appeal to experimental, or semi-experimental, evidence. For example, because of an observed association some preventive action is taken. Does it in fact prevent? The dust in the workshop is reduced, lubricating oils are changed, persons stop smoking cigarettes. Is the frequency of the associated events affected? Here the strongest

^{&#}x27;... no biological knowledge to support (or to refute) Pott's observation in the 18th century of the excess of cancer in chimney sweeps. It was lack of biological knowledge in the 19th that led a prize essayist writing on the value and the fallacy of statistics to conclude, amongst other "absurd" associations, that "it could be no more ridiculous for the stranger who passed the night in the steerage of an emigrant ship to ascribe the typhus, which he there contracted, to the vermin with which bodies of the sick might be infected". And coming to nearer times, in the 20th century there was no biological knowledge to support the evidence against rubella.'

Case 3:16-md-02738-FLW-LHG Document 9732-3 Filed 05/07/19 Page 6 of 68 PageID: 33793 *Section of Occupational Medicine* 299

support for the causation hypothesis may be revealed.

(9) Analogy: In some circumstances it would be fair to judge by analogy. With the effects of thalidomide and rubella before us we would surely be ready to accept slighter but similar evidence with another drug or another viral disease in pregnancy.

Here then are nine different viewpoints from all of which we should study association before we cry causation. What I do not believe – and this has been suggested – is that we can usefully lay down some hard-and-fast rules of evidence that *must* be obeyed before we accept cause and effect. None of my nine viewpoints can bring indisputable evidence for or against the causeand-effect hypothesis and none can be required as a *sine qua non*. What they can do, with greater or less strength, is to help us to make up our minds on the fundamental question – is there any other way of explaining the set of facts before us, is there any other answer equally, or more, likely than cause and effect?

Tests of Significance

No formal tests of significance can answer those questions. Such tests can, and should, remind us of the effects that the play of chance can create, and they will instruct us in the likely magnitude of those effects. Beyond that they contribute nothing to the 'proof' of our hypothesis.

Nearly forty years ago, amongst the studies of occupational health that I made for the Industrial Health Research Board of the Medical Research Council was one that concerned the workers in the cotton-spinning mills of Lancashire (Hill 1930). The question that I had to answer, by the use of the National Health Insurance records of that time, was this: Do the workers in the cardroom of the spinning mill, who tend the machines that clean the raw cotton, have a sickness experience in any way different from that of other operatives in the same mills who are relatively unexposed to the dust and fibre that were features of the cardroom? The answer was an unqualified 'Yes'. From age 30 to age 60 the cardroom workers suffered over three times as much from respiratory causes of illness whereas from non-respiratory causes their experience was not different from that of the other workers. This pronounced difference with the respiratory causes was derived not from abnormally long periods of sickness but rather from an excessive number of repeated absences from work of the cardroom workers.

All this has rightly passed into the limbo of forgotten things. What interests me today is this: My results were set out for men and women separately and for half a dozen age groups in 36 tables. So there were plenty of sums. Yet I cannot find that anywhere I thought it necessary to use a test of significance. The evidence was so clear-cut, the differences between the groups were mainly so large, the contrast between respiratory and nonrespiratory causes of illness so specific, that no formal tests could really contribute anything of value to the argument. So why use them?

Would we think or act that way today? I rather doubt it. Between the two world wars there was a strong case for emphasizing to the clinician and other research workers the importance of not overlooking the effects of the play of chance upon their data. Perhaps too often generalities were based upon two men and a laboratory dog while the treatment of choice was deduced from a difference between two bedfuls of patients and might easily have no true meaning. It was therefore a useful corrective for statisticians to stress, and to teach the need for, tests of significance merely to serve as guides to caution before drawing a conclusion, before inflating the particular to the general.

I wonder whether the pendulum has not swung too far – not only with the attentive pupils but even with the statisticians themselves. To decline to draw conclusions without standard errors can surely be just as silly? Fortunately I believe we have not yet gone so far as our friends in the USA where, I am told, some editors of journals will return an article because tests of significance have not been applied. Yet there are innumerable situations in which they are totally unnecessary because the difference is grotesquely obvious, because it is negligible, or because, whether it be formally significant or not, it is too small to be of any practical importance. What is worse the glitter of the t table diverts attention from the inadequacies of the fare. Only a tithe, and an unknown tithe, of the factory personnel volunteer for some procedure or interview, 20% of patients treated in some particular way are lost to sight, 30% of a randomly-drawn sample are never contacted. The sample may, indeed, be akin to that of the man who, according to Swift, 'had a mind to sell his house and carried a piece of brick in his pocket, which he showed as a pattern to encourage purchasers'. The writer, the editor and the reader are unmoved. The magic formulæ are there.

Of course I exaggerate. Yet too often I suspect we waste a deal of time, we grasp the shadow and

Case 3:16-md-02738-FLW-LHG Document 9732-3 Filed 05/07/19 Page 7 of 68 PageID: 33794 300 Proceedings of the Royal Society of Medicine 12

lose the substance, we weaken our capacity to interpret data and to take reasonable decisions whatever the value of P. And far too often we deduce 'no difference' from 'no significant difference'. Like fire, the χ^2 test is an excellent servant and a bad master.

The Case for Action

Finally, in passing from association to causation I believe in 'real life' we shall have to consider what flows from that decision. On scientific grounds we should do no such thing. The evidence is there to be judged on its merits and the judgment (in that sense) should be utterly independent of what hangs upon it – or who hangs because of it. But in another and more practical sense we may surely ask what is involved in our decision. In occupational medicine our object is usually to take action. If this be operative cause and that be deleterious effect, then we shall wish to intervene to abolish or reduce death or disease.

While that is a commendable ambition it almost inevitably leads us to introduce differential standards before we convict. Thus on relatively slight evidence we might decide to restrict the use of a drug for early-morning sickness in pregnant women. If we are wrong in deducing causation from association no great harm will be done. The good lady and the pharmaceutical industry will doubtless survive.

On fair evidence we might take action on what appears to be an occupational hazard, e.g. we might change from a probably carcinogenic oil to a non-carcinogenic oil in a limited environment and without too much injustice if we are wrong. But we should need very strong evidence before we made people burn a fuel in their homes that they do not like or stop smoking the cigarettes and eating the fats and sugar that they do like. In asking for very strong evidence I would, however, repeat emphatically that this does not imply crossing every 't', and swords with every critic, before we act.

All scientific work is incomplete – whether it be observational or experimental. All scientific work is liable to be upset or modified by advancing knowledge. That does not confer upon us a freedom to ignore the knowledge we already have, or to postpone the action that it appears to demand at a given time.

Who knows, asked Robert Browning, but the world may end tonight? True, but on available evidence most of us make ready to commute on the 8.30 next day.

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Exhibit B

Foundations of Epidemiology

THIRD EDITION

Revised by David E. Lilienfeld Paul D. Stolley

RESERVE

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Foundations of Epidemiology

THIRD EDITION

Revised by

David E. Lilienfeld M.D., M.S. Eng., M.P.H., F.A.C.E. Senior Epidemiologist, EMMES Corp.

Paul D. Stolley

M.D., M.P.H., F.A.C.E., F.A.C.P. Professor and Chairman, Department of Epidemiology and Preventive Medicine University of Maryland School of Medicine

Original edition by Abraham M. Lilienfeld, M.D., M.P.H., D.Sc. (Hon.), F.A.C.E.

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increase in magnitude if present before exposure; this response pattern should occur infrequently in persons not so exposed.

- 7. Experimental reproduction of the disease should occur more frequently in animals or humans appropriately exposed to the hypothesized cause than in those not so exposed; this exposure may be deliberate in volunteers, experimentally induced in the laboratory, or demonstrated in a controlled regulation of natural exposure.
- Elimination or modification of the hypothesized cause or of the vector carrying it should decrease the incidence of the disease (e.g., control of polluted water, removal of tar from cigarettes).
- Prevention or modification of the host's response on exposure to the hypothesized cause should decrease or eliminate the disease (e.g., immunization).
- All of the relationships and findings should make biologic and epidemiologic sense.

Assessing Causality

The epidemiologist applies criteria of causality to the research before recommending clinical or public health actions. These criteria need not be satisfied in every way before causality can be inferred. Rather, they provide a framework for deriving a biological inference from epidemiologic and other scientific data. In practice, a relationship is considered causal whenever evidence indicates that the factors form part of the complex of circumstances which increases the probability of the occurrence of disease and that a diminution of one or more of these factors decreases the frequency of the disease. The etiologic factor need not be the only cause of the disease, and it may have effects on other diseases.

The following concepts are used by epidemiologists in making a causal inference:

- · Strength of association
- · Consistency of the observed association
- · Specificity of the association
- · Temporal sequence of events
- Dose-response relationship
- · Biological plausibility of the observed association
- Experimental evidence

Strength of association

The strength of association is measured by the relative risk (or odds ratio estimate of the relative risk). A strong association between exposure and outcome

264 Using Epidemiologic Data

gives support to a causal hypothesis. When a weak association is found (for example, a relative risk of 1.2 to 1.5), other information is needed to support causality. Repeated findings of a weak association in well-conducted studies can still lead to effective public health action. When an exposure affects many people and the outcome is extremely adverse, a small increase in risk can be of major concern to public health officials. Action may be taken to lower the exposure and reduce the risk for large segments of the population. Strength of association supports a hypothesis of causality, but weak associations supported by other evidence of causality are sometimes equally important.

Consistency of the observed association

Confirmation by repeated findings of an association in case-control and cohort studies in different population groups and different settings strengthens the inference of a causal connection. Finding such consistency is logically equivalent to the replication of results in laboratory experiments under a variety of environmental or biological conditions.

Consistency of association can be illustrated by data from many studies of the relationship of oral contraceptives to cardiovascular disease. Many cohort and case-control studies have shown an increased risk of cardiovascular disease associated with oral contraceptive use in a variety of settings and population groups (Vessey, 1978).

Specificity of the association

It was formerly thought that to be causal, a one-to-one relationship should exist between the exposure and the disease; one exposure should cause one disease, and no other exposures should cause the disease. This has its roots in the bacteriological model where one microorganism is associated with one disease. In the study of chronic diseases, less emphasis has been given to specificity as a criterion of causality. The development of cancer is associated with a number of exposures, many of which are accepted as causal. Conversely, exposures such as smoking are associated with a number of adverse outcomes from cancer and cardiovascular disease to birth problems, and these associations are accepted as causal by the medical and public health communities. Specificity of a relationship between exposure and outcome strengthens confidence in a causal inference, but lack of specificity does not rule out causality.

Temporal sequence of events

It seems obvious that in order for an exposure to cause an event (disease), it must precede and not follow the disease. In many cases, the temporal sequence of events is clear-cut. One example is the study of prenatal exposures and malformations; it is usually easy to document that an exposure precedes the birth of Deriving Biological Inferences 265

the malformed baby. However, for many other associations the temporal relationship is subject to debate.

In studying the relationship between age when breast-feeding ceases and infections of the baby, for instance, some researchers claim that longer duration of breast-feeding leads to fewer infections, but others claim that illness of the child leads to a cessation of breast-feeding. Which came first, the illness or the weaning? A cohort study design can resolve the issue of temporality, but for many study questions prospective studies are difficult or impossible to carry out.

Dose-response relationships

If a factor is of causal importance in the occurrence of a disease, then the risk of developing the disease shoud be related to the degree of exposure to the factor, i.e., a dose-response relationship should exist. The dose-response relationship between serum cholesterol level and the risk of coronary heart disease is an example. Another example is the relationship between duration of estrogen use and risk of endometrial cancer. Several studies also suggest that low-dose estrogen contraceptives carry a lower risk of venous thromboembolism than do higher-dose estrogens.

An observed dose-response relationship strengthens a causal hypothesis. Unfortunately, it is sometimes difficult to quantify an exposure in terms of a dosage or gradient. Dosage and duration of exposure are often interchanged in study designs, and both may cause a gradient in disease frequencies. Dosage can refer to the amount of a given exposure in a given time period, as in the number of cigarettes smoked per day, the amount of a hazardous chemical or particle in the work environment, or the amount of a drug taken each day. Information on actual dosage is often not available, so duration of exposure is substituted, as in years of cigarette smoking, years working in a given occupational environment, or length of time using a drug. Use of duration as a proxy for dosage necessitates an analysis that accounts for time; people with longer exposure times may have a greater time period in which to develop or discover the disease.

Biological plausibility of the observed association

A causal hypothesis must be viewed in the light of its biological plausibility. A causal association between ingrown toenails and leukemia, to take an absurd example, would be highly improbable. On the other hand, an association that does not appear biologically credible at one time may eventually prove to be so; indeed, the observation of a seemingly implausible association may actually represent the beginning of an extension of our knowledge. The established statistical association between circulatory diseases and oral contraceptive use is an excellent example of this. At first, there was no known physiological mechanism by which hormones could so profoundly affect the circulatory system. Yet, the statistical

266 Using Epidemiologic Data

association was present, and possible physiological mechanisms were later discovered, such as alteration of the clotting cascade, increased platelet adhesiveness, and direct effects on the arterial wall. It becomes important, therefore, to further investigate associations even if they are initially thought to be biologically implausible. The cigarette smoking–lung cancer relationship was initially considered biologically implausible by some, but carcinogens in cigarettes were identified, which lent biological plausibility to the observed association.

The ability to produce a particular disease in animals by exposing them to possible etiologic agents considerably enhances the causal hypothesis. Though one must be cautious in generalizing from the results of animal experiments to the human condition, this may be a relatively minor problem if the results of both animal experiments and epidemiologic studies in human populations are consistent. Animal experiments can also be valuable in determining the intermediate biological mechanisms that are involved in a disease, thereby providing the basis for seeking similar mechanisms in humans. Darwin's signal contribution to biological thinking was that the human species is not so unique a biological phenomenon as we may like to think; modern molecular biology confirms the unity of human and other animal species.

Experimental evidence

The randomized clinical trial (RCT) is the closest approximation in epidemiology to an experiment, and a well-run trial may confirm a causal relationship between an exposure and an outcome. The "exposure" is generally a drug, treatment, or procedure, and the outcome is reduction of disease or mortality. The Lipid Research Clinics Trial demonstrated that a pharmacological reduction in serum cholesterol led to lower heart disease, and other clinical trials have shown that pharmacologic lowering of blood pressure also reduces heart disease. Similar comments apply to the results of community trials. Ethics prevent the conduct of a trial of an exposure that is thought to have deleterious effects, and thus the randomized clinical trial and the community trial are limited to a subset of study questions related to potentially beneficial effects of an exposure.

Some situations approximate an experiment without the benefit of randomized, concurrent controls. The efficacy of inner-city comprehensive-care programs in reducing the incidence of rheumatic fever was demonstrated by comparing neighborhoods in a city that were simlar to one another except for their eligibility for the programs, but the populations may have differed in ways not known or documented in the study (Gordis, 1973). Conversely, removal or reduction of an exposure may result in a decrease in disease. The decrease in smoking among physicians led to a decrease in lung cancer among physicians while rates in the general population continued to rise. The decline in the use of isoprenaline in England in the 1960s led to a decline in asthma-related deaths. Case 3:16-md-02738-FLW-LHG Document 9732-3 Filed 05/07/19 Page 16 of 68 PageID: 33803

Exhibit C

16 Va. Envtl. L.J. 1

Virginia Environmental Law Journal Fall 1996

Carl F. Cranor^a John G. Fischer^{aa} David A. Eastmond^{aaa}

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JUDICIAL BOUNDARY DRAWING AND THE NEED FOR CONTEXT-SENSITIVE SCIENCE IN TOXIC TORTS AFTER DAUBERT v. MERRELL DOW PHARMACEUTICALS, INC.

I. Introduction	2
II. The Effect of Daubert v. Merrell Dow Pharmaceuticals, Inc.	6
A. Daubert v. Merrell Dow Pharmaceuticals, Inc.	6
B. Interpretations of Daubert	9
C. Problem Areas in Interpreting Daubert	14
1. The Distinction Between Methodology and Conclusion	14
2. The Distinction Between Admissibility and Sufficiency	16
3. The Standard of Judicial Review	18
III. The Threat of Overly-Simple Admissibility Rules	21
A. Epistemological Differences between Tort Law and Science	21
B. Simplified Admissibility Rules	25
1. Enshrining Daubert Considerations	27
2. Requiring Multiple Scientific Studies for Admissibility	28
3. Requiring Epidemiological Evidence	31
4. Special Restrictions for Interpreting Epidemiological Studies	32
a. Statistical Significance Rules	33
b. Relative Risk Rules	37
c. Sample Size and Duration of Studies	40
d. Using 'Hill's Factors' for Excluding Evidence	42
5. The Automatic Exclusion of Animal Evidence	49
C. Avoiding Temptations to Utilize Overly Stringent Admissibility Rules for Scientific	58
Evidence	
IV. An Alternative Account of the Admissibility of Scientific Evidence in the Law	62
A. Admission of Epidemiological Evidence	63
B. Admission of Animal Studies	65
C. Justification	72
V. Conclusion	76

*2 I. Introduction

What admissibility standards should govern the introduction of scientific evidence in toxic tort litigation? In many toxic tort cases, the only evidence available to prove that the toxic substance at issue caused the plaintiff's injury is scientific opinion testimony; thus, its introduction or exclusion may determine the outcome of the case. This question has remained open since the U.S. Supreme Court addressed this issue over three years ago, when it enunciated a new test for the admissibility of scientific evidence. The Supreme Court, in Daubert v. Merrell Dow Pharmaceuticals, Inc., ¹ rejected the Frye test ² for the admissibility of scientific evidence in toxic tort cases, holding that it had been superseded by the Federal Rules of *3 Evidence. ³ The Court wrote: "[I]n order to qualify as 'scientific knowledge,' an inference or

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assertion must be derived by the scientific method. Proposed testimony must be supported by appropriate validation-i.e., 'good grounds,' based on what is known."⁴ It further held that "Rule 702... contemplates some degree of regulation of the subjects and theories about which an expert may testify."⁵ Thus, a trial judge "must ensure that any and all scientific testimony or evidence admitted is not only relevant, but reliable."⁶ Moreover, there must be a "grounding in the methods and procedures of science," the knowledge "must be derived by the scientific method," and the knowledge must be "relevant" to the facts of the case. ⁷ A ruling on admissibility thus entails a preliminary assessment "of whether the reasoning or methodology underlying the testimony is scientifically valid and of whether that reasoning or methodology properly can be applied to the facts in issue."⁸

In light of the Daubert decision, this article addresses the issue of the use of scientific evidence in civil litigation, using the science required in toxic tort cases as an example. We aim not so much to provide an interpretation of the Daubert decision, but to address several substantive issues that the decision and subsequent interpretations raise about the role of scientific testimony in toxic tort litigation. The Court has now officially given judges a "gate-keeping" role⁹ in admitting scientific evidence which explicitly authorizes them to draw "boundaries" around what may be admitted as scientific evidence for tort law purposes. This is a power, however, that must be used sensitively and subtly to serve well the parties to tort litigation; this article seeks to provide some guidance as to how this power should be exercised.

When engaging in "boundary drawing," judges risk at least two generic mistakes: explanatory mistakes and strength mistakes. Judges make explanatory mistakes when they impose improper substantive restrictions on the content of evidence that may be admitted to prove that a substance causes human harm. For *4 instance, a judge might insist that a party provide either a particular kind of evidence, such as epidemiological studies, or multiple kinds of evidence, such as epidemiological, animal, and mechanistic evidence. Such restrictions would be mistakes because any appropriate scientific evidence that helps to explain the causal relationship between a defendant's actions and a plaintiff's injury is relevant and should be admissible. There are a variety of different explanatory paths that may lead to a conclusion; no particular explanation should be precluded as long as it has appropriate support. Moreover, many different legitimate scientists and scientific disciplines can contribute evidence in support of an explanation that a defendant more probably than not has harmed a plaintiff. ¹⁰ Thus, as we discuss below, various proposed content restrictions on scientific explanations should be avoided.

A second generic problem is to mistake the strength of evidence required for a firm scientific conclusion that a substance causes human harm with the strength of evidence needed for a tort law conclusion. Tort law and scientific inquiry are different institutions, each with different evidentiary and social goals. A judge's failure to be sensitive to these differences when admitting scientific evidence in tort cases may inadvertently distort the law. We are concerned that judges may accept only certain kinds of scientific answers, given by certain kinds of scientists, to questions that are fundamentally legal in nature. In particular, judges might effectively change tort law standards of evidence, replacing them with scientific evidence standards more stringent than those that many respectable scientists would adopt. Judges should avoid this potential error, and should keep distinct the goals, mandates, and standards of tort law and science, in order to avoid mistaken admissibility decisions that may inadvertently change the desirable balance of interests between adversaries in tort litigation.

To address these concerns, we argue that courts should adopt admissibility rules that are sufficiently sensitive to allow the admissibility of all the evidence upon which scientists routinely rely to draw conclusions about harm from toxic substances. In this endeavor, courts should adhere to notions of admissibility in tort cases that reflect the goals and aims of tort law. Finally, courts ***5** must maintain a fair balance of procedural and substantive interests between plaintiffs and defendants.

This article suggests considerations and standards for admissibility that attempt to balance the sometimes inconsistent goals of tort law and science. To introduce this discussion, in Section II we characterize the effect of the Daubert decision. Following a brief discussion of the facts of the case, we present and critique various views on the effect of the substance of Daubert. Those views advocate a range of interpretations, from overly liberalizing to stringently curtailing admissibility rules. In addition, we identify three procedural concerns raised by the decision which should similarly inform future admissibility decisions. In Section III, we then analyze some of the dangers posed by some types of admissibility rules offered in response to Daubert. In this section, we begin with the basic premise that evidentiary requirements for tort law and for scientific purposes are somewhat different. If these differences are not acknowledged by the courts they will inadvertently change the law. In addition to neglecting the epistemological contexts of tort law and scientific practice, courts may ignore the complexity of decisions made by scientists in their research. Such an approach risks the promulgation of "cookbook" admissibility rules-evidentiary rules that may appear as easy to use as the recipes in a cookbook--and the use of "cookbook" scientific evidence. That is, when courts are faced with the daunting task of evaluating the validity of scientific evidence, as Daubert commands, they may well develop, to change the metaphor, overly simple, "bright-line" criteria for the admissibility of scientific evidence that may be inappropriate in the tort law process. In this discussion, we identify and critique examples of such overly stringent admissibility rules. We then present a number of policy arguments against adopting such overly stringent rules in the tort law context. Finally, Section IV sketches an alternative view of how scientific evidence in toxic tort litigation might be addressed by the courts, focussing primarily on the use of animal studies, a particularly controversial area.

Generally, we feel the new focus on science after Daubert is salutary. However, because there is little guidance as to what constitutes admissible scientific evidence, there is a risk of erroneous application of the Daubert commands. On the one hand, courts risk excluding too much evidence. They must be more thoroughgoing in their acceptance of the wide range of scientific evidence--evidence routinely relied upon by the scientific community for arriving at scientific judgments. On the other hand, courts should ***6** be more sensitive to the mistakes that can arise from overly-simple views of scientific evidence--bright-line rules and overly-stringent evidentiary standards adopted from some understandings of science-- and to the use of this evidentiary material in tort law. Ultimately, judges and lawyers may need to experience a quantum leap in understanding the subtleties of scientific inquiry in order to prevent various simplified views of scientific evidence from undermining and subverting the goals of tort law.

II. The Effect of Daubert v. Merrell Dow Pharmaceuticals, Inc.

A. Daubert v. Merrell Dow Pharmaceuticals, Inc.

The Daubert plaintiffs, Jason Daubert and Eric Schuller, were born with serious birth defects. ¹¹ During pregnancy their mothers had taken Bendectin, an anti-nausea drug manufactured by defendant Merrell Dow Pharmaceuticals. ¹² The minors and their parents sued Merrell Dow, claiming that Bendectin caused the boys' birth defects. ¹³ Merrell Dow's expert submitted an affidavit that stated that no published study had found Bendectin to be a human teratogen and that therefore, use of Bendectin during the first trimester of pregnancy had not been shown to increase the risk of birth defects. ¹⁴ Plaintiffs' experts concluded that Bendectin could cause birth defects, basing their conclusion upon: 1) test tube and animal studies linking Bendectin and malformations; 2) studies showing similarities between the molecular structure of Bendectin and other teratogens; and 3) a reanalysis of published epidemiological studies. ¹⁵ The trial court, refusing to admit plaintiffs' evidence on the causation issue, granted summary judgment for Merrell Dow. ¹⁶ The court held that, because there was a plethora of epidemiological evidence regarding Bendectin, plaintiffs' substantial non-epidemiological evidence was not sufficient to create a material issue of fact and defeat the summary judgment motion. ¹⁷ The trial court relied on the Frye general acceptance test in its ruling. ¹⁸

*7 The Ninth Circuit affirmed, ¹⁹ also following the Frye general acceptance test. ²⁰ The court apparently gave great weight to the fact that other appellate courts had not admitted reanalyses of epidemiological studies regarding the teratogenicity of Bendectin that had never been published nor peer-reviewed. ²¹ Furthermore, it noted that the large number of published studies opposing plaintiffs' position that Bendectin could cause birth defects undermined the efficacy of reanalyses that reached the opposite conclusion. ²² The appellate court concluded that reanalysis of epidemiological data is generally accepted in the scientific community only when there is sufficient peer review of such reanalysis. ²³

The United States Supreme Court vacated the decision excluding the plaintiffs' scientific evidence and remanded the case for reconsideration under a newly enunciated standard for admissibility of scientific opinion evidence.²⁴ The Court held that the adoption of the Federal Rules of Evidence had superseded the Frye general acceptance test.²⁵ The Court noted that Federal Rule of Evidence 702 spoke directly to the issue: "If scientific, technical, or other specialized knowledge will assist the trier of fact to understand the evidence or to determine a fact in issue, a witness qualified as an expert by knowledge, skill, experience, training, or education, may testify thereto in the form of an opinion or otherwise."²⁶

The Court considered the Frye general acceptance test "at odds with the 'liberal thrust' of the Federal Rules and their 'general approach of relaxing the traditional barriers to "opinion" testimony."²⁷ Thus, the Supreme Court certainly considered the new standard as more liberal with respect to the admissibility of scientific evidence than the prior Frve test. and that policy of more liberal admissibility represents the main thrust of the decision. The Court went beyond merely quoting the Federal Rule in announcing *8 a new standard for admissibility. Eschewing the Chief Justice's suggestion to restrict its opinion to the demise of the Frye test, ²⁸ the Court offered, in dicta, some "general observations" concerning the proper standard of admissibility under the Federal Rules. The Court noted that Rule 702 limited expert testimony to scientific knowledge.²⁹ In addition to having a certain aura of reliability, the proposed testimony must be relevant to the case at hand.³⁰ The trial judge must consider whether the methodology grounding the proffered opinion testimony is scientifically valid and whether it relates to the instant case in order for it to meet these two criteria.³¹ The majority opinion then outlined several non-exclusive factors for the trial judge to consider in evaluating whether the methodology is scientifically valid. These factors include: 1) falsifiability, or testability, of the theory guiding the technique used to reach the offered conclusion, 2) publication and peer review, 3) any known potential rate of error of the technique, and 4) general acceptance within the relevant scientific community.³² None of these factors should be treated as dispositive. The Court specifically noted, for example, that, for various reasons, some legitimate scientific methodologies may not undergo peer review.³³

Finally, in a somewhat puzzling passage, the Court addressed some concerns of the parties and amici on both sides of the case. The Court first dismissed the suggestion that abandonment of the general acceptance test would lead to a flood of "junk science" that would confuse juries. The Court noted: "Vigorous cross-examination, presentation of contrary evidence and careful instruction on the burden of proof are the traditional and appropriate means of attacking shaky but admissible evidence." ³⁴ In addition to this traditional protection, if the proffered evidence were truly of dubious value, the court could admit it but direct a verdict or grant summary judgment based on the insufficiency of the evidence. ³⁵ The Court then considered the worry that gatekeeping judges, shackled by the chains of "scientific orthodoxy," would somehow stifle the search for truth. ³⁶ Interestingly, the Court noted the differences ***9** between the search for truth in the legal context and in the scientific context. ³⁷ The Court pointed out that incorrect hypotheses are very useful in advancing scientific knowledge, particularly when their incorrectness is shown. ³⁸ Such incorrect hypotheses, on the other hand, are of little use in the much quicker and more final context of a particular legal case. ³⁹ The Court stated that a judge will occasionally incorrectly exclude valid scientific methodologies, but that such exclusion is part of the

balance to be struck in the legal context where the admission of an erroneous technique can have grave and irreparable consequences to the parties involved in an adversarial case.⁴⁰ All in all, the Daubert opinion is mixed, at times insisting upon the policy of liberal standards of admissibility, and at times emphasizing the "gatekeeping" role of a judge in excluding purportedly unreliable evidence.

B. Interpretations of Daubert

The Daubert opinion has generated a great deal of commentary, from courts attempting to apply Daubert in a particular case to the Defense and Plaintiffs' bars, whose respective members appear to interpret the opinion to support their particular point of view. ⁴¹ The Defense bar has construed the opinion as a strong statement against the use of "junk science" in the courtroom. ⁴² By contrast, the Plaintiffs' bar urges that the opinion requires liberal admissibility, so that more evidence will come in and be heard by a jury, where sympathy to victims may play a significant role. ⁴³ Both views pose problems. A narrow interpretation of Daubert, in part engendered by the complicated task assigned to trial judges by that case's holding, risks the promulgation of overly-simplified admissibility rules, such as requiring the use of epidemiological studies to prove the toxic effects of a chemical. The use of such criteria risks excluding from juries toxicologically sound and relevant scientific ***10** evidence that many scientists and scientific bodies find compelling in coming to their own factual conclusions. ⁴⁴ Further, since plaintiffs have the burden of going forward with the evidence, the more demanding the criteria are for admitting scientific evidence, the greater the plaintiff's hurdles are in presenting its case to the jury. The most liberal view of admissibility, on the other hand, is probably precluded by the Daubert ruling itself. More mid-range views are represented by the collection of essays in the Federal Judicial Center's Reference Manual on Scientific Evidence, ⁴⁵ which is a reference manual for federal judges on the state of scientific evidence in several fields pertinent to cases likely to fall under Daubert.

A more subtle and insightful approach than those proposed by advocates on either side and more theoretical guidance than that provided by the Reference Manual are both needed. Some perfectly good scientific evidence would be excluded under the most stringent admissibility interpretations, and some obviously invalid scientific evidence would be permitted under the most permissive interpretations. All parties to the debate need to recognize that there are different kinds and strengths of scientific evidence and that scientists differ in their assessment of the adequacy of the same evidence. Courts need to remember this in their interpretation and application of the principles in Daubert. Failing to understand these points may lead a court to decisions which endorse the kind of "scientific orthodoxy" that concerned the Daubert Court.

It is, of course, not surprising that members of the defense bar have attempted to portray Daubert as a strong judicial stand against "junk science."⁴⁶ Marc S. Klein provides a forceful example *11 of this point of view.⁴⁷ He argues that Daubert resolved the previously unsettled issue of whether courts could function as gatekeepers with respect to scientific evidence.⁴⁸ Unfortunately, he cites only one case in support of the proposition that some courts have held that they could not properly fill the gatekeeping role.⁴⁹ Klein's conclusion suggests that Daubert represents a conservative view, meant to reign in the unfettered use of junk science in the courtroom.⁵⁰

Klein's strong conclusion exemplifies some of the more extreme interpretations of Daubert by the defense bar. Such a conclusion is clearly contrary to the Daubert opinion. The Court in Daubert, while acknowledging that judges should perform some sort of *12 gatekeeping function, emphasized the liberal thrust of the Federal Rules and stated that it was rejecting the more restrictive general acceptance test. ⁵¹ Thus, Daubert was primarily a reaction against the overly restrictive Frye general acceptance test. Klein also states that "Daubert rejects the anti-intellectual, antiscientific argument that science is too demanding for our purposes and that, as a result, we should accept something less in the courtroom." ⁵² Klein here misconstrues the argument made by proponents of more liberal standards of admissibility. ⁵³ In any event, the Supreme Court did not specifically draw the conclusion attributed to it by Klein. Rather, the Court
pointed out the difference between the search for scientific truth and the search for legal truth, thereby acknowledging that the legal standard should be different than the scientific standard.⁵⁴

Taking a different view, some Courts of Appeals appear to regard Daubert as liberalizing admissibility decisions. In United States v. Posado, ⁵⁵ a criminal case, the Fifth Circuit Court of Appeals held that it could not establish, as it had in the past, a per se exclusion of a method or technology not generally accepted by the requisite scientific community. ⁵⁶ Similarly, in In re Paoli Railroad Yard PCB Litigation, ⁵⁷ the Third Circuit Court of Appeals emphasized the flexible nature of the inquiry by noting that a court should take into account any and all factors bearing on the question *13 of reliability rather than relying on bright line rules such as the general acceptance test or peer review. ⁵⁸

Unquestionably, however, Daubert does not represent a complete liberalization of the standards for admissibility of scientific evidence. In dicta, the Court acknowledged that some valid scientific evidence may be excluded under the rubric of Daubert, thereby tacitly acknowledging that the traditional methods of challenging shaky evidence (for example, cross-examination, presentation of contrary evidence, or use of appropriate jury instructions) are not by themselves up to the task of preventing a jury from deciding a case based upon possibly faulty science. ⁵⁹ The Supreme Court's designation of Rule 104(a), as opposed to Rule 104(b), as the proper standard under which to judge the validity of scientific evidence, also seems to bolster this view. ⁶⁰ Rule 104(a) allows the court to determine the admissibility of evidence based on a preponderance of the evidence standard. ⁶¹ Instead, the Supreme Court could have chosen Rule 104(b), which restricts a trial judge's examination of facts upon which the relevance of testimony depends to a determination of whether a reasonable trier of fact could find the fact to be true, a more liberal standard than Rule 104(a). ⁶² This selection arguably suggests that the Supreme Court did not want to allow a jury to determine the admissibility of scientific evidence because a jury might not disregard evidence which it has heard but has determined to be legally irrelevant. ⁶³ This choice of rule may also have been seen as guarding against the alleged proliferation of "junk science," used to confuse or influence juries.

Thus, in Daubert, the Supreme Court appears to have rendered an opinion liberalizing the standard for the admissibility of scientific evidence, but not adopting as liberal a standard as it could have. In addition to the dispute regarding the extent of the decision's ***14** changes to rules of admissibility, the decision may also lead courts in another direction. Of great concern is the possibility that lower courts will interpret Daubert to support, contrary to the opinion, the use of bright-line rules, such as the four criteria noted in the opinion, to rule on the admissibility or inadmissibility of scientific evidence. The court did stress the flexibility of the trial court examination of the question, but, in assigning the daunting task of ruling on the admissibility of extremely complicated, technical, and sometimes novel scientific techniques, it may have tempted trial judges to look at a set of fixed criteria to handle this difficult procedure.

C. Problem Areas in Interpreting Daubert

In addition to the analysis of the substance of the Daubert decision, the opinion contains several procedural points which lower courts may misinterpret or find difficult to apply.

1. The Distinction Between Methodology and Conclusion

The Daubert Court carefully drew a sharp distinction between the scientific methodology and reasoning underlying scientific testimony and the conclusions drawn using the data at hand and the relevant methodology.⁶⁴ A trial court should only examine the reliability of the underlying methodology used in determining the admissibility of scientific evidence; it should not engage in an evaluation of the validity of the conclusions reached by an expert, the admission

of whose testimony is at issue.⁶⁵ The problem is that identifying the line between a methodology and the conclusions reached by employing that methodology is frequently difficult.

Moreover, consideration of different policies may influence exactly where a court decides to draw that line.⁶⁶ For example, in Wade-Greaux v. Whitehall Laboratories, Inc.,⁶⁷ a district court excluded the plaintiffs' scientific evidence regarding the alleged teratogenic effect of an over-the-counter asthma medication. The Wade-Greaux court held that, under the Daubert standard, to show that a substance is a human teratogen one must provide all of the following: 1) repeated, consistent epidemiological studies; 2) an animal study duplicating the defects; 3) a dose/response relationship ***15** between the agent and the effect on the experimental fetus; and 4) a biologically sensible mechanism of teratogenicity of the agent.⁶⁸ Because the plaintiffs' evidence fell considerably short of these criteria, the court ruled much of the proffered scientific testimony inadmissible.⁶⁹ The court appeared to blur the methodology/conclusion distinction in its opinion by incorrectly examining the conclusions offered rather than the underlying methodology. It disagreed with plaintiff's experts that numerous cited epidemiological studies supported the conclusion that the agent does in fact cause birth defects.⁷⁰

When a court rejects scientific testimony on the grounds that the conclusions generated by the methodologies run counter to the conclusions of most other experts, it is rendering a decision based on the strength of the testimony. Consideration of the strength of the proffered evidence is proper in the context of deciding motions for summary judgments or judgments notwithstanding the verdict, where a court explicitly considers the weight of the conclusions. However, consideration of the strength of the evidence is improper in the context of ruling on admissibility. An interesting case for the methodology/conclusion distinction occurs where an expert cites a particular study as supporting her conclusions, when that study does not support those conclusions. This does not seem to implicate a question of admissibility, because the validity of the methodology is unquestioned. In In re Paoli Railroad Yard PCB Litigation, the court emphasized that a flaw in the expert's reasoning process does not involve a question of admissibility, unless the flaw is large enough to render the expert's reliance on an underlying study unreasonable.⁷¹ Thus, where the underlying methodology ***16** meets the Daubert admissibility criteria, the court should not allow errors or gaps in the expert's reasoning from the underlying methodology (however tenuous those conclusions may be) to render the expert's testimony inadmissible. The Paoli reasoning on this point is more sensitive than the Wade-Greaux decision to both the range of scientific evidence and to the Daubert decision itself.⁷²

2. The Distinction Between Admissibility and Sufficiency

Daubert clearly addressed the issue of whether scientific evidence can be admitted, rather than the question of whether the evidence is sufficient to avoid a summary judgment or directed verdict and put the case before the trier of fact. To some degree, this distinction between admissibility and sufficiency is reflected in the methodology/conclusion distinction. The status of a particular methodology used to generate an expert's conclusions is evaluated by the court at the stage of possible admission of scientific evidence. If particular scientific testimony is deemed admissible, a court may still render a summary judgment or a directed verdict if the conclusions reached by the expert fail to establish a material issue of fact. In other words, when considering the sufficiency of a litigant's scientific evidence to prove a fact, the court may then look at the conclusions drawn by the expert based upon the scientific methodology. Of course, even at the admissibility stage, a court could consider the conclusions drawn by the expert to determine if such conclusions are somehow minimally grounded in the methodology, as well as if the conclusions are relevant to the fact the litigant seeks to prove. ⁷³ In any event, it appears that courts ***17** have excluded sound scientific evidence with some regularity in toxic tort cases, particularly cases involving Bendectin, as a means of disposing of such cases. ⁷⁴ Further, courts sometimes explicitly employ sufficiency considerations, such as the presence of contrary evidence, to exclude evidence.

A difficulty here, of course, is that the courts may be disingenuous in disposing of cases on their merits in this fashion, thus encouraging standards for the admissibility of scientific evidence to develop in a skewed fashion. First, the courts may be underestimating the ability of juries to consider and resolve cases involving such complex scientific evidence. Second, they may exclude perfectly legitimate methodologies whose conclusions may perhaps fail to raise a substantial jury question, but whose admissibility seems clearly required under Daubert. The courts should handle that kind of sufficiency problem through a procedure such as summary judgment, directed verdict, or judgment notwithstanding the verdict if, in their considered view, it does not raise a material issue of fact to put before a jury. Confusion might arise in a situation where plaintiffs offer scientific testimony based on one epidemiological study suggesting that a particular chemical does cause the type of injury suffered by plaintiffs that is contradicted by numerous other studies. Perhaps because of the overwhelming number of contradictory studies, the presence of that one study may fail to raise a material issue of fact, such that defendants could win on summary judgment. However, that issue is one of sufficiency, not one of admissibility. The methodology may be sound even if the conclusion is dubious or one with which the judge disagrees.⁷⁵

*18 3. The Standard of Judicial Review

At this stage, it is unclear what standards of review federal circuit courts will apply when considering appeals of trial court rulings on the admission of scientific evidence. Most circuits have held that an abuse of discretion standard applies, such that a trial judge's ruling on the admissibility of scientific evidence must be "manifestly erroneous" or "clearly erroneous" before it can be overturned. ⁷⁶ The Sixth Circuit has noted, however, that an appellate court will engage in de novo review of the issue of whether a trial court properly followed Daubert, since that is a question of law, not of fact. ⁷⁷ The Third Circuit Court of Appeals, in In re ***19** Paoli Railroad Yard PCB Litigation, addressed the judicial review of a trial court's exclusion of evidence. That court enumerated factors which a trial judge should consider when addressing the admissibility of scientific evidence, and it rejected a bare abuse of discretion standard of review of trial court rulings that exclude such evidence. ⁷⁸

Paoli involved lawsuits by persons allegedly exposed to polychlorinated biphenyls (PCBs).⁷⁹ The trial court excluded some of the plaintiffs' evidence regarding causation.⁸⁰ The Third Circuit affirmed the trial court ruling on this evidence and then extensively discussed the application of the Daubert rubric. The court enunciated three factors in addition to the four set out in Daubert as relevant to the trial judge's screening task:⁸¹ 1) the "degree to which the expert testifying is qualified," 2) "the relationship of a technique to 'more established modes of scientific analysis," and 3) "the 'non-judicial uses to which the scientific techniques are put."⁸² Following Daubert, the court also emphasized that these factors are not exclusive.⁸³

Next, the court noted that the plaintiffs must make more than a prima facie showing of the reliability of the scientific methodology underlying proffered scientific testimony.⁸⁴ A proponent of scientific evidence must demonstrate by a preponderance of the evidence that the proffered expert opinion is reliable. However, the inquiry here is directed at underlying methodologies only, rather than conclusions generated by the use of such methodologies, however erroneous the conclusions might appear to the judge.⁸⁵ The ***20** court then concluded that the distinction it had previously drawn between a methodology and its application is inconsistent with Daubert.⁸⁶

Finally, the Paoli court noted the tension between the Federal Rules' preference for admissibility and the traditionally extensive deference given to trial judges regarding the proper standard of review because of their superior vantage point on the evidence.⁸⁷ In response, the court stated that it would take a "hard look" at trial court decisions excluding scientific evidence as unreliable if that exclusion would result in summary judgment.⁸⁸ Thus, in toxic tort cases, where the exclusion of scientific evidence on causation almost always results in the inability of the plaintiff to prove the causation

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element of his or her cause of action, the "hard look" standard would typically apply. This higher standard of review seems appropriate, for it takes into account the effect of the exclusion of scientific evidence on a litigant's case and the procedural hurdles plaintiffs face in bringing a case before a court. The Paoli court implicitly acknowledged the notion that trial courts have excluded certain kinds of scientific evidence in order to prevent cases which judges consider non-meritorious from reaching the jury.⁸⁹

The foregoing procedural issues provide background and context for the main focus of our discussion of the admissibility rules for scientific evidence, the nature of the evidence, and the level of stringency that must be required for admission. As noted above, apparently courts have occasionally violated procedural distinctions that the Supreme Court argues should be preserved. ⁹⁰ More frequently, courts have decided cases and commentators have urged decisions on grounds that exclude otherwise sound scientific evidence, impose too demanding evidentiary standards, or would distort tort law's current balance of interests.

*21 III. The Threat of Overly-Simple Admissibility Rules

A. Epistemological Differences between Tort Law and Science

A focus on the admissibility of scientific evidence may cause us to forget or overlook the fact that the epistemological contexts of scientific practice and legal practice are different. Such disparities, arising out of the divergent goals of scientific and legal practice, suggest the importance of using an approach that is sensitive to the institutional context for evaluating scientific evidence. In short, we need an approach for evaluating scientific evidence that is sensitive to the tort law context.⁹¹

To some extent the above epistemological concerns may echo aspects of the Daubert decision which caution against "allowing scientific assessments to intrude on the rights of parties to present evidence to the jury."⁹² However, in order to be explicit about this point, we address this issue separately and not merely as an interpretation of Daubert. This larger issue is related to four substantive considerations that go beyond the particular focus on Daubert and interpretations of that decision.

First, to some extent, commentators and courts might be mistaken about conceptions of scientific evidence on which scientists themselves rely. Thus, much of what follows tests existing or proposed admissibility rules against examples and some of the evidentiary principles and practices utilized by scientists themselves. Realistic examples suggest a much wider ranger of scientific evidence than court opinions might or than many legal commentators sometimes use.

Second, courts may inadvertently adopt standards for admissibility that enshrine misleading standards of accuracy for tort law purposes. There are two kinds of incorrect outcomes for a tort law trial. In one case, a defendant may mistakenly be held accountable for injuries a plaintiff suffered (known in the technical language of science as a legal "false positive"). In the second case, a defendant ***22** may be erroneously exonerated (known as a legal "false negative"), and a wrongfully injured plaintiff may go uncompensated. The tort law is equally concerned with avoiding both kinds of mistakes, and given the rules of tort law, this concern should be roughly equal between plaintiffs and defendants.⁹³

A problem, however, arises because of the interaction of scientific and legal standards of evidence. Scientific standards of evidence tend to be designed, or to have evolved asymmetrically, to ***23** prevent false positive mistakes in science, with a lesser concern about false negatives.⁹⁴ If tort law unconsciously adopts the scientific concern with false positives as a result of its admissibility rules, it will adopt a mistaken conception of "accurate" or "correct" decisions for tort law purposes. Tort law has and should have procedural and substantive rules that have nearly equal and, ideally, relatively low numbers of legal false positives and legal false negatives.⁹⁵ Scientific inquiry, in contrast, aims to minimize false

positive mistakes. Nothing expressed in the Daubert decision appears to contravene this view. A sensitive approach to admissibility rules should avoid substituting the scientific concern for the overall tort law concern.

Third, we approach the admissibility of scientific evidence much as we would in a trial. Prior to the outcome of a trial, a court should be receptive to evidence or arguments regarding whether a particular substance causes a particular disease, such as cancer. One purpose of a trial is to determine whether, for tort law purposes, a substance is judged to cause a disease, whether the substance in question is judged to have caused the particular disease which plaintiffs have contracted, and whether defendants should be held accountable for the result.

The law provides institutional procedures to discover the legal truth about causation. A legal trial, however, is an instance of imperfect procedural justice. ⁹⁶ We have a standard for assessing the correctness of the outcome of a trial independent of the procedures themselves, and the procedures do not guarantee a correct outcome. However, we should be careful about which standard we use to assess the correctness of the causation issues in a trial. Is the proper standard what scientists reasonably believe after taking into account all evidence available at the time of trial, or is it what they will ultimately come to believe about particular causal issues once all the information has been submitted? Some discussion ***24** tends to suggest that the latter is the proper standard, and, unless evidence presented at the trial court tends to support such ultimate criteria, consideration by a court is problematic. ⁹⁷ However, our view is that the appropriate standard should take into account all of the evidence available at the time of trial in determining whether causation is more probable or not. The outcome of a tort law trial with relatively liberal admissibility standards may fairly well approximate this standard.

Fourth, some proposed admissibility rules, either those used by courts or those recommended by commentators, may inadvertently undermine the procedural fairness of tort law. Evidentiary standards that are too demanding will impose a hidden factual burden of proof on plaintiffs that increases their procedural hurdles before they can bring their full case before a judge and jury. Such burdens for admissibility may be similar to or approach the criminal law's "beyond a reasonable doubt" burden of proof. This would distort tort law and upset the present balance of interests between plaintiffs and defendants.⁹⁸

Thus, our view is that different standards of evidentiary stringency are appropriate for different contexts of inquiry and for the varying goals of the particular institutions in question. While one standard of evidentiary stringency may be appropriate in the context of pure research science, another may be needed for the criminal law, and yet a third employed by tort law. Some courts and some commentators appear to give little recognition to this point. ⁹⁹ ***25** Given the liberal thrust of the Federal Rules of Evidence respecting admissibility, it seems that judicial and legal understanding of science must be concerning scientific evidence must be tailored for tort law and its particular burdens of proof. We suggest the need for a more sensitive understanding of science, its limits, and its presuppositions in order to avoid the undesirable consequence of distorting the balance of interests between parties to tort litigation.

There are some trends in recent tort law decisions that, contrary to the letter and spirit of Daubert and contrary to good tort law policy, appear to preclude legitimate scientific evidence of causation in toxic tort cases. Some courts appear to require human epidemiological studies for a plaintiff's case to proceed beyond a preliminary hearing on admissibility of scientific evidence, and some appear to prohibit reliance on a combination of animal studies and short-term tests for evidence of carcinogenicity or teratogenicity. ¹⁰⁰ Both approaches are contrary to good toxicology as it is currently practiced. ¹⁰¹ Thus, we suggest that, as a result of Daubert, courts should embrace a wider range of evidence than some courts have considered to date, a range of evidence that is routinely utilized by the scientific community.

B. Simplified Admissibility Rules

The Daubert opinion stressed the need for a flexible set of criteria to determine the admissibility of scientific evidence. Nevertheless, it left the door open for, and perhaps even invited the use of, overly simple, "cookbook" admissibility rules. Because of the complexity of scientific issues, lower courts may shrink from the subtle but difficult task of evaluating and weighing the various kinds of scientific evidence for the context in question. Alternatively, courts may enshrine one or more of the criteria enunciated in Daubert as determinative, thus creating a bright-line standard with which to evaluate proffered testimony based upon a novel scientific methodology. For example, courts may focus on "general

*26 acceptance" and peer review as determinative tests.¹⁰² They may not accept the validity of a relatively novel, but sound, scientific methodology where there may not be a strong acceptance of the methodology within the relevant scientific community. In addition, with respect to particular issues, such as the causation of a litigant's injury by an alleged teratogenic substance, courts may accept only certain methodologies to show scientific evidence of injury and exclude others, even if scientists would utilize a wider range of evidence. Courts may insist on multiple sources of evidence with a high degree of certainty for proof of causation when lesser evidence might adequately establish with a lower degree of certainty that there is sufficient evidence to survive the admissibility inquiry for purposes of tort law. ¹⁰³ Or, relatedly, they might require for tort law admissibility that scientists be highly certain, as is appropriate according to the standards of their scientific discipline, that a substance causes cancer or birth defects instead of requiring that the evidence be sufficient for tort law admissibility purposes. ¹⁰⁴

All of the above are mistakes, as illustrated in greater detail below. To remain faithful to the letter and spirit of Daubert, judges should avoid using cookbook rules. Some of the mistakes might be seen as matters of law, such as enshrining Daubert considerations as necessary conditions. Some of them might be seen as explanatory mistakes, such as an insistence that an explanation have a certain content or an insistence on human epidemiological studies. Additionally, some of them might be seen as mistakes as to the weight or the strength of the needed evidence.

Our view is that courts can and should admit sound scientific evidence of the kind scientists utilize to guide their judgments. Any appropriate scientific evidence that helps to explain the causal relationship between a defendant's actions and a plaintiff's harm should be relevant and admissible. Many different legitimate scientific disciplines and many different legitimate scientists can contribute evidence that a defendant has harmed a plaintiff. The court and the jury are entitled to hear from all of them. Moreover, judges should be sensitive to the strength or plausibility of evidence they demand for establishing tort law accountability. Courts ***27** should acknowledge the considerably different evidentiary contexts of tort law compared with research science. Courts can inadvertently upset the normative balance of interests in tort law by requiring mistaken conceptions of adequate scientific evidence. Different legitimate scientific disciplines and different legitimate scientists may have substantially different evidentiary standards for judging that a substance causes a disease.

With regard to legal categories of evidence, our view is that plaintiffs must provide a scintilla of scientific evidence based

on a reliable methodology to survive the admissibility review, ¹⁰⁵ a somewhat greater amount of evidence (at least relative to evidence offered by the other side) to survive a sufficiency review, and, for the ultimate jury decision considering all the evidence, a sufficient amount of evidence to establish as more probable than not an explanation of the plaintiff's causation claims. However, to carry this explanatory burden does not mean, as we argue below, that only certain kinds of evidence are necessary or that a jury must be as certain as the most demanding research scientists would be in order to accept plaintiff's causation claim. None of these evidentiary showings, in our judgment, has to measure up to the very best evidentiary standards adopted in scientific fields. Nor do they need to have the same high degree of certainty that is required for a firm scientific conviction that a causal connection exists between exposure to a toxic substance and contraction of a disease.

1. Enshrining Daubert Considerations

Courts may focus on one element suggested by the Daubert Court, to the exclusion of others, thereby enshrining particular elements of the decision. In Wade-Greaux v. Whitehall Laboratories, Inc., despite its apparent deference to Daubert, the court appears to rely almost exclusively on the Frye general acceptance test. ¹⁰⁶ Doing so flies in the face of Daubert, since the Supreme Court indicated in dicta that "general acceptance" by the profession was just one consideration among many (none of which was necessary) for establishing the scientific reliability of causal claims. ¹⁰⁷ Plaintiffs' ***28** experts' approaches might have satisfied other Daubert considerations, but the court did not address these considerations at all.

2. Requiring Multiple Scientific Studies for Admissibility

Wade-Greaux illustrates another example of an overly-simple approach to admissibility. The plaintiffs argued that a mother's use of Primatene Tablets and Primatene Mist, over-the-counter asthma medications sold by the defendant "caused TiaNicole Wade-Greaux to be born with true malformation of her upper limbs and other skeletal defects."¹⁰⁸ The trial court held that plaintiffs, in order to have their scientific evidence admitted, had to show that their claims about causation were supported by "repeated, consistent epidemiological studies; . . . an animal model that duplicates the defects resulting in the human from the exposure; . . . a dose/response relationship between the exposure and the effect on the experimental fetus; and . . . the mechanism of teratogenicity of the agent should be understood and make biologic sense."¹⁰⁹ As we discuss below, most of the court's necessary conditions are scientifically problematic. Requiring that all of these conditions be satisfied for admissibility seems problematic as well.

Although the Wade-Greaux decision is not a leading one,¹¹⁰ it does illustrate the kinds of mistakes that need to be avoided. First, the court appears to have engaged in an assessment of the plaintiffs' experts' ultimate conclusions instead of their methodology, contrary to the law of the Daubert decision. Daubert suggests that the appropriate inquiry for admissibility concerns the soundness of each piece of an advocate's evidence, not the total import of it.¹¹¹ Its total import should be addressed as part of a sufficiency review. Second, the court seems to take a literal textbook approach to admitting scientific evidence. Its approach seems to be that because standard toxicological or epidemiological references suggest that there must be epidemiological, animal, and other evidence *29 in support of the claim of causation¹¹²-the combination perhaps considered singly necessary and jointly sufficient by some--before a firm substantive scientific judgment that a possible toxic agent is a teratogen can be made, courts should require all of this evidence before any part of it is admitted.¹¹³ Such multiple sources of evidence may be the best and ensure the greatest degree of scientific certainty. There are, however, several difficulties with this approach. First, the court appears not to assess the soundness and reliability of each piece of evidence, but to evaluate the entire package of evidence in support of plaintiff's case. Second, the court places overly restrictive constraints on what is an appropriate explanation of plaintiff's causal claims. The court appears to insist that certain categories of evidence be present, such as human, animal, and short-term mechanistic evidence, even though all of this evidence would not necessarily be required to explain with a preponderance of the evidence the causal relationship.

Even granting for purposes of argument the appropriateness of an approach that considers the adequacy of plaintiffs total evidence, the court's standards may be too demanding; they may require more than the amount of evidence which many in the scientific community would need to conclude that a substance is more probably than not a human teratogen. Such demanding standards should not be needed to survive an admissibility inquiry as described by the Daubert Court. A court adjudicating a tort claim need not be persuaded that it is a scientific certainty that a substance *30 is a teratogen; this required degree of certainty would substitute ultimate scientific burdens of proof for tort law burdens of proof. Thus, the Wade-Greaux court appears to have violated the methodology/conclusion distinction articulated by the Daubert Court, evaluated the whole of the plaintiff's evidence and not each piece of it, required a more constraining explanation

than necessary, and demanded the best or most certain evidence when adequate or good evidence is the most that should be needed to survive admissibility.

Daubert only requires that for evidence to be admissible, it must be "reliable" and "relevant." ¹¹⁴ Courts should assess what degree of certainty must be satisfied for each part of an adversary's evidence to be scientifically "reliable," yet it seems unlikely that it must possess the highest degree of certainty. In addition, much evidence will be "relevant" to explanations of causation even though it may not be determinative of the issue in question. Requiring that for plaintiffs' evidence to be admissible it must possess all the features of the best and most certain evidence suggested by toxicological or epidemiological textbooks seems much too demanding. Third, as we will see, the Wade-Greaux court's admissibility requirements on individual parts of the evidence appear directly to contradict the views of leading scientists on certain issues. ¹¹⁵

Fourth, the court appears to require extensive toxicological and epidemiological evidence merely for admissibility. By contrast, Daubert notes that a scintilla of evidence is needed to survive an admissibility hearing. ¹¹⁶ A scintilla of evidence would be well short of the best, ideal, or most certain evidence as judged by standard toxicology and epidemiology textbooks. The Wade-Greaux court appears to exceed greatly the scintilla minimum in imposing scientific requirements on plaintiffs' experts. In short, the court, perhaps misunderstanding the evidentiary requirements of the field, places a much too demanding requirement on plaintiffs to survive the admissibility stage of the trial. Finally, the Wade-Greaux court appears to insist that statistical studies, including epidemiological studies, must be "statistically significant" at the .05 level as a necessary condition for admitting the study to show a causal relationship between a particular exposure and an increased risk of experiencing *31 a particular outcome. ¹¹⁷ As we discuss below, not even experts in the field require such demanding statistical evidence for finding epidemiological studies helpful in understanding causation. ¹¹⁸

3. Requiring Epidemiological Evidence

A third example of overly stringent admissibility criteria concerns both courts' and commentators' insistence on the necessity of epidemiological evidence for proof of a causal connection between a plaintiff contracting cancer and that plaintiff's exposure to a possible carcinogen. A trend evident at least since the Agent Orange and Bendectin cases is a view by many courts that epidemiological studies are necessary for a plaintiff to prove causation in a toxic tort case. ¹¹⁹ In the leading Agent Orange opinion, ¹²⁰ Judge Weinstein stated that "[a] number of sound epidemiological studies have been conducted on the health effects of exposure to Agent Orange. These are the only useful studies having any bearing on causation." ¹²¹ Similarly, in Lynch v. Merrell-National Laboratories, Division of Richardson-Merrell, Inc., ¹²² the First Circuit Court of Appeals noted that non-epidemiological studies used "singly or in combination, do not have the capability of proving causation in human beings in the absence of any confirmatory epidemiological data." ¹²³ As one commentator has pointed out, this "implies that epidemiological evidence is a necessary prerequisite for a plaintiff to prevail." ¹²⁴ Other courts hearing Bendectin cases have come to similar conclusions. ¹²⁵ Courts hearing other toxic tort cases have ***32** concurred as well. ¹²⁶ A few courts have resisted the impulse to enshrine epidemiological studies as necessary to prove causation. ¹²⁷

However, as we briefly consider below, a sensitive understanding of the issues concerning the admissibility and relevance of epidemiological evidence clearly shows that scientific opinion testimony should not be required to rest on epidemiological evidence as a necessary condition for admissibility. Epidemiological evidence can be quite good evidence, and for robust, consistent studies even the best evidence, that a substance causes harm to humans.¹²⁸ But, it is not the only relevant evidence, nor even necessary evidence from a scientific point of view, for assessing the causal relations

between exposure to a substance and contraction of a disease such as cancer.¹²⁹ This issue is best seen when we discuss reliance on animal evidence, so we postpone consideration of it until later in this article.

4. Special Restrictions for Interpreting Epidemiological Studies

Apart from making epidemiological studies necessary conditions for plaintiffs' cases, some courts and commentators have gone further and have required or argued that the epidemiological studies must satisfy additional conditions before they can be admitted into evidence in toxic tort cases. ¹³⁰ Some have insisted that such studies be "statistically significant." ¹³¹ Others have insisted that the studies find a relative risk of at least two between the exposed and control populations. ¹³² Still others have suggested that a list of factors ***33** be satisfied by epidemiological studies before they can be admitted. ¹³³

a. Statistical Significance Rules

Both before and after the Daubert decision, several courts and numerous commentators have insisted that epidemiological studies must be "statistically significant." ¹³⁴ This requirement means that studies must have less than a certain low probability, typically below .05, that a statistical association between exposure to a toxic substance and a disease is not the result of random chance. ¹³⁵ If studies do not satisfy this condition, they should be rejected as evidence in toxic tort cases. Typically, these courts would require, as the scientific community usually but not invariably does, that studies have five-percent odds (or less) of resulting in a positive association by random chance. ¹³⁶ This requirement tends to be treated as something like a bright-line rule that epidemiological studies must satisfy for consideration by the legal system, even though many scientists, while recognizing its importance, do not necessarily regard it as determinative or decisive in judging issues of causation. ¹³⁷ Thus, some courts and some legal commentators tend to regard statistical significance as a screening device for the admission of scientific evidence.

That such an approach is problematic can be seen from a variety of considerations. Some are reasons of science or interpreting scientific evidence and some are reasons of policy or philosophy. First, many within the scientific community itself are moving away from using rigid tests of statistical significance for interpreting epidemiological studies. ¹³⁸ This was an issue between amici in the Daubert case, ¹³⁹ but recent discussions suggest that the cutting edge ***34** of the field seems to be moving away from tests of significance for two reasons: tests of significance are a kind of decision rule, useful for certain purposes but not others, and tests of significance reveal less about the data than other presentations of the evidence. ¹⁴⁰

Thus, if tests of significance are treated as decision rules in legal cases, they should be designed for the specific context in question which argues against a uniform test of significance. It would also argue against necessarily using the same test of significance for research and many legal purposes, including tort law purposes. Moreover, it is in the interest of tort law to have evidence presented in the most informative manner possible, which again argues against strict and uniform tests of significance. Second, if scientific results are excluded merely because they are not statistically significant, one risks excluding important evidence and the decision might result in "far greater inaccuracy." ¹⁴¹ The reason that this might result in greater inaccuracy is that demanding tests of significance asymmetrically prevent false positives, but permit more false negatives. And, "[p]reemptorily rejecting all studies that are not statistically significant would be a cursory and foolish judgment, particularly if there are multiple studies tending to show a consistent effect." ¹⁴² Thus, court decisions might be more accurate on factual grounds if a wider range of epidemiological data were admitted. Because of this asymmetry the most demanding standards of scientific evidence may skew the outcomes of toxic tort cases in favor of defendants. ¹⁴³ Further, there are policy reasons to be concerned about stringent statistical significance rules.

Statistical significance aims to keep the number of false positive results low in order to guard against the effects of random *35 chance.¹⁴⁴ A false positive occurs when one mistakenly identifies a substance as toxic, for example, as a carcinogen, when it is not.¹⁴⁵ By contrast, a false negative identifies a substance as not toxic, for example, as not a carcinogen, when it is.¹⁴⁶ The focus on preventing false positives by insisting on certain tests of significance has both scientific statistical implications and philosophical implications in tort law. Keeping the chances of false positives low, everything else being equal (including sample size and the relative risk one thinks it is important to detect), means that the chances of incurring a false negative will be higher.¹⁴⁷ In a statistical study when everything else is equal, one cannot reduce the chance of a false positive without increasing the chances of a false positives, very low false negatives, and a study that will detect small relative risks, such as risks of two or smaller. Thus, there will be mistakes. Moreover, rigid rules of statistical significance requiring low false positive rates seem inconsistent with making the best assessment of causation based on the available evidence, because one kind of statistical error will always be favored.

A social and legal point emerges from the scientific one. Determining which mistake it is important to avoid for social and legal purposes is an important policy decision. In interpreting a statistical study, one can typically choose to keep the chances of a false positive or the chances of a false negative low, but not both (provided that the sample size is not large enough to do both and detect a relatively small relative risk). ¹⁴⁹ Insofar as judges insist on tests of statistical significance that are low, such as .05 or less, which keeps the number of false positives low, as a matter of mathematics they will increase the odds of false negatives.

Keeping the chances of false positives low and making the chances of false negatives high, thereby making it more difficult to establish causation, greatly favors defendants and makes winning ***36** more difficult for plaintiffs. ¹⁵⁰ Thus, if the important point for tort law is that the chances of favoring the plaintiff should be about equal with the chances of favoring the defendant as a result of the rules governing the admissibility of scientific evidence, it is important to recognize that rigid rules requiring low statistical significance will systematically disadvantage plaintiffs. The greater the discrepancy between the chances of false positives and false negatives with the chances of false positives being lower, the more this disadvantages plaintiffs. Such a consequence appears seriously to distort the procedural rules of tort law. ¹⁵¹ This consequence is even more worrisome if, as some suggest, juries and judges accept statistical evidence much less critically than other kinds of evidence. Statistical evidence is then given greater credibility and risks imposing particular hardships on plaintiffs. ¹⁵²

We would do well to heed both a scientist and an academic lawyer on the issue of statistical evidence. Thirty years ago Sir Austin Bradford Hill posed the fundamental question scientists should ask themselves regarding causation: "[I] s there any other way of explaining the set of facts before us, is there any other answer equally, or more, likely than cause and effect?" He then proceeded to sum up the views of many scientists concerning statistical significance:

No formal tests of significance can answer those questions. Such tests can, and should, remind us of the effects that the play of chance can create, and they will instruct us in the likely magnitude of the those effects. Beyond that they contribute nothing to the "proof" of our hypothesis.¹⁵³

Michael Green, an academic lawyer concerned about the inordinate influence of the Bendectin and Agent Orange cases, concludes a discussion of statistical significance as follows:

[T]he art of teasing out causal inferences in the absence of a mature epidemiologic record is far too complicated for courts seriously to review the methodologies and analyses involved. Making the ultimate

causal inference requires an *37 assessment not only of the quality of the epidemiology but the biological plausibility, based on what is understood about the mechanisms of toxicity. Indeed, one of the lessons of the Bendectin cases is that the courts are not truly engaging in greater scrutiny of experts' opinions; rather, they are adopting a few relatively simple screening devices. . . . Especially as the available universe of evidence gets thinner, inadmissibility decisions have significant risks.¹⁵⁴

In sum, rigid rules of statistical significance, while perhaps simplifying the job of screening epidemiological studies, risk ignoring salient scientific evidence, encouraging less accurate decision-making by failing to account for both legal false positives and legal false negatives, systematically disadvantaging plaintiffs, and thus upsetting the current procedural balance of interests between plaintiffs and defendants.

b. Relative Risk Rules

Still other courts have required that epidemiological studies must find a relative risk of at least two. The reason for this is that a relative risk of two indicates that twice as many people in a group exposed to a possible disease-causing substance contracted the disease as contracted the same disease in a control group. In such circumstances one can conclude that the diseased persons in the exposed group "more probably than not" had their disease caused by the substance, thus plausibly satisfying the ultimate tort law burden of persuasion on that issue. A number of pre-and post-Daubert courts and a number of commentators have endorsed the idea that an epidemiological study must reveal a relative risk of at least two in order for such evidence to admissible. ¹⁵⁵ This is quite problematic. Even more worrisome is the decision by Judge Kozinski, upon remand of Daubert to the Ninth Circuit Court of Appeals, that affirmed the trial court by focusing on the relevancy of the testimony of plaintiffs' experts. ¹⁵⁶ Those experts could not testify that Bendectin more than doubled the likelihood of birth defects, because the highest relative risk to which one credible ***38** expert could testify was 1.6-1.7. ¹⁵⁷ They could only testify that Bendectin was capable of causing defects. ¹⁵⁸ Therefore, their testimony was deemed not helpful to the trier of fact and inadmissible under Rule 702. ¹⁵⁹ For courts to require that a relative risk be greater than two makes sense for purposes of the ultimate tort law burden of proof which must be met to persuade a jury, because, as Professor Green has put it:

In the absence of other information, any relative risk less than two would be inadequate to support a plaintiff's verdict. Thus, even a statistically significant study finding a relative risk of 1.7 should result in a directed verdict for defendant, in the absence of other evidence enabling a more refined assessment with regard to the plaintiff.¹⁶⁰

Even though Professor Green appears to have views similar to some presented in this paper, several remarks are in order. For one thing, rarely is other information absent. Thus, it is unlikely that an epidemiological study will have to stand as the only evidence on causation. Moreover, even if a study showing a relative risk of less than two is, by itself, inadequate to carry the plaintiff's ultimate persuasion burden, it surely should be admitted into evidence because it is relevant to the ultimate judgment of causation if there is any other information available. And, while plaintiff's case might or might not survive a sufficiency review, depending upon the other evidence presented by plaintiff compared with the kind and amount of evidence presented by the defendant, that is a judgment that must be made on a case-by-case basis when all such evidence is available, not decided a priori about one piece of evidence absent all others. ¹⁶¹ Thus, it clearly appears to be an error to exclude epidemiological evidence simply because it reveals a relative risk less than two, unless there is no other supporting evidence. Even this may be problematic, as we discuss below.

*39 In support of the argument above, there is a striking example from radiation epidemiology that suggests it is a serious mistake to exclude epidemiological studies with relative risks less than two. Ionizing radiation has long been a known carcinogen. It appears to cause cancer in many human organ systems. One study shows that atomic bomb survivors from the Hiroshima and Nagasaki contracted leukemia and multiple myeloma, as well as cancer of the esophagus, stomach, colon, other segments of the digestive system, urinary tract, lung, lymph nodes, and a number of other sites.¹⁶²

Contrary to widespread belief, ¹⁶³ the radiation exposures for many in these study populations were relatively low. What is striking about these findings is that epidemiological studies show, with 90% confidence, that all malignant neoplasms taken together except leukemia have a relative risk of less than two. Individual cancers which have a relative risk less than two include stomach, other parts of the digestive system, lung, and some other sites. Only leukemia, multiple myeloma, urinary tract, and colon cancer have relative risks greater than two. This finding is problematic for courts that have ruled inadmissible epidemiological studies with relative risks less than two. Since ionizing radiation is one of the best known carcinogens and one that scientists are certain causes cancer, courts, faced with plaintiffs who have been exposed to radiation, must either rule inadmissible epidemiological studies for all neoplasms for which there is not a relative risk of greater than or equal to two, or must admit the evidence and then engage in the sensitive and complex task of assessing and weighing the evidence that exposure to ionizing radiation caused the cancer at the site in question. Clearly, given the substantial evidence and degree of certainty about this carcinogen, the latter course seems much more defensible on both scientific and legal grounds.

Finally, requiring that epidemiological studies have a relative risk of two before they are admitted into evidence ignores a salient feature about such studies. A study that reports a relative risk of two from exposure to a toxic substance may disguise higher or low relative risks, on the one hand, resulting from higher or lower exposures respectively, or, on the other hand, from more or less ***40** sensitive individuals respectively. For example, higher exposures might result in relative risks of four, while lower exposures might reveal relative risks of only 1.7. The weighted average of the different relative risks would might yield an overall relative risk less than two. As scientists become increasingly aware of sensitive subpopulations, for example, resulting from genetic or other susceptibilities, ¹⁶⁴ they may discover that average relative risks inadequately reveal the risk posed to sensitive subgroups. Tort law clearly protects sensitive subgroups, ¹⁶⁵ but overly stringent admissibility rules might frustrate such protection. Thus, admissibility rules which preclude studies with overall relative risks less than two might prevent the admissibility of studies which included relative risks greater than two for individuals exposed to higher levels of a toxic substance or relative risks greater than two for particularly vulnerable groups. Clearly, the automatic exclusion of such evidence would unfairly disadvantage both biologically sensitive plaintiffs and those who were exposed to toxic substances at higher levels than in the study. Thus, epidemiological studies with relative risks less than two should not automatically be excluded from evidence.

c. Sample Size and Duration of Studies

Sample size and duration of epidemiological studies are topics which, while not specified by judges or commentators as restrictions on epidemiological studies (like statistical significance and relative risk, discussed above), 166 nonetheless merit a cautionary note. First, both can be shortcomings of a study. Epidemiological studies that are of too short a duration may fail to reveal an existing relative risk since the latency of the disease might be longer than the study. A similar procedural problem arises when epidemiological studies are based on too small a sample, since that may be inadequate to detect the true relative risk that exists. Second, the more stringently courts apply statistical significance rules and the smaller the relative risk between the disease rate in the exposed population and in the control population, the more the *41 shortcomings of sample size in epidemiological studies are exacerbated. ¹⁶⁷

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There is a complex relationship between sample size, the chance of a false positive, the chance of a false negative, and the relative risk a study is able to detect. ¹⁶⁸ If a sample for the study of a relatively rare disease is small, even a well-designed and implemented study may have insufficient statistical power to detect a disease effect, even if one exists. ¹⁶⁹ If researchers use a sample which is quite small in a study to detect relatively rare diseases, such as those typical of many cancers, and either the researcher or judge insists on less than a .05 chance of false positives, there is a risk of high false negatives or low statistical power. There is also a risk of being unable to detect relative risks of the disease that are relatively low, for example between 2 and 4. ¹⁷⁰ Researchers are likely to report a "no-effect" result simply because their statistical tool for detecting it is too insensitive. This outcome is more likely depending on the degree to which researchers or judges insist on epidemiological studies with low chances of false positives.

Another problem judges and researchers should avoid is conducting studies which are of too short a duration. If subjects of a study are not followed for a sufficiently long period of time, a disease effect might be missed. ¹⁷¹ Thus, a study of insufficient duration could also easily result in a judgement of "no effect" simply because the duration of the study was shorter than the latency period of a disease that might have resulted. This is particularly true of cancers which tend to have a latency period of five to fifty *42 years. ¹⁷² It is also likely that a longer study would be more sensitive to lower risks. ¹⁷³

Judges need to be sensitive to both sample size and duration since either might lead to an erroneous "no effect" result. Such a "no effect" judgement would be the product of experimental design and would potentially present an inaccurate picture of the biological processes involved.

d. Using "Hill's Factors" for Excluding Evidence

Some courts and commentators have argued that epidemiological studies should not be automatically admissible, but should be required to satisfy further criteria. Many of these commentators have chosen to rely on a set of nine "aspects" of a statistical association between two variables, which were first proposed by Sir Austin Bradford Hill in 1965. ¹⁷⁴ Hill said these factors should be considered in assessing whether the most likely interpretation of the relation between the variables is one of causal connection. ¹⁷⁵ Several commentators have argued that even epidemiological studies showing a relative risk greater than two should not necessarily be admitted if they do not satisfy "Hill's criteria." ¹⁷⁶

*43 The first of Hill's considerations is the strength, or relative risk, of the association. However, he warned that by emphasizing the strength of an association, researchers should not "be too ready to dismiss a cause-and-effect hypothesis merely on the grounds that the observed association appears to be slight." ¹⁷⁷ Hill noted there are many examples in medicine where this is true, including the fact that, "[r]elatively few persons harboring the meningococcus fall sick of meningococcal meningitis . . . [and] [r]elatively few persons occupationally exposed to rat's urine contract Weil's disease." ¹⁷⁸

Hill also said scientists should examine the consistency of the relationship between the two variables. The inquiry is whether "it [has] been repeatedly observed by different persons, in different circumstances and times."¹⁷⁹ Yet he noted that "there will be occasions when repetition is absent or impossible and yet we should not hesitate to draw conclusions."¹⁸⁰

Specificity and temporality are the third and fourth of Hill's factors pertinent to evaluating the nature of the association.¹⁸¹ Specificity exists when an association is limited to a particular group of workers and particular sites or types of diseases.¹⁸² Hill particularly warned against over-emphasizing the importance of specificity, since, "[o]ne-to-

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one relationships are not frequent.... In short, if specificity exists we may be able to draw conclusions without hesitation; if it is not apparent, we are not thereby necessarily left sitting irresolutely on the fence." ¹⁸³ Hill also recommended examining the temporal relationship of the association, asking "which is the cart and which the horse?" ¹⁸⁴ Though this factor is included in Hill's list of non-exclusive factors, it has become recognized as the one factor which should actually be viewed as a requirement for the admissibility of studies. ¹⁸⁵

*44 The fifth factor which Hill suggested is whether the association reveals a biological gradient or dose response curve.¹⁸⁶ For example, Hill stated:

the fact that the death rate from cancer of the lung rises linearly with the number of cigarettes smoked daily, adds a very great deal to the simpler evidence that cigarette smokers have a higher death rate than non-smokers. The comparison would be weakened, though not necessarily destroyed, if it depended upon, say, a much heavier death rate in light smokers and lower rate in heavier smokers.¹⁸⁷

In that case, Hill concluded, a more complex relationship would be needed to satisfy the causal theory.¹⁸⁸

Hill's sixth and seventh factors are plausibility and coherence.¹⁸⁹ While Hill said it would be helpful if the causation was biologically plausible, he was reluctant to require that this factor be met.¹⁹⁰ "What is biologically plausible depends upon the biological knowledge of the day.... In short, the association we observe may be one new to science or medicine and we must not dismiss it too light-heartedly as just too odd. ...¹⁹¹ Hill qualified the flexibility of the plausibility requirement somewhat by also including coherence as a factor. Hill said, "the cause-and-effect interpretation of our data should not seriously conflict with the generally known facts of the natural history and biology of the disease." ¹⁹² Hill used the example of arsenic, which "undoubtedly" caused skin cancer in humans, but had not yet been demonstrated to cause the same disease in animals.¹⁹³

Hill's final factors include experimental evidence and analogies. Hill said that appealing to experimental evidence is possible occasionally.¹⁹⁴ He also suggested judging an association by an analogy. For example, "[w]ith the effects of thalidomide and rubella before ***45** us we would surely be ready to accept slighter but similar evidence with another drug or another viral disease in pregnancy. . . .^{**}¹⁹⁵ Hill noted that these factors should be used to study associations before drawing conclusions about causation. "What I do not believe--and this has been suggested--is that we can usefully lay down some hard-and-fast rules of evidence that must be obeyed before we accept cause and effect. None of my nine viewpoints can bring indisputable evidence for or against the cause-and-effect hypothesis and none can be required as a sine qua non." ¹⁹⁶ What the factors can do is "help us to make up our minds on the fundamental question--is there any other way of explaining the set of facts before us, is there any other answer equally, or more, likely than cause and effect?" ¹⁹⁷

Some courts and commentators appear to interpret Hill's considerations as necessary conditions that must be satisfied for a statistical association to create a causal connection. One commentator, for instance, suggests that "[e] pidemiological evidence that meets none of [Hill's] criteria should be deemed automatically inadmissible under Rule 702."¹⁹⁸ We agree this is the proper analysis, if it includes the temporality aspect, since it is clearly a necessary condition of cause and effect. However, if temporality is excluded, it is more problematic to say that if none of the remaining eight aspects is present, epidemiological evidence should be judged inadmissible. ¹⁹⁹ Hill himself indicated that none of the other eight factors was necessary to be satisfied for an exposure to be judged a cause of a disease, since, for the remaining eight considerations, he cited examples in which (or reasons why) the consideration did not obtain, but causation did, thus

refuting the claim that all nine considerations must be satisfied before a conclusion of causation can be reached.²⁰⁰ In his preface to a reprint of Hill's essay, editor Sander Greenland notes:

*46 It is unfortunate that in the ensuing decades, this list or similar ones have been presented in textbooks as "criteria" for inferring causality of associations, often in such a manner as to imply that all the conditions are necessary. A careful reading of Hill shows that he did not intend to offer a list of necessary conditions; on the contrary, . . . he warned against laying down "hard and fast rules of evidence that must be obeyed before we accept cause and effect." As noted later Hill's only real mistake was to say that none of his nine aspects could be considered necessary if the association were indeed causal; in fact, temporality . . . is obviously necessary, as cause must precede effect. ²⁰¹

In addition, the federal district court for the Southern District of New York, in In re Joint Eastern & Southern District Asbestos Litigation, ²⁰² has evaluated evidence post-Daubert using Hill's considerations to argue that if the plaintiff's epidemiological studies do not satisfy any of Hill's considerations, then plaintiff's epidemiological evidence is not sufficient to survive a judgment as a matter of law following a jury verdict for the plaintiff. ²⁰³ Again we would agree, if temporality is included, because it is the one appropriate necessary condition in the list. However, if the temporality factor is satisfied, the court's assertion is more problematic. First, the court converted Hill's considerations into criteria for judging the sufficiency of epidemiological evidence for legal purposes, an interpretation Greenland cautioned against and Hill himself disavowed. For example, Hill pointed out that there appears to be no question that in a nickel refining plant in South Wales the employees' exposure to nickel caused their lung and nasal cancer. ²⁰⁴ He noted, however, there could be no repetition of the study because plant operating procedures had changed and animal studies had not confirmed the effects of nickel exposure. ²⁰⁵ In short, Hill's consideration of consistency was not satisfied, but he appeared sure that ***47** causation existed. Also, the increase in scrotal cancer in the nineteenth century among chimney sweeps exposed to soot was well known, ²⁰⁶ but the consideration of plausibility was not satisfied because of insufficient medical knowledge at the time. Thus, contrary to the letter and spirit of Daubert, the In re Joint Eastern court is creating legal criteria even more stringent than considerations scientists themselves use.

The court's reasoning in In re Joint Eastern is also rejected by subsequent epidemiological articles, and by the recently published Federal Judicial Center's Reference Manual.²⁰⁷ Subsequent epidemiologists echo Hill's cautionary remarks about many of his factors. Rothman indicates that although strength retains "some meaning as a description of the public health importance of a factor . . . [it] is devoid of meaning in the biologic description of disease etiology" because whether an association is "weak" or "strong" depends upon the "prevalence of complementary component causes in the same sufficient cause [T]his prevalence is often a matter of custom, circumstance or chance, and is not a scientifically generalizable characteristic."²⁰⁸ Other epidemiologists, ***48** such as, for example, Mervyn Susser, echo Hill in expressing caution about insisting on relationships meeting the plausibility and coherence factors. "Coherence is an ultimate and yet not a necessary criterion for causality. . . . But coherence supports existing inference and theory."²⁰⁹ Susser continues: "[i]ncoherence may also have a more general explanation, in which instance it will generate a new theory. As Lilienfeld has said: 'the finding of a biologically implausible association may be the first lead to this extension of knowledge."²¹⁰

Regarding plausibility there is an implicit inconsistency if courts require Hill's factors to be satisfied, but rule animal studies inadmissible. Frequently, confirming animal and mechanistic studies are the best evidence that an epidemiological finding is biologically plausible. Some of the epidemiologists' sharpest criticisms are saved for those who would overemphasize the importance of "specificity." Some have noted that while there may be:

a tendency toward clustering of specific clinical features and other manifestations among patients afflicted with a particular cause of disease . . . and

... [it is possible to] find diseases in which there is very high association of a particular cause with a particular effect[,]...

• • • •

... the majority of causal agents that are chosen as criteria for constructing disease entities are associated with a great diversity of clinical, pathological, and biochemical patterns.²¹¹

Other commentators are more critical, claiming that:

[A]rguments that demand specificity are fallacious, if not absurd. There can be no logical reason why any identifiable factor, and especially an unrefined one, should not have multiple effects.... By now it is evident that the associations of health disorders with smoking depend on a variety of mechanisms, some causal and some not. Specificity ***49** enhances the plausibility of causal inference, but lack of specificity does not negate it.²¹²

Finally, the Reference Manual offers some guidelines on applying Hill's factors, noting that the temporal relationship must exist for causation.²¹³ The Reference Manual also says that consistency with other research is an "extremely important factor," that biological plausibility provides "supporting evidence," but epidemiological evidence that is not implausible "should not be disregarded" because some disease processes are better understood than others, and that alternative explanations and confounding factors "should be examined and ruled out to avoid reaching an erroneous conclusion." ²¹⁴ The Reference Manual then notes that it is "never possible to rule out every alternative explanation." ²¹⁵ Lastly, the Manual indicates that, for specificity of association and dose-response, while strengthening the inference of causation, "absence of either does not weaken the inference," which is explicitly contrary to Bernstein's argument. ²¹⁶

In sum, some courts use (and some commentators recommend) rules for admissibility that are more stringent than leading scientists themselves would use. Moreover, insistence on all or most of Hill's criteria would erect evidentiary barriers that scientists themselves would not use. This could possibly preclude the use of sound, relevant evidence and impose additional procedural hurdles on litigating parties. Hill's considerations bear on the strength or the weakness of the evidence; except for the temporality consideration, they are not decisive criteria for rejecting it.

5. The Automatic Exclusion of Animal Evidence

Many courts exclude animal evidence, unless it is accompanied by epidemiological evidence, as relevant to judgments about the causal connection between exposure to a substance and contraction of a disease. An important decision by Judge Weinstein, In Re Agent Orange Product Liability Litigation, ²¹⁷ has influenced a number of courts to exclude animal studies per se from evidence in *50 toxic tort suits. ²¹⁸ Apart from what appear to be errors in an understanding of toxicology, this exclusion seems mistaken on two counts. First, it appears contrary to the Daubert Court's emphasis on the consideration of scientific evidence that is relevant to causation. Second, if one believes that a context-sensitive science is appropriate for courts to consider in assessing the toxicity of substances and their effect on human beings, then such evidence should not be excluded automatically.

In In re Agent Orange, Judge Weinstein argued that, "the studies on animal exposure to Agent Orange, even Plaintiffs' expert concedes are not persuasive in this lawsuit. . . . There is no evidence that plaintiffs were exposed to the far higher concentrations involved in [the animal studies]²¹⁹ Weinstein said because the animal studies involved different biological species, they were not helpful to the case.²²⁰ He said the studies "are of so little probative force and are so potentially misleading as to be inadmissible. . . . They cannot be an acceptable predicate for an opinion under Rule 703."²²¹

While Judge Weinstein placed an emphasis on "this lawsuit," his opinion has been widely interpreted as excluding reliance on animal studies, unless they are accompanied by epidemiological evidence.²²² Excluding reliance on animal studies, even in the absence of human epidemiological studies, seems mistaken, however. Although readily apparent differences exist between laboratory animals and humans, such as size, lifespan, and metabolic rate, from a biological or biochemical point of view there are also a large number of important similarities.²²³ For example, the biochemical and metabolic processes carried out in most organs are similar,²²⁴ although the observed rates of metabolism may differ.²²⁵ As a consequence, in the majority of cases close relationships can be seen in the responses of humans and laboratory animals to toxic *51 and carcinogenic agents.²²⁶ David Rall, while serving as head of the National Institute for Environmental Health Sciences, noted, "there are more physiologic, biochemical, and metabolic similarities between laboratory animals and humans than there are differences. These similarities increase the probability that results observed in a laboratory setting will predict similar results for humans. Clearly the accumulated evidence in the field of carcinogenesis supports this concept."²²⁷ Moreover, of the approximately forty individual chemicals that have been recognized by the International Agency for Research on Cancer (IARC)²²⁸ as cancer-causing agents in humans, every one for which there is adequate data in experimental animals has been shown to be carcinogenic in animals.²²⁹ There is generally a close correspondence between the target organ in humans and at least one of the animal species studied.²³⁰ Researchers have also observed a similar response between humans and animals for other types of responses to toxic agents.²³¹ For the interpretation of animal data and its extrapolation to humans, however, adjustments and scaling factors need to be applied to account for differences in body size, surface area, lifespan, metabolic rate, or other differences that may exist between species.²³² Occasionally effects have been seen in humans where a similar response has not been seen in animal studies.²³³ Such cases, ***52** however, tend to be exceptions rather than the rule.²³⁴ Thus, for toxicologists, the fact that there is information from "other" biological species is both relevant and helpful evidence. Moreover, contrary to Judge Weinstein, such studies have considerable probative force even if they might not always be as strong on evidentiary grounds as thorough epidemiological studies.

In fact, animal studies have considerable probative value for toxicologists, and this should be reflected in the law. Other scientific and legal bodies utilize animal studies in reaching conclusions about toxicity. The similarity in response of living organisms to toxic substances forms much of the basis for predictive and regulatory toxicology, and is relied upon by the Food and Drug Administration (FDA), the Environmental Protection Agency (EPA), the Consumer Product Safety Commission (CPSC), the Occupational Safety and Health Administration (OSHA), and other federal and state agencies for establishing allowable exposure levels for the safe usage of drugs, cosmetics, pesticides, disinfectants and other household and industrial products.²³⁵ Consequently, testing of chemicals using in vitro systems and experimental animals is generally required by these various agencies.²³⁶ While some agency assessments of the risks from toxic substances are forward-looking and preventive in nature, their deliberations are quite relevant to tort law considerations. That is, tort law often finds itself in the same position as scientific investigators trying to construct a causal explanation of what caused a death or serious disease. For this, toxicologists utilize all toxicological information bearing on the causal claim in question.²³⁷ For both preventive purposes and retrospective accountability in tort law, toxicologists act as detectives to try to identify causal paths that might be harmful (in a preventive case) or were harmful (in a tort case).

*53 Not all agency deliberations are predictive and preventive in nature. The FDA and parts of the EPA are required by law to evaluate substances before they enter the market (acting under so-called "pre-market approval statutes") and before there is any significant exposure.²³⁸ Toxicological evaluation of substances in these circumstances is more predictive and explicitly preventive in nature. However, other agencies are not so predictive and preventive. A number of regulatory bodies, for example OSHA and other parts of the EPA, act under post-market statutes, and thus must act as scientific investigators and reconstruct a causal explanation of what lead to disease or death, taking protective steps as a result.²³⁹ These scientific inquiries are much more like those of tort law; therefore, the conclusions and deliberations are even more pertinent to tort law inquiries than are those of agencies engaged in strictly predictive and preventive toxicology.

Thus, while Judge Weinstein may be correct (and toxicologists agree with him) that good human data is the best evidence for making toxicological inferences about the effect of substances on human beings, it is not the only helpful data. Other data should not be preemptively judged inadmissible because it is from another animal species or not thought to have "probative value." Non-human evidence clearly can and does have considerable explanatory or probative value for toxicologists in absence of epidemiological studies and it should be considered in toxic tort cases. Non-human data also importantly supplements or casts doubt on human data. For example, animal data can rule out a positive epidemiological study as having no biological plausibility. By contrast there are a number of substances identified as possible or probable human carcinogens on the basis of animal or mechanistic studies by the National Toxicology Program (NTP) and IARC, even though there are no or inadequate epidemiological studies. ²⁴⁰

Fortunately, however, Weinstein's In re Agent Orange opinion may be quite limited. There are special considerations present in that litigation which may make his views an exception to a more general rule which favors admitting all evidence relevant to judging issues of causation in human beings. At the time of the In re Agent Orange litigation, there were governmental epidemiological studies showing no serious adverse long-term health effects from exposure ***54** to Agent Orange.²⁴¹ Further, conflicting epidemiological studies were considered to be either inapposite or flawed.²⁴² Even so, such contrary evidence really does not bear on the admissibility issue, but could support a summary judgment.²⁴³

Recently, other courts have recognized the limitations of Weinstein's views.²⁴⁴ They have ruled that, as a matter of scientific practice, animal studies are the kind of evidence on which scientists rely for evidence of causation from toxic substances. Of particular note is a recent decision from the Third Circuit Court of Appeals, which discussed the mixed state of case law on admissibility of animal studies and noted that "[m]any cases have held that the studies are admissible."²⁴⁵ The court added:

*55 While other cases have held that animal studies are inadmissible, these cases are for the most part distinguishable because most involved the exclusion of animal studies in the face of extensive epidemiological data that failed to support causation, because none involved studies on animals particularly similar to humans in the way they react to the chemical in question, and because none involved studies the federal government had relied on as a basis for concluding the chemical was a probable health hazard [as was true in this case]. ²⁴⁶

The Paoli opinion seems based on much better ground than some of the opinions noted earlier, since toxicologists often rely upon animal studies for evidence of causation from toxic substances.²⁴⁷ However, even the Third Circuit's view of the pertinent evidence may not be wide enough. That is, given what toxicologists know and how they view the evidence

they regard as pertinent to making causal judgments, courts should be open to a wider range of toxicological evidence than even the Third Circuit suggests. It is not clear that animal studies should be excluded even in the face of extensive epidemiological evidence to the contrary. Such evidence might or might not pass a sufficiency review, ²⁴⁸ but that is a separate matter. Moreover, animal evidence may well be pertinent to judgments of toxic substances causing human harm (depending upon the content of that evidence) in the face of mixed epidemiological studies or no epidemiological studies.

An interesting counter-example to a claim about the irrelevance of animal evidence is provided by a scientific detective story. A Centers for Disease Control scientist described a case study in ***56** which animal evidence, combined with other circumstances, led to a discovery of two deaths and to the criminal conviction of the person who was responsible for poisoning them with dimethylnitrosamine. ²⁴⁹ The suspect, the spurned lover of the victim's wife, had spiked lemonade in the victim's refrigerator with dimethylnitrosamine, a yellow, water-soluble substance that causes severe liver damage. ²⁵⁰ The spiked lemonade caused five people to become sick and two to die from liver necrosis. The suspect, an employee at a cancer research institute, desired to cause cancer in the victim's family to watch them die slowly, but had chosen a compound that was also acutely toxic. ²⁵¹ The compound was also quickly metabolized, making it difficult to trace. ²⁵² Investigators from the Centers for Disease Control were able to rule out other liver-damaging agents because they are not as toxic. ²⁵³ They found one feature of dimethylnitrosamine which permitted it to be detected in forensic analysis: it causes methylation of the nucleic acid bases of DNA, such as guanine, which can be detected and measured by high pressure liquid chromatography tests. ²⁵⁴

The important point about this example is that there was little or no prior human data showing these toxic effects. Virtually all the toxicological evidence came from animal or in vitro studies.²⁵⁵ Moreover, this was a criminal case with a higher burden of proof than tort law. Thus, if some of the rules concerning the non-admissibility of animal evidence in tort cases had been applied to exclude the evidence in that criminal case, a criminal would have gone free. More important, the scientists used all of the toxicological evidence they had available to them, most of it based on mechanistic and animal studies, to solve the crime. Data about mechanism, carcinogenic doses and lethal doses came from animal or in vitro studies, not human epidemiological studies. Of even greater interest is that this case was solved using essentially a case report--typically disavowed ***57** by courts in toxic tort cases ²⁵⁶--and animal studies along with other non-human toxicological data.

This example raises more problems for the view that human epidemiological evidence is necessary to establish actual causation in toxic tort suits. Some reviewers of this article have indicated that the circumstances establishing the defendant's causal connection to the deaths were so unusual, ²⁵⁷ thus ruling out any other explanation, that toxicological evidence was unnecessary. ²⁵⁸ While we tend to disagree with that analysis, ²⁵⁹ it does suggest a deeper point about establishing causation in such cases. ²⁶⁰ What is needed to establish causation in a tort case is an explanation that is more probably than not true, ²⁶¹ connecting the defendant's actions to the plaintiff's injuries. However, providing an appropriate explanation does not automatically require the use of only human epidemiological evidence. Neither does it mean that epidemiological evidence is a necessary condition of such an explanation. ²⁶² Only an appropriate explanation is necessary to establish causation. Thus, judicial and commentator insistence that the explanations have certain necessary components is mistaken. While human epidemiological evidence can be very good evidence, it is not necessary; the preceding example shows how a plausible, in fact powerful, explanation for injuries ***58** to plaintiff's can be established without it. Moreover, much like the case just discussed, there are cases in which animal evidence conjoined with short-term test and structure-activity relationships might well be sufficient to show more probably than not that a substance is a human carcinogen. ²⁶³

In conclusion, some courts and commentators have suggested enshrining into law more stringent criteria for judging the validity of scientific inferences and explanations than are required in the science itself. The courts are not being faithful to the science and the use of rigid rules may lead to consideration of a narrower range of evidence than scientists themselves would evaluate. The examples show there may be a variety of causal explanations for the same conclusion; which one is plausible in a particular case depends upon what evidence is available and what it shows. Legal failures to be sensitive to the subtlety of scientific inference also risk skewing and distorting legal relationships between plaintiffs, who have the burdens of proof to establish factual claims and to remove uncertainty, and defendants, who benefit from uncertainty. Defendants benefit from uncertainty because, if sufficient uncertainty is not removed from the plaintiff's evidence, then the plaintiff loses. The more a defendant can show that there is uncertainty or unanswered questions about plaintiff's evidence, the better for the defendant. Courts need to monitor such issues sensitively and carefully in order to avoid inadvertent prejudice to the interests of the parties.

C. Avoiding Temptations to Utilize Overly Stringent Admissibility Rules for Scientific Evidence

In light of the above discussion, it seems important to avoid the temptation to adopt overly stringent admissibility rules for scientific evidence for several reasons. First, using such rules would be contrary to the Daubert decision, which emphasizes the importance of scientific evidence. Second, using overly demanding rules would result in a cavalier rejection of perfectly sound, albeit sometimes not the best or most pristine, evidence. The result would be to exclude evidence which is clearly relevant to decisions about causation, that is, it would place mistaken substantive constraints on causal explanations. Third, to adopt stringent admissibility or sufficiency rules would be inconsistent with scientific practices which ***59** emphasize using a range of evidence from many sources to make decisions about causation.²⁶⁴ Fourth, respectable scientists in different scientific fields, and even scientists within the same field, often disagree about how much evidence is adequate to support a judgment about a causal property of a particular substance. For example, a number of prominent epidemiologists believe the evidence between exposure to electromagnetic fields and the development of cancer is sufficient to warrant further studies into the effects of this agent.²⁶⁵ In contrast, other respected scientists, most notably biophysicists, claim the association between electromagnetic fields and cancer has "no persuasive scientific basis"²⁶⁶ and that resources should be directed towards more meritorious or pressing areas.²⁶⁷ Similar disagreements between well-respected scientists can be found for the health effects of other agents like asbestos, ²⁶⁸ lead, ²⁶⁹ and 1,3-butadiene. ²⁷⁰ Moreover, within toxicology, differences arise between practitioners regarding the amount of evidence needed to justify claims of causation.²⁷¹ In sum, epidemiologists *60 clearly have differing opinions about the adequacy of evidence for a judgment of causality.

Consider the following discussion between two epidemiologists on the effect of confounding factors in epidemiological studies. Sometimes researchers have evidence that a substance, for example cigarette smoke or asbestos, harms human health, but continue to search for possible confounders to explain away observed associations between exposure to the substance and contraction of disease.²⁷² This delays action and frustrates health protection. One scientist, Sander Greenland, argues, "One can always invoke unmeasured confounders to explain away observational associations. Thus, actions should not depend on the absence of such explanations, for otherwise action would never be taken."²⁷³ Another scientist, an advocate of a careful search for confounders in such circumstances, H. J. Eysenck, tries to establish such causal connections with "proof in the sense usually accepted in science," or possibly proof "beyond a reasonable doubt," because such facts if discovered will slay "a beautiful hypothesis."²⁷⁴ Greenland and Eysenck clearly have distinctly different motivations for their beliefs. Greenland has a greater concern to protect public health, so is less willing to delay decisions indefinitely out of a desire to reduce uncertainty.²⁷⁵ Eysenck, on the other hand, may be seeking obviously sufficient proof to justify a highly certain scientific inference of a causal connection.

The discussion in the preceding two paragraphs illustrates the point that two researchers, with access to the same evidence, can reach quite different conclusions about causation. Courts should not apply such stringent admissibility or sufficiency rules that they do not allow, as a matter of law, a legitimate scientific point of view. Such admissibility and sufficiency rules threaten to legally foreclose otherwise open scientific issues and disputes. These issues should be left to triers of fact and not decided by hard and fast admissibility rules. Judges drawing boundaries around scientific evidence should not be seduced by either a univocal standard of evidence (which might enshrine evidentiary standards of one ***61** discipline to the exclusion of another or include only the most demanding standards of evidence for a particular discipline) or stringent standards of evidence designed for the world of scientific research. Rather, judges should use standards which serve the legal purposes of tort law and recognize the legitimacy of a wide range of evidentiary standards held by respectable practitioners of all disciplines, in order to provide for better informed judgements about toxic effects in toxic tort cases.

A fifth reason to avoid overly stringent admissibility rules is that they risk enshrining a misconception of both science and what constitutes good and relevant evidence on contested factual issues. These rules risk "freezing in" or "freezing out" particular views of a particular field of science, like toxicology or epidemiology, while it is developing. It also risks freezing in place particular philosophies of science, a field currently in considerable flux.²⁷⁶

A sixth reason is that some of the admissibility standards are likely to enshrine high admissibility barriers and thereby threaten to preclude evidence until it is established beyond a reasonable doubt. For example, one of the authors of this Article argued in another publication that the adoption of certain statistical rules of significance may risk such results because of the mathematical interaction between tests of statistical significance, sensitivity of tests, relative risks for which one can test and sample sizes.²⁷⁷ Requiring low statistical significance when a study has a small sample size mathematically can force high rates of false negatives and result in skewed evidentiary requirements.²⁷⁸

Finally, placing too great a burden on the admissibility or sufficiency of scientific evidence hides important policy issues behind the science. These issues include the following: who should bear the risk of harm resulting from disease more likely than not caused by exposure to toxic substances; when should wealth be shifted; and whom should decide these decisions, a judge or jury. These policy issues should be addressed on their own merits, not decided through proxies such as debates about scientific evidence. Juries' consideration of reliable scientific evidence is a legitimate debate. *62 However, that debate often overshadows other important substantive positions. There is a wide range of legitimate scientific disagreement, especially on the "frontiers" of scientific knowledge of the kind likely to surface in toxic tort cases, with reputable scientists on both sides of the debate. The law should make room for these other contested issues and not preclude one side or the other from testifying because of admissibility rules.

IV. An Alternative Account of the Admissibility of Scientific Evidence in the Law

In the preceding Parts we argued that there are a number of shortcomings in the responses of courts and commentators to the recent Daubert decision. In closing we sketch an alternative view of how courts might address scientific evidence in toxic tort litigation, focusing on one of the most contested areas: the use of animal studies. Other authors have addressed issues about the relative benefits of the use of epidemiology versus the use of other kinds of scientific evidence.²⁷⁹ Short-term tests, in vivo and in vitro alike, and structure-activity tests are somewhat more distant from the evidentiary needs of tort law. All of these kinds of evidence are scientifically appropriate and relevant to judgments of causality and none should be ruled out of court by admissibility rules. We do not discuss them further in this Article, however.

We submit that all evidence on which scientists rely when making judgments of causality should be admissible in toxic tort cases, including: epidemiological studies, animal studies, case-studies, structure-activity relationships, and other short-term tests. This assertion is based in part on Daubert's emphasis on the use of scientific evidence based upon valid

methodologies, ²⁸⁰ and in part on the need to find only an appropriate explanation to causally link defendant's actions and plaintiff's injuries.

The rules for admitting scientific evidence in tort law should preserve the traditional balance of interests between parties to a dispute and the traditional goals of tort law: to compensate victims for the harmful conduct of others which more likely than not harmed the victims and to deter others from engaging in conduct that will probably harm others. Admissibility rules should not explicitly or implicitly change the burdens of proof so dramatically that plaintiffs must establish a piece of scientific evidence to a very *63 high level of certainty, approaching the criminal law's "beyond a reasonable doubt" burden of persuasion, to satisfy admissibility conditions. Courts should not demand that each piece of scientific evidence on which expert testimony is based satisfy the very best or most certain scientific evidentiary standards in order to be admissible.²⁸¹ Courts must recognize the following: the difference between appropriate but minimally needed evidence for establishing tort causation and the "most certain" evidence; that scientists can and do hold different opinions about the kind and amount of evidence needed to make a causal inference that a substance more likely than not causes harm to humans; and that scientists differ on what is minimally adequate evidence in support of claims. Plaintiffs should be required to provide the following: a scintilla of reliable scientific evidence to survive the admissibility review²⁸²; a somewhat greater amount of evidence, at least relative to evidence offered by the other side, to survive a sufficiency review;²⁸³ and a sufficient amount of evidence to establish more probably than not plaintiff's claim of causation to actually win the lawsuit. None of these evidentiary showings, in our judgment, necessarily needs to measure up to the very best evidentiary standards adopted in scientific fields, nor do they need to have the same high degree of confidence that is required for a certain scientific conviction that a causal connection exists between exposure to a toxic substance and contraction of a disease. Finally, if existing rules of tort law are unfair to plaintiffs or defendants, these should be explicitly addressed and changed, rather than modified by subterfuge through overly strict, and possibly ad hoc, admissibility rules, like those in the Bendectin cases.

A. Admission of Epidemiological Evidence

Other authors have addressed the need for a more sensitive use of epidemiology in the law, so we merely highlight some of those *64 considerations without arguing for them in detail. Generally, epidemiological evidence can be the best evidence on the causal effects of a substance on human beings. However, its admissibility should not depend on whether it is the best and most certain scientific evidence. Scientists weigh all the available evidence in order to make inferences about causation and courts should not do less. Courts should even consider epidemiological evidence that is clearly not the best one could have, if it is the kind of evidence scientists would weigh in the balance.

Thus, courts should not always insist on strict and low statistical significance rules, a relative risk of at least two (at least when there is other supporting evidence), or a requirement that all or most of Hill's factors²⁸⁴ be satisfied before admitting scientific evidence. These issues bear on the strength or weakness of the epidemiological evidence to be admitted; this is a matter of degree. Failing to be statistically significant at a low level increases the odds that the study will be a false positive as a result of random chance. Failing to find a relative risk of two decreases the chance that plaintiffs will prevail before the triers of fact, unless there is supporting evidence. Likewise, failing to satisfy Hill's factors, assuming the temporality factor is satisfied, weakens the case for causation, but none of these by themselves decisively defeats plaintiffs' claims. However, a study strengthens plaintiffs' cases if it satisfies conventional statistical significance rules, finds a relative risk of at least two, and satisfies all of Hill's factors. It is important to notice that these considerations are just that--"considerations." They bear on the degree of strength of the case, but are not by themselves, or collectively, decisive reasons for rejecting or admitting evidence. We have tried to illustrate this fact by reference to the scientists themselves who regard these evidentiary considerations as matters of degree. Thus, in light of Daubert, it seems courts must be as sensitive as scientists are to the subtlety, complexity, strengths, and weaknesses of scientific evidence, and not issue overly simple rules for admitting or barring available evidence. ²⁸⁵

Our point should not be misunderstood, however. Our argument is not that judges should become scientists. Rather, they should not erect artificial evidentiary barriers which will preclude legitimate, respectable scientists who may disagree with one another from testifying about the evidence for causation in a toxic ***65** tort case. We try to provide some sense of the complexity of the issues involved so that judges and lawyers can begin to recognize with some degree of subtlety the myriad sources of evidence that are available and that can be relied upon in such cases.

B. Admission of Animal Studies

Obvious biological or biochemical differences exist between laboratory animals and humans. However, there are also a large number of important similarities. As a consequence, in the majority of cases, as we argued above, close relationships can be seen in the responses of humans and laboratory animals to toxic and carcinogenic agents. Typically, there is also a close correspondence between the target organ in humans and at least one of the animal species studied. ²⁸⁶ A similarity between humans and animals for other types of responses to toxic agents has also generally been seen. ²⁸⁷ Of course, there are and will be exceptions, but the failure of toxic responses to be universal between humans and animals should not undermine the judgment that in the majority of cases there is a similarity of response. What is needed for tort law is that the probabilities favor similarity of response, not that it is always similar between animals and humans or conversely. Occasionally effects have been seen in humans where a similar response has not been seen in animal studies. Such cases, however, tend to be exceptions rather than the rule. ²⁸⁸ The biological and biochemical responses are so similar between animals and humans and sufficiently reliable that environmental and occupational regulatory agencies utilize them for establishing allowable exposure levels for the safe usage of drugs, cosmetics, pesticides, disinfectants and other household and industrial products. ²⁸⁹ As noted earlier, one consequence is that testing of chemicals using in vitro systems and experimental animals is required by numerous regulatory agencies. ²⁹⁰

*66 In many cases, the adverse effects of chemical agents were identified in animals before similar effects were seen in humans²⁹¹ or would likely have been seen had animal testing been required. In some cases, animal test information was used to protect large numbers of people from birth defects, cancer and other toxic effects. In others, the experimental and epidemiological data were either ignored or intentionally suppressed, resulting in serious medical conditions and, in some cases, the deaths of exposed individuals.²⁹² Examples include thalidomide, ²⁹³ 1,2-dibromo-3-chloropropane (DBCP),²⁹⁴ and asbestos.²⁹⁵

*67 There are circumstances in which certain toxic effects have been seen in animals in which no counterpart has been seen in humans. ²⁹⁶ However, since adverse effects seen in animals are not always seen in humans, regulatory scientists and researchers have developed procedures to evaluate animal data and its relevance to humans. ²⁹⁷ Generally, this involves a weight-of-evidence approach in which all of the relevant data is evaluated. This is the procedure adopted by IARC²⁹⁸ and by the NTP. ²⁹⁹ Human data, animal test results, data from in vitro test systems, similarities in chemical structure with other known toxic or nontoxic agents, and mechanistic information are evaluated. In addition, the quality of the study, the strength of the association, the results from other studies in related species, and the potential for bias and other confounding factors are also considered. Based on the overall weight of the evidence in assessing potential carcinogens, IARC classifies an agent as definitely carcinogenic to humans (Group 2A), possibly carcinogenic to humans (Group 2B), not classifiable as to its human carcinogenicity (Group *68 3), or probably not carcinogenic to humans (Group 4). Similar classifications are used by the NTP and various regulatory bodies. ³⁰⁰

Although human epidemiological data is generally required for a chemical to be classified as a Group 1 carcinogen, supportive data from related studies can play an important role. For example, ethylene oxide (ETO) was recently

classified as a Group 1 carcinogen.³⁰¹ In this case the epidemiological evidence was not conclusive with some studies showing elevated cancers of the lymphatic and hematopoietic systems whereas others failed to show any increase. However, based on the strength of the supporting data, ETO was classified as a definite human carcinogen.³⁰² In this case the supporting evidence indicated that ETO is a direct acting alkylating agent that has been shown to induce genetic damage and bind to proteins and DNA in the blood cells of animals and exposed workers. This agent has also been associated with lymphatic and hematopoietic tumors in animals and has been shown to induce mutations and chromosomal damage across all species.

The significance of the ETO example for tort law should be clear. Even though there is mixed epidemiological evidence, the weight of evidence from animal studies, various short-term tests, and mechanistic information was judged sufficient in the face of that evidence for IARC to classify ETO as a known human carcinogen. Two observations seem apt. First, some tort courts in ETO toxic tort cases might well have found the epidemiological evidence inconclusive, and thus excluded plaintiff's studies, and then excluded all the other evidence because there was no supporting epidemiological evidence. Yet, this would clearly be a mistake on scientific grounds and under the Daubert ruling. Second, since classifying a substance as a known human carcinogen requires ***69** meeting more stringent evidentiary standards than tort law's ultimate burden of persuasion, a plaintiff ought to be able to bring a suit for ETO-caused injuries on the basis of the same evidence.

IARC also categorizes chemicals as to their carcinogenicity in experimental animals. In the preamble to its monographs, IARC notes that "all known human carcinogens, studied adequately in experimental animals have produced positive results in one or more animal species." ³⁰³ In addition, they state that "[a]lthough this association cannot establish that all agents and mixtures that cause cancer in experimental animals also cause cancer in humans, nevertheless, in the absence of adequate data on humans, it is biologically plausible and prudent to regard agents for which there is sufficient evidence of carcinogenicity in experimental animals as if they presented a carcinogenic risk to humans." ³⁰⁴ A similar statement could be made for most other types of toxic effects. An important issue is the exposure concentration or dosage at which these effects would occur in exposed humans. By reducing exposure to levels well below those at which no adverse effects are seen in animals and through an understanding of the mechanisms underlying the toxic effects, the probability of adverse effects occurring in humans can be minimized.

The critical issue in using animal evidence seems to be the following. One inquiry that courts need to conduct concerning carcinogens, for example, is whether, based on the evidence available, a substance can be judged more probably than not to cause cancer in human beings. A second inquiry is whether, on the basis of the evidence available, the substance in question can be judged more probably than not to have caused plaintiff's particular injuries. With respect to the second issue, clearly the courts need to be presented with evidence that connects plaintiff's exposure to a toxic substance with plaintiff's injuries. Even very good animal studies (or epidemiological studies for that matter) will not be on point to establish this second issue. However, if animal studies are sufficient proof from a toxicological perspective, they should be able to support a claim that a certain substance more probably than not can cause cancer or some other disease in humans. This is confirmed by approaches taken by toxicologists and scientific bodies such as IARC and NTP. IARC makes the judgment that something *70 is a "known" human carcinogen, or that it is a "probable" human carcinogen. ³⁰⁵ It seems much too demanding to require that for tort law purposes that a substance must be judged to be a "known" human carcinogen in the IARC sense before scientific evidence can be admitted. Moreover, IARC's criteria for judging that a substance is a "probable" human carcinogen seems quite appropriate for tort law and its burdens of proof. Given the stringent NTP and IARC criteria for judging that something is a probable human carcinogen, tort law judges may justifiably take the additional step of saving that NTP or IARC establishment of a substance as a probable carcinogen makes a prima facie case for causation in humans.³⁰⁶ The Third Circuit Court of Appeals in Paoli recognized that "the 'more probable than not' standard employed by EPA [for classifying carcinogens] is the same standard that is employed in civil litigation."³⁰⁷ In addition, given the NTP and IARC criteria for evaluating whether there is sufficient evidence to judge that a substance is a carcinogen in animals, it is plausible to use this for admissibility in tort law litigation. After all, in the absence of adequate human data, IARC regards animal studies as providing biologically plausible evidence that a substance is a human carcinogen. ³⁰⁸ Thus, if, on the basis of animal evidence "it is biologically plausible and prudent" ³⁰⁹ to regard that substances for which there is sufficient evidence for carcinogenicity in animals "as if they presented a carcinogenic risk to humans," ³¹⁰ tort law should not dismiss such evidence. Such an assessment of particular substances would then have to be evaluated to see whether it is sufficient to carry the ultimate tort law burden of persuasion. The outcome of such an assessment would depend upon how "plausible" the "risk" is and what the "risk" is thought to be. ³¹¹ However, ***71** it is surely biologically relevant to the judgment of causation, and should not be automatically dismissed.

An example of a substance that makes this point is 4,4'-methlenebis (2-chloroaniline) (MBOCA). There are "no adequate epidemiological studies of workers" exposed to MBOCA. ³¹² One epidemiological study in the United States is in progress, but as noted earlier, as yet has insufficient duration (because of the long latency of bladder cancer)³¹³ to be sensitive to lower risks. A second study in Great Britian found excess risks of cancer from exposure to MBOCA, but "work records were insufficient to identify workers employed directly on the MBOCA production process."³¹⁴ Other evidence, however, including animal studies, structure-activity relationships, and mechanistic information, indicates that MBOCA is likely to be a human carcinogen. ³¹⁵ Moreover, our conjecture is that a large majority of toxicologists would likely regard MBOCA as a human carcinogen. What does a court do, faced with a tort law claim for worker injuries suffered as a result of exposure to MBOCA? It seems to us that this is the case in which animal and mechanistic evidence as well as structure-activity associations surely should be admitted on behalf of a plaintiff. Additionally, based on this evidence it seems more probable than not that MBOCA can cause human bladder cancer. IARC has listed MBOCA as a "probable human carcinogen," ³¹⁶ and the NTP has listed it as "reasonably anticipated to be a human carcinogen." ³¹⁷ Whether a particular exposure might cause a particular plaintiff's bladder cancer would depend upon the facts of the case. Thus, it seems such evidence for MBOCA's carcinogenicity should be judged admissible; it also goes a long way toward establishing a case for such a hypothetical plaintiff.

In considering the admissibility of animal evidence we concur in Green's judgment that:

[W]hen epidemiologic evidence is lacking, thin, of questionable validity and ultimately inconclusive, dismissing other toxicological evidence is unjustifiable.... [P]laintiffs should be required to prove causation by a preponderance of the available evidence, not by some predetermined standard that ***72** may require nonexistent studies.... [A court should consider] the universe of available evidence of toxicity.³¹⁸

C. Justification

The justification of the above views rests on four substantive considerations. First, courts should not adopt admissibility rules that preclude scientific evidence on which scientists themselves routinely rely; we have tried to indicate the problems with existing or proposed admissibility rules by means of examples throughout this Article. Second, courts should adopt evidentiary standards that give due consideration to the notion of tort law accuracy in decisions; that is, tort law should provide roughly equal protection to avoiding both legal false positives and legal false negatives. Courts should not demand "accuracy" in the scientific sense which aims to control only the false positives. Third, the test of accuracy in causal judgments for the court should not be whether, sometime in the future when all the facts are in, a court made the correct decision; rather, it should be whether, taking into account all the evidence available at the time of trial, plaintiff's case more probably than not is favored by the scientific evidence. This is a generalization of Green's point above. Fourth and finally, courts' admissibility rules should not inadvertently undermine the balance of interests in tort

law--something we have argued a misconception of scientific evidence could easily do--rather they should preserve the balance of procedural and substantive interests between the parties.

First, throughout we have argued by means of examples that courts should not adopt admissibility rules which preclude consideration of sound scientific evidence on which scientists themselves rely. This is clearly a mistake which future courts should rectify. Some, such as the Third Circuit Court of Appeals decision in In re Paoli appear to recognize this issue.³¹⁹ The Paoli case appears to be a decision in the right direction.

Second, courts should adopt evidentiary standards that give due consideration to the appropriate notion of tort law accuracy in decisions; that is, tort law should provide roughly equal protection against both legal false positives and legal false negatives. This standard is what is suggested by the ultimate burden of persuasion in tort law--plaintiffs should have a slightly greater chance of *73 losing (because they have the preponderance of evidence burden of persuasion) than defendants, but their chances should be nearly equal. Thus, "accurate" decisions in tort law should take into account the possibility of both legal false positives and legal false negatives. This is contrasted with the primary concern in science to avoid false positive mistakes. If courts were to demand "accuracy" in the scientific sense which aims to minimize false positives, this would substitute the scientific notion of accuracy for the tort law notion.

Third, we approach the admissibility of scientific evidence much as we would in a trial. That is, prior to the outcome of a trial, a court is undecided as to whether a particular substance causes a particular disease, such as cancer. One purpose of a trial is to determine whether, for tort law purposes, a substance causes a disease and whether the substance in question caused the disease in question to the particular plaintiffs. Thus, we view the legal truth about causation ex ante before there has been an appropriate legal inquiry. Moreover, the law provides institutional procedures to discover the legal truth about causation. A legal trial, however, is an instance of imperfect procedural justice. That is, we have a standard for assessing the correctness of the outcome of a trial independent of the procedures themselves, and the procedures do no ensure a correct outcome. A trial results in a decision that may or may not be correct as judged against an independent standard. That independent standard for causation would be the body of scientific evidence and what it indicates about claims of causation. However, one should distinguish between what scientific evidence ultimately might show about causation and what scientific evidence might show at the time of trial about the causal issues. That is, at the time of trial a well-informed, wise and impartial scientist reviewing the evidence might not agree with the judgment about causation resulting from the trial.

More worrisome, however, is that the scientific evidence at the time of trial might be so mixed or uncertain that an impartial scientist could not come to conclusions about causation, just as a trial court might find it difficult to come to such a conclusion. A court, however, must decide the issue one way or another; it does not have the luxury of postponing judgment as a scientist might. However, we should be careful about which standard we use to assess the correctness of the causation issues in a trial--should the standard be what scientists know or reasonably believe at the time of the trial or instead, what they will ultimately come to believe about *74 particular causal issues when all the information is in and evaluated to the satisfaction of the most demanding scientific standards of evidence? Some discussion tends to suggest that the latter is the proper standard and unless evidence presented at the trial court tends to support such ultimate criteria, some might claim that it is problematic for a court to consider it.

However, our view is that the appropriate standard should be what it is reasonable for scientists to believe at the same time as the trial taking all evidence at the time into account. This proposal cuts both ways, sometimes favoring plaintiffs, sometimes favoring defendants. On the one hand, some substances once were thought not to be human carcinogens, e.g., asbestos and 1,3 butadiene, but subsequent studies have shown them to be known (asbestos) or probable human carcinogens (1,3, butadiene). 1,3 butadiene, for example, based on mechanistic information and evidence from animal and human studies is now believed to be a human carcinogen. Had a plaintiff brought a case that 1,3 butadiene caused cancer too early, plaintiff should have lost based on the information known at the time. Now the balance of the evidence might tend to favor plaintiffs. On the other hand, a substance such as 1,4-dichlorobenzene in the past was considered

to pose risks of kidney cancer to humans based upon increased incidence of cancer in male rats. More recent evidence suggests that this was probably a mistake because 1,4-dichlorobenzene interacts with a rat kidney protein not present in humans; thus, it plausibly is not a human carcinogen. ³²⁰

The point of these examples is that sometimes courts in tort cases will make mistakes on the basis of the evidence available, sometimes favoring one side, sometimes favoring the other. The test for whether they have made a mistake should be what the balance of available evidence at the time of the trial indicates. However, we do want to caution against using a different standard. Some scientists have argued that before one can claim that a substance is a carcinogen on scientific grounds one must have multiple epidemiological studies, multiple animal studies, numerous short-term tests, and all the results must cohere with one another. We might think of this as the ultimate and most demanding scientific *75 standard for assessing evidence. While in a perfect world with perfect information this might be correct, there are several problems with this. For one thing, such extensive information is available only for a very few substances. Thus, this is a nearly impossible standard to meet for all but about twenty-five or thirty substances. Moreover, because of the paucity of information about most substances, this would severely and systematically disadvantage plaintiffs, even if they might have good, but not the very best evidence in support of their case. It would also asymmetrically advantage defendants who could merely point to the absence of proof on one of the tests and win their case. Finally, there might be good but incomplete evidence that would show more probably than not that a substance was a human carcinogen and had caused plaintiff's cancer. This evidence would suffice for plaintiff's case, but would be precluded by such a stringent standard. Faced ex ante with scientific evidence about a new substance and with claims that it caused harm to plaintiffs, a court only has its own procedures and processes to determine, based on the available evidence, causation issues. Because there are likely to be competing views of causation, there will be controversies. Each side will present its "picture" of the causal issues with the evidence that is available. The concern of this paper has been to argue against bright line rules that can inadvertently deprive one side or the other of legitimate evidence which might otherwise be in its evidentiary palette for presenting a picture of the causal connections. The justification for having a context-sensitive approach to the admission of evidence is to ensure a kind of procedural fairness, and perhaps, secondarily, to ensure more correct outcomes. The two are related in important ways.

On the one hand, ensuring that all the relevant evidence is admitted increases the chances that there will be a correct outcome on the factual issue. We argued above that some rules of admissibility adopted by courts and some suggested by commentators would preclude toxicologically sound scientific evidence. If such evidence is excluded, this raises the risk of mistaken decisions. Recall the preceding point that tort law must be sensitive to two kinds of mistakes: legal false positives and legal false negatives. More sensitive admissibility rules will help ensure this result.

On the other hand, adopting some of the court rules or those recommended by commentators will make evidentiary standards too demanding and thereby inadvertently undermine the procedural fairness of tort law. Demanding that litigants meet evidentiary *76 standards which are created for research purposes will impose a hidden factual burden of proof on plaintiffs that increases their procedural hurdles before they can bring their full case before a judge and jury. Such burdens for admissibility may be similar to or approach the criminal law's "beyond a reasonable doubt" burden of persuasion. This would appear to distort tort law and upset the present balance of interests between plaintiffs and defendants. Surely such an unintended consequence should be avoided by tort law.

Fourth and finally, adopting scientific notions of evidentiary stringency or scientists' notions of accuracy will have inadvertent normative outcomes--they will inadvertently undermine the balance of interests in tort law. We have indicated throughout how this can occur. Roughly, as some of us and others have previously argued, demanding scientific standards of evidence, as represented, for example, by stringent rules about statistical significance, greatly favor defendants because they protect against false positives, but, unless quite large samples are the object of study, will increase the chances of false negatives (which will disadvantage plaintiffs). If courts inadvertently or deliberately adopt research science standards of evidence or inadvertently or deliberately adopt a concern to prevent scientific false positives, both

of which greatly advantage defendants, this will clearly upset the balance of interests between plaintiffs and defendants in tort law and undermine the fairness of the present system.

V. Conclusion

The Daubert decision focused attention on and requires valid and reliable scientific evidence to support expert testimony. This decision will surely prevent some mistakes that might have occurred in the past that resulted from overly simple admissibility rules which may have favored plaintiffs. However, as we have argued above, some courts and commentators risk erring in the other direction by instituting or recommending overly simple and excessively stringent admissibility rules. We have argued for a more moderate position between these extremes which would recognize all the evidence on which scientists rely; give due weight to avoiding both legal false positives and legal false negatives for judging the accuracy of tort law decisions; take into account the state of scientific information at the time of trial for judging whether justice has been served; try to preserve procedural fairness between plaintiffs and defendants; and preserve the present balance ***77** of interests between adversaries. Adoption of these recommendations will not make judges' jobs easier; bright line rules would do that. On the contrary, the recommendations will make judges' roles more difficult because they will require a more sensitive evaluation and weighing of evidence as envisioned by the Court in Daubert. Taken together, however, these recommendations will make tort law more accurate and fair to both parties.

Footnotes

- ^a Professor of Philosophy, University of California, Riverside; B.A. Mathematics, University of Colorado (1966); Ph.D., UCLA (1971); M.S.L., Yale Law School (1981).
- ^{aa} Ph.D. student, Department of Philosophy, University of California, Riverside; B.A., Wesleyan University (1985); J.D., University of California, Davis (1991).
- Associate Professor, Environmental Toxicology, University of California, Riverside; B.S., Brigham Young University (1980);
 M.S., Brigham Young University (1983); Ph. D., University of California, Berkeley (1987); Postdoctoral Fellow, Lawrence Livermore National Laboratory (1987-1989).

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- 1 509 U.S. 579 (1993).
- ² See Frye v. U.S., 293 F. 1013 (D.C. Cir. 1923) (holding that novel scientific evidence of methodology had to have "general acceptance" in the relevant scientific community to be admitted for consideration at criminal trial).
- ³ See Daubert, 509 U.S. at 587.
- 4 Id. at 590.
- ⁵ Id. at 589. The dissenting opinion concurred in rejecting the Frye rule and also concurred that scientific testimony must be relevant, but argued that the majority had gone too far in arguing for the "reliability" of evidence as part of Rule 702. See id. at 599-600 (Rehnquist, C.J., dissenting).
- 6 Id. at 589.
- 7 Id. at 590-91.
- ⁸ Id. at 592-93.

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9 See id. at 589-97.

- ¹⁰ What may have misled some judges and some commentators is a failure to distinguish between considerations which bear on the strength of an evidentiary claim with considerations of whether such evidence is relevant to a causal explanation. See infra notes 73-75 and accompanying text.
- ¹¹ See Daubert, 509 U.S. 579, 582 (1993).
- 12 See id.
- 13 See id.
- 14 See id.
- 15 See id. at 583.
- 16 See id. at 583-84.
- See Daubert v. Merrell Dow Pharm., Inc., 727 F. Supp. 570, 575 (S.D. Cal. 1989), aff'd, 951 F.2d 1128 (9th Cir. 1991), vacated, 509 U.S. 579 (1993).
- ¹⁸ See id. at 572.
- ¹⁹ See Daubert v. Merrell Dow Pharm., Inc., 951 F.2d 1128, 1131 (9th Cir. 1991), vacated, 509 U.S. 579 (1993).
- 20 See id. at 1129-30.
- 21 See id. at 1130.
- ²² See id. The existence of a large amount of contrary evidence seems relevant to the issue of sufficiency of the evidence, not the issue of admissibility. We discuss this point in detail below, as many lower courts appear to have confused the two issues. See infra notes 73-75 and accompanying text.
- 23 See Daubert, 951 F.2d at 1131.
- ²⁴ See Daubert, 509 U.S. at 597-98.
- 25 See id. at 589.
- ²⁶ Id. at 588 (quoting Fed. R. Evid. 702).
- 27 Id.
- ²⁸ See id. at 598 (Rehnquist, C.J., dissenting).
- ²⁹ See id. at 590.
- ³⁰ See id. at 590-91.
- 31 See id.
- ³² See id. at 593-94.
- 33 See id.
- ³⁴ Id. at 596.
- 35 See id.
- ³⁶ Id. at 596-97.

- 37 See id.
- ³⁸ See id. at 597.
- ³⁹ See id.
- 40 See id. at 597.
- ⁴¹ For a useful collection of works on the implications of Daubert for toxic tort, pharmaceutical, and products liability cases, see 15 Cardozo L. Rev. 1745-2294 (1994).
- See David E. Bernstein & Peter Huber, Defense Perspective, 1 Shephard's Expert & Sci. Evidence Q. 59 (1993); Marc Whithead, Daubert Will Allow More Expert Testimony, Complicate Jurors' Job, Prejudice Defense, 21 Prod. Safety & Liab. Rep. (BNA) 41 (Summer-Fall 1993).
- 43 See, e.g., Michael D. Green, Relief at the Frying of Frye: Reflections on Daubert v. Merrell Dow Pharmaceuticals, 1 Shephard's Expert & Sci. Evidence Q. 43, 47-48 (1993).
- ⁴⁴ See, for example, changes in the National Toxicology Program's criteria for classifying substances as "reasonably anticipated to be human carcinogens," which incorporate considerations, as we argue later in Part IV.B, that might well be excluded as inadmissible in toxic tort suits according to some decisions. See National Toxicology Program, National Institute of Environmental Health Sciences, Review of the Criteria and the Process for Preparing the Biennial Report on Carcinogens Completed: Changes Effective Immediately, in National Toxicology Program Update 3 (1996).
- ⁴⁵ Reference Manual on Scientific Evidence (Fed. Judicial Ctr. ed., 1994) [hereinafter Reference Manual]. It should be noted that the essays in this anthology do not necessarily express common guiding principles for the admissibility of evidence, and thus leave a number of issues unaddressed. See Joe S. Cecil, Reference Manual on Scientific Evidence: Limitations and Potential, 36 Jurimetrics J. 225, 225 (1996) (noting that the Reference Manual stops "short of advising judges on how to rule regarding difficult issues presented by scientific testimony").
- ⁴⁶ Aside from the authority of Daubert, another argument in favor of relatively stringent admissibility standards to combat the proliferation of "junk science" in the courtroom goes as follows: Scientific experts and scientific evidence generally have, for the jury, an aura of authoritativeness and reliability, regardless of actual scientific merit. Thus, juries might assign too much weight to testimony that scientists would consider scientifically unreliable. Therefore, the judge should exclude such evidence, unless it is clearly scientifically reliable. In short, this argument expresses a doubt that juries can appropriately distinguish between "good" scientific testimony and "bad" scientific testimony.

For the sake of argument, we could assume that juries may have this problem (although that is not clear). One difficulty with the above argument becomes apparent when one reflects upon other kinds of evidence which courts routinely admit and in fact make very difficult to impeach. The best example is eyewitness testimony. It is hardly necessary to make the point that courts routinely admit eyewitness testimony if the proffered witness was in fact a percipient witness and the proffered testimony is relevant (assuming various other limitations on admissibility, such as hearsay, prejudice, etc. do not apply). A substantial body of evidence exists which casts severe doubt on the reliability of eyewitness testimony generally, as well as in cases where, for example, environmental factors such as light, noise and the like, impair the witness' abilities. See, e.g., Brian L. Cutler & Steven D. Penrod, Mistaken Identification 13 (1995) (citing studies which show an average of 35 percent error in evewitness identifications). It is clear that juries assign a tremendous amount of weight to such testimony, such that an eyewitness identification can sometimes solely determine the outcome of a case. Furthermore, it is not clear that the conventional safeguards of cross-examination and jury instructions can mitigate the effect of such testimony. Cutler & Penrod, supra, at 168, 209 (noting that cross-examination does not provide strong safeguard against the influence of unreliable eyewitness testimony). Nor do jury instructions provide a reliable constraint. See id. at 263-264. Cutler and Penrod conclude that expert testimony about the reliability of eyewitness testimony provides the strongest safeguard, but that courts frequently refuse to allow such testimony. See id. at 51-52, 251. Thus, testimony which scientists consider very unreliable is frequently admitted for the jury to assign appropriate weight. Why should scientific evidence be treated differently from such testimony?

- ⁴⁷ See Marc S. Klein, After Daubert: Going Forward With Lessons From The Past, 15 Cardozo L. Rev. 2219, 2220 (1994).
- ⁴⁸ See id. at 2219.

- ⁴⁹ See id. at 2222 (citing Wells v. Ortho Pharmaceutical Corp., 615 F. Supp. 262 (N.D. Ga. 1985), aff'd in part, and rev'd in part, 788 F.2d 471 (11th Cir.), cert. denied, 479 U.S. 950 (1986)).
- ⁵⁰ See id. at 2234-35. It may be difficult to place the Daubert decision on an overall liberal-conservative spectrum. On the one hand, the opinion appears to admit a wider range of novel, reasonably-founded scientific evidence than the Frye rule might have, but, on the other hand, it may result in the exclusion of previously admissible forensic evidence such as hand-writing analysis.
- 51 See Daubert, 509 U.S. at 592.
- ⁵² Klein, supra note 47, at 2220.
- ⁵³ As the discussion below suggests, there is a wide range of legitimate scientific evidence that would be excluded by some of the restrictive admissibility rules proposed by the Defense bar. See infra Part III.B.
- ⁵⁴ See Daubert, 509 U.S. at 597.
- 55 57 F.3d 428 (5th Cir. 1995).
- ⁵⁶ The court stated:

To iterate, we do not now hold that polygraph examinations are scientifically valid or that they will always assist the trier of fact, in this or any other individual case. We merely remove the obstacle of the per se rule against admissibility, which was based on antiquated concepts about the technical ability of the polygraph and legal precepts that have been expressly overruled by the Supreme Court.

Assuming that polygraph evidence satisfies the requirements of Rule 702 does not end the inquiry. Other evidentiary rules, such as Rule 403, may still operate to exclude the evidence. While not discussed at length in Daubert, the presumption in favor of admissibility established by rules 401 and 402, together with Daubert's "flexible" approach, may well mandate an enhanced role for Rule 403 in the context of the Daubert analysis, particularly when the scientific or technical knowledge proffered is novel or controversial.

Id. at 434-35 (citation omitted).

- ⁵⁷ 35 F.3d 717 (3d Cir. 1994).
- ⁵⁸ See id. at 742 n.7.
- ⁵⁹ See Daubert, 509 U.S at 597.
- 60 This observation about the Daubert opinion was originally discussed in David L. Faigman et al., Check Your Crystal Ball At The Courthouse Door, Please: Exploring The Past, Understanding The Present, And Worrying About The Future Of Scientific Evidence, 15 Cardozo L. Rev. 1799, 1817-20 (1994). This article utilizes some of their insights. Rule 104(a) requires preliminary questions of qualification of a witness or admissibility of evidence to be determined by the court subject to 104(b). See Fed. R. Evid. 104(a). Rule 104(b) states that relevancy of evidence is conditioned on fact and shall be admitted subject to submission of evidence sufficient to support a finding of fulfillment of that condition. See Fed. R. Evid. 104(b).
- ⁶¹ See Faigman et al., supra note 60, at 1817.
- ⁶² See id. at 1819.
- ⁶³ See id. at 1818-19.
- ⁶⁴ See id. at 1817-18.
- 65 See Daubert, 509 U.S. at 592-95.
- ⁶⁶ The methodology/conclusions distinction is even more problematic, since in places the Court refers to "reasoning or methodology." See id. at 593.
- 67 874 F. Supp. 1441 (D.V.I. 1994).

- 68 See id. at 1453-55.
- 69 See id. at 1482.
- 70 See id. at 1477, 1483.
- ⁷¹ See In re Paoli R.R. Yard PCB Litigation, 35 F.3d 717, 743 n.9 (3d Cir. 1994), cert. denied, 115 S. Ct. 1253 (1995). Later, the Paoli court stated:

The methodology/conclusion distinction remains of some import, however, to the extent that there will be cases in which a party argues that an expert's testimony is unreliable because the conclusions of an expert's study are different from those of other experts. In such cases, there is no basis for holding the expert's testimony inadmissible.

Id. at 746 n.15 (citation omitted) (emphasis added); see also Cavallo v. Star Enter., 892 F. Supp. 756, 769 (E.D. Va. 1995) (excluding plaintiff's scientific evidence even though the methodology used by the expert was acceptable because the conclusions he reached were not a reasonable application of that methodology). The Star Enterprise court relied on some language in Paoli and paid attention to the fact that the defendants had produced several studies which reached a conclusion contrary to that of the plaintiff's expert. See id. at 768. Again, the existence of contradictory evidence should not bear on the question of the admissibility of scientific evidence, but rather the sufficiency of the evidence which may be used to avoid a summary judgment.

- ⁷² A court, of course, may prevent the jury from hearing the case through, for example, a summary judgment procedure which can, to some degree, involve an evaluation of the strength of the expert's testimony and possibly conclude that no reasonable jury would accept that testimony when compared with testimony offered by an adversary.
- 73 In Paoli, the court stated in relevant part: A judge will often think that an expert has good grounds to hold the opinion that he or she does even though the judge thinks that the opinion is incorrect The judge might think that there are good grounds for an expert's conclusion even if the judge thinks that there are better grounds for some alternative conclusion, and even if the judge thinks that a scientist's methodology has some flaws such that if they had been corrected, the scientist would have reached a different result. 35 F.3d at 744.
- 74 See Joseph Sanders, Scientific Validity, Admissibility, and Mass Torts after Daubert, 78 Minn. L. Rev. 1387, 1341 (1994) (arguing that courts in Bendectin cases used inadmissibility to control juries from rendering verdicts to severely injured plaintiffs). He points out that the 40 percent success rate of Bendectin plaintiffs whose cases reached the jury mirrors that of products liability cases in general. See id. at 1433. According to Sanders, however, judges remain skeptical of a jury's ability to arrive at correct decisions in cases involving extremely complicated scientific evidence, as is frequently the case in toxic tort actions. See id. at 1431-32. Sanders argues that this method of ad hoc jury control is flawed in that courts are dealing with questions of sufficiency using the admissibility rules. See id. at 1433. Thus, these cases are driving the development of evidence law to deal with sufficiency questions.

Judge Kozinski, writing the opinion in the Daubert remand, affirmed the trial court decision by focusing on the relevancy of the testimony of plaintiffs' experts. Those experts could not testify that Bendectin more than doubled the likelihood of the presence of birth defects but only that Bendectin was capable of causing defects and might only increase the rate of birth defects by 60 percent, not by the 100 percent the Court demanded. Therefore, their testimony was not helpful to the trier of fact and inadmissible under the second prong of Rule 702. See Daubert v. Merrell Dow Pharm., Inc., 43 F.3d 1311, 1321 (9th Cir.), cert. denied, 116 S. Ct. 189 (1995). In addition, in dicta, Kozinski added a factor to the Daubert analysis: namely, whether the expert is testifying based on research she has conducted independently of the litigation, rather than expressly for the purposes of the litigation. Kozinski concludes that if the testimony is based on research conducted independently of the pending litigation, that fact provides "important, objective proof that the research comports with the dictates of good science." Id. at 1317. If this is not the case, according to the opinion, the party proffering the testimony must come up with other objective proof of the scientific validity of the technique. See id. at 1317-18.

This new factor appears to confuse the Daubert analysis. First, many scientific techniques would not be developed except within the context of litigation, or for regulatory purposes. The reason is that many tort law and regulatory cases concern particular products, particular substances in products, or pollutants of particular processes. These are not typically objects of general scientific investigation unless a firm seeks to develop a product or a process and unless an adversary thinks that the product or process has harmed someone. The vast majority of scientists do not typically investigate such questions. In

many cases, such substances or products would only be the object of inquiry if they became an issue for regulation or tort law. See, e.g., Star Enterprise, 892 F. Supp. at 769 (regarding a question of the toxicity of a particular commercial brand of jet fuel). It is unlikely that any research scientist has studied the toxicity of this substance. Second, if an individual has conducted research independently of the litigation, that does not prove that the research has resulted in, or was based upon, a scientifically valid technique. Suppose a litigant retains an expert simply because that expert's flawed research is against the vast weight of research in the particular field. In that case, the research would have no more scientific validity than research conducted specifically for the purposes of litigation. Regardless of whether the research was conducted independently or for the purposes of litigation, it should be judged on its own merits. See Valentine v. Pioneer Chlor Alkali Co., Inc., 921 F. Supp. 666 (D. Nev. 1996), in which the court followed the Daubert remand court in focusing upon whether the proffered expert relied upon research conducted independently of litigation. Similar arguments support the claim that there should not be too much reliance on peer-reviewed evidence as well.

- See, e.g., American & Foreign Ins. Co. v. General Elec. Co., 45 F.3d 135, 139 (6th Cir. 1995) (lower court exclusion of expert testimony on circuit breaker design must be clearly erroneous to show abuse of discretion); United States v. Dorsey, 45 F.3d 809, 815-16 (4th Cir. 1995) (applying abuse of discretion standard to lower court ruling on admissibility of forensic anthropologist's testimony); Bradley v. Brown, 42 F.3d 434, 436-37 (7th Cir. 1994) (holding that lower court's findings regarding doctors' testimony will not be overturned "unless they are manifestly erroneous").
- ⁷⁷ See Cook v. American S.S. Co., 53 F.3d 733, 738 (6th Cir. 1995).
- ⁷⁸ See Paoli, 35 F.3d at 741-52.
- ⁷⁹ See In re Paoli R.R. Yard PCB Litigation, 706 F. Supp. 358, 361 (E.D. Pa. 1988), rev'd, 916 F.2d 829 (3d Cir. 1990), cert. denied, 499 U.S. 961 (1991).
- ⁸⁰ See id. at 375.
- ⁸¹ These factors were derived from United States v. Downing, 753 F.2d 1224, 1238-39 (3d Cir. 1985). See Paoli, 35 F.3d at 742.
- ⁸² Paoli, 35 F.3d at 742.
- 83 In Daubert, the Court highlighted the "liberal thrust" of the Federal Rules' increasingly relaxed standards of admissibility of opinion testimony, and denounced the stringency of the Frye test. The Court held that scientific evidence would be admissible if the underlying reasoning and methodology were valid. The Court explained that "many factors will bear on the inquiry, and we do not presume to set out a checklist." Daubert, 509 U.S. at 592. A district court, in TMI Litigation Cases Consolidated II, appears to add some fairly stringent considerations to those of Paoli and Daubert. See 922 F. Supp. 1038, 1038-1046 (D. Pa. 1996) (giving special consideration to testable hypotheses, peer review, potential rate of error, existence of standard controlling techniques used, general acceptance of methodology, relationship between method and techniques, qualifications of expert based on methodology, and nonjudicial uses of the methodology).
- ⁸⁴ See Paoli, 35 F.3d at 743.
- ⁸⁵ The court stated:

Thus, as we explained above, we think that the primary limitation on the judge's admissibility determinations is that the judge should not exclude evidence simply because he or she thinks that there is a flaw in the expert's investigative process which renders the expert's conclusions incorrect. The judge should only exclude the evidence if the flaw is large enough that the expert lacks "good grounds" for his or her conclusions.

- Id. at 746.
- ⁸⁶ See id. at 745.
- ⁸⁷ See id. at 750.
- ⁸⁸ See id. (quoting Brody v. Spang, 957 F.2d 1108, 1115 (3d Cir. 1992)).
- ⁸⁹ See id. at 749.

90 See supra Parts II.C.1 and 2.

91 See Rubanick v. Witco Chem. Corp., 593 A.2d 733, 747-49 (N.J. 1991) (conceding that tort law cannot demand the same high level of proof for theories of causation that is required by scientific method). The court found that scientific theories of causation that are reliable, reasonable, and "proffered by an expert who is sufficiently qualified" would be admissible. Id. See also Landrigan v. Celotex Corp., 605 A.2d 1079, 1084 (N.J. 1991) (adopting a "broad[er] standard for determining the reliability and admissibility of scientific theories of causation in toxic-tort litigation" than set forth in Rubanick). The Landrigan court's standard based admissibility of expert opinion on "the validity of the expert's reasoning and methodology." Id. at 1084. This point was suggested to the authors by Vern Walker.

92 Cecil, supra note 45, at 229.

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Unlike criminal law which embodies procedural rules that tend to prevent the wrongful conviction of innocent persons, tort law more equally balances the concerns of avoiding wrongly holding defendants accountable and wrongly exonerating them. There is substantial legal history supporting this view. In Speiser v. Randall, 357 U.S. 513 (1958), Justice Brennan noted: There is always in litigation a margin of error, representing error in factfinding, which both parties must take into account. Where one party has at stake an interest of transcending value--as a criminal defendant his liberty--this margin of error is reduced as to him by the process of placing on the other party the burden of ... persuading the factfinder at the conclusion of the trial of his guilt beyond a reasonable doubt.

Id. at 525-26.

This theme was also developed by Justice Harlan in a concurring opinion in In re Winship, 397 U.S. 358 (1970):

The standard of proof influences the relative frequency of these two types of erroneous outcomes. If, for example, the standard of proof for a criminal trial were a preponderance of the evidence rather than proof beyond a reasonable doubt, there would be a smaller risk of factual errors that result in freeing guilty persons, but a far greater risk of factual errors that result in convicting the innocent. Because the standard of proof affects the comparative frequency of these two types of erroneous outcomes, the choice of the standard to be applied in a particular kind of litigation should, in a rational world, reflect an assessment of the comparative social disutility of each.

Id. at 371. Note that the two types of erroneous outcomes possible are a factual outcome which favors the plaintiff when the facts warrant an outcome for the defendant or an "erroneous factual determination" for the defendant when a correct understanding justifies a judgment for the plaintiff. Justice Harlan then discussed the preponderance of the evidence standard: In a civil suit between two private parties for money damages, for example, we view it as no more serious in general for there to be an erroneous verdict in the defendant's favor than for there to be an erroneous verdict in the defendant's favor than for there to be an erroneous verdict in the plaintiff's favor. A preponderance of the evidence standard therefore seems peculiarly appropriate for, as explained most sensibly, it simply requires the trier of fact to "believe that the existence of a fact is more probable than its nonexistence" Id. at 371-72.

The Supreme court has also referred to the notion of "comparative social disutility" in more recent cases. See, e.g., Santosky v. Kramer, 455 U.S. 745, 755 (1982) (adopting the standard set forth in Addington that "in any given proceeding, the ... standard of proof ... reflects not only the weight of the private and the public interests affected, but also a societal judgment about how the risk of error should be distributed between the litigants"); Addington v. Texas, 441 U.S. 418, 423 (1979) (explaining that the preponderance of the evidence requires litigants to "share the risk of error in roughly equal fashion").

- ⁹⁴ This distinction is a concern in science for a number of reasons. It helps ensure that a scientist's enthusiasm for his or her own work does not inadvertently overwhelm his or her impartial judgment. Scientists want to be sure that contributions to the stock of knowledge are well-justified and not the result of overzealous advocacy, random chance, or other factors which might lead to mistaken additions to the body of scientific knowledge. It also prevents scientific research from chasing elusive chimera. See generally, Michael Green, Expert Witnesses and Sufficiency of Evidence, 86 Nw. U. L. Rev. 643, 687-89 (1992) (discussing the inverse relationship between false negatives and false positives).
- ⁹⁵ This appears to be the thrust of the Supreme Court's comments in the cases quoted supra note 93.
- ⁹⁶ See John Rawls, A Theory of Justice 85 (1971).
- ⁹⁷ The court in Wade-Greaux v. Whitehall Laboratories, Inc., 874 F. Supp. 1441 (D.V.I.), aff'd, 46 F.3d 1120 (3d Cir. 1994), appears to require such stringent evidentiary standards that toxicologists would have to be virtually certain that a substance is a teratogen before that conclusion could be admitted for tort law purposes. The more courts or commentators insist on

certainty before scientific conclusions are permitted, the more such a standard approaches the second notion of imperfect procedural justice. Such a standard, by requiring the near certainty of conclusions based on it, more nearly assures scientists that it would stand the test of time. Moreover, such a standard approximates one which compares the evidence in a trial with the scientific conclusion that would be arrived at once all the evidence was submitted. For the view of one toxicologist who appears to demand virtual certainty before declaring a substance a human carcinogen, see generally Arthur Furst, Yes, But is it a Human Carcinogen?, 9 J. Am. C. Toxicology 1 (1990).

- 98 See C.P. Gillette & J.E. Krier, Risk, Courts and Agencies, 138 U. Pa. L. Rev. 1027, 1043-61 (1990) (arguing, in the context of addressing concerns about "junk science," that procedural rules favoring plaintiffs, including causation rules, merely help to balance out a bias against plaintiffs in obtaining access to tort remedies). Gillette and Krier also argue that the overall balance of interests between plaintiffs and defendants is appropriate. See id.
- ⁹⁹ Two cases that appear to recognize this point are Rubanick v. Witco Chemical Corp., 593 A.2d 733, 747-49 (N.J. 1991) (conceding that while the scientific method requires theories of causation to be generally accepted by the relevant scientific community, tort law employs such theories for different purposes, and will thus admit theories of causation that are not widely accepted, but are nevertheless based on sound methodology and reasoning), and Landrigan v. Celotex Corp., 605 A.2d 1079, 1088-89 (N.J. 1991) (explaining that tort cases involving latent diseases or diseases of unknown origin require an even more lenient standard of admissibility for theories of causation than the one set forth in Rubanick). This point was suggested to the authors by Vern Walker.
- 100 See infra Parts III.B.2-3.
- 101 See infra Parts III.B.2, .B.5.
- ¹⁰² See, e.g., Wade-Greaux, 874 F. Supp. at 1478-79 (holding expert teratogenicity testimony inadmissible because methodologies were neither generally accepted within scientific community nor subjected to peer review).
- 103 See id.
- ¹⁰⁴ The insistence on certain demanding tests of statistical significance or other stringent evidentiary measures may be exhibited here. See Carl F. Cranor, Regulating Toxic Substances: A Philosophy of Science and the Law 71-81 (1993).
- ¹⁰⁵ See Daubert v. Merrell Dow Pharm., 43 F.3d 1311, 1314 (9th Cir.), cert denied, 116 S. Ct. 189 (1995).
- 106 874 F. Supp. at 1450-51 (highlighting the fact that the relevant scientific community's criteria regarding methodology for determining teratogenicity required positive human epidemiological studies but that the testimony of proffered expert witnesses was not supported by such studies).
- 107 See Daubert, 509 U.S. at 593-95.
- ¹⁰⁸ Wade-Greaux, 874 F. Supp. at 1448.
- 109 Id. at 1450.
- Summary judgment was granted because the plaintiff's evidence fell far short of the court's articulated criteria, see id. at 1476-1486, and the decision was upheld without comment on appeal. See Wade-Greaux v. Whitehall Lab., Inc., 46 F.3d 1120 (3d Cir. 1994) (unpublished table decision). Nonetheless, the announced criteria seem particularly problematic to us.
- 111 See Daubert, 509 U.S. at 595 ("The focus, of course, must be solely on principles and methodology, not on the conclusions that they generate.").
- ¹¹² The court listed various factors for determining whether an agent is a human teratogen, noting that those factors (which included epidemiological evidence, animal models, and a demonstrated dose-response relationship) were generally accepted by the community of teratologists, taught in medical schools throughout the country, and included in highly-esteemed treatises on teratology. See Wade-Greaux, 874 F. Supp. at 1450-51.
- ¹¹³ In its findings of fact on Epidemiology, the court stated:

Absent consistent, repeated human epidemiological studies showing a statistically significant increased risk of particular birth defects associated with exposure to a specific agent, the community of teratologists does not conclude that the agent is a human teratogen.

Id. at 1453 (citations omitted). Scientist Arthur Furst appears to adopt a similar view, see Furst, supra note 97, at 12, but at least it is excusable for the context within which he works. He was addressing a society of toxicologists and asking what criteria a scientist should require to be satisfied before being certain on substantive scientific grounds that a substance is a carcinogen. We believe that courts assessing the admissibility of scientific evidence are operating in a much different context with different evidentiary rules and different guidance from the Daubert decision.

- ¹¹⁴ See Daubert v. Merrell Dow Pharm., Inc., 509 U.S 579, 589 (1993).
- See infra notes 153-64 and accompanying text.
- ¹¹⁶ See Daubert, 509 U.S. at 596.
- 117 See Wade-Greaux, 874 F. Supp. at 1452.
- 118 See infra notes 137-43 and accompanying text.
- 119 See infra notes 122-26 and accompanying text.
- ¹²⁰ In re Agent Orange Prod. Liab. Litig., 611 F. Supp. 1223 (E.D.N.Y. 1985).
- 121 Id. at 1231. While this statement is ambiguous as to whether it is a claim about the particular case or a more general criterion for admissibility, a number of courts appear to have taken his remarks as announcing a general criterion. See cases cited infra note 125.
- Lynch v. Merrell-National Lab., Div. of Richardson-Merrell, Inc., 830 F.2d 1190 (1st Cir. 1987).
- 123 Id. at 1194.
- 124 Green, supra note 94, at 665 n.101.
- 125 See Brock v. Merrell Dow Pharm., Inc., 874 F.2d 307, 312 (5th Cir. 1989) (deciding the case on sufficiency of evidence reasons, the court concluded that a Bendectin plaintiff must proffer a statistically significant study before satisfying her burden of proof on causation), cert. denied, 494 U.S. 1046 (1990); Richardson v. Richardson-Merrell, Inc., 857 F.2d 823, 825, 831 n.59 (D.C. Cir. 1988) (noting that "epidemiological studies are of crucial significance"), cert. denied, 493 U.S. 882 (1989).
- See Renaud v. Martin Marietta Corp., 749 F. Supp. 1545 (D. Colo. 1990); Carroll v. Litton Sys., Inc., No. B-C-88-253, 1990 WL 312969, at *47 (W.D.N.C. Oct. 29, 1990); Thomas v. Hoffman-La-Roche, Inc., 731 F. Supp. 224 (N.D. Miss. 1989), aff'd on other grounds, 949 F.2d 806 (5th Cir. 1992).
- ¹²⁷ See, e.g., Marder v. G.D. Searle & Co., 630 F. Supp. 1087 (D. Md. 1986).
- A strict definition of "epidemiological evidence" should include case reports and clinical studies, for these are instances of human evidence. Courts frequently exclude case reports out of hand. See, e.g., Cavallo v. Star Enter., 892 F. Supp. 756, 765 (E.D. Va. 1995) (dismissing a peer-reviewed article because it "is an anecdotal case report and does not reflect the results of pre-designed study in a controlled setting"). This is a mistake in our judgment, although we do not pursue it further. Case reports with the proper background conditions, for example, of a particularly rare disease, may be quite good evidence.
- 129 See infra Part IV.B.
- 130 See infra Parts III.B.4.a-.d.
- ¹³¹ See, e.g., Brock v. Merrell Dow Pharm., Inc., 874 F.2d 307, 312 (5th Cir. 1989), cert. denied, 494 U.S. 1046 (1990).
- ¹³² See, e.g., Daubert v. Merrell Dow Pharm., 43 F.3d 1311, 1321 (9th Cir.), cert. denied, 116 S. Ct. 189 (1995).
JGBERSED DUNDER 238 WINWAND THE RECEIPTORN 9732-2nvFiled 05/07/19 Page 58 of 68 PageID:

- 133 See, e.g., David E. Bernstein, The Admissibility of Scientific Evidence After Daubert v. Merrell Dow Pharmaceuticals, Inc., 15 Cardozo L. Rev. 2139, 2167-70 (1994) (discussing the imposition of nine "aspects" of a statistical association between two variables, which were first proposed by Sir Austin Bradford Hill in 1965); see also infra Part III.B.4.d.
- See, e.g., Brock, 874 F.2d at 312; Development in the Law-- Confronting the New Challenges of Scientific Evidence, 108 Harv.
 L. Rev. 1532, 1542 (1995).
- 135 See David Ozenhoff & Leslie I. Boden, Truth and Consequences: Health Agency Responses to Environmental Health Problems, 12 Sci., Tech. & Hum. Values 70, 73-74 (1987).
- See id. at 74; Tom Christoffel & Stephen P. Teret, Epidemiology and the Law: Courts and Confidence Intervals, 81 Am. J. Pub. Health 1661, 1665 (1991).
- 137 See Amicus Brief of Professor Kenneth Rothman et al. In Support of Petitioners at 3-7, Daubert v. Merrell Dow Pharm., Inc., 509 U.S. 579 (1993) (No. 92-102).
- 138 See id.
- 139 See id.; see also Amicus Brief of Professor Alvan R. Feinstein in Support of Respondent at 4-8, Daubert v. Merrell-Dow Pharm., Inc., 509 U.S. 579 (1993) (No. 92-102).
- For discussion of this point, see Joseph L. Fleiss, Significance Tests Have a Role in Epidemiologic Research: Reactions to A.M. Walker, 76 Am. J. Pub. Health 559, 559-60 (1986); Steven N. Goodman & Richard Royall, Evidence and Scientific Research, 78 Am. J. Pub. Health 1568, 1568-74 (1988); Green, supra note 94, at 685; Charles Poole, Beyond the Confidence Interval, 77 Am. J. Pub. Health 195, 195-99 (1987); W. Douglas Thompson, Statistical Criteria in the Interpretation of Epidemiologic Data, 77 Am. J. Pub. Health 191, 191-94 (1987); Alexander M. Walker, Reporting the Results of Epidemiologic Studies, 76 Am. J. Pub. Health 556, 556-58 (1986).
- 141 Green, supra note 94, notes one reviewer who identified seventy-one epidemiologic studies that failed to satisfy statistical significance, but concluded that the "studies were consistent with a moderate or strong effect of the treatment under investigation." Id. at 685 (citing Jennie A. Freiman et. al., The Importance of Beta, the Type II Error and Sample Size in the Design and Interpretation of the Randomized Control Trial: Survey of 71 "Negative" Trials, 299 New Eng. J. Med. 690 (1978)).
- ¹⁴² See id. at 686.
- 143 See id.; see also Cranor, supra note 104, at 71-81.
- 144 See Green, supra note 94, at 681.
- ¹⁴⁵ See id. at 682.
- 146 See id. at 683.
- 147 See id. at 687; Cranor, supra note 104, at 30-39.
- ¹⁴⁸ See Green, supra note 94, at 683 ("There is an inverse relationship between these two types of errors in any given study; as one is reduced the other is increased.").
- 149 See Cranor, supra note 104, at 36-40.
- ¹⁵⁰ See Green, supra note 94, at 691-92 (providing an example showing that the chances of a false negative can easily be nearly 10 times the chances of a false positive); see also Cranor, supra note 104, at 71-78.
- ¹⁵¹ See Green, supra note 94, at 691-692; Cranor, supra note 104, at 71-78.
- 152 See Green, supra note 94, at 693.

- Austin Bradford Hill, The Environment and Disease: Association or Causation?, 58 Proceedings of the Royal Society of Medicine 295, 299 (1965), reprinted in Evolution of Epidemiologic Ideas: Annotated Readings on Concepts and Methods 15, 19 (Sander Greenland ed., 1987).
- 154 Green, supra note 94, at 693-94.
- See, e.g., Daubert v. Merrell Dow Pharm., Inc., 43 F.3d 1311, 1320-21 (9th Cir. 1995), on remand from 509 U.S. 579 (1993); see also In re Joint E. & S. Dist. Asbestos Litig., 758 F. Supp. 199, 203 (S.D.N.Y. 1991), aff'd, 52 F.3d 1124 (2d Cir. 1995). Commentators who argued for this early on are Bert Black and David Lilienfeld. See Bert Black & David E. Lilienfeld, Epidemiologic Proof in Toxic Tort Litigation, 52 Fordham L. Rev. 732, 769 (1984).
- 156 See Daubert, 43 F.3d at 1320-22.
- 157 See id. at 1320-21.
- 158 See id. at 1321.
- 159 See id. at 1322.
- 160 Green, supra note 94, at 691.
- 161 Some courts have recognized that epidemiological studies showing a relative risk of less than two might be sufficient to show tort law causation where other risk factors can be eliminated. See Gassis v. Johns-Manville Corp., 591 A.2d 671, 675 (N.J. Super. Ct. App. Div. 1991) (ruling that testimony concerning epidemiological studies showing a relative risk less than 2.0 is admissible as one basis for an expert's opinion). But cf. In re Joint E. & S. Dist. Asbestos Litig., 758 F. Supp. 199, 203 (S.D.N.Y. 1991) (ruling that for epidemiological evidence to establish causation by a preponderance of the evidence, the risk level proven by plaintiff must exceed 2.0 in absence direct evidence of causation), aff'd, 52 F.3d 1124 (2d Cir. 1995).
- 162 See H. Kato, Cancer Mortality, in Cancer in Atomic Bomb Survivors (I. Shigematsu & A. Kagan eds., Japan Scientific Societies Press 1986), quoted in Arthur K. Sullivan, Classification, Pathogenesis, and Etiology of Neoplastic Diseases of the Hematopoietic System, in G.R. Lee et al., 2 Wintrobe's Clinical Hematology 1725, 1750 (Lea & Febiger eds., 9th ed. 1993).
- 163 See Julius C. McElveen & Chris Amantea, Risk Symposium: Legislating Risk Assessment, 63 U. Cin. L. Rev. 1553, 1556 (1995).
- See, e.g., Frederica Perera, Molecular Epidemiology: Insights into Cancer Susceptibility, Risk Assessment, and Prevention,
 88 J. Nat'l Cancer Inst. 496, 496-509 (1996) (discussing the interaction of environmental factors and genetic and acquired susceptibilities to cancer).
- 165 See W. Page Keeton et al., Prosser and Keeton on Torts 291-92 (1984).
- 166 See supra Parts III.B.4.a-.b for discussion of these two restrictions on epidemiological studies.
- 167 See Cranor, supra note 104, at 36-40.
- 168 See id. at 31-39.
- 169 This appears to have been a problem with some of the early studies on breast implants. See Shanna H. Swan, Epidemiology in the Courtroom: The Case of Silicone Breast Implants, in Litigating Breast Implant Cases: A Satellite Program, at 401, 407 (PLI Litig. & Admin. Practice Course Handbook Series No. H4-5149 1992).
- 170 See Cranor, supra note 104, at 34-38.
- 171 Manolis Kogevinas & Paolo Boffetta, 48 Brit. J. Indus. Med. 575-76 (1991) (letter to editor criticizing a study by O. Wong, A Cohort Mortality Study and a Case Control Study of Workers Potentially Exposed to Styrene in Reinforced Plastics and Composite Industry, 47 Brit. J. Indus. Med. 753-62 (1990), for having too short a follow-up--seven years--even though the author had a large sample population to study). The authors claimed that this defect "should caution against a premature negative evaluation of cancer risk in the reinforced plastics industry." Id. at 575.

- ¹⁷² See D. Schottenfeld & J.F. Haas, Carcinogens in the Workplace, 29 CA-Cancer J. for Clinicians 144, 156-59 (1979).
- 173 A National Institute of Occupational Health epidemiological study was noted to have an 80 percent chance of detecting a nine-fold relative risk of bladder cancer in a cohort of workers exposed to 4,4'-methylenebis (2-chloroaniline) (MBOCA) in 1985, but by 1995 the same study would have an 80 percent chance of detecting a four-fold relative risk. See Elizabeth Ward et al., 4,4'-Methylenebis (2-Chloroaniline): An Unregulated Carcinogen, 12 Am. J. Indus. Med. 537, 542 (1987).
- 174 See Hill, supra note 153, at 15-19.
- 175 Hill's considerations also include the so-called "Koch's Postulates" proposed about 100 years ago for infectious diseases. See Linda A. Bailey et al., Reference Guide on Epidemiology, in Reference Manual, supra note 45, at 121, 161. All of Koch's Postulates are included in Hill's considerations except "consideration of alternative explanations," which is always considered for epidemiological studies, usually under the consideration of "confounders." Id. at 160-63. Hill's considerations include two additional features not explicitly included in Koch's Postulates: the possibility of appealing to experimental evidence and argument by analogy. See Hill, supra note 153, at 18-19.
- An early work which appears to insist on using Hill's criteria is Black and Lilienfeld, supra note 155, at 764 (arguing that all of Koch's hypothesis should be satisfied). See also Bernstein, supra note 133, at 2166, 2168. Bernstein's remarks are ambiguous between the claim that all of Hill's criteria must be met for a study to be admissible (a view that is clearly at odds with good scientific practice) and the claim that if none (which would include the temporal criteria) of the criteria are met a study is not admissible. See id. at 2168. The second contention we would clearly agree with while the first we sharply disagree with, as did Hill himself. See Hill, supra note 153, at 19. Furthermore, Bernstein argues that if "proffered epidemiological evidence meets some but not all of the criteria a judge would do well to consult with a court-appointed epidemiological expert to assist her in judging the reliability of the evidence." Bernstein, supra, at 2168-69. Based on Hill and contemporary epidemiologists' views, judges should be hesitant to rule epidemiological studies inadmissible on such grounds since the absence of any single criteria (with the exception of temporality) is consistent with causation.
- 177 Hill, supra note 153, at 16.
- 178 Id.
- 179 Id.
- 180 Id. at 17.
- 181 See id. at 17-18.
- 182 See id. at 17.
- 183 Id.
- ¹⁸⁴ Id. at 17.
- 185 See infra notes 198-201 and accompanying text.
- 186 See Hill, supra note 153, at 18.
- 187 Id.
- 188 See id.
- 189 Id.
- 190 See id.
- 191 Id.
- 192 Id.

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- 193 Subsequent studies have provided some evidence for the tumorigenicity of arsenic in animals. See International Agency for Research on Cancer, Arsenic and Arsenic Compounds, in IARC Monographs on the Evaluation of Carcinogenic Risks to Humans, Supp. VII 100, 102-03 (1987).
- 194 See Hill, supra note 153, at 18.
- 195 Id. at 19.
- 196 Id.
- 197 Id.
- 198 Bernstein, supra note 133, at 2168 (emphasis added). Rule 702 allows a qualified expert witness to testify as to scientific, technical or other specialized knowledge that may assist the trier of fact to better understand the evidence or a fact at issue. Fed. R. Evid. 702.
- 199 See Kenneth J. Rothman, Causes, 104 Am. J. of Epidemiology 587, 588 (1976), reprinted in Evolution of Epidemiologic Ideas: Annotated Readings on Concepts and Methods, supra note 153, at 40, 41 (noting that sufficient cause may exist even in the absence of individual component causes).
- ²⁰⁰ See Hill, supra note 153, at 15-19.
- ²⁰¹ Sander Greenland, Preface to Hill, supra note 153, at 14 (citation omitted).
- ²⁰² In re Joint E. & S. Dist. Asbestos Litig., 827 F. Supp. 1014 (S.D.N.Y. 1993).
- 203 See id. at 1038. The court stated:

While none of the Sufficiency Criteria is decisive by itself in determining the sufficiency of a plaintiff's epidemiological evidence in the context of a Rule 50(b) motion, sufficient epidemiological evidence will necessarily satisfy several of these criteria. More significantly, when epidemiological evidence fails to satisfy any of the Sufficiency Criteria, it cannot be relied on to support a jury verdict in the face of a motion for judgment as a matter of law. Id.

- ²⁰⁴ See Hill, supra note 153, at 17.
- ²⁰⁵ See id.
- ²⁰⁶ See id. at 18.
- 207 The In re Joint Eastern court noted that "sufficient epidemiological evidence will necessarily satisfy several of these criteria." In re Joint Eastern, 827 F. Supp. at 1038. Epidemiologists and the Reference Manual have rejected that view. See infra notes 208-16 and accompanying text; see also Bailey et al., supra note 175, at 161-64.
- 208 See Rothman, supra note 199, at 43. This is a subtle point concerning a common model of causation. A causal factor for Rothman is a necessary condition of a set of conditions which are jointly sufficient for producing a particular outcome. Rothman added:

A component cause which requires, to complete the sufficient cause, other components with low prevalence is thereby a "weak" (component) cause. The presence of such a component cause modifies the probability of the outcome only slightly, from zero to an average value just slightly greater than zero, reflecting the rarity of the complementary component causes. On the other hand, a component cause which requires, to complete the sufficient cause, other components which are nearly ubiquitous is a "strong" (component) cause. In epidemiologic terms, a weak cause confers only a small increment in disease risk, whereas a strong cause will increase disease risk substantially.

Thus the strength of a causal risk factor depends on the prevalence of the complementary component causes in the same sufficient cause. But this prevalence is often a matter of custom, circumstance or chance, and is not a scientifically generalizable characteristic.... Thus, the strength of a causal risk factor, as it might be measured by the "risk ratio" (relative risk) parameter, is dependent on the distribution in the population of the other causal factors in the same sufficient cause. The term strength of

JUBERAB BOUNDARZ BRAVEINEVANDIFIE REED PORT 9732-2nvFiled 05/07/19 Page 62 of 68 PageID:

a causal risk factor retains some meaning as a description of the public health importance of a factor. However, the common epidemiologic parlance about strength of causal risk factors is devoid of meaning in the biologic description of disease etiology. Id. at 42-43

- ²⁰⁹ Mervyn Susser, Judgment and Causal Inferences Criteria in Epidemiologic Studies, 105 Am. J. of Epidemiology 1, 9 (1977), reprinted in Evolution of Epidemiologic Ideas: Annotated Readings on Concepts and Methods, supra note 153, at 69, 77.
- 210 Id.
- Brian MacMahon & Thomas F. Pugh, Causes and Entities of Disease, in Methods of Preventive Medicine 11, 16 (D.W. Clark & B. MacMahon eds., 1967), reprinted in Evolution of Epidemiologic Ideas: Annotated Readings on Concepts and Methods, supra note 153, at 26, 31.
- Susser, supra note 209, at 81.
- 213 See Bailey et al., supra note 175, at 162.
- ²¹⁴ Id. at 162-63.
- 215 Id. at 163.
- See Bernstein, supra note 133, at 2158-61.
- ²¹⁷ In re Agent Orange Prod. Liab. Litig., 611 F. Supp. 1223 (E.D.N.Y. 1985).
- See, e.g., In re Paoli R.R. Yard PCB Litig., 706 F. Supp. 358, 366-68 (E.D. Pa. 1988), rev'd, 916 F.2d 829 (3d Cir. 1990), cert. denied, 499 U.S. 961 (1991).
- In re Agent Orange, 611 F. Supp. at 1241.
- See id.
- ²²¹ Id.
- ²²² See, e.g., Paoli, 706 F. Supp. at 367-68.
- ²²³ In re Paoli R.R. Yard PCB Litig., 35 F.3d 717, 779 (3d Cir. 1994) (noting that humans and monkeys are likely to show similar sensitivity to PCBs), cert. denied, 115 S. Ct. 1253 (1995).
- D.P. Rall et al., Alternatives to Using Human Experience in Assessing Health Risks, 8 Ann. Rev. Pub. Health 355, 356 (1987).
- See id.
- 226 See id. The emphasis on "the majority of cases" seems especially germane for the tort law and its ultimate burden of persuasion. If, in the majority of cases, animal responses are similar to human responses, animal evidence should have probative value for judging toxicity to humans in the tort law.
- ²²⁷ Id.
- ²²⁸ The International Agency for Research on Cancer is part of the World Health Organization. It is considered by most scientists as the definitive body for the identification of cancer-causing agents in humans. See Bruce N. Ames, The Causes and Prevention of Cancer: The Role of the Environment, in CA51 ALI-ABA 49, 58 (1995).
- 229 See J. Huff, Chemicals and Cancer in Humans: First Evidence in Experimental Animals, 100 Envtl. Health Persp. 201, 204 (1993); International Agency for Research on Cancer, Preamble, in 63 IARC Monographs on the Evaluation of Carcinogenic Risks to Humans 9, 17 (1995).
- 230 See Huff, supra note 229, at 204.
- ²³¹ See Filov et al., Quantitative Toxicology 18-21 (1979).

- 232 See id. Scaling dose-related information from one species to another can vary in complexity from relatively simple to very complicated. For additional information, see id. See also Shayne C. Gad, Model Selection and Scaling, in Animal Models in Toxicology 813-40 (Shayne C. Gad & Christopher P. Chengelis eds., 1992).
- 233 For example, fenclozic acid, a potential anti-inflammatory drug, was seen to cause acute cholestatic jaundice in humans even though studies on a series of other species failed to produce similar toxic effects. See Gad, supra note 232, at 818-819. These differences are sometimes widely publicized by special interest groups giving the public the mistaken impression that the results seen in experimental animals have little value for predicting adverse effects in humans. See Shayne C. Chengelis & Christopher P. Gad, Introduction to Animal Models in Toxicology, supra note 232, at 2.
- ²³⁴ See Filov et al., supra note 231, at 18-20; Chengelis and Gad, supra note 233, at 1-20.
- Ping Kwong Chan & A. Wallace Hayes, Principles and Methods for Acute Toxicity and Eye Irritancy, in Principles and Methods of Toxicology 169, 206-12 (A. Wallace Hayes ed., 1989); A.T. Mosberg & A. Wallace Hayes, Subchronic Toxicity Testing, in Principles and Methods of Toxicology, supra at 221, 226-31.
- 236 See, e.g., Chan & Hayes, supra note 235, at 206, 211-12; see also John J. Cohrssen & Vincent T. Covello, United States Council on Environmental Quality, Risk Analysis: A Guide to Principles and Methods for Analyzing Health and Environmental Risks 38 (1989).
- See Bernard D. Goldstein & Mary Sue Henifin, Reference Guide on Toxicology, in Reference Manual, supra note 45, at 181, 186.
- 238 See Chan & Hayes, supra note 235, at 206, 212.
- ²³⁹ Id. at 212.
- 240 See Rall et al., supra note 224, at 356.
- 241 "These epidemiological studies alone demonstrate that on the basis of present knowledge, there is no question of fact: Agent Orange cannot now be shown to have caused plaintiffs' numerous illnesses." In re Agent Orange Prod. Liab. Litig., 611 F. Supp. 1223, 1241 (E.D.N.Y. 1985). However, there have been some subsequent studies which show that people exposed to the herbicides used in Agent Orange in occupational or environmental exposure had increased risks of various cancers and other diseases and that at least Vietnam veterans with very slight exposure to Agent Orange "could have risks approaching those in occupational and environmental settings." Committee to Review the Health Effects in Vietnam Veterans of Exposure to Herbicides, Institute of Medicine, Veterans and Agent Orange 14 (1996).
- 242 See In re Agent Orange, 611 F. Supp. at 1241. However, even if defendants had the only good epidemiological studies, it does not follow that animal studies were irrelevant. Plaintiffs' evidence based on animal studies might be considered insufficient in the face of good epidemiological studies on the other side, but as noted above admissibility and sufficiency are questions which arise at different junctures in civil legal procedure.
- ²⁴³ See supra Part II.C.2.
- 244 See, e.g., In re Paoli R.R. Yard PCB Litig., 35 F.3d 717, 780 (3d Cir. 1994), cert. denied, 115 S. Ct. 1253 (1995); Hines v. Consolidated Rail Corp., 926 F.2d 262, 271 (3d Cir. 1991); Villari v. Terminix Int'l, Inc., 692 F. Supp. 568, 572 (E.D. Pa. 1988).
- 245 The Paoli court's own citation provides helpful support: See, e.g., In re Bendectin Prod. Liab. Litig., 732 F. Supp. 744, 749 (E.D. Mich. 1990) (experts in the field think it is reasonable to rely on non-epidemiological studies to link Bendectin to birth defects); Hagen v. Richardson-Merrell, 697 F. Supp. 334, 337 (N.D. Ill. 1988) (Defendants did not adequately demonstrate that expert opinion based partly on animal studies should be excluded); Saakbo Rubanick v. Witco Chem. Corp., 242 N.J. Super. 36, 576 A.2d 4, 7, 15 (1990) (under New Jersey law reversing trial court's exclusion of expert testimony, which was partly based on animal studies that PCBs caused cancer). In Villari v. Terminix Int. Inc., 692 F.Supp. 568, 570 (E.D. Pa. 1988), Judge Pollak explained that: [W]hile it may be true that defendant can offer tests and experiments that do not support the findings of plaintiff's expert, the

[W]hile it may be true that defendant can offer tests and experiments that do not support the findings of plaintiff's expert, the defendant cannot deny that animal studies are routinely relied upon by the scientific community in assessing the carcinogenic

effects of chemicals on humans. Even defendant's own expert acknowledges that animal experiment studies are built on 'prudent presumptions,' although he concludes that they should not be admitted. Paoli, 35 F.3d at 780.

- Id. (citing Turpin v. Merrell Dow Pharm., Inc., 959 F.2d 1349, 1360 (6th Cir. 1992) (excluding the testimony where the record failed to make clear how the animal studies were sufficient to show that Bendectin causes birth defect more probably than not)); Richardson v. Richardson-Merrell, Inc., 857 F.2d 823, 830 (D.C. Cir. 1988) (excluding animal studies of Bendectin because of the overwhelming body of contrary epidemiological evidence and the admission of the expert that animal studies merely raise a suspicion of causation in humans); Lynch v. Merrell-Nat. Lab., 830 F.2d 1190, 1194 (1st Cir. 1987) (excluding animal studies of Bendectin where they stood in the face of significant contrary epidemiological data); Viterbo v. Down Chem. Co., 826 F.2d 420 (5th Cir. 1987) (excluding the evidence where there was only a single animal study and it showed a link to a disease completely different than plaintiff's diseases); In re Agent Orange, 611 F. Supp. at 1241 (excluding animal studies of Agent Orange based partly on the court's earlier conclusion that there was significant epidemiological data, that the Center for Disease Control had concluded that the animal studies did not demonstrate adverse human health effects, and that the animal studies gave pregnant females high doses at critical times).
- 247 See Chengelis & Gad, supra note 233, at 1-2.
- ²⁴⁸ For a discussion of the distinction between admissibility and sufficiency review, see supra Part II.C.2.
- See Renate D. Kimbrough, Case Studies, in Industrial Toxicology 414, 417-20 (P.L. Williams & J.L. Burson eds., 1985).
- 250 See id. at 420.
- 251 See id. at 419-20.
- 252 See id. at 420.
- 253 See id.
- See id.
- ²⁵⁵ Kimbrough notes that the evidence that showed the toxicity of dimethylnitrosamine was based on studies in rats and then an amount lethal to adult humans was calculated from the results of those studies. See id.
- 256 See, e.g., Novak v. United States, 805 F.2d 718 (6th Cir. 1989) (refusing to allow expert to rely on case studies related to dermatomytosis because causal link was merely conjectural).
- ²⁵⁷ Indeed, the defendant, who had access to toxins as a researcher responsible for mixing diets for cancer research studies in animals, had had an affair with the wife of one of the decedents. The defendant had confronted the family before with a gun and was, at the time, on parole. See Kimbrough, supra note 249, at 419.
- Paul Hoffman, Ph.D., suggested this point. Moreover, the court in Cavallo v. Star Enterprise suggests a similar point. See 892
 F. Supp. 756, 773-74 (E.D. Va. 1995). "[T]here may be instances where the temporal connection between exposure to a given chemical and subsequent injury is so compelling as to dispense with the need for reliance on standard methods of toxicology." Id. This comment suggests the court has an appropriately broad conception of pertinent evidence for toxic tort suits.
- ²⁵⁹ Such considerations make a plausible case for the appropriate causal claims and perhaps provide the best explanation among those available. Whether such an explanation is sufficiently good or certain enough to support the causation claim needed to convict a defendant for murder with toxicological evidence is more problematic.
- One must not only show that the two deceased victims and the three sick victims had in common that they had ingested the lemonade (not necessarily an easy point to prove), but must also rule out other causes and show that the ingested substance was toxic. The Center for Disease Control was able to do this. See Kimbrough, supra note 249, at 418-19.
- See, e.g., Wade-Greaux v. Whitehall Lab., Inc., 874 F. Supp. 1441, 1475 (D.V.I. 1994); In re Agent Orange Prod. Liab. Litig., 611 F. Supp. 1223, 1250 (E.D.N.Y. 1985).

²⁶² See Wade-Greaux, 874 F. Supp. at 1453.

- ²⁶³ See, e.g., Kimbrough, supra note 249 (describing cases where case studies on cancer in animals was useful in determining cause of death in humans).
- ²⁶⁴ See Cohrssen & Covello, supra note 236, at 27-48 (describing factors scientists examine in identifying hazardous chemicals).
- 265 See Anders Ahlbom & Maria Feychting, Studies of Electromagnetic Fields and Cancer: How Inconsistent?, 27 Envtl. Sci. Tech. 1018, 1018-20 (1993); B. Hileman, Findings Point to Complexity of Health Effects of Electric, Magnetic Fields, 72 Chem. Eng. News 27, 33 (1994) (including related articles); D.A. Savitz, Health Effects of Low-Frequency Electric and Magnetic Fields, Special Report Commentary, 27 Envtl. Sci. Tech. 52, 54 (1993).
- Janet Raloff, Physicists Offer Reassurances on EMF: Electromagnetic Fields and their Link to Cancer Might be Tenuous, 147 Sci. News 308, 308 (1995).
- See Health Effects of Low-Frequency Electric and Magnetic Fields: Special Report, 27 Envtl. Sci. Tech. 42, 50-51 (1993);
 Raloff, supra note 266, at 308.
- 268 Compare Christopher Joyce, Public Being 'Misled' Over Asbestos Dangers: Science Magazine Publishes Paper Claiming Public Health Risk, New Scientist, April 14, 1990, at 16, 16, with B.T. Mossman et al., Asbestos: Scientific Developments and Implications for Public Policy, 247 Sci. 294, 298-99 (1990).
- ²⁶⁹ See Joseph Palca, Lead Researcher Confronts Accusers in Public Hearing, 256 Sci. 437, 437-38 (1992).
- 270 Compare James A. Bond et al., Epidemiological and Mechanistic Data Suggest that 1,3-butadiene Will Not Be Carcinogenic to Humans at Exposures Likely to Be Encountered in the Environment or Workplace, 16 Carcinogenesis 165, 165-71 (1995), with Ronald L. Melnick & Michael C. Kohn, Mechanistic Data Indicate that 1,3-butadiene Is a Human Carcinogen, 16 Carcinogenesis 157, 157-63 (1995).
- 271 For example, several scientists disagree on which substances constitute major human carcinogens. See Bruce N. Ames, What Are The Major Carcinogens in the Etiology of Human Cancer?: Environmental Pollution, Natural Carcinogens, and Causes of Human Cancer: Six Errors, in Important Advances in Oncology 237 (Vincent T. Devita, Jr., M.D. et al. eds., 1989); Jean Marx, Animal Carcinogen Testing Challenged, 250 Sci. 743 (1990); Frederica P. Perera et al., What Are the Major Carcinogens in the Etiology of Human Cancer?: Industrial Carcinogens, in Important Advances in Oncology, supra, at 249.
- See, e.g., Perera et al., supra note 271, at 252-59; H.J. Eysenck, Were We Really Wrong?, 133 Am. J. Epidemiology 429, 432 (1991) (arguing that multivariate analysis is essential to understand the relationship between smoking and cancer or coronary heart disease).
- Sander Greenland, Invited Commentary: Science Versus Public Health Action: Those Who Were Wrong Are Still Wrong,
 133 Am. J. Epidemiology 435, 435 (1991).
- 274 See Eysenck, supra note 272, at 429-32.
- 275 See Greenland, supra note 273, at 435.
- 276 See generally Phillip Kitcher, The Advancement of Science: Science Without Legend, Objectivity Without Illusions (1993). Sometimes science proceeds by building blocks, but at other times it seems to advance in paradigm shifts. See Amicus Curiae Brief of Physicians, Scientists, and Historian of Science filed in Support of Petitioners at 3-7, Daubert v. Merrell Dow Pharm., Inc., 509 U.S. 579 (1993) (No. 92-102).
- 277 See Cranor, supra note 104, at 29-48.
- ²⁷⁸ See id. at 29-48; see also supra notes 144-48 and accompanying text.
- 279 See generally Green, supra note 94; Sanders, supra note 74.
- ²⁸⁰ See Daubert v. Merrell Dow Pharm., Inc., 509 U.S. 579, 590-95 (1993).

- Of course, our recommendation may result in some errors (false positives). However, in having a preponderance of the evidence burden of proof, the civil law system implicitly accepts the notion that some errors will be made because it requires nothing like certainty. And, as we have indicated two different kinds of mistakes can be made, legal false positives and legal false negatives, both of which the tort law should seek equally to prevent. See supra notes 144-48.
- ²⁸² Plaintiffs providing a scintilla of evidence sufficient to survive an admissibility review, however, may not have evidence sufficient to obtain a directed verdict, even in the absence of any defense evidence.
- ²⁸³ For a detailed description of a sufficiency review in this context, see Sanders, supra note 74, at 1429-35.
- 284 See supra Part III.B.4.d.
- 285 See generally Green, supra note 94; Sanders, supra note 74.
- 286 See Huff, supra note 229, at 201.
- ²⁸⁷ See Filov et al., supra note 231, at 18-21 (discussing Krakovsky interspecies study which demonstrated "a linear correlation between the toxicity parameters and body weight" for eighty to eighty-five percent of the substances studied).
- ²⁸⁸ See id. Often these differences are widely publicized by special interest groups giving the public the mistaken impression that the results seen in experimental animals have little value for predicting adverse effects in humans. See id.
- 289 See Chan & Hayes, supra note 235, at 206-12; Mosberg & Hayes, supra note 235, at 226-31.
- 290 See supra note 236 and accompanying text.
- ²⁹¹ See Huff, supra note 229, at 201; International Agency for Research on Cancer, Ethylene Oxide, in 60 IARC Monographs on the Evaluation of Carcinogenic Risks to Humans 73, 139 (1994).
- 292 See Castleman, Regulations Affecting Use of Carcinogens, in Cancer Causing Chemicals 78 (Sax ed., 1981); David E. Lilienfeld, The Silence: The Asbestos Industry and Early Occupational Cancer Research--A Case Study, 81 Am. J. Pub. Health 791, 791-798 (1991); David Michaels, Waiting For the Body Count: Corporate Decision Making and Bladder Cancer in the U.S. Dye Industry, 2 Med. Anthro. Q. 215, 217-27 (1988); cf. Donald R. Mattison & John E. Craighead, Reproductive System, in Pathology of Environmental and Occupational Disease 559-72 (John E. Craighead ed., 1995).
- ²⁹³ The sedative and hypnotic drug thalidomide was used throughout the world to facilitate sleep and to reduce nausea and vomiting during pregnancy. The use of this drug by women in Europe and Asia during pregnancy resulted in the births of thousands of severely deformed children. See Jeanne M. Manson & L. David Wise, Teratogens, in Casarett and Doull's Toxicology: The Basic Science of Poisons 226, 227 (Mary O. Amdur et al. eds., 4th ed., 1991); James L. Schardein, Chemically Induced Birth Defects 228-38 (1993). Affected children typically exhibited missing limbs or limbs in which the long bones were dramatically shortened. Although this is occasionally cited as a failure of animal testing, see Chengelis & Gad, supra note 233, at 2, no testing of this drug for developmental toxicity was performed prior to its release into the European marketplace. See Schardein, supra, at 238. As stated by Chengelis and Gad: "Current testing procedures (or even those at the time in the United States, where the drug was never approved for human use) would have identified the hazard and prevented this tragedy". Chengelis & Gad, supra note 233, at 3.
- 1,2-Dibromo-3-chloropropane (DBCP) was widely used in the United States as a soil fumigant and nematocide. In the mid-1970s, the wives of workers on a company softball team noted that many of the couples were having trouble conceiving. Clinical investigations revealed severely decreased sperm counts in the husbands which was subsequently shown to be caused by occupational exposure to DBCP. See Anthony R. Scialli & Michael J. Zinaman, Introduction to Reproductive Toxicology and Infertility xii, xiii (Anthony R. Scialli & Michael J. Zinaman eds., 1993). Similar effects were seen in others occupationally exposed to DBCP. See P.J. Gehring et al., Solvents, Fumigants, and Related Compounds, in Handbook of Pesticide Toxicology 637 (Wayland J. Hayes, Jr. & Edward R. Laws, Jr. eds., 1991). These effects eventually led to the banning of this pesticide in the United States. Toxicological testing conducted in the early 1960s had shown that this agent produced testicular atrophy in all species tested. See Mattison & Craighead, supra note 292, at 562. For reasons that are not clear, this

information was not used to protect workers exposed to DBCP, nor was a thorough evaluation conducted of the adverse reproductive effects of this agent on humans. See id.

- Asbestos is a broad term used to describe a group of naturally occurring fibrous mineral compounds. Due to their resistance to thermal and chemical degradation, asbestos fibers have been widely used for insulation as well as other products including textiles, paints, plastics, roofing shingles, gaskets, brake linings, vinyl tile, and cement pipes. See Ernest Hodgson et al., Dictionary of Toxicology 42 (1988). Occupational exposures to asbestos particularly in mines and in the building trades have resulted in thousands of cases of lung cancer and asbestosis, a fibrotic lung disease. See Lilienfeld, supra note 292, at 791-92. Cancers of the pleura, peritoneum, bronchi and oropharynx have also been associated with exposure to this agent. See Hodgson et al., supra, at 42. Recent evidence has surfaced which indicates that asbestos was shown to cause lung cancer in laboratory animals approximately twelve years before the first human epidemiological evidence was published. See Huff, supra note 229, at 207; Lilienfeld, supra note 292, at 791-97. This bioassay information was suppressed until recently by the asbestos industry. See Lilienfeld, supra note 292, at 791-97.
- For example, rats administered high doses of sodium saccharin in the diet exhibited increased frequencies of bladder cancer. Similar effects have not, however, been seen in humans consuming this artificial sweetener, although it should be noted that the human doses were considerably lower. Tumors induced in the kidney of male Fischer 344 rats by unleaded gasoline, 1,4-dichlorobenzene, and D-limonene developed due to an excessive accumulation of a specific protein, alpha 2 microglobulin, and resulting cytotoxicity in the rat kidney. See Gordon C. Hard et al., Hazard Evaluation of Chemicals That Cause Accumulation of Alpha 2u-globulin, Hyaline Droplet Nephropathy, and Tubule Neoplasia in the Kidneys of Male Rats, 99 Envtl. Health Persp. 313, 316 (1993). Tumorigenic effects are not seen in female Fischer rats or other tested animal species which do not exhibit the accumulation of alpha 2 microglobulin. Since humans appear to lack this specific protein and so not exhibit an accumulation of similar proteins in the kidney, the results observed in male rats are not considered to be relevant to humans. See id.
- ²⁹⁷ See Cohrrsen & Covello, supra note 236, at 49-50; International Agency for Research on Cancer, supra note 229, at 17-19.
- ²⁹⁸ See International Agency for Research on Cancer, supra note 229, at 11-12, for a more detailed description of this process for carcinogens.
- 299 See National Toxicology Program, supra note 44, at 3.
- 300 See Cohrrsen and Covello, supra note 236, at 49-50. The National Toxicology Program has a similar but not quite identical classification of carcinogens and bases its classification on "IARC's classification scheme and degrees of evidence." National Toxicology Program, Seventh Annual Report on Carcinogens: Summary 1994 6 (1994). The Annual Report's 'Reasonably Anticipated' category does not distinguish whether the degree of evidence supporting a given listing corresponds to the IARC categories of either 'Probable' or 'Possible' carcinogens. The text entries for listed substances, however, make clear whether the degree of evidence supporting the listing corresponds to either the 'Probable' or to the 'Possible' IARC category.
 - Id.
- ³⁰¹ See International Agency for Research on Cancer, supra note 291, at 139.
- ³⁰² See id.
- ³⁰³ See International Agency for Research on Cancer, supra note 229, at 17.
- ³⁰⁴ Id. (emphasis added). They add that "[t]he possibility that a given agent may cause cancer through a species-specific mechanism which does not operate in humans should also be taken into account." Id.
- ³⁰⁵ See supra notes 298-302 and accompanying text.
- ³⁰⁶ The idea is to take certain administrative or scientific bodies as providing rebuttably presumptive authoritative evidence on causation.
- ³⁰⁷ In re Paoli R.R. Yard PCB Litig., 35 F.3d 717, 780 (3d Cir. 1994). The court went on to note that animal studies satisfy three of the four Daubert factors: testability, following a generally accepted methodology, and being peer-reviewed in addition to

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being used for purposes outside litigation. See id. at 781. The court concluded by holding "that the animal studies pass Daubert muster, are admissible and are one source by which plaintiffs can prove the harmful effects of PCBs." Id.

- ³⁰⁸ See International Agency for Research on Cancer, supra note 229, at 17.
- 309 Id. at 17.
- 310 Id.
- 311 Since both plausibility and risk are problematic ideas, the weight of the combination would have to be assessed.
- 312 See Ward et al., supra note 173, at 539.
- 313 See id. at 542.
- ³¹⁴ Id.
- 315 See id. at 539.
- 316 See id. at 547.
- 317 National Inst. of Envtl. Health Sciences, U.S. Dep't of Health and Human Servs., Seventh Annual Report on Carcinogens: Summary 1994 246-48 (1994).
- ³¹⁸ Green, supra note 94, at 680-681.
- 319 See supra notes 244-47 and accompanying text.
- 320 See International Agency for Research on Cancer, supra note 229, at 18; Office of Research & Dev., U.S. EPA, Proposed Guidelines for Carcinogen Risk Assessment 85 (1996); U.S. EPA, EPA/625/3--91/019F, Alpha 2M-Goblulin: Association with Chemically-induced Renal Toxicity and Neoplasia in the Male Rat (1991); see also Hard et al., supra note 296, at 316.

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Exhibit D

The Weight of Scientific Evidence in Policy and Law

Sheldon Krimsky, PhD

The term "weight of evidence" (WOE) appears in regulatory rules and decisions. However, there has been little discussion about the meaning, variations of use, and epistemic significance of WOE for setting health and safety standards. This article gives an overview of the role of WOE in regulatory science, discusses alternative views about the methodology underlying the concept, and places WOE in the context of the Supreme Court's decision in Daubert v Merrell Dow Pharmaceuticals, Inc (1993). I argue that whereas the WOE approach to evaluating scientific evidence is gaining favor among regulators, its applications in judicial processes may be in conflict with some interpretations of how the Daubert criteria for judging reliable evidence should be applied. (Am J Public Health. 2005;95:S129-S136. doi: 10.2105/AJPH.2004.044727)

In the narratives describing the historical development of natural science, nothing captures the drama of discovery as effectively as the "crucial experiment" (an experimentum crucis). For it is such an experiment, according to most historical accounts, that finally resolves competing explanations and/or theories, bringing to a close contested schools of thought. For example, history of science texts tell us that it was a crucial experiment that put to rest the theory of spontaneous generation in favor of the germ theory of disease and that launched a critical blow to the Phlogiston theory of combustion. Also widely acclaimed as a crucial experiment in the early part of the 20th century were the measurements made by British physicists, among them Sir Arthur Eddington, of the sun's rays during a solar eclipse. From their measurements they concluded that light bends in a gravitational field, which provided evidence in support of Einstein's over Newton's theory of light.¹ Such experiments have gained iconic status in the history of science.

But there is a significant and lively debate among philosophers and historians on whether it is meaningful to talk about "crucial experiments" in science. Sir Karl Popper believed that crucial experiments could play a role in falsifying scientific theories ("It should be noted that I mean by a crucial experiment one that is designed to refute a theory (if possible) and more especially one which is designed to bring about a decision between two competing theories by refuting (at least) one

of them-without of course, proving the other.")² In contrast, Pierre Duhem and Thomas Kuhn were leading voices against the view that scientists are influenced by "crucial experiments" in deciding between competing paradigms.

Notwithstanding this debate, I believe there are influential or determinative experiments that crystallize a new scientific consensus, particularly in fields like physics, chemistry, and engineering.

However, it is very rare to find determinative experiments in environmental health sciences. A single, well-constructed experiment almost never resolves a critical issue on the cause of a disease, especially but not exclusively, diseases resulting from exposure to toxic substances. Rothman provides an example where the etiology of "toxic shock syndrome" was resolved through a crucial experiment.³ As long as we do not permit controlled experiments where we would intentionally harm a human subject, when there are no possible benefits to them, for the mere sake of scientific inquiry, no single experiment can provide decisive data on the effects of a foreign substance on a human group. In so far as we depend on a number of experiments, some with greater statistical or explanatory power than others and information from diverse forms of evidence, we need to have some way of aggregating or weighing the results across different modalities of evidence.

The term "weight of evidence" (WOE) is used to characterize a process or method in which all scientific evidence that is relevant to the status of a causal hypothesis is taken into account. In criminal law, juries are given the responsibility to decide the WOE in regards to guilt or innocence. Judges weigh the evidence of legal precedent in justifying their rulings. Clinicians use a form of WOE in making diagnoses, and judges may defer to it when they offer opinions on the reliability of evidence. In the policy sectors of government, regulatory agencies or risk analysis panels use WOE to assess the total value of the scientific evidence that a substance may be dangerous to human health. Sometimes the term is used as if there were some algorithm or rational decision process by which the "weighing of evidence" is accomplished. Other times, the term WOE refers to nothing more than a subjective assessment on the part of a reviewer who takes relevant data from a given body of published research into consideration in order to ascertain whether a hypothesis is more likely to be true than false.

A distinction has been made between WOE and "strength of evidence" (SOE).⁴ The latter is associated with the gravitas and relevance of information related to a specific indicator, such as the number of tumors produced in animals. In contrast, WOE includes all varieties of evidence, positive and negative, mechanistic and nonmechanistic, in vivo and in vitro, as well as human and animal studies. In risk assessment, the trend has been to widen the lens of relevant empirical and theoretical evidence, thus moving from approaches that utilize "strength of evidence" to those that utilize WOE. In this article I shall speak exclusively of WOE and assume that it encompasses the use of strength of evidence.

The WOE approach has been introduced into ecological risk assessment since the early 1990s in response to the need for better risk analyses of Superfund sites and impacted natural ecosystems.^{5,6} One consensus report on WOE defined it as "the process by which multiple measurement endpoints are related to an assessment endpoint to evaluate whether a significant risk of harm is posed to

the environment."⁷ In his widely cited book *Ecological Risk Assessment*, Suter notes the significance of WOE in evaluating different classes of evidence generated by alternative ecological models. He wrote, "the separate lines of evidence must be evaluated, organized in some coherent fashion, and explained to the risk manager so that a weight of evidence evaluation can be made."⁸

A number of benefits have been attributed to a WOE framework in regulatory decisions. Walker⁹ cites three objectives of a WOE analysis: (1) it provides a "clear and transparent framework" for evaluating the evidence in a risk determination; (2) it offers regulatory agencies a consistent and standardized approach to evaluating toxic substances; and (3) it helps to identify the discretionary assumptions in risk determinations from experts. However, in selecting a WOE approach a certain number of nontestable a priori assumptions must be adopted, which may narrow the scope of scientific opinion and consensus on how different modalities of evidence should be aggregated, thereby failing to meet Walker's objective.

I begin with the observation that there is virtually no discussion in the scientific literature of the epistemic meaning of WOE. We cannot tell whether it is used as a methodology, a heuristic, a ranking system, or simply a subjective process of setting a causal threshold for cumulative indirect evidence. In the spirit of these questions, this article will do the following: (1) discuss the problem of aggregating different forms of evidence; (2) review uses of WOE in health science publications; (3) examine some applications of WOE by federal agencies; and (4) discuss how WOE enters judicial proceedings, particularly in the context of the admissibility of expert witnesses.

In this discussion, I shall argue that the concept of WOE, as it is currently applied in the health sciences, largely involves a qualitative approach to rating and assessing the aggregation of different forms of scientific evidence in relationship to a causal hypothesis. Currently, qualitative or quantitative frameworks that guide the use of a WOE method are more or less *a priori* heuristics that adopt certain norms about the status and relevance of alternative types of information, but their

application largely depends on the tacit expertise of scientific evaluators. Moreover, no canonical frameworks for weighing scientific evidence have emerged. When experts use the term WOE in publications or in the courtroom, they are almost always referring to the outcome of a process in which scientists, working as individuals or in groups, examine a body of relevant scientific studies on the relationship between a compound and a disease outcome. These scientists, operating within an accepted framework, apply their tacit knowledge of a field to reach a "yea," "nay," or "probabilistic conclusion" about the relationship between the compound and a disease outcome. Most applications of WOE in support of public policy that are cited in the literature seem to (by inference or lack of specification) use a process methodology that is low on transparency and high on subjectivity.

MODALITIES OF EVIDENTIARY SUPPORT

If the modality of evidence considered for evaluating the human health effects of a chemical compound was of one type, let us say epidemiological studies, then the WOE might refer to how many studies support the hypothesis about health risks, what the individual power of a study is, or what the combined power of all the studies are in a metaanalysis. But each modality of evidentiary support is limited. For example, some scientists argue that epidemiological studies cannot demonstrate causation or mechanism, but only association.¹⁰ Controlled animal studies do not yield direct information about people. Comparison of chemical structure between suspected and known toxins (known as structure activity analysis) does not provide information on how the chemicals function in a live organism. The term WOE has come to mean not only a determination of the statistical and explanatory power of any individual study (or the combined power of all the studies) but the extent to which different types of studies converge on the hypothesis. The WOE approach has become likened to "triangulation," namely, approaching the target question from many directions. Where no single epistemic modality (by which I mean a specific method or technique for acquiring information) can yield the definitive answer to an environmental health question, we refer to multiple epistemic modalities. The problem is: how does the evidence from these modalities add up? Does the accumulated data from several epistemic modalities mitigate against the insufficiency or shortcomings of evidence from a single epistemic modality?

A similar problem is presented in decision analysis. Multiattribute Utility Theory applies to cases where there are different dimensions of value associated with outcomes that, on the face of it, are not reducible to a common metric.¹¹ Thus, a decision to build a dam will have both positive and negative impacts of a social and ecological variety. These attributes are incommensurable, such as the additional hydropower gained by the dam and the loss of fish spawning in the river. In Multiattribute Utility Theory, a decision analyst develops a ranking and a utility function for the attributes and then undertakes an empirical investigation to determine the actual value of those attributes (how many fish will be lost and how much energy will be produced). Thus, the final outcome of applying Multiattribute Utility Theory is the aggregation of incommensurable variables through the adoption of a numerical schema.

For evaluating the human health effects of a chemical agent, there are different modalities of evidence, including human epidemiology, wildlife studies, experimental laboratory animal studies with rodents, primate studies, in vitro cell studies, and chemical structure activity analysis. Each type of study may provide some evidence, but each has its limitations. Human epidemiology may be valued highly for its relevance but less so for its scientific power, especially if the findings are unrelated to a postulated or known biological mechanism. Experimental animal studies may be dependable for the mechanistic knowledge they offer but questionable for their relevance to human cases.

If a chemical were known to be one of the causal agents responsible for a human disease, then we would expect a series of evidentiary pathways to converge on that conclusion. The chemical might manifest genotoxic or gross chromosomal effects in human cells studied *in vitro*. Or the chemical might be associated with wildlife abnormalities. But not all of the

evidence may be consistent with the result. It is possible that the chemical may be harmless to certain species and yet cause disease in others. Nevertheless, we gain confidence when one epistemic modality (rodent studies) is consistent with the results of other epistemic modalities (epidemiological studies) that make up the architectonic of evidence.

When we do not *know* whether a chemical causes a human disease but have the type of circumstantial evidence we would expect to acquire if the substance were known to cause the disease, then, building on a coherence theory of truth, the weight of the circumstantial or related evidence elevates our confidence in the hypothesis connecting the substance to the disease.

But how can we aggregate the evidence from a variety of modalities in a WOE approach, when no single study is definitive, and we cannot justifiably reach a conclusion from the limited evidence that a specific compound is likely the cause of human illness? Aggregating evidence across different epistemic modalities is like adding incommensurables. It can only be done if a priori constructs provide a basis for developing a common metric. More evidence, albeit inconclusive, may mean you are closer to demonstrating causality, but you cannot know by how much. And sometimes, different modalities of evidence do not converge on a single hypothesis and may even be inconsistent.

USES OF THE TERM WOE IN HEALTH SCIENCES

Usually WOE methods are applied when no single study and no individual modality of evidence (e.g., animal studies, human studies, in vitro, etc.) is conclusive in demonstrating a cause-effect relationship. Other times it may be used even when there is a solid epidemiological study showing a large increased risk from the exposure to some substance in order to build a stronger argument for regulation. Alternatively, WOE has been introduced to assess the "strengths and weaknesses of various measurements, and of the nature of uncertainty associated with each of them."12 However, while the term is applied quite liberally in the regulatory literature, the methodology behind it is rarely explicated. We might

be told that the decision to regulate was decided on the WOE rather than a crucial study demonstrating causality. Without an explication of how evidence is "weighed" or "weighted," the claim WOE seems to be coming out of a "black box" of scientific judgment.¹³ One article that uses the term WOE in its title does not refer to the term elsewhere in the text.¹⁴ Other articles assign scaling factors or qualitative terms to the evidentiary attributes.

A report issued by the US Agency for Toxic Substances and Disease Registry (ATSDR) of the Department of Health and Human Services stated that a necessary and reasonable alternative to causal determinations when establishing policy "may be a critical assessment of the overall "weight of evidence" of available science to serve as a surrogate of 'causality." The implication is that when causality is out of reach, we must use a surrogate called WOE. The ATSDR states: "'The weight-ofevidence' approach is an assessment method that includes reviewing site-specific doses, epidemiologic studies, and chemical-specific toxicity data to evaluate exposures and potential health effects in a community."15

In law, when direct material evidence of a crime or direct eyewitness testimony is not available, the term "circumstantial evidence" is used. This type of evidence comes in "bundles" and eventually must be "weighed" by the jury in its role of determining guilt or innocence. Each piece of the "bundle" of circumstantial evidence is insufficient to make a case. It is the entire "bundle" that convinces the jury. The concept of "circumstantial evidence" has a counterpart in environmental health.

The ATSDR uses the metaphor of the microscope as the rationale for applying the WOE approach to examining the human effects of polychlorinated biphenyls, by aggregating the results of disparate studies.

"Each of the studies, whether an epidemiologic study, a laboratory study, or the findings of wildlife biologists, could be compared to the lens of a microscope. Like the lens of a microscope, they can vary in terms of their resolving power and quality. They are also focused on different populations at different points in time Despite the limits and weaknesses of individual pieces of research, the collective weight of evidence indicates that certain polychlorinated biphenyl/dioxinlike compounds found in fish in the Great Lakes-St. Lawrence basin and elsewhere can cause neurobehavioral deficits."¹⁶

The concept of WOE is used widely but rarely explicated in the scientific and policy literature. Menzie et al.¹⁷ state that, "although the term 'weight-of-evidence' is used frequently in ecological risk assessment, there is no consensus on its definition or how it should be applied." Often when WOE is cited, it is assumed that readers know what it means. Sometimes it is used to signify that evidence must reach a certain critical threshold before it can support regulation. Other times it refers to a process that examines both positive and negative studies and determines by the number and strength of the studies whether a causal relationship can be inferred. As regulatory bodies and scientific review panels depend increasingly on WOE methods, questions surrounding their use will inevitably enter litigation either in torts or contested regulations, where the elusive methodology behind WOE is ripe for Daubert challenges. Therefore, it is important to understand how WOE is being interpreted and what, if any, criteria are implicit or explicit in its application.

After an extensive review of the appearance of WOE in public health studies and regulatory documents, I have uncovered what I believe are four general uses of the term.

Intensive Literature Review

This interpretation of WOE takes the form of an intensive literature review, including some qualitative discussion of the studies, without assigning any weights to the studies. In the words of one medical group, "the more inclusive method of literature review involves assessing the 'weight of evidence' . . . the importance of the findings from each piece of research should be judged: this is termed 'Signal.' This is then balanced by the strength of the evidence or design weaknesses (termed 'Noise')." 18 Those who use the term WOE in this context assume that the reviewers have applied their expertise in interpreting both the quantity (number of positive studies) and the quality (statistical power) of the evidence without any explicit reference to a methodology. Readers may justifiably assume that the

reviewers are basing their interpretation of the aggregate value of the selected studies on their years of experience and tacit knowledge, rather than a fully developed analytical framework.¹⁹

Seat-of-the Pants Qualitative Assessment

According to this view, WOE is a vague term that scientists use when they apply implicit, qualitative, and/or subjective criteria to evaluate a body of evidence. Experts cite the general grounds for their opinion, but no specific parameters or methodologies are given for how the evidence is weighed. Thus, one might see general statements such as: A decision was made based on WOE standards, such as number of studies, strength of association, breadth and consistency of evidence, correlational power, and biological plausibility. A number of papers use the term WOE in the title without explaining a methodology or process that is used to do the weighting.

Sometimes the application of WOE involves a taxonomic presentation of studies. An example can be found in a 2001 study of "disinfection by-products."²⁰ These are the potential human hazards of chlorination. The authors created a table of evidence, which listed the summary data of studies for each adverse reproductive effect focusing on sample size, exposure assessment, relative risk, and odds ratios. They describe as the goal of the paper "to view the totality of the evidence in order to judge the overall weight of evidence concerning 'disinfection by-products' and reproductive and developmental effects."21 After commenting on the categories listed in their taxonomy (odds ratios, uncertainties, and statistical significance), the authors conclude that the weight of evidence shows that low birth weight is not associated with "disinfection by-products" exposure. But the outcome they reach is not logically or rigorously derived by a methodology. The justification for the use of WOE could be enhanced if criteria for weighing the evidence were established at the outset.

Aggregating Diverse Evidentiary Modalities

In this particular use of WOE, an effort is made to aggregate the evidence through some combination of qualitative and/or quantitative techniques. For example, ATSDR incorporates an assessment method that includes reviewing site-specific doses, epidemiological studies, and toxicity data. A dose level injurious to humans is found from different types of research protocols.

The World Health Organization's Global Assessment of Endocrine Disrupting Chemicals uses "overall strength of evidence" as a qualitative evaluation of the outcome of concern and an exposure to a substance assessing the strength of association as weak, moderate, or strong based on the qualitative values of each of five evaluation factors.²²

Calabrese et al.²³ have proposed a quantitative ranking scheme to evaluate the endocrine effects of chemicals on human health. In their scheme endocrine disruption is considered a multistage process, where they assume the probability of achieving the end result, namely a clinical endocrine pathology, rises as one progresses through the process. The authors identify five levels of evidence that correspond with the stages of the multistage process, level 1 being the weakest and level 5 the strongest. Then they introduce a point system based on a geometric progression $(a + ar + ar^2 + ar^3 + ar^4)$, which is normalized to 10 points when stage 5 is reached. Stages 1-4 are weighted as 0.6, 1.3, 2.5, and 5.0, respectively. The causal chain is neither linear nor deterministic. Stage 3 will not always reach stage 5, but only does so at a certain probability. Therefore, by attaching a weight to each stage, one is essentially assigning probability estimates to the evidence. Thus, these weights represent the probabilities that the specific stage will proceed to the next stage.

In theory it is possible to come up with weighting factors that are empirically verifiable. Let us suppose we are trying to determine whether a chemical is a human endocrine disruptor (that it will adversely affect the human endocrine system) and that there are five stages in the causal chain. If we had evidence that the chemical induced stage 5 effects, then we can declare the substance a human endocrine disruptor. Let us assume we have evidence the chemical induced a stage 3 effect. If we had a toxicological database with thousands of entries that allowed us to calculate the percentage of those chemicals that induced a stage 3 effect and the frequency among those that also induced a stage 5 effect, we would have an empirically based system to develop weighting factors.

However, there is no generally accepted rationale for such *a priori* weightings within a discipline. And if there were an accepted framework of weightings, the selection would be premised on achieving consistency among expert evaluators rather than on some consensus about causality.

WOE in Hypothesis Testing

Sometimes the term WOE refers to a methodology used for selecting between two competing hypotheses. In this context, authors refer to WOE in the quantitative evaluation of a hypothesis relative to the null hypothesis, based on *a priori* evidence.²⁴ It is common to find Bayesian methods of analysis used, where the probability of a hypothesis is based on current evidence and prior probabilities. This use of WOE is discussed in a published report that examines whether a DNA profile of a suspect is unique in the population.²⁵ A suspect's DNA is compared to the DNA found at the crime scene. The comparison is presented in the form of a probability estimate that the suspect's DNA and the DNA found at the crime scene are a perfect match. The weight of evidence is synonymous with the probability estimate.²⁶

THE FEDERAL AGENCY USE OF WOE

US Federal agencies, as well as international agencies like the International Joint Commission,²⁷ have begun to incorporate WOE in both their internal risk assessment analysis and in their advisory processes where they engage with external experts. The approaches taken are usually qualitative and avoid compressing all of the data to some WOE numerical value. The ATSDR uses a WOE approach to evaluate the synergistic effects of chemical mixtures.28 The ATSDR describes the objectives of and factors to consider in a WOE analysis in its Public Health Assessment Guidance Manual, without providing any details on how evidence is actually "weighed" or scaled.29

"A weight-of-evidence analysis involves the balanced review and integration of relevant

exposure, toxicologic, epidemiologic, medical, and health outcome data to help determine whether exposure to contaminant levels under site-specific conditions might result in harmful effects... The goal of the weight-ofevidence analysis is to decide whether or not harmful effects might be possible in the exposed population by weighing the scientific evidence and by keeping site-specific doses in perspective."³⁰

The Occupational Safety and Health Administration (OSHA) has incorporated WOE in its regulations. In OSHA's air contaminants standard the agency stated:

In response to those commenters who argued that none of the studies described by OSHA presented sufficient dose-response data to be used as a basis for establishing a limit, the Agency emphasizes that it is not relying on any single study to determine that wood dust presents a significant risk of material health impairment. Instead, OSHA is making this determination on the basis of the findings in the dozens of studies reporting on the respiratory, irritant, allergic, and carcinogenic properties of wood dust. The Agency finds the results of these studies biologically plausible and their findings reproducible and consistent. It is true that some of these studies, like all human studies, have limitations of sample size, involve confounding exposures, have exposure measurement problems, and often do not produce the kind of dose-response data that can be obtained when experimental animals are subjected to controlled laboratory conditions. What the large group of studies being relied upon by OSHA to establish the significance of the risk associated with exposure to wood dust do show is that the overall weight of evidence that such exposures are harmful and cause loss of functional capacity and material impairment of health is convincing beyond a reasonable doubt.31

The EPA has used WOE in the assessment of Superfund sites, endocrine disruptors, and carcinogens. In its 1986 carcinogen assessment guidelines, the EPA introduced the term WOE to describe how it combined tumor findings in animals and humans as the principal elements of its WOE analysis to ascertain the carcinogenicity rating of a compound. In subsequent years, the EPA expanded its framework for a WOE evaluation of carcinogenicity by including a wider range of evidentiary sources beyond rodent and human epidemiological studies. In its recent policy document, "Proposed Guidelines for Carcinogen Risk Assessment"³² the EPA stated that the agency would include structure-activity relationships (computer models of chemical substances) of other carcinogenic agents, modes of action of carcinogenic agents at cellular and subcellular levels, and knowledge of toxicokinetic and metabolic processes, in addition to the more conventional sources of evidence.

In 1986, the EPA issued a summary ranking of five grades for possible carcinogenic agents (A through E, A signifies that a chemical is a human carcinogen, B a probable human carcinogen, etc., until we get to E, not a carcinogen). In 1996, the EPA replaced the letters with three designations: known/likely a human carcinogen, cannot be determined, and not likely a human carcinogen. The change in the carcinogen guidelines accompanied a more expansive view of the acceptable sources of evidence, which the agency defines as a WOE approach. The EPA referred to a WOE evaluation as a "collective evaluation of all pertinent information so that the full impact of biological plausibility and coherence are adequately considered."33

The EPA notes that for a WOE approach, no single "weighing factor" determines the overall weight; moreover, "the factors are not scored numerically by adding pluses and minuses."34 The factors are judged in combination, and there is no algorithm to aggregate the modalities and quality of evidence. The EPA does provide a guidance document that indicates when the weight goes up or down. Evidence is weighted more highly when time between exposure and outcome is short; there are consistent results in independent studies; a strong association exists between a compound and an effect; there are reliable exposure data; there is a dose-response relationship; there are no biases and confounding factors; there is a high level of statistical significance; and positive results are found in multiple species, sites, and sexes. The agency wrote: "Generally, the weight of human evidence increases with the number of adequate studies that show comparable results on populations exposed to the same agent under different conditions."35 These qualitative weighting factors are consistent with the Bradford-Hill criteria for inferring causation.³⁶

As previously noted, the EPA defined three descriptors for carcinogenicity (I, known/likely; II, cannot be determined; and III, not likely) and asserted that: "Applying a descriptor is a matter of judgment and cannot be reduced to a formula."³⁷

What happens when you bring scientists together and ask them to apply a WOE qualitative heuristic and reach a conclusion on whether a substance is, is likely, or is unlikely to be harmful? Several studies have evaluated expert panels' use of WOE to determine whether there is consistency and convergence on the application of the criteria.³⁸ Some panel studies have introduced weighting factors for specific evidentiary modalities (e.g., in one case, studies that show direct mechanistic evidence for an effect receive a ranking of "1.0," whereas mechanistic data on related compounds receive a ranking of "0.71.") and measured the degree of consensus among experts.³⁹ The results in the study were mixed. The six teams of experts could not always agree on the direction of the interaction effect of two chemicals after reviewing and ranking the same data and applying the same a priori ranking scheme.

One of the key factors behind the reliability of science is the accuracy and replicability of measurement. The term WOE may suggest that a measurement is involved, but that is a false implication of the term. Weighing the evidence, in the way it is carried out by regulatory bodies, is based on human judgment. Such judgments are rarely, if ever, tested for interrater reliability. Those who are considered experts in "weighing" evidence are considered so because they have a good grasp of the type and variety of evidence that, according to standards in their discipline, are sufficient to justify a claim of cause and effect.

WOE IN LEGAL TESTIMONY

In law and public policy, three standards of evidence are generally recognized: preponderance, clear and convincing, and beyond a reasonable doubt. By preponderance of evidence, it is usually meant that a hypothesis under consideration need only be proven more trustworthy (more probable) than its negation. Most civil proceedings use a preponderance of evidence as a standard of proof.

A higher standard is found in the phrase "clear and convincing evidence." The

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 7 of 200 PageID:

supporting evidence under this standard has to have more than a marginal edge over the alternative hypothesis. It has been described as evidentiary support "sufficiently strong to command the unhesitating assent of every reasonable mind."⁴⁰

Finally, evidentiary criterion that meets the standard "beyond a reasonable doubt" is the highest burden and the one used in criminal trials to minimize false positives (convicting an innocent person).

In *Daubert v Merrell Dow Pharmaceuticals, Inc,* the US Supreme Court issued a ruling clarifying standards for federal judges on the admissibility of expert testimony in the courtroom. According to the *Daubert* standard, admissible expert testimony must meet a standard of relevancy and reliability. Moreover, some judges apply the standard to each study on which the expert relies, as well as the expert's overall conclusions. This interpretation of *Daubert* would have each study stand on its own. McGarity calls this interpretation of *Daubert* the "corpuscular approach to expert testimony."⁴¹ He writes:

"If the plaintiff fails to establish the relevance and scientific reliability of a sufficient number of individual studies, the trial judge will exclude the expert's testimony and (in the absence of other relevant and reliable expert testimony on causation) grant the defendant's motion for summary judgment before the jury ever enters the picture."⁴²

If McGarity is correct on how Daubert has been applied, then we will begin to witness a divergence between judicial and regulatory approaches to evidence. In regulation, the strands of evidence are not assumed to stand by themselves. Rather, they are seen as pieces of a puzzle. McGarity notes: "corpuscular approach effectively prevents the expert in toxic tort cases from applying the 'weight-ofevidence' approach that regulatory agencies universally employ in addressing the risks that toxic substances pose to human beings."43 He likens the WOE approach in risk assessment to the jury's role in civil trials in weighing the quality and credibility of various testimonies.

Because there is no algorithm or canonical methodology for determining WOE in circumstances where no single study is definitive and there is no determinative experiment that can foster a consensus on causality, experts will exercise their judgment on the strength of evidentiary support when a subset of the pieces of the puzzle are assembled. The term puzzle solving is an apt metaphor for the practice of science. Thomas Kuhn used it in his classic study The Structure of Scientific Revolutions to describe the role of scientists engaged in normal research problems. "Bringing a normal research problem to a conclusion is achieving the anticipated in a new way, and it requires the solution to all sorts of complex instrumental, conceptual, and mathematical puzzles. The man who succeeds proves himself the expert puzzle-solver."44 The metaphor has also been cited by Susan Haack in connection with the Daubert decision: " . . . scientists are like a bunch of people working, sometimes in cooperation with each other, sometimes in competition, on this or that part of a vast crossword. . . . "45

Two experts may easily disagree on the WOE. Who should decide whether the WOE has been met for a given hypothesis when there are contested views? After the corpuscular interpretation of Daubert, a judge applies the reliability standard to the admissibility of every piece of evidence in expert testimony without seeing it as part of the entire evidentiary record. By disqualifying the evidence as unreliable on its own weight, jurors may never hear the total weight of scientific evidence. McGarity concludes: "It is not at all clear that lay judges have the wherewithal to distinguish unreliable expert testimony from reliable testimony based on scientific studies that have been 'deconstructed' by paid industry consultants."46

When an agency reports, "according to a WOE determination chemical X causes (does not cause) a human disease," a number of possible presuppositions are implicit in the decision process including:

• a socially constructed heuristic for classifying studies or evaluating data,⁴⁷

 \bullet an $a\ priori$ numerical weighting scheme, and

• a constructed consensus from a panel of scientists through an interactive consultative process, such as the Delphi Process.

Studies that have measured the variance in expert judgments on the use of WOE in

evaluating a hypothesis demonstrate that the application of WOE is not strictly a science but depends on the experience, as well as other tacit factors associated with the expert, such as their familiarity with or financial connection to the substance being evaluated. Experts who apply a WOE analysis to evaluate the human health hazards of a substance draw from their personal knowledge of similar compounds; situate the properties of the compound in a ranking system; and, based on the diversity and quality of the evidence, reach an informed, albeit subjective, judgment on whether the likelihood that the substance is the cause of a human disease is strong, moderate, or weak (e.g., the substance is a human carcinogen, a reproductive toxicant, or an endocrine disruptor).48 Without an accepted canonical methodology or standard of weighing and combining information streams, and because subjective factors inevitably shape the outcome of the process, judges may not be in any better position than jurors to decide which WOE analysis used by expert witnesses is more credible or reliable.

CONCLUSIONS

As a metaphor, the term WOE turns a cognitive and subjective process, as in the case of juries "weighing the evidence," into something that connotes a purely rational and objective process. If we add the term "scientific" to the phrase, as in "weight of scientific evidence," it suggests even more precision by drawing its symbolic meaning from the terms "weighing" (from the weights and measures) and "science" (the most dependable self-correcting system for fixing belief). In this metaphor there is a triple dose of constructed rationality. Our first realization is that the "weighing instrument" for "weighing evidence" is human cognition, which has never been calibrated to the task. In fact, "weighing evidence" has little if anything in common with weights and measures. Secondly, evidence for a hypothesis generally appears in gradations, with the exception of the evidence from a crucial experiment. Generally, there is more or less evidence or conflicting evidence, or more or less uncertainty in the evidence. The approach that uses WOE applies a

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 8 of 200 PageID: PUBLIC H28993MATTERS

method that treats evidence as a continuous variable and turns it into a dichotomous (below or above the threshold) or triadic variable: "yes," "no," or "probably." (I am indebted to Susan Haack for suggesting this point.) Third, the process of assigning values (qualitative or quantitative) to different evidentiary modalities or to studies of different quality within the same modality is generally constructed *a priori* (independent of empirically based evidence) for each specific case. Where frameworks or models have been developed for this purpose, they have not been standardized.⁴⁹

Writing about the environmental etiology of childhood diseases, Debaun and Gurney highlight the essential role of a conceptual framework for weighing the evidence. "Informed recommendations require systematic assessments of the weight of evidence from available studies and placement of the studies into a conceptual framework that allows for available data to be reviewed in the context of epidemiology principles of causal inference."50 Presuppositions within these frameworks about the value of different forms of evidence may bias the outcome of a WOE analysis. For example, some WOE approaches give higher weight to mechanistic information over epidemiological data. Where mechanistic knowledge may be unavailable for a particular substance, the value of excellent human epidemiological data may be reduced in the weighing schema because of a priori assumptions about evidence.

The use of all the relevant evidence for assessing the health effects of a substance is certainly an advance over restricting assessment to a few choice evidentiary modalities, where information derived from these modalities is scarce or the results highly uncertain. A legal process that rejects the use of WOE or restricts its utilization seems to be at odds with current practices in regulatory science, where knowledge about a potentially hazardous product is pursued through a triangulation of evidentiary streams. Moreover, the same legal processes that acknowledge the value of WOE must also acknowledge that its use is not a rigorous science and, therefore, must be open to public view and interpretation. When WOE is used consistently and uniformly by a regulatory body, it enables that body to develop a strong comparative approach for assessing the potential health and environmental effects of products. On the other hand, the transparency of WOE will enable jurors and stakeholders to fully grasp the norms and *a priori* assumptions that enter into the analysis. The Daubert decision and subsequent related procedures should neither serve as an excuse for "disbarring" WOE analysis in risk assessment nor prevent jurors from learning about the value and limitations that it may bring to litigation.

About the Author

The author is with the Department of Urban and Environmental Policy and Planning at Tufts University.

Request for reprints should be sent to Sheldon Krimsky, PhD, Department of Urban and Environmental Policy and Planning, Tufts University, Medford, MA 02155 (e-mail: sheldon.krimsky@tufts.edu).

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 10 of 200 PageID: 33865

Exhibit E



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Assessing Ovarian Cancer Risk When Considering Elective Oophorectomy at the Time of Hysterectomy

Allison F. Vitonis, SM, Linda Titus-Ernstoff, PhD, and Daniel W. Cramer, MD, ScD Department of Obstetrics and Gynecology, Epidemiology Center, Brigham and Women's Hospital, Boston, Massachusetts; and Norris Cotton Cancer Center, Dartmouth-Hitchcock Medical Center, Lebanon, New Hampshire

Abstract

Objective—To develop a risk-factor score that may provide additional guidance to women and their physicians regarding elective bilateral salpingo-oophorectomy at the time of hysterectomy.

Methods—From a case–control study conducted from 1992 to 2008 in women residing in eastern Massachusetts or New Hampshire, we selected 1,098 women with invasive ovarian cancer (case group) and 1,363 for the control group who were older than 40 years and had neither hysterectomy nor a personal or family history of breast or ovarian cancer. Using logistic regression, we identified key risk factors and built a risk score. The score was separately assessed in 126 women in the case group and 156 in the control group with excluded prior hysterectomy to determine whether women who developed ovarian cancer could have been distinguished.

Results—Summing eight conditions found to be associated with ovarian cancer (Jewish ethnicity, less than 1 year of oral contraceptive use, nulliparity, no breastfeeding, no tubal ligation, painful periods or endometriosis, polycystic ovary syndrome or obesity, talc use), we created a five-level score. Assigning average risk to those with a score of 2, the odds ratios varied from 0.56 (95% confidence interval [CI] 0.42–0.74) for a score of 0–1 to 3.30 (95% CI 2.50–4.35) for a score of 5 or greater (*P* trend <.001). The risk score was higher for women who developed ovarian cancer after hysterectomy than those who did not (*P*=.01). Lifetime risks for ovarian cancer for a woman at age 40 years are changed from 1.2% with a 0–1 score to 6.6% with a score of 5 or higher.

Conclusion—We developed a risk-assessment tool that can quantify women's risk for ovarian cancer and should be validated in other data sets.

In the 1990s, there were approximately 600,000 hysterectomies performed in the United States annually and 55% of these also involved bilateral salpin-go-oophorectomy,¹ many done solely to reduce the risk for ovarian cancer. It has been suggested that elective bilateral salpingo-oophorectomy be considered for women older than 40 years,^{2–4} whereas surveys in the United Kingdom revealed that 85–90% of physicians recommended bilateral salpingo-oophorectomy for postmenopausal women coming to hysterectomy.^{5,6} However, Parker et al,⁷ citing evidence that postmenopausal ovaries secrete androgens important to health, performed a risk–benefit analysis and concluded that ovarian conservation benefits long-term survival for women at "average risk" for ovarian cancer undergoing hysterectomy for benign disease. A subsequent study using observational data from the Nurses' Health Study

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Corresponding author: Daniel W. Cramer, MD, Brigham and Women's Hospital, 221 Longwood Avenue, RFB 365, Boston, MA 02115; dcramer@partners.org.

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Vitonis et al.

on all and various causes of mortality for hysterectomized women with and without oophorectomy supported their conclusion. 8

In addressing the value of bilateral salpingo-oophorectomy, Parker et al distinguished average-risk women from those with known *BRCA1* or *BRCA2* mutations or a strong family history of breast and ovarian cancer. In the latter group, bilateral salpingo-oophorectomy may truly be beneficial in reducing risk for both breast and ovarian cancer.⁹ Genetic or familial risk factors or both, however, account for a small proportion of ovarian cancer. Consequently, it is important to assess ovarian cancer risk among women who lack the genetic or familial profile. In this article, we describe a risk-factor score that may be of value in further categorizing risk for ovarian cancer in women without a personal or family history of cancer to provide additional guidance to women and their physicians regarding elective bilateral salpingo-oophorectomy at the time of hysterectomy.

Materials and Methods

Data used in this study come from three enrollment phases of a case–control study of ovarian cancer in New England. The earlier two phases have been described previously.¹⁰ Briefly, we used statewide cancer registries and hospital tumor boards to identify ovarian cancer cases diagnosed in eastern Massachusetts and the entire state of New Hampshire from May 1992 to March 1997 and August 1998 to April 2003. We enrolled 1,306 women in the case group of whom 1,231 had been diagnosed with epithelial ovarian cancers. Women for the control group for the first phase of the study were identified by random-digit dialing supplemented with residents' lists for older control-group participants. Approximately 10% of households randomly dialed contained an eligible control and of these, 421 (72%) agreed to participate. All women for the control group for the second phase were identified through town resident lists (town books) in Massachusetts and drivers' license registries in New Hampshire. Of the 2,102 potential control-group participants identified through town books in both phases, 635 were ineligible, 644 declined participation, and 823 were enrolled. In total, 1,244 women were enrolled in the control group.

In the third enrollment phase, between October 2003 and November 2008, we identified 1,610 women residing in eastern Massachusetts or New Hampshire who had a diagnosis of incident ovarian cancer. Of these, 372 could not be contacted because they had died, moved, or had no telephone; did not speak English; had a nonovarian primary tumor after review; or lived outside the study area. Physicians declined permission to contact 128, and 213 declined or were too ill to participate. The remaining 897 women were enrolled; of these, 845 had epithelial ovarian tumors, including tumors of borderline malignancy.

Similar to the second phase of the study, control-group participants were identified through town books in Massachusetts and drivers' license lists in New Hampshire. Age matching was accomplished by sampling control-group participants based on the age distribution of women in the case group in the previous phases of the study with adjustment as current case-group participants were enrolled. Of the 2,523 potential control-group participants identified, 850 were ineligible because they had died, moved, had no telephone, did not speak English, had no ovaries, or were seriously ill and 816 potential control-group participants declined participants by phone or by "opt out" postcard. A total of 857 control-group participants were enrolled.

In all phases, after written informed consent, demographic information, reproductive and medical history, and habits were assessed by in-person interview. All of the questions were framed with respect to a reference date defined as 1 year before the diagnosis date for

Vitonis et al.

Page 3

women in the case group and the date of interview for those in the control group. Histologic type, grade, and stage of disease were abstracted from case pathology reports. This study was approved by Brigham and Women's Hospital and Dartmouth Medical Center's institutional review boards.

We used two approaches to identify women who may be at greater risk for ovarian cancer after hysterectomy and more likely to benefit from elective bilateral salpingo-oophorectomy. In the first approach, we constructed a risk-factor score that would be relevant to decisionmaking for "average-risk" women coming to hysterectomy. For this analysis, we excluded all women who had prior hysterectomy (n=368). We also excluded women who would be deemed to be at above-average risk because of a personal history of breast cancer or a family history of ovarian cancer at any age or breast cancer diagnosed before age 50 years (n=532). We excluded women younger than 40 years because they would unlikely be offered bilateral salpingo-oophorectomy without an indication (n=615). We also restricted the analysis to women who had an invasive ovarian cancer, whose survival is substantially worse compared with those with borderline tumors. The final sample included 1,098 women in the case group (including 17 primary peritoneal cases) and 1,363 in the control group. In the second approach, also after excluding borderline cases and women with a personal or family history of breast or ovarian cancer, we examined women in the case (n=126, including one primary peritoneal case) and control groups (n=156) who had previous hysterectomy to determine whether risk profiles or reasons for the surgery could have distinguished women who subsequently developed ovarian cancer.

In both approaches, unconditional logistic regression models were used to identify significant risk factors distinguishing women in the case group from those in the control group. Continuous variables were categorized based on quartiles of the control distributions. Associations are presented as odds ratios, 95% confidence intervals, and Wald test P values. We used Wald tests from logistic regression to test for trends in ordinal categorical exposures by creating ordinal variables in which the median value or midpoint of each category was assigned to all participants within that category. To evaluate whether associations between risk factors and ovarian cancer varied by study phase, we conducted stratified analyses and likelihood ratio tests comparing models with both main effects and interaction terms with models with main effects only. Because of the small amount of missing data in this study, participants with missing exposures were dropped from analyses. Combinations of factors were examined to identify the best cumulative index of experiences associated with ovarian cancer risk. In all models, we adjusted for study phase and the matching variables age (continuous) and study site (Massachusetts, New Hampshire).

We translated the relative risks obtained from the model into absolute risks by multiplying them by cumulative risks for ovarian cancer occurrence with age 85 years as an end point. Cumulative risks were calculated from 2003-2007 age-specific incidence rates for ovarian cancer provided through Surveillance, Epidemiology, and End Results (SEER) of the National Cancer Institute.¹¹ These rates are based on all women as the denominator including women with an oophorectomy, whereas we wish cumulative risk to apply only to women with intact ovaries. From a study that examined the effect of hysterectomy and oophorectomy on genital cancer rates,¹² we adjusted age-specific incidence rates upward based on estimates of the prevalence of oophorectomy by dividing each age-specific incidence rate by one minus the prevalence of oophorectomy in that age group. Cumulative incidence was calculated by summing the adjusted age-specific incidence rates times the duration of the age-specific incidence intervals as described in Rothman and Greenland.¹³

33869

Vitonis et al.

Results

Table 1 shows the distribution of women in the case and control groups by study details and well-established or potential risk factors for ovarian cancer. The majority of women enrolled in the case group were white, which limited our ability to include race as a risk factor. We observed highly significant increases in risk associated with lack of oral contraceptive use, nulliparity, never having breastfed, no tubal ligation, painful periods or endometriosis, polycystic ovarian syndrome or obesity (body mass index [calculated as weight (kg)/[height (m)]²] greater than 30), and long-term genital talc use. An increasing number of estimated ovulatory cycles not interrupted by pregnancies, breastfeeding, or oral contraceptive use was also strongly associated with increased risk. Having a Jewish ethnic background was associated with increased risk but of borderline significance (P=.08). There was no significant association with age at menarche or menopause, fertility hormones, or menopausal hormone use (except for progesterone-only regimens, which were used by few participants in this study). We observed no significant interactions between risk factors and study phase.

The final entry in Table 1 shows the results of a simple score created to summarize risk by number of ovarian cancer risk factors. Conditions included in this score are Jewish ethnicity, more than 1 year of oral contraceptive use, nulliparity, no breastfeeding, no tubal ligation, painful periods or endometriosis, polycystic ovarian syndrome or obesity, and long-term genital talc use. There was a significant trend of increasing risk with increasing number of conditions (*P* trend <.001). Compared with women with two conditions, women with zero to one condition had a 40% reduction in risk, whereas women with three, four, and five or more conditions had 60%, twofold, and threefold increases in risk, respectively. We examined this score by histologic subtype and stage of invasive epithelial ovarian cancer and observed significant trends of increasing risk for all subtypes and early- and late-stage disease (Table 2).

Table 3 shows the results of the analysis of ovarian cancer in women in the case and control groups who had prior hysterectomy. There were significant trends for risk of ovarian cancer to be lower with an older age at hysterectomy and greater with a longer interval since performance of the hysterectomy. The most common reasons for hysterectomy (by the woman's self-report) were heavy bleeding, leiomyomas, or both, which were diagnosed in 61.9% of women in the case groups and 57.0% of those in the control group. Compared with this group, there was a lower likelihood for developing ovarian cancer if the reported diagnosis was prolapse (P=.06). Risk of ovarian cancer among hysterectomized women increased monotonically with a higher risk-factor score (*P*trend=.01). The average riskfactor score was 3.4 for all women in the case group compared with 3.0 for all women in the control group (P=.009) and 3.4 for women in the case group compared with 2.6 for those in the control group (P=.01) for women who underwent hysterectomy after age 45 years. Women with ovarian cancer who had prior hysterectomy had a higher frequency of serous histologic types (67%) and lower frequency of endometrioid and clear cell types (22%) compared with nonhysterectomized women in the case group, in which the respective frequencies were 52% and 36% (P<.001) (data not shown).

Table 4 translates the risk-factor score from Table 1 into absolute risks for the occurrence of ovarian cancer during the remaining years of life from a particular starting age beginning at age 40 years until age 85 years as an end point. Assuming that the category of two risk factors best represents risk in the general population (and therefore the referent category), we multiplied the cumulative risks by 0.6, 1.6, 2.1, and 3.3 for the score categories 0–1, 3, 4, and 5 or more, respectively. As illustrated in Table 4, a woman who is 40 years old and has zero to one risk factors would have an absolute risk of developing ovarian cancer by age 85

Vitonis et al.

Page 5

years of 1.2% (95% CI 0.8–1.4%), whereas a woman with five or more risk factors would have a risk of 6.6% (95% CI 5.0–8.6%).

Discussion

Current American College of Obstetricians and Gynecologist guidelines¹⁴ recommend that family history, menopausal status, and pelvic disease that might predispose to reoperation be considered in whether bilateral salpingo-oophorectomy should be offered to women coming to hysterectomy. The guidelines state that "Strong consideration should be made for retaining normal ovaries in premenopausal woman who are not at increased genetic risk of ovarian cancer." Bilateral salpingo-oophorectomy should be offered to women with known or suspected *BRCA1* or *BRCA2* mutations after completion of childbearing. For postmenopausal women (with normal ovaries), the guidelines state: "Given the risk of ovarian cancer in postmenopausal women, ovarian removal at the time of hysterectomy should be considered for these women." Nulligravidity and family history of ovarian cancer are mentioned as increasing risk for ovarian cancer; and pregnancy, tubal ligation, and use of oral contraceptive are mentioned as decreasing risk. However, no concrete rules are offered on how these characteristics might be used to weigh risk in an individual woman.

In this article, we derive a simple score to help physicians and women weigh individual risk for ovarian cancer. We first excluded those women who would already be viewed at high risk such as those with a personal history of breast cancer or family history (of a mother or sister) with breast cancer (before age 50 years) or ovarian cancer at any age. To make the model most relevant to women considering oophorectomy at the time of hysterectomy, we then excluded women younger than 40 years, who may be inappropriate candidates for elective oophorectomy without known ovarian pathology, as well as women in the case and control groups who had prior hysterectomy. We identified those risk factors to be considered: parity, oral contraceptive use, breastfeeding, tubal ligation, painful periods or endometriosis, obesity or polycystic ovarian syndrome, and talc use. These risk factors are concordant with published epidemiologic data related to reproductive factors, 15-23 use of talc,^{17–19} tubal ligation,^{20,24–27} endometriosis,²⁸ and polycystic ovarian syndrome or obesity.^{29,30} It is also known that approximately 2% of Jewish women carry one of three founder mutations of BRCA1 or BRCA2. Approximately 40% of Jewish women who present with ovarian cancer will carry a founder mutation.³¹ Even after removing those with a family history of breast or ovarian cancer, women with Jewish ethnic backgrounds remain at approximately a 30% increased in risk for ovarian cancer.

Creating simple dichotomies from these factors and summing them allowed a five-level risk score to be constructed, which correlated directly with increasing relative risks for ovarian cancer. Combining various risk factors to create a risk score for ovarian cancer has been performed in studies that have looked at the estimated number of ovulatory cycles, which also directly correlates with ovarian cancer risk.^{10,32} However, we did not include ovulatory cycles in our model because estimating them would require a calculator or paper and pencil. Thus, a simple linear combination of diverse risk factors, even those that do not logically fit into an ovulatory cycles score, adds cumulatively to increase ovarian cancer risk. We previously have discussed the potential basis for this phenomenon as indicating a common pathway for many ovarian cancer risk factors operating through their ability to affect immunity related to important cell surface glycoproteins, know as mucins, especially MUC1.³³

We also performed an analysis on women who had previous hysterectomy. Most case– control studies of ovarian cancer allow women with hysterectomy to be included in the control group as long as they said their operation did not include oophorectomy. Nearly all

Vitonis et al.

Page 6

hysterectomized women who later developed ovarian cancer would be correct in their recollection that they did not have a bilateral salpingo-oophorectomy. However, there is a greater likelihood that those who did not develop ovarian cancer may have incorrectly stated their ovaries were left, leading to misclassification. We are uncertain whether this may partially explain the greater percentage of control-group participants who reported hysterectomy without bilateral salpingo-oophorectomy after age 46 years compared with women in the case group observed in this study. Because historical medical records could not be retrieved for participants, it was also necessary to rely on the woman's recollection of why the surgery was performed. Women who went on to develop ovarian cancer after hysterectomy were less likely to have had hysterectomy for prolapse (P=.06). Regarding our risk score, we again found a significant trend for a higher cumulative score to predict greater risk for ovarian cancer occurring after hysterectomy. Notably, the average score for women who had hysterectomy after age 45 years and subsequently developed ovarian cancer was 3.4 for women in the case group compared with 2.6 for those in the control group (P=.01). It may be particularly important to initiate a dialogue about ovarian cancer risk factors before hysterectomy after this age.

Potential weaknesses of this study derive from the fact that case–control data were used to create our scoring system. Biases may occur in case–control studies that can affect risk estimates, including recall bias leading to misclassification of exposure. In addition, selection biases may occur in that exposures for women with rapidly fatal disease who could not be interviewed may be underrepresented. Nevertheless, the risk factors we observed agree with published data, some of which come from cohort studies in which these biases are less likely to occur and our scoring system was applied to both early- and late-stage disease (Table 2). Another limitation of case–control data is that it allows only relative, not absolute, risks to be calculated directly. To overcome this limitation, we multiplied the odds ratio for each score by estimated lifetime risks of ovarian cancer. The age-specific incidence rates used to calculate lifetime risks were first adjusted upward based on the prevalence of oophorectomy in the general population.

Our risk score does not provide a precise formula for when elective oophorectomy should be recommended because we did not perform a cost-benefit analysis taking into consideration the competing risks from long-term complications of bilateral salpingooophorectomy, including bone fracture and cardiovascular diseases. Based on the rarity of ovarian cancer relative to other conditions considered by Parker et al in their analysis of the Nurses' Health Data, it is possible that, even if all cases of ovarian cancer could be predicted and eliminated, overall benefits might not be shifted toward selective bilateral salpingooophorectomy. Nevertheless, we think it is important for physicians and their patients to weigh individual risk for ovarian cancer when considering elective oophorectomy and have a discussion about individual risk for ovarian cancer. Even if the woman at elevated risk elects to conserve ovaries, bilateral salpingectomy without oophorectomy might be considered. Emerging evidence suggests that many high-grade invasive ovarian cancers may have their origin in the fallopian tubes rather than ovaries,³⁴ prompting Canadian health officials in British Columbia to urge gynecologists to perform salpingectomy (without oophorectomy) on women coming for hysterectomy. Our risk score might enable selection of women who would be candidates for this surgical alternative to oophorectomy if women at higher risk do not elect to have oophorectomy. Although we believe our scoring system is an improvement over existing methods for assessing risk for ovarian cancer in women without a family history, it should be viewed as a prototype until it can be validated in other data sets, especially with prospectively collected data from women including more nonwhites who were underrepresented in our study.

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33872

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 18 of 200 PageID: 33873 Page 8

Vitonis et al.

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 19 of 200 PageID: 33874

Page 9

	No. of Women in the Case Group (n = 1,098)	No. of Women in the Control Group (n = 1,363)	OR (95% CI)*	Р
Study				
Phase 1: 1992–1997	284 (25.9)	316 (23.2)		
Phase 2: 1998–2003	327 (29.8)	456 (33.5)		
Phase 3: 2003–2008	487 (44.4)	591 (43.4)		
Site				
Massachusetts	860 (78.3)	1,117 (82.0)		
New Hampshire	238 (21.7)	246 (18.0)		
Race				
White	1,056 (96.2)	1,335 (98.0)	1.00	
African American	15 (1.4)	11 (0.8)	1.79 (0.82–3.93)	.15
Hispanic	9 (0.8)	12 (0.9)	1.02 (0.42–2.43)	.97
Asian	14 (1.3)	3 (0.2)	6.28 (1.80–21.9)	.004 7
Other	4 (0.4)	2 (0.2)	2.52 (0.46–13.8)	.29
Jewish ethnicity				
No	1,017 (92.6)	1,283 (94.1)	1.00	
Yes	81 (7.4)	80 (5.9)	1.34 (0.97–1.85)	.08
Oral contraceptive use				
1 y or more	436 (39.7)	726 (53.3)	1.00	
Less than 1 y or no use	662 (60.3)	637 (46.7)	1.81 (1.52–2.15)	<.001
Parity				
Parous	794 (72.3)	1,162 (85.2)	1.00	
Nulliparous	304 (27.7)	201 (14.8)	2.34 (1.91–2.87)	<.001
Breastfeeding				
Any	353 (32.2)	690 (50.6)	1.00	
None	745 (67.8)	673 (49.4)	2.18 (1.84–2.57)	<.001
Tubal ligation				
Yes	142 (12.9)	294 (21.6)	1.00	
No	956 (87.1)	1,069 (78.4)	1.87 (1.50–2.33)	<.001
Pain with periods or endometriosis				
No	642 (58.5)	925 (67.9)	1.00	
Yes	456 (41.5)	438 (32.1)	1.53 (1.30–1.81)	<.001
PCOS or obesity (BMI more than 30 kg/m ²)				
No	785 (71.5)	1,039 (76.2)	1.00	
Yes	313 (28.5)	324 (23.8)	1.27 (1.06–1.52)	.01
Long-term genital talc use (10 y or more)				
No	932 (84.9)	1,211 (88.8)	1.00	
Yes	166 (15.1)	152 (11.2)	1.42 (1.12–1.81)	.004
Ovulatory cycles				
Quartile 1	149 (14.5)	317 (25.0)	1.00	

Table 1 Conditions and Exposures Associated With Invasive Ovarian Cancer

Obstet Gynecol. Author manuscript; available in PMC 2013 September 24.

Vitonis et al.

Vitonis et al.

Page 10

	No. of Women in the Case Group (n = 1,098)	No. of Women in the Control Group (n = 1,363)	OR (95% CI)*	P
Quartile 2	218 (21.2)	316 (24.9)	1.51 (1.16–1.97)	.002
Quartile 3	300 (29.1)	317 (25.0)	2.14 (1.65–2.77)	<.001
Quartile 4	363 (35.2)	319 (25.1)	2.63 (2.02-3.43)	<.001
Early menarche (younger than 12 y)				
Younger than 12	237 (21.7)	283 (20.8)	1.03 (0.85–1.25)	.77
12–15	815 (74.5)	1,006 (74.0)	1.00	
Older than 15	42 (3.8)	71 (5.2)	0.73 (0.49–1.08)	.11
Age at natural menopause (y)				
Younger than 49	243 (33.2)	283 (33.0)	1.00	
49–51	228 (31.1)	272 (31.7)	0.99 (0.77-1.27)	.93
Older than 51	262 (35.7)	303 (35.3)	1.03 (0.81–1.32)	.80
Postmenopausal hormone use				
None	839 (76.8)	983 (72.6)	1.00	
Estrogen only	54 (5.0)	77 (5.7)	0.77 (0.54–1.12)	.18
Estrogen and progesterone	174 (15.9)	245 (18.1)	0.83 (0.66–1.03)	.10
Progesterone only	4 (0.4)	17 (1.2)	0.28 (0.09-0.84)	.02
Oral contraceptives	3 (0.3)	8 (0.6)	0.46 (0.12–1.73)	.25
Other	18 (1.6)	25 (1.8)	0.82 (0.44–1.52)	.52
Fertility hormones				
No	1,014 (92.4)	1,255 (92.1)	1.00	
Yes	84 (7.6)	108 (7.9)	0.97 (0.72–1.31)	.84
Total number of risk factors \ddagger				
0–1	98 (8.9)	311 (22.8)	0.56 (0.42-0.74)	<.001
2	201 (18.3)	361 (26.5)	1.00	
3	312 (28.4)	340 (24.9)	1.66 (1.31–2.09)	<.001
4	255 (23.2)	222 (16.3)	2.10 (1.64-2.70)	<.001
5 or more	232 (21.1)	129 (9.5)	3.30 (2.50-4.35)	<.001

OR, odds ratio; CI, confidence interval; PCOS, polycystic ovarian syndrome; BMI, body mass index.

Data are n (%) unless otherwise specified.

* Adjusted for study center, reference age, and study phase.

 † The excess of Asian ovarian cancer cases simply may reflect limited ability to recruit Asian women for the control group.

 $\frac{1}{2}$ Risk factors include Jewish ethnicity, less than 1 year of oral contraceptive use, nulliparity, no breastfeeding, no tubal ligation, painful periods or endometriosis, PCOS or BMI greater than 30 kg/m², and long-term talc use.

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Table 2	ive Index of Experiences Associated With Invasive Ovarian Cancer by Histologic Type and Stage
	Cumulative Index

Vitonis et al.

Total No. of Risk Factors*	Serous Invasive (n=566) †	Mucinous (n=62) [†]	Endometrioid (n=223) [‡]	Clear Cell (n=175) [†]	Other or Undifferentiated $(n=72)^{\ddagger}$	Early Stage (1–II) (n=462) [†]	Late Stage (III-IV) (n=634) [†]
0–1	0.56 (0.39–0.80)	0.61 (0.24–1.56)	0.66 (0.36–1.20)	0.34 (0.16–0.71)	0.88 (0.32–2.40)	0.52 (0.33–0.82)	0.58 (0.42–0.81)
2	1.00	1.00	1.00	1.00	1.00	1.00	1.00
3	1.39 (1.04–1.84)	1.62 (0.79–3.33)	2.38 (1.50–3.77)	1.43 (0.88–2.33)	3.56 (1.66–7.63)	2.11 (1.51–2.96)	1.43 (1.09–1.87)
4	1.65 (1.22–2.24)	1.46 (0.65–3.27)	3.02 (1.86-4.89)	2.92 (1.82-4.68)	2.95 (1.28–6.83)	3.28 (2.32-4.63)	1.55 (1.16–2.09)
5 or more	2.75 (1.98–3.82)	2.01 (0.86-4.75)	5.78 (3.54–9.42)	3.54 (2.11–5.93)	3.16 (1.25–7.99)	5.17 (3.58–7.47)	2.39 (1.73–3.30)
Ptrend	<.001	.01	<.001	<.001	<.001	<.001	<.001
Data are odds ratio	o (95% confidence interval) unl	less otherwise specified					

* Risk factors include Jewish ethnicity, less than 1 year of oral contraceptive pill use, nulliparity, no breastfeeding, no tubal ligation, painful periods or endometriosis, polycystic ovarian syndrome or body mass index greater than 30 kg/m², and long-term talc use.

 $\dot{\tau}$ Adjusted for study center, reference age, and study phase.

Vitonis et al.

nent 9732-4 Filed 05/07/19 Page 22 of 200 PageID 33877

Page 12

Table 3

Hysterectomy Details and Cumulative Index of Experiences Among Women With Invasive Ovarian Cancer and Women in the Control Group Who Had Hysterectomy and Who Had No Personal History of Breast Cancer, Family History of Ovarian Cancer, or Early-Onset Breast

	No. of Women in the Case Group (n = 126)	No. of Women in the Control Group (n=156)	OR (95% CI)*	Р
Age at hysterectomy (y)				
Younger than 35	35 (27.8)	36 (23.1)	1.00	
35–40	44 (34.9)	43 (27.6)	0.96 (0.50-1.82)	.89
41–46	30 (23.8)	39 (25.0)	0.77 (0.39–1.52)	.45
Older than 46	17 (13.5)	38 (24.4)	0.42 (0.20-0.90)	.02
<i>P</i> trend				.02
Time between hysterectomy and reference date (y)				
10 or less	27 (21.4)	42 (28.8)	1.00	
11–20	19 (15.1)	39 (25.0)	0.87 (0.39–1.92)	.72
21–30	45 (35.7)	43 (27.6)	1.84 (0.84-4.03)	.13
More than 30	35 (27.8)	29 (18.6)	2.17 (0.84–5.60)	.11
<i>P</i> trend				.04
Reason for hysterectomy				
Leiomyomas or heavy periods	78 (61.9)	89 (57.0)	1.00	
Endometriosis	10 (7.9)	13 (8.3)	0.92 (0.38-2.24)	.86
Prolapsed uterus	9 (7.1)	22 (14.1)	0.45 (0.19–1.05)	.06
Other	29 (23.0)	32 (20.5)	0.98 (0.54–1.77)	.94
Total number of risk factors †				
0–1	11 (8.7)	23 (14.7)	0.97 (0.39–2.38)	.94
2	21 (16.7)	41 (26.3)	1.00	
3	33 (26.2)	34 (21.8)	1.88 (0.92–3.86)	.08
4	33 (26.2)	35 (22.4)	1.83 (0.89–3.76)	.10
5 or more	28 (22.2)	23 (14.7)	2.45 (1.14-5.28)	.02
P trend				.01

OR, odds ratio; CI, confidence interval.

Data are n (%) unless otherwise specified.

*Adjusted for study center, reference age, and study phase.

 † Risk factors include Jewish ethnicity, less than 1 year of oral contraceptive use, nulliparity, no breastfeeding, no tubal ligation, painful periods or endometriosis, polycystic ovarian syndrome or body mass index greater than 30 kg/m², and long-term talc use. The score was adjusted to estimate that which would have been observed before hysterectomy.

Table 4

Cumulative Risk of Developing Ovarian Cancer by Age 85 Years Using Oophorectomy-Adjusted Cumulative Incidence and the Relative **Risks Associated With Each Level of the Risk-Factor Score**

Vitonis et al.

			Fronannuy (or Developing C	warian Cancer	ac y co age yu	irung at Age		
I OLAI INO. OI KISK FACLOIS	40	45	50	55	60	65	70	75	80
0-1	1.2 (0.8–1.4)	1.2 (0.8–1.4)	1.1 (0.8–1.3)	1.1 (0.7–1.3)	1.0 (0.6–1.1)	0.8 (0.6–1.0)	0.7 (0.4–0.8)	0.5 (0.3-0.6)	0.2 (0.2-0.3)
2 *	2.0	2.0	1.9	1.8	1.6	1.4	1.1	0.8	0.4
З	3.2 (2.6-4.2)	3.2 (2.6–4.2)	3.0 (2.5-4.0)	2.9 (2.3–3.8)	2.6 (2.1–3.4)	2.2 (1.8–2.9)	1.8 (1.4–2.3)	1.3 (1.0–1.7)	0.6 (0.5–0.8)
4	4.2 (3.2–5.4)	4.2 (3.2–5.4)	4.0 (3.0-5.1)	3.8 (2.9-4.9)	3.4 (2.6-4.3)	2.9 (2.2–3.8)	2.3 (1.8–3.0)	1.7 (1.3–2.2)	0.8 (0.6–1.1)
5 or more	6.6 (5.0-8.6)	6.6 (5.0–8.6)	6.3 (4.8–8.2)	5.9 (4.5–7.7)	5.3 (4.0-6.9)	4.6 (3.5-6.0)	3.6 (2.8-4.7)	2.6 (2.0–3.4)	1.3 (1.0–1.7)
*								i	

as the referent category. was cnosen ractors I WO IISK

Data are cumulative risk (95% confidence interval).

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 24 of 200 PageID: 33879

Exhibit F

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 25 of 200 PageID: 33880

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Ovarian Cancer: Etiology, Risk Factors, and Epidemiology

JESSICA HUNN, MD and GUSTAVO C. RODRIGUEZ, MD

Division of Gynecologic Oncology, NorthShore University Healthsystem, Department of Obstetrics and Gynecology, University of Chicago, Evanston, Illinois

Abstract: Little is known regarding the early aspects of ovarian carcinogenesis. As a consequence, the identification of women at risk for the disease is based primarily on clinical grounds, with family history being the most important risk factor. In this review, we will discuss the various hypotheses regarding ovarian etiology and pathogenesis. In addition, we will discuss the epidemiology of ovarian cancer, including hereditary, reproductive, hormonal, inflammatory, dietary, surgical, and geographic factors that influence ovarian cancer risk.

Key words: ovarian cancer, epidemiology, risk factors, etiology, pathogenesis

Introduction

Epithelial ovarian cancer remains a highly lethal malignancy. It is the fourth to fifth leading cause of cancer deaths among women in the United States and causes more than 140,000 deaths annually in women worldwide. Despite intensive research efforts over the past decade directed toward improved detection and

Correspondence: Gustavo C. Rodriguez, MD, Division of Gynecologic Oncology, NorthShore University Healthsystem, 2650 Ridge Avenue, Evanston, IL. 60201 E-mail: grodriguez@northshore.org

The authors declare that they have nothing to disclose

treatment of ovarian cancer, the majority of women diagnosed with ovarian cancer succumb to the disease. Progress in the fight against ovarian cancer has been hampered by a number of factors. These include late diagnosis, the absence of highly curative chemotherapy, and a high degree of molecular heterogeneity in ovarian tumors, a finding that is a direct consequence of the large tumor burden typical in most patients at the time of presentation. Despite the challenges, substantial progress has been made in our understanding of ovarian cancer biology, the potential mechanisms underlying protective factors, and our ability to identify women at increased risk of the disease. This is translating into more effective methods of prevention and treatment, and a corresponding fall in ovarian cancer incidence and mortality rates.¹

Etiology

Because of the intra-abdominal location of the ovary as well as the preponderance

CLINICAL OBSTETRICS AND GYNECOLOGY / VOLUME 55 / NUMBER 1 / MARCH 2012
of advanced disease at presentation typical of most ovarian cancers, it has been difficult to characterize changes in the ovarian surface epithelium (OSE) consistent with intraepithelial neoplasia.² Thus, little is known regarding the very early molecular and genetic events associated with ovarian carcinogenesis. As a consequence, the etiology of ovarian cancer remains poorly understood, and even the cell of origin of epithelial ovarian cancer has not been conclusively defined. A common but unproven hypothesis is that ovarian cancers arise in OSE cell-lined inclusion cysts, which are nests of OSE that are entrapped in the ovarian stroma, and subjected to the stimulative influence of stromal growth factors. Evidence to support the OSE as the source of ovarian cancer includes: (1) the finding of activation of cancer preventive molecular pathways specifically in the OSE by the oral contraceptive pill (OCP), a known ovarian cancer preventive^{3,4}; (2) description of premalignant, dysplastic changes in the OSE using classic pathologic criteria⁵; (3)colocalization of dysplastic histologic changes with either loss of tumor suppressor activity or overexpression of cyclooxygenase 2 in the OSE of high-risk ovaries 6,7 ; and (4) the finding of a transition in some early ovarian cancers from a nonmalignant to malignant OSE.⁸

Recently, an alternative hypothesis has been proposed, which suggests that the cell of origin for ovarian cancer may involve cells that have originated in the fallopian tube.^{9–13} This hypothesis is speculative, but supported by the finding that most ovarian cancers have a histology similar to that of the fallopian tube. In addition, fallopian tube cancer risk is markedly elevated in women with BRCA-related hereditary risk of ovarian cancer, and an unusually high incidence of histologic and molecular signatures associated with dysplasia have been identified in the fimbriated end of the fallopian tube in prophylactic oophorectomy specimens from women at high

risk.^{13,14} Further, careful examination of the fallopian tube in women with serous pelvic carcinoma has demonstrated a high incidence of endosalpinx involvement, or of coexistent tubal carcinomas, with similar alterations in p53 noted in the pelvic and fallopian tube lesions, suggesting that the lesions might be genetically related.^{15,16} An unusually high incidence of p53 signatures has been noted even in the fimbriated ends of fallopian tubes removed for noncancerous indications in women at presumed population-based risk of ovarian cancer.¹⁷ It is possible that the fimbriated end of the fallopian tube may be susceptible to neoplasia when exposed to dysplastic cells shed from the OSE or even in response to ovarian stromal factors released during ovulation.

PATHOGENESIS

It has been commonly believed that ovulation, with its associated disruption and subsequent repair of the ovarian epithelium, can lead to the acquisition of genetic damage in ovarian epithelial cells and, in turn, to ovarian cancer in susceptible individuals.^{18–20} The "incessant ovulation" hypothesis for ovarian cancer is supported by a large volume of epidemiologic evidence linking ovulation with ovarian cancer risk^{18,21-29} and by the finding that spontaneous ovarian cancers arise frequently in poultry hens, which ovulate daily.³⁰ Of note, alterations in p53 are common in epithelial ovarian cancer. In addition, in human as well as chicken ovarian adenocarcinomas, the incidence of p53 alterations correlates with the number of lifetime ovulatory events.³¹ It is possible that ovulatory events predispose the ovarian epithelium to alterations in p53, leading to defective repair of DNA and thus ovarian cancer susceptibility. The mechanism(s) by which these changes could potentially lead to neoplastic transformation of the fallopian tube is unclear.

Ovarian Cancer Epidemiology **5**

Under the incessant ovulation model, reproductive and hormonal factors such as OCP use and pregnancy have been presumed to alter ovarian cancer risk mainly through their inhibitory impact on ovulation. Although this hypothesis is attractive, it fails to explain completely the marked reduction in the degree of ovarian cancer risk associated with factors such as pregnancy and OCP use. For example, both of these factors confer a degree of ovarian cancer protection that is much greater than what would be expected simply based on the number of ovulatory cycles that are inhibited.^{21,23} In addition, pregnancy is associated with a reduced risk of ovarian cancer even in women who are known to have ovulatory dysfunction and for whom the pregnant state has little impact on the number of lifetime ovulatory cycles.³² Further, some studies have reported a relationship between increasing risk of epithelial ovarian cancer and increasing time since last birth.^{33,34} These data support the hypothesis that reproductive and or hormonal factors impact ovarian cancer risk through additional biological mechanisms unrelated to ovulation inhibition.³⁵ Indeed, in addition to incessant ovulation, there is evidence in support of alternative hypotheses that have been proposed to explain ovarian cancer pathogenesis, including (1) the gonadotropin hypothesis, which purports that circulating gonadotropins stimulate the ovarian epithelium and promote neoplastic transformation, $^{36}(2)$ the hormonal hypothesis which suggests that reproductive hormones can interact directly with the ovarian epithelium to promote (estrogens and androgens) or protect against (progestins) carcinogenesis,^{3,4,37} and (3) the inflammation hypothesis which argues that inflammatory mediators released either during ovulation or concomitant with disease processes such as endometriosis can damage the epithelium in the ovary and or fallopian tube.^{38,39} Although none of these

hypotheses can fully explain all ovarian cancers, it is likely that they all play a role, and that ovarian cancer pathogenesis is a multifactorial process, involving a complex interplay of biological events related to ovulation, inflammation, and gonadal/ hormonal factors.

Risk Factors and Epidemiology

As a consequence of the fact that most ovarian cancers present in an advanced stage, the molecular or tissue biomarker changes associated with the very early aspects of ovarian epithelial carcinogenesis are not well known. Moreover, even if tissue biomarker changes predictive of neoplastic transformation of the OSE were known, the relative inaccessibility of the ovary would make it difficult to use this knowledge clinically to identify women at increased risk of the disease. In addition, despite extensive serum biomarker research, there is still a lack of robust serum biomarkers that can be used reliably to identify, in a timely way, the majority of women who are destined to develop ovarian cancer.⁴⁰ Thus, in contrast to other cancers such as that of the colon or cervix, there is insufficient tissue or other biomarker information to allow clinicians to identify women at risk, and risk identification is based primarily on epidemiologic factors (Table 1).

HEREDITARY

One of the most consistent and significant risk factors for ovarian cancer is a family history of ovarian cancer, particularly in first-degree relatives.^{41,42} Schildkraut et al⁴³ examined the family histories of ovarian cases and controls who had been identified in conjunction with the Cancer and Steroid Hormone (CASH) Study in the early 1980s. The risks of ovarian cancer in first-degree and second-degree relatives of women with ovarian cancer were found to be increased 3.6- and 2.9-fold, respectively,

Increased	Decreased	Indeterminate
Hereditary	Reproductive	Fertility drugs
Family history of ovarian cancer	Âultiparity	Exercise
Personal history of breast cancer	Breastfeeding	Cigarette smoking
Alteration in BRCA1 or		
BRCA2	Hormonal	
Lynch syndrome	Oral contraceptives	
	Progestins	
Reproductive	Surgery	
Advanced age	Hysterectomy	
Nulligravity	Tubal ligation	
Infertility		
Hormonal		
Early age at menarche		
Late age at natural menopause		
Hormone replacement therapy		
Estrogen		
Androgens		
Inflammatory		
Perineal talc exposure		
Endometriosis		
Pelvic inflammatory disease		
Lifestyle		
Obesity		
Geography		
Extremes in latitude		

 TABLE 1. Risk Factors for Epithelial Ovarian Cancer

compared with women with no family history of ovarian cancer. Analysis of the CASH data also revealed that a family history of either breast or ovarian cancer increased the risk of both cancers in firstdegree relatives.^{43–45} The discovery of the BRCA1 and BRCA2 cancer susceptibility genes confirmed the hypothesis that a fraction of ovarian cancers arise in women with a genetic predisposition. It is now thought that about 10% to 12% of women with ovarian cancer carry germline mutations in the BRCA1 or BRCA2 genes.^{46–50} An additional 2% to 3% are from families with hereditary nonpolyposis colorectal cancer (HNPCC) or Lynch syndrome. These families carry mutations in DNA repair genes and have as high as 10% to 13% lifetime risk of ovarian cancer, although colorectal, gastric, and endometrial cancers are more commonly seen.^{51,52} Even among families with identical BRCA1 or BRCA2 mutations, there is

heterogeneity with respect to the fraction of breast versus ovarian cancer that manifest and the age at onset. This suggests that genetic susceptibility is modified by other genetic or environmental factors. Cardinal features of hereditary cancer risk include a familial pattern suggestive of autosomal dominant inheritance, early onset, an excess of bilaterality (breast), multiple primaries (breast-ovary), and in the case of Lynch syndrome, an excess of cancers of the gastrointestinal and genitourinary tracts. Women with a familial pattern consistent with a significant risk of ovarian cancer should be referred for counseling and consideration of genetic testing $(Table 2).^{53}$

BRCA

Families with *BRCA1* and *BRCA2* mutations represent the formerly separate syndromes of site-specific familial ovarian cancer and heredity breast/ovarian

TABLE 2. Factors Suggestive of an Inherited Predisposition to Breast and/or Ovarian Cancer for Whom Referral for Genetic Evaluation Should Be Considered

BRCA*

Personal history of both breast and ovarian cancer

Personal history of ovarian cancer and a close relative with breast cancer at ≤ 50 y or ovarian cancer at any age History of ovarian cancer at any age combined

with Ashkenazi Jewish ancestry

History of breast cancer at ≤ 50 y and a close relative with ovarian or male breast cancer at any age

Women of Ashkenazi Jewish ancestry and breast cancer at ≤ 40 y

Women with a first-degree or second-degree relative with a known *BRCA1* or *BRCA2* mutation

Women with bilateral breast cancer (particularly if the first cancer was at ≤ 50 y)

Women with breast cancer at ≤ 50 y and a close relative with breast cancer at ≤ 50 y

Women of Ashkenazi Jewish ancestry with breast cancer at ≤ 50 y

Women with breast or ovarian cancer at any age and 2 or more close relatives with breast cancer at any age (particularly if at least 1 breast cancer was at ≤ 50 y)

Lynch

Women with endometrial or colorectal cancer who have

At least 3 relatives with a Lynch/HNPCCassociated cancer (colorectal cancer, cancer of the endometrium, small bowel, ureter, or renal pelvis) in 1 lineage

One affected individual should be a firstdegree relative of the other 2

At least 2 successive generations should be affected

At least 1 HNPCC-associated cancer should be diagnosed before age 50

Women with synchronous or metachronous endometrial and colorectal cancer with the first cancer diagnosed before age 50

*Peritoneal and fallopian tube cancer should be considered as part of the spectrum of the hereditary breast/ovarian cancer syndrome.

HNPCC indicates hereditary nonpolyposis colorectal cancer.

Adapted from Schorge et al.⁵³ [Close relative is defined as a first, second, or third degree relative (ie, mother, sister, daughter, aunt, niece, grandmother, granddaughter, first cousin, great grandmother, great aunt)].

Ovarian Cancer Epidemiology 7

cancer.⁵⁴ Two thirds of these cancers are associated with alterations in BRCA1 and the other third with alterations in *BRCA2*. The BRCA genes are tumor suppressor genes that play a role in the maintenance of genome integrity; they are involved in repair of double-strand DNA breaks, control of cell cycle checkpoint responses, and chromosomal segregation.⁵⁵ Affected individuals inherit an altered allele as well as normal wild-type allele for the BRCA genes. Loss of the wild-type alleles through either loss of heterozygosity or other somatic mutations in individuals with germline mutations in *BRCA1* and BRCA2 leads to increases in genomic instability and tumorigenesis.55

The lifetime ovarian and breast cancer risks for women with BRCA mutations greatly surpasses that in the general population. Individuals from high-risk families with BRCA1 mutations have an 87% cumulative risk of breast cancer by the age of 70. The lifetime risk of ovarian cancer in BRCA1 mutation carriers is approximately 30% overall, but has been estimated to be as high as 44% in highpenetrance families.⁵⁶ The risk for breast and ovarian cancer is lower in women with mutations in *BRCA2*, with a 27%lifetime risk of ovarian cancer and an 84% risk of breast cancer.⁵⁷ Only a proportion of the women who carry BRCA1 and BRCA2 mutations develop ovarian cancer; the incomplete penetrance is thought to be due to multiple factors including the specific type and or location of the mutation, the status of modifying genes, epigenetic phenomena, and gene-environment interactions.^{58,59} Of note, the estimated frequency of BRCA mutations in the general population is relatively low (1 in 300 to 1 in 800 individuals in the United States), but is considerably higher in those of Ashkenazi Jewish heritage (1 in 50).⁶⁰ Thus, in women with breast or ovarian cancer, those of Ashkenazi Jewish heritage are significantly more likely to harbor an alteration in *BRCA1* or *BRCA2*.

Lynch Syndrome (HNPCC)

A strong family history of early onset colon or endometrial cancer, or multiple malignancies of the gastrointestinal and genitourinary system should alert clinicians to the possibility of Lynch syndrome.⁵³ In addition to a significant lifetime risk of developing colon cancer, HNPCC patients have an increased risk of ovarian (12%) and endometrial cancers (40% to 60%).⁶¹ These patients carry a mutation in the DNA mismatch repair genes MSH2, MLH1, PMS1, and PMS2, leading to genomic instability and cancer risk.⁶² Similar to BRCA-related cancers, it has been observed that women with Lynch syndrome develop ovarian cancer at a younger age than women with sporadic ovarian cancer, with a mean age of 48. In half of the cases, ovarian and or endometrial cancers occur as many as 5 or more years before the onset of colon cancer, thereby being the sentinel event alerting clinicians to the possible risk of HNPCC.⁶³ Patients who have developed malignancies suspicious for Lynch syndrome often undergo genetic assessment in a stepwise fashion starting with screening of tumor (uterus or colon) for mismatch repair defects.⁵³ Patients with abnormalities on immunohistochemical evaluation of MLH1, MSH2, MSH6, and PMS2 protein expression or microsatellite instability will then typically undergo full sequence analysis of relevant genes as directed by immunohistochemical results.

REPRODUCTIVE

Parity

Case-control evidence has consistently shown that pregnancy lowers ovarian cancer risk. One pregnancy lowers ovarian cancer risk by as much as one third and the reduction in risk increases with each additional pregnancy.^{21,23–27} The protective effect lingers for as long as

1 to 2 decades, but then wanes with increasing time since last birth.^{33,34} In addition, pregnancy at a later age is more protective than pregnancy early in life. In fact, a pregnancy after the age of 35 is twice as protective against ovarian cancer as a pregnancy before the age of 25. It has been proposed that this would suggest a protective effect of pregnancy that is unrelated to effects on ovulation, and supporting the notion that pregnancy may clear premalignant or damaged cells from the ovary.^{64–65} Infertility is associated with a 2-fold increased relative risk (RR) of ovarian cancer. Data on the impact of fertility drug use on risk have been inconsistent, perhaps because of the confounding influences of infertility and pregnancy on ovarian cancer risk.^{66–69} Of note, similar to women who are fertile, women treated for infertility who successfully achieve a live birth benefit from a reduction in ovarian cancer risk.

OCP Use

Numerous case-control studies have shown that OCP use is associated with a decreased risk of ovarian cancer.^{21,70} Three or more years of OCP use reduces the risk of developing epithelial ovarian cancer by 30% to 50%.^{22,71} The association increases with the duration of use and appears to be independent of inherent ovarian cancer risk.^{23,72} Furthermore, the duration of protection effect lasts for more than 10 to 20 years after the last use. These data are quite similar to the epidemiologic data related to parity, suggesting that parity and OCP use may share a common biological mechanism underlying their ovarian cancer protective effect.

Breastfeeding

Although the results of published studies are inconsistent, the weight of the published evidence suggests that breastfeeding lowers ovarian cancer risk. Danforth evaluated the impact of breastfeeding on ovarian cancer risk in a large study of 391

ovarian cancer cases and over 149,000 total participants.73 Analysis was confined to parous women to evaluate the impact of breastfeeding independent of parity. The median duration of breastfeeding among women who breastfed was 9 months. As compared with never breastfeeding, any breastfeeding was not associated with a statistically significant reduction in ovarian cancer risk. However, among those women who breastfed for 18 months or more, a significant 34% decrease in ovarian cancer risk was noted as compared with never breastfeeding. A similar protective effect of breastfeeding was noted in a case-control study of parous women in New Hampshire, but only for women who had either breastfed all children, or the last born child.⁷⁴ No protective effect was found when the last born child was not breastfed. The authors speculated that breastfeeding may "reset pregnancy-related influences on ovarian cancer risk." In contrast, Jordan found a modest 2% reduction in ovarian cancer risk associated with breastfeeding, and no additional benefit from individual lactation episodes >12 months. In addition, the protective effect did not hold for serous borderline or mucinous subtypes, but was generally maintained for other histologic subtypes of ovarian cancer.⁷⁵

HORMONAL

There is mounting evidence that the ovarian epithelium is a hormonally responsive target organ whose biology can be impacted strongly by the local hormonal environment. The normal ovarian epithelium expresses receptors for most members of the steroid hormone superfamily, including estrogens, progestins, retinoids, vitamin D, and androgens. In addition, the ovarian epithelium contains gonadotropin receptors and nonhormonal targets such as the cyclooxygenase pathway. There is therefore the potential for reproductive and environmental factors

Ovarian Cancer Epidemiology **9**

to have an impact on ovarian cancer risk through a direct biological interaction of hormonal and nonhormonal agents on the ovarian epithelium. Recent studies have indeed shown that reproductive hormones can have potent biological effects directly on the ovarian epithelium, thus impacting ovarian cancer risk. Progestins, for example, have been shown to induce apoptosis, one of the most important molecular pathways in vivo for the prevention of cancer and a pathway that mediates the action of many known chemopreventive agents. It has been proposed that progestin-mediated apoptotic effects may be a major mechanism underlying the ovarian cancer protective effects of OCP use and pregnancy (a high progestin state). Similarly, retinoids, vitamin D, and nonsteroidal anti-inflammatory drugs may have biological effects on the ovarian epithelium that are cancer preventive, whereas estrogens and androgens may have stimulatory effects on the ovarian epithelium, leading to an increased ovarian cancer risk.^{3,4,37,76}

Gonadotropins

As early at the 1980s, Cramer proposed the gonadotropin hypothesis as a potential mechanism underlying ovarian carcinogenesis.²⁴ He proposed that elevated circulating levels of gonadotropins related to either the menopause or ovulatory events might stimulate the OSE and promote neoplastic transformation. The biological mechanisms underlying the gonadotropin hypothesis have not been well characterized, however, and the theory has fallen short in fully explaining the impact of hormonal and reproductive events on ovarian cancer risk. Recently, an excellent review by Choi has summarized the evidence in support of or against the gonadotropin hypothesis, and the published data have generally yielded inconsistent findings.⁷⁷ For example, although gonadotropin receptors have been shown to be expressed in the normal

ovarian epithelium and ovarian neoplasms, an association between serum levels of gonadotropins and ovarian cancer has not been conclusively established. Similarly, the known reduction in ovarian cancer risk associated with pregnancy and OCP use, conditions where gonadotropins are suppressed, supports the gonadotropin hypothesis; yet hormone replacement therapy, which also suppresses gonadotropins, is associated with an increase in ovarian cancer risk. Finally, gonadotropins have been shown to both inhibit and stimulate carcinogenesis in vitro, and animal data have been similarly inconsistent.

Progestins

The biological mechanism underlying the protective effect of OCP use has historically been presumed to be related to the inhibitory effect of OCPs on ovulation, and, in turn, to a lessening in the extent of ovulation-induced genetic damage accumulated in the OSE. Recent animal data, however, suggest that the OCP may have a profound, direct chemopreventive effect in the OSE, mediated by the progestin component. A 3-year study in primates has demonstrated that the progestin component of an OCP has a potent apoptotic effect on the ovarian epithelium, providing support for the hypothesis that OCPs may lower ovarian cancer risk through progestin induction of cancer preventive molecular pathways in the ovarian epithelium.^{3,4} The apoptosis pathway is arguably one of the most important in vivo mechanisms for cancer prevention. Activation of apoptosis leads to the efficient disposal of cells that have undergone irreparable genetic damage and that are prone to neoplastic transformation.⁷⁸ It is thus a key molecular pathway for the elimination of premalignant cells in vivo. It is a biological mechanism associated with many known chemopreventive agents,⁷⁹⁻⁸⁶ and pharmacologic agents that selectively enhance apoptosis have been shown to lower the risk of a variety of cancers in animals and in humans.⁸⁷ In addition, in both animal models of cancer as well as in humans, the efficacy of cancer preventive agents has been shown to correlate with the degree of apoptosis induced.⁸⁷⁻⁹⁰ Conversely, mutations in the genes involved in the apoptosis pathway have been shown to be associated with enhanced cancer risk.⁹¹ The finding that progestins activate this critical pathway in the ovarian epithelium raises the possibility that progestin-mediated apoptotic effects, and not solely ovulation inhibition as has been previously assumed, may underlie the reduction in ovarian cancer risk associated with routine OCP use and pregnancy.

A growing body of published human data is supportive of the notion that a biological effect related to progestins may be a major mechanism underlying the cancer preventive effect for both the OCP as well as pregnancy, which confers potent protection against subsequent ovarian cancer and which is associated with high serum progesterone levels:

- (a) An analysis of the data from the CASH, has demonstrated that use of progestin-potent OCPs confers greater protection against ovarian cancer than use of OCPs containing weak progestin formulations.⁹²
- (b) Further support for progestins as ovarian cancer preventives has come from an analysis of data from the WHO by Risch, demonstrating a 60% reduction in the risk of nonmucinous ovarian cancer in women who have ever used Depo-medroxyprogesterone acetate, a progestin-only contraceptive.³⁷ Progestin-only contraceptives do not reliably inhibit ovulation. Thus, the 60% reduction in ovarian cancer risk from a progestin-only contraceptive is further evidence that progestins have a direct chemopreventive effect on the ovary.
- (c) In addition, epidemiologic evidence has suggested that twin pregnancy may be more protective against

subsequent ovarian cancer than singleton pregnancy. Previously, it was presumed that women who have twins would be at greater risk of ovarian cancer, presumably due to an increased likelihood of more lifetime ovulatory events as compared with women who do not have twins, and the notion that increased ovulation would confer greater risk of ovarian epithelial damage. Because women with twin pregnancy have higher progesterone levels than women with singleton pregnancy, it has been proposed that the data regarding twin pregnancy are supportive of the notion of a biological effect of progesterone as conferring ovarian cancer protection, and that the effect is dose dependent.64

(d) Finally, pregnancy at a later age is more protective than pregnancy early in life, and pregnancy after the age of 35 is twice as protective against ovarian cancer as a pregnancy before the age of 25. It has been proposed that this would suggest a protective effect of pregnancy that is unrelated to effects on ovulation, and supporting the notion that pregnancy may clear premalignant or damaged cells from the ovary.^{64,65} Reproductive factors such as pregnancy and OCP use may thus impact ovarian cancer risk not only through inhibition of ovulation, but also through a progestin-mediated chemopreventive effect that clears genetically damaged cells from the ovarian epithelium.

Estrogens

Data regarding the impact of estrogens on ovarian cancer risk are mainly derived from case-control series examining the impact of OCP use or hormone replacement therapy on ovarian cancer risk. As discussed above, use of estrogen/progestin combination OCPs has been shown to consistently lessen ovarian cancer risk.⁷¹

Ovarian Cancer Epidemiology 11

Of note, however, in primates receiving OCPs, estrogens have been shown to partly abrogate the effect of progestins on chemopreventive endpoints such as apoptosis in the OSE, suggesting that estrogens may counteract the cancer preventive effect of progestins.^{3,4} Published evidence in postmenopausal women would support this conclusion. Several large case-control studies suggest that estrogen replacement therapy increases ovarian cancer risk 2-fold, and that the addition of progestins to hormone replacement therapy partly neutralizes this enhanced risk.^{93–97} Whether or not estrogen replacement therapy increases the risk for all ovarian cancers, or selectively promotes the development of specific histologic subtypes of ovarian cancer is unclear. For example, an increase in risk for endometrioid ovarian tumors has been reported among women who have used postmenopausal estrogen replacement.^{97,98} A more recent study, however, has shown that menopausal hormone replacement use conferred an increased risk for all histologic subtypes of ovarian cancer except for mucinous, where risk was reduced.⁹⁹

Androgens

It has been proposed that androgens may be associated with increased ovarian cancer risk, but the evidence is not conclusive.^{37,100} Data in support of a link between androgens and ovarian cancer risk include: (1) androgen receptors (ARs) are expressed in the OSE, thereby providing a means by which androgens can have a direct biological effect in the organ; (2) most ovarian cancers express AR, and antiandrogens inhibit ovarian cancer growth; (3) oral contraceptives, potent ovarian cancer preventives, significantly lower ovarian androgen production; (4) ovarian cancer risk is increased in conditions such as polycystic ovary syndrome, which is associated with elevated serum androgen levels; (5) use of androgenic agents such as testosterone or danazol may increase ovarian cancer risk.^{101,102} In contrast, however, increased

activity of the AR gene may inhibit ovarian carcinogenesis. In addition, a recent casecontrol study evaluating clinical surrogates for an androgenic milieu such as a history of polycystic ovary syndrome, acne or hirsutism failed to demonstrate that androgen excess is associated with increased ovarian cancer risk.¹⁰¹ Finally, use of androgenic OCPs does not increase ovarian cancer risk as compared with nonandrogenic OCPs.¹⁰³

INFLAMMATION

Ness was the first to propose that inflammatory factors might be involved in ovarian carcinogenesis.¹⁰⁴ In her comprehensive review in 1999, she noted that the incessant ovulation and gonadotropin hypotheses failed to adequately explain the enhanced risk of ovarian cancer associated with talc use, endometriosis and pelvic inflammatory disease (PID), as well as the protective effects associated with hysterectomy and tubal ligation. A growing body of evidence suggests that the ovarian epithelium and fallopian tube are exposed chronically to an inflammatory milieu related to the normal functions of ovulation and menstruation.¹⁰⁵ Pro-inflammatory cytokines are present in ovulatory fluid and also in menstrual effluent that comes into contact with the fallopian tube. These same cytokines are markedly elevated in epithelial ovarian cancers. In addition, inflammatory mediators are markedly increased in disease states such as endometriosis and PID. Recently, elevated serum levels of C-reactive protein have been shown to be associated with an increased subsequent risk of ovarian cancer.^{106,107} In addition, in a prospective casecontrol study of 230 women with ovarian cancer and 432 individually matched controls nested within three prospective cohorts, prediagnostic circulating levels of inflammatory cytokines, such as the interleukins, have been shown to be elevated in women who subsequently developed ovarian cancer. These data provide more direct

evidence that inflammation may be associated with ovarian cancer risk.¹⁰⁸ Interestingly, OCPs, which as described above, markedly lower ovarian cancer risk, confer a number of biological effects that can mitigate inflammatory influences in the genital tract, including inhibiting ovulation, lowering the risk of PID, and reversing endometriosis.¹⁰⁹

Talc

Evidence demonstrating an association between talc use and an increased risk of ovarian cancer suggests that environmental toxins can enter the lower genital tract and migrate upward through the uterus and fallopian tubes to enter the peritoneal cavity and act as ovarian carcinogens. Talcum powder was first implicated in the risk of ovarian cancer in the 1960s when it was found to be biologically similar to asbestos which is a known carcinogen. Subsequent studies in animals and humans demonstrated not only that talc deposited in the gynecologic tract could reach the ovaries, but also the finding of talc particles in ovarian neoplasms.¹¹⁰ Subsequent case-control studies of talc use and risk of ovarian cancer have shown a strong association, including a metaanalysis of 16 studies that included 11,933 women demonstrating a 33% increased risk of ovarian cancer.^{111–115}

Endometriosis

Endometriosis has been consistently shown to be associated with an increased risk of ovarian cancer, with odds ratios of approximately two.^{104,116} The underlying mechanism is not fully characterized. It has been proposed that chronic inflammation can lead to neoplastic transformation of endometriotic implants. In addition, it is possible that the endometriotic state leads to a relative progesterone "resistance", thereby mitigating the potential protective effects of the hormone.^{117,118} The most common histologic subtypes of ovarian cancer associated with endometriosis are clear cell and endometrioid carcinomas.¹¹⁹

PID

PID occurs as predominantly a consequence of sexually transmitted diseases and manifests clinically as a marked inflammatory process involving the uterus, fallopian tubes, and ovaries. Limited case-control evidence suggests an increased risk of ovarian cancer among women who have had PID.^{120,121} The association appears to be most pronounced in women who have had PID at a young age, or who are infertile, which is also an ovarian risk factor. In the largest study to date, with over 67,000 women with PID and over 135,000 controls, the adjusted hazard ratio for ovarian cancer in women with PID was 1.92, increasing to 2.46 in women who had had 5 or more episodes of PID. The adjusted hazard ratio was higher for women aged 35 or younger.121

SURGERY

Hysterectomy and tubal ligation are associated with a reduction in the risk of developing ovarian cancer. In a meta-analysis of 12 case-control studies, hysterectomy (without oophorectomy or salpingectomy) was associated with a 34% reduction in the risk of ovarian cancer.29 Women who underwent a tubal ligation also had a 34% risk reduction compared with women who did not.¹²² The protective effect of surgery also extends to women at hereditary risk of ovarian cancer. A case-control study by the Hereditary Ovarian Cancer Clinical Study Group has shown that tubal ligation lowered the rate of ovarian cancer in women with BRCA1 alterations by 60%.¹²³ The combination of tubal ligation and OCP use reduced the risk even further. Of note, no protective effect of tubal ligation was seen among carriers of the BRCA2 mutation. The mechanism for the protective effect of tubal ligation and

Ovarian Cancer Epidemiology 13

hysterectomy is not known, but theoretically could be explained by blockage of access of environmental carcinogens to the ovaries. Another proposed mechanism is that surgery to remove uterus or fallopian tubes may affect the ovarian circulation or plasma hormone levels in ways that lower ovarian cancer risk.¹²⁴ Finally, if the fallopian tube is indeed the source of some ovarian cancers, then removing some of the tube may be expected to lower cancer risk.

LIFESTYLE

Obesity

It is likely that obesity increases the risk of ovarian cancer, but the degree of effect is modest. A systematic review reported a small association between body mass index (BMI) >30 and ovarian cancer risk with an odds ratio of 1.3 [95% confidence interval (CI), 1.1-1.5].¹²⁵ In the Cancer Prevention Study, a prospective cohort study of 495,477 women followed for 16 years, a relationship was noted between high BMI and ovarian cancer mortality.¹²⁶ The RR of death from ovarian cancer among women with a BMI of 35 to 40 was 1.51 compared with those of normal weight. Findings from the Nurses' Health Study indicated a 2-fold increased risk of premenopausal ovarian cancer associated with a high BMI.¹²⁷ In addition, a meta-analysis showed an association between obesity and ovarian cancer with a 40% increase in risk in the heaviest versus the lightest women in populationbased case-control studies.¹²⁸ A recent study by Leitzman prospectively followed 94,525 patients over a 7-year period.¹²⁹ Overall, the women with a BMI > 30 were 1.26 times more likely to have developed ovarian cancer, though those findings were not statistically significant. Among a subgroup of women who had never used hormone replacement therapy, the women who were obese were 1.83 times more likely to develop ovarian cancer. In

women who had used hormone replacement therapy, there was no association between obesity and ovarian cancer. The authors speculated that obesity is associated with enhanced ovarian cancer risk through a hormonal mechanism. Obesity is known to increase adrenal secretion of androgens, and is generally associated with an increased endogenous production of estrogens.¹³⁰

Diet

Numerous studies have attempted to identify dietary factors that may influence ovarian cancer risk. Overall, the results have been inconsistent or conflicting. The balance of the evidence has failed to conclusively demonstrate that consumption of any macronutrient or micronutrient significantly alters ovarian cancer risk. A case-control study in Italy comparing 455 cases with ovarian cancer to 1385 age-matched controls revealed an increased RR for ovarian cancer associated with meat consumption of >7 portions versus less than 4 portions per week (RR 1.6; 95% CI, 1.2-2.12) and butter versus fat consumption (RR 1.9; 95%) CI, 1.20-3.11). Dietary risk factors that decreased risk included whole-grain bread and pasta consumption.¹³¹ A larger prospective cohort study of 29,083 women in the United States found that egg consumption of 2 to 4 times per week as well as increased intake of carbohydrates and dairy increased the RR of developing ovarian cancer, whereas consumption of green leafy vegetables significantly decreased risk (RR 0.44, 95% CI, 0.25-0.79), but there was no association with dietary fat, as well as intake of meats, breads cereals, and starches and ovarian cancer risk.132

Studies evaluating the intake of specific foods or food groups on the subsequent development of ovarian cancer have similarly yielded inconsistent results. In one study, protective foods included olive and vegetable oils, fish, peas, beans, and

lentils.¹³³ Vegetable consumption was found to be protective in one study¹³⁴ but another study that examined the effect of consumption of vegetables and fruits noted no benefit.¹³⁵ In another large study, risk of ovarian cancer was studied after consumption of fruit and vegetables. There was no association found between high consumption of fruits and vegetables and ovarian cancer risk.136 A study in 2006 suggested that milk and milk products are associated with an increased ovarian cancer risk.¹³⁷ However, the Netherlands Cohort Study on Diet and Cancer which followed 62,573 women for 11.3 years and included 252 cases with ovarian cancer found no association between lactose and dairy intakes and the development of ovarian cancer.¹³⁸

In attempt to further clarify dietary associations with ovarian cancer risk, 2 studies evaluated general dietary patterns as opposed to specific foods. Overall diet was evaluated in the prospective California Teachers Study.¹³⁹ A total of 97,292 women completed a baseline dietary assessment of which 311 developed epithelial ovarian cancer. Five major dietary patterns were compared: (1) plantbased; (2) high protein/high fat; (3) high carbohydrate; (4) ethnic; (5) salad and wine. Although women who followed a plant-based diet had a slightly higher risk of ovarian cancer (RR 1.65, 95% CI, 1.07-2.54), the authors concluded that their results did not show convincing associations between dietary patterns and ovarian cancer risk. A recent study published in 2011 evaluated the association between a Healthy Eating Index and ovarian cancer.¹⁴⁰ The Healthy Eating Index reflects adherence to current USDA dietary Guideline for Americans. This population-based case-control study had a total of 205 women with ovarian cancer and 390 controls. Based on their results, the authors concluded that neither individual food groups nor dietary quality showed potential for preventing ovarian cancer.

Exercise

There is no firm relationship between exercise and ovarian cancer risk. Studies to date are small and generally inconclusive, with results ranging from suggesting no association, to a finding of a modest benefit from exercise, to even a possible adverse effect of vigorous exercise on ovarian cancer risk.^{141–144} Pan et al¹⁴⁵ examined survey responses from over 400 women with ovarian cancer and over 2100 healthy women from The Canadian National Enhanced Cancer Surveillance System. Women who reported moderate levels of recreational physical activity or who held jobs with moderate or strenuous physical activity had a reduced risk of ovarian cancer with an odds ratio of 0.67 (0.50 to 0.88). A large study from the Netherlands Cohort Study consisting of 62,573 women who were surveyed regarding their physical activity yielded similar conclusions. Two hundred fifty-two cases of ovarian cancer were identified after 11.3 years of follow-up. Compared with women who exercised < 30 minutes per day, women who spent >60 minute per day in moderate exercise had a RR of 0.78 for the development of ovarian cancer. Women who spent >2hours per week on recreational biking and walking had an even lower risk (RR 0.65; 95% CI, 0.41-1.01) compared with women who did no exercise.¹⁴⁶ In contrast, in the very large Nurses Health Study, although moderate activity was found to be protective against subsequent ovarian cancer, frequent vigorous exercise was associated with increased risk.¹⁴³ The underlying mechanism(s) potentially mediating the effects of exercise on ovarian risk are not well known. Hormonal changes associated with physical activity can cause anovulation and decrease the risk of obesity thereby lowering estrogens and risk, but possibly increase gonadotropins which may increase risk.

Cigarette Smoking

The effect of smoking on ovarian cancer risk has not been well defined. The most

Ovarian Cancer Epidemiology 15

intriguing finding has been an association between current or past smoking and an increase in mucinous ovarian cancer, although the association does not apply to other histologic subtypes.^{147–151} The biological basis underlying any association between smoking and ovarian cancer is not well understood. Nicotine and its metabolites have been identified in ovarian tissue.¹⁵² Thus, it is plausible that these agents can cause direct DNA damage in the OSE. In addition, cigarette smokers have been found to have higher circulating levels of gonadotropins and androgens, both of which can have adverse effects on risk. On the other hand, smokers may have earlier onset of menopause which would be expected to lower risk.153-155

GEOGRAPHY

Worldwide, there is a geographic distribution for ovarian cancer, with increasing incidence commensurate with latitudinal distance from the equator.¹⁵⁶ The same pattern holds in the United States where there is a significant north-south gradient, favoring a higher ovarian cancer risk in northern versus southern latitudes in the United States. Lefkowitz has correlated population-based data regarding ovarian cancer mortality in large cities across the United States with geographically based long-term sunlight data reported by the National Oceanic and Atmospheric Administration, demonstrating a statistically significant inverse correlation between regional sunlight exposure and ovarian cancer mortality risk.¹⁵⁷ Given that sunlight induces production of previtamin D in the skin, it is interesting to speculate that vitamin D might confer protection against ovarian cancer by direct biological effects in the nonmalignant ovarian epithelium, similar to that induced by progestins. For example through induction of apoptosis and/or transforming growth factor- β in the ovarian epithelium,

vitamin D may cause the selective removal of nonmalignant, but genetically damaged ovarian epithelial cells.^{158,159} A small case-control study supports the notion that vitamin D confers ovarian cancer prevention, at dosages of vitamin D easy to achieve through the diet. As compared with a low dietary intake of vitamin D, a high dietary intake of vitamin D was associated with a 50% reduction in ovarian cancer risk.¹⁶⁰

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Ovarian Cancer Epidemiology 23

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 46 of 200 PageID: 33901

Exhibit G

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 47 of 200 PageID:

Risk Factors for Ovarian Carcinoma

Adrianne R. Mallen, MD^a, Mary K. Townsend, ScD^b, Shelley S. Tworoger, PhD^{b,c,*}

33902

KEYWORDS

- Ovarian cancer
 Risk factors
 Descriptive epidemiology
 Risk reduction
- Tumor heterogeneity

KEY POINTS

- Ovarian cancer continues to be the leading gynecologic killer of women in the United States.
- Most women present with advanced-stage disease at time of diagnosis and there are currently no effective screening strategies for average-risk women.
- Cancer epidemiology greatly contributes to the understanding of factors that may modify disease development and drive tumor heterogeneity.

INTRODUCTION

Ovarian cancer is the second most common gynecologic malignancy overall worldwide and the most lethal gynecologic malignancy in the United States and Europe. Each year, approximately 200,000 women worldwide are diagnosed with ovarian cancer and approximately 125,000 women die from the disease.¹ Most patients present with advanced-stage disease because symptoms of early-stage disease may be subtle or generalized.² Standard treatment of advanced ovarian cancer involves cytoreductive surgery in combination with taxane-platinum-based chemotherapy.¹ However, most patients experience recurrence and eventually succumb to their disease even with optimal initial treatment.³

Given this, identifying risk factors, preventive strategies, and high-risk populations is crucial. However, epidemiologic studies face several challenges. First, ovarian cancer is rare. Furthermore, because ovarian cancer is a heterogeneous disease, considering

E-mail address: Shelley.Tworoger@moffitt.org

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^a Department of Gynecologic Oncology, Moffitt Cancer Center/University of South Florida, 12902 Magnolia Drive MCC-GME, Tampa, FL 33612, USA; ^b Department of Cancer Epidemiology, Moffitt Cancer Center, 12902 Magnolia Drive MCC-CANCONT, Tampa, FL 33612, USA; ^c Department of Epidemiology, Harvard T.H. Chan School of Public Health, 677 Huntington Avenue, Boston, MA 02115, USA

^{*} Corresponding author. Moffitt Cancer Center, 12902 Magnolia Drive MRC-CANCONT, Tampa, FL 33612.

outcomes of specific cancer subtypes is critical to provide clues to underlying mechanisms. As a result, it is crucial to have large sample sizes to ensure power. Thus, several consortia have been initiated to pool resources from multiple studies and conduct investigations that would not be possible in any single study. Pooling studies that span different time periods further allows addressing a second challenge, which is the temporal changes in clinical characterization of ovarian cancer and changes in certain exposures (eg, oral contraceptive pill [OCP] doses) over time.

Importantly, removal of the ovaries and fallopian tubes reduces risk by up to 80% to 90%.⁴ However, negative health consequences, including cardiovascular mortality,^{5,6} necessitate the use of this procedure only among high-risk women who would have a net benefit, such as those with *BRCA* or other high-penetrance mutations. However, in average-risk women, efforts to develop well-calibrated risk prediction models have been largely unsuccessful, with low predictive capability even when using known ovarian cancer risk factors (area under the curve [AUC], 0.59–0.64).^{7–10} Addition of low-penetrance alleles only modestly improved the AUC to 0.66,¹¹ requiring identification of new risk factors.¹² A potential reason for the low predictive ability is ovarian cancer heterogeneity, necessitating consideration of subtype-specific risk factor associations. The focus of this article is to review risk factor associations by tumor subtypes to inform the future research that is needed to improve risk prediction.

NONEPITHELIAL OVARIAN CANCER RISK FACTORS

A small proportion of ovarian tumors are from a nonepithelial origin and generally have not been considered in risk modeling efforts. Specifically, sex-cord stromal ovarian neoplasms represent only 1.2% of ovarian cancer cases. These tumors are diagnosed at earlier stages and younger ages, in sharp contrast with epithelial ovarian cancer.¹³ Limited data suggest that nonwhite, obese women with a family history of breast or ovarian cancer are at increased risk for this subtype. *BRCA* germline mutations or a genetic predisposition to breast cancer are not related,¹⁴ although germline mutations in *DICER1*¹⁵ and somatic mutations in *FOXL2* are related to these tumors.¹⁶ Ovarian germ cell tumors account for 5% of malignant ovarian neoplasms,¹⁷ with early stage at younger ages.¹⁸ The incidence increases around puberty.¹⁹ There is a greater incidence among Asian/Pacific Islander and Hispanic women than in white women.²⁰ No definite genetic abnormalities have been identified in families with germ cell tumors.

EPITHELIAL OVARIAN CANCER RISK FACTORS

Epithelial ovarian cancer comprises greater than 90% of malignant epithelial neoplasms and often is diagnosed in postmenopausal women. Incidence is higher in white women (12.8 per 100,000) than in black women (9.8 per 100,000).²¹ Incidence seems to be lowest for American Indians/Alaska Natives. Incidence has been declining, with a 1.6% decrease in incidence and 2.1% decrease in mortality per year from 2003 to 2012 in the United States.²²

Many traditional ovarian cancer risk factors are reproductive or hormonal. In general, processes that decrease the number of ovulatory cycles are protective. For example, OCP use, multiparity, breastfeeding, and tubal ligation, as well as late age at menarche and early age at menopause, have been consistently associated with decreased risk, many with a dose-response relationship.²² However, studies among women using more recent lower-dose OCP formulations do not observe a decreased risk except with very long durations of use (>10 years).^{23–25} Further, use of hormone therapy, including unopposed estrogen and combined estrogen and progestin, seems

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to increase risk.^{26–31} Other risk factors include endometriosis, taller height, and high body mass index in adolescence.^{32–36}

Variation in Risk Associations according to Ovarian Cancer Subtypes

Ovarian cancers represent a diverse group of diseases that are unique based on precursor lesions, histology, cause, developmental origins, as well as distinct mutational profiles.^{37,38} Stratification based on subtypes is critical for understanding mechanisms underlying risk factor associations and for developing improved risk prediction models. Although the most common assessment of heterogeneity is based on histologic subtypes (ie, the morphologic features of the tumor) and grade, other metrics have also been used. Large-scale studies that examined risk factors for specific ovarian cancer subtypes are summarized later.

Histologic subtypes

Unexpectedly, most known ovarian cancer risk factors show stronger associations with nonserous tumors, which comprise ~25% of epithelial ovarian cancers, than the more aggressive serous tumors (**Table 1**). For example, in a pooled analysis of 21 prospective cohort studies in the Ovarian Cancer Cohort Consortium (OC3), reproductive risk factors, including lower parity and older age at menopause, as well as endometriosis, were associated primarily with increased risks of endometrioid and clear cell tumors.³¹ This finding is consistent with pooled analyses of case-control studies and studies of endogenous hormones.^{39,40} Notably, OCP use seems equally protective across histologic subtypes in multiple studies.^{31,39} Surgical procedures, including tubal ligation and hysterectomy, also seem to primarily decrease the risk of nonserous tumors.^{31,41–44} Data on histologic subtype–specific associations for salpingectomy are currently unavailable, because few studies have examined this association and most have had few exposed cases.^{31,42,43}

Associations of several lifestyle factors and use of over-the-counter medications with risk of specific ovarian cancer histologic subtypes have also been investigated. Smoking was associated with an increased risk of mucinous ovarian tumors but a decreased risk of clear cell tumors in several studies.^{31,45} A pooled analysis of 8 case-control studies found modest increases in risks of serous, endometrioid, and clear cell carcinomas, but not mucinous tumors, in women who used genital talc pow-der.⁴⁶ Aspirin and other nonsteroidal antiinflammatory drug use was mainly associated with serous disease in both prospective and retrospective consortial analyses.⁴⁷ Similarly, history of ovarian cancer is one of the few factors that is more strongly associated with serous carcinoma.³¹ Family history of breast cancer was most strongly related to endometrioid tumors.

Multiple studies have integrated grade and histologic subtype to evaluate associations for high-grade and low-grade serous tumors separately because these are thought to have different causes.^{31,42,43} In general, low-grade serous tumors had similar associations to endometrioid and clear cell disease, although family history of ovarian cancer was related to high-grade serous tumors.³¹ A key caveat in these studies is that grade does not have standard classification criteria and is often missing in epidemiologic studies, reducing power and leading to misclassification of disease subtype.

Biologically, these results support the theories of differing cells of origin in ovarian cancer, notably with endometriosis and tubal ligation being strongly associated with histologic subtypes thought to be directly linked with endometriotic tissue and retrograde menstruation.⁴⁸ Similarly, the family history of ovarian cancer relationship with high-grade serous disease is likely explained in part via BRCA mutations. In the Table 1

Summary of putative cells of origin and identified risk factors for specific ovarian cancer histologic subtypes				
Subtype	Putative Cells of Origin	Reproductive and Hormonal Risk Factors	Family History, Demographic, and Lifestyle Risk Factors	
All serous	Ovarian surface epithelium, fallopian tube epithelium	Lower parity ^{31,39} Shorter duration of OC use ^{31,39} HT use/longer duration of use ^{31,39} No history of tubal ligation ^{42–44}	Family history of breast cancer ³¹ Family history of ovarian cancer ³¹ Taller height ³¹ Genital powder use ⁴⁶ No regular aspirin use ⁴⁷	
High-grade serous	Ovarian surface epithelium, fallopian tube epithelium	Lower parity ³¹ Shorter duration of OC use ³¹ Longer duration of HT use ³¹ No history of tubal ligation ^{42,43}	Family history of ovarian cancer ³¹ Taller height ³¹	
Low-grade serous	Ovarian surface epithelium, fallopian tube epithelium	Lower parity ³¹ Shorter duration of OC use ³¹ Longer duration of HT use ³¹	_	
Endometrioid	Endometriosis	^a Lower parity ^{31,39} Shorter duration of OC use ^{31,39} HT use/longer duration of use ^{31,39} ^a Older age at menopause ^{31,39} ^a No history of tubal ligation ^{31,42–44} Endometriosis ³¹	^a Family history of breast cancer ³¹ Taller height ³¹ Genital powder use ⁴⁶	
Clear cell	Endometriosis	^a Lower parity ^{31,39} Shorter duration of OC use ^{31,39} Shorter duration of HT use ³¹ ^a Older age at menopause ^{31,39} ^a No history of tubal ligation ^{31,42,43} No history of hysterectomy ³¹ Endometriosis ³¹	Taller height ³¹ Never smoking ³¹ Genital powder use ⁴⁶	
Mucinous	Unknown	Lower parity ^{31,39} No history of tubal ligation ⁴²	Taller height ³¹ More pack-years ^{31,45}	

Abbreviations: HT, postmenopausal hormone therapy; OC, oral contraceptive.

^a Indicates that the risk factor was most strongly related to this subtype(s).

OC3 analysis, unstructured hierarchical clustering suggested that few known risk factors were associated with serous tumors compared with endometrioid and clear cell diseases, which had very similar risk factor profiles.³¹ This finding is in stark contrast with breast cancer, for which risk factors for the most common type of tumor (estrogen receptor positive) are well understood, and may explain the poor predictive ability of prior risk models. Focusing on the risk factors that have been identified for serous disease may open up new areas of research to identify novel risk factors to best identify high-risk women and elucidate novel risk-reduction strategies.⁴⁹

Type 1 versus type 2

An additional method of classifying ovarian cancer subtypes groups certain histologic subtypes together based on putative cells of origin and somatic mutations and has been used in risk factor studies to enhance power.50 Type 1 cancers consist of lowgrade serous, endometrioid, clear cell, and mucinous cancers arising from the ovarian

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epithelium or endometriosis and are characterized by mutations in *KRAS*, *ARID1A*, *PIK3CA*, *PTEN*, and *BRAF*. Type 2 cancers, which comprise high-grade serous cancers, carcinosarcomas, and undifferentiated carcinomas, are characterized by *TP53* mutations and likely originate from the distal end of the fallopian tube. In general, these studies have observed similar associations to those described earlier when looking at the finer granularity of histologic subtype and grade. For example, reproductive factors such as parity and tubal ligation were most strongly associated with a lower risk of type 1 tumors, whereas OCP use was consistently associated with a lower risk across both types.^{39,51,52}

Anatomic site

Research on ovarian cancer has historically encompassed primary ovarian, primary peritoneal, and primary fallopian tube cancers. However, several studies have explored whether risk factor profiles differ by the anatomic site of the cancer, which might imply different carcinogenic origins. Among these studies, most have used case-case designs in which peritoneal or fallopian tube cancer cases were compared with ovarian cancer cases,^{53–57} although several studies compared 2 or more case groups defined by site of origin with a common healthy control group,^{58,59} allowing direct comparison of odds ratios (ORs) across anatomic sites. Although results are not entirely clear, these studies suggest that associations of several established risk factors may vary by tumor site of origin such that associations with ovarian cancer are in the expected direction, whereas associations with fallopian tube and peritoneal cancers may be similar, null, or in the opposite direction.

For example, in the Australian Ovarian Cancer Study (AOCS), which included invasive serous ovarian (n = 627), peritoneal (n = 129), and fallopian tube cancer cases (N = 45) and 1508 control women, higher parity and longer duration of breastfeeding were each associated with lower risks of ovarian cancer; the associations with fallopian tube cancer were similar to those for ovarian cancer, whereas the associations with peritoneal cancer were null or attenuated.⁵⁹ In the North Carolina Ovarian Cancer Study (NCOCS), which enrolled 495 women with epithelial ovarian cancer, 62 women with primary peritoneal cancer, and 1086 control women, ORs for ever being pregnant and number of pregnancies were similarly inverse for ovarian and peritoneal cancers; however, older age at last pregnancy was associated with a decreased risk of ovarian cancer (OR, 0.58; 95% confidence interval [CI], 0.39–0.86 comparing age > 35 years vs <25 years), but an increased risk of peritoneal cancer (OR, 2.78; 95% CI, 1.00-7.78). Similarly, tubal ligation was associated with reduced risk of ovarian cancer but not associated with peritoneal cancer in NCOCS, although the RRs were not statistically significantly different. In AOCS, the reduction in risk caused by tubal ligation was similar across anatomic sites.⁵⁸

Given the limited the number of studies, it is difficult to conclude whether cancers at different anatomic sites should be considered distinct outcomes. Continued collaborative efforts are warranted in order to achieve an adequate sample size for continued investigation.

Tumor dominance and laterality

It is now accepted that a substantial proportion of serous tumors arise from the fallopian tubes, whereas some nonserous histologic subtypes, such as endometrioid, may arise from endometriosis or retrograde menstruation. Because ovarian cancer is usually diagnosed at a late stage when disease has spread, determining the cell of origin is often very difficult.⁴⁹ Pathology studies have suggested that dominant tumors (restricted to 1 ovary or at least twice as large on 1 ovary compared with the

other) are less likely to have a serous tubal intraepithelial carcinoma and are more likely to be of nonserous histologic subtypes, compared with those with tumor spread more evenly or diffusely across the peritoneal cavity. Further, endometriosis is often found on the left side; this may reflect greater ovulation events on the right side, leading to higher localized progesterone production, which suppresses endometriosis, as well as less efficient elimination of retrograde menstruation caused by anatomic proximity with the colon or decreased flow of peritoneal fluid on the left.³⁴ Thus, laterality of dominant tumors may be more likely to be related to this cell of origin.

Specifically, in a study of 1386 tumors, nondominant tumors were more likely to be serous and stage III/IV. In addition, nondominant tumors were associated with BRCA 1/2 mutation carrier status, higher parity, and use of estrogen hormone therapy. The association with BRCA mutations supports the now accepted theory that the distal fallopian tube is the site of high-grade serous cancers among BRCA mutation carriers.⁶⁰ In another study among 1771 patients with invasive epithelial ovarian cancer, 61% were dominant, whereas 39% were nondominant. Reproductive factors such as tubal ligation, 2 or more births, endometriosis, and age were more strongly associated with dominant tumors than nondominant tumors,⁶¹ again supporting the role of reproductive factors in tumors with a non-fallopian tube site of origin. These large studies provide provocative evidence of different developmental pathways of ovarian tumors based on a woman's risk factor profile.^{60,61}

Tumor aggressiveness

There is wide variation in length of ovarian cancer survivorship. Surveillance, Epidemiology, and End Results (SEER) data from 1998 to 2007 indicated that 47.1% of patients died of ovarian cancer within 3 years of diagnosis versus 34.1% of patients who survived longer than 10 years after diagnosis. In a combined analysis of 4 studies (2 cohort and 2 case control) with a total of 4342 ovarian cases, cases were classified as being rapidly fatal (ie, death within 3 years) or less aggressive disease (all others). Older age (positive association) and OCP use (protective association) were more strongly associated with rapidly fatal than less aggressive disease. Higher parity was only associated with a decreased risk of less aggressive disease. Results were consistent after accounting for differences in study design, geographic location, and timing across cohorts, although sparse data on tumor grade and treatment prevented rigorous consideration of these factors in analyses. Overall, these results may contribute to development of primary prevention strategies for the most aggressive cancers.³⁵

GENETIC MUTATIONS AND PREDISPOSITION

Family history remains one of the strongest risk factors for epithelial ovarian cancer. Women with a first-degree relative with ovarian cancer have a 3-fold increased risk of developing the disease compared with women with no family history. Twin studies indicate that inherited genetics are more significant than environmental and lifestyle factors.⁶² BRCA1 and BRCA2 gene mutations are high-penetrant susceptibility genes and the most influential predictors of inherited risk for ovarian cancer. About 15% of patients with high-grade serous epithelial ovarian cancer have a germline mutation in one of the BRCA genes.⁶³ Women with BRCA mutations almost exclusively develop serous histologic subtype disease.⁴¹ Consistent with this pattern, family histories of breast and ovarian cancer were each associated with an increased risk of serous tumors in the OC3. Family history of breast cancer was also associated with endometrioid carcinomas.³¹ The overall risk of ovarian cancer for a woman with a BRCA1

mutation is approximately 39% to 46% and 10% to 27% for *BRCA2* mutation carriers by age 70 years.^{64–67} In the general population, the estimated risk of carrying a *BRCA* mutation varies between 1 in 300 and 1 in 800 individuals. However, in certain populations, such as Ashkenazi Jews, the mutations are found more frequently in about 1 in 40 individuals. Risk-reducing surgery for known *BRCA* carriers by bilateral salpingo-oophorectomy has been successful in reducing epithelial ovarian cancer mortality. Typically, surgery is recommended for *BRCA1* carriers aged 35 to 40 years and *BRCA2* carriers aged 40 to 45 years, taking into account the patient's future childbearing preferences.⁴¹

More recent evidence indicates that methylation of the BRCA1 promoter in white blood cells (WBCs) is an additional factor influencing ovarian cancer risk. An analysis of blood samples obtained from 1541 women with ovarian cancer before chemotherapy and 3682 matched controls found that most of the women, regardless of case-control status, had normal germline *BRCA1* test results. However, 9% of women with cancer had abnormal methylation in the *BRCA1* promoter in circulating WBCs compared with 4% of control participants. After adjusting for multiple factors, the presence of methylated *BRCA1* conferred a 3-fold higher risk of ovarian cancer. If confirmed in prospective studies, systemic abnormal promoter methylation of BRCA could be one of the strongest known risk factors beyond germline BRCA mutations.⁶⁸ Further, understanding of its relationship to different histologic subtypes of disease would also elucidate the cause of ovarian carcinogenesis.

All the known susceptibility alleles that have currently been identified account for less than half of the heritable component of ovarian cancer, suggesting there are more mutations to be discovered. Although clinical management of BRCA mutation carriers is clear, clinical difficulties arise when counseling patients with intermediate-risk susceptibility genes. These genes include FANCM, RAD51C, RAD51D, BRIP1, and DNA mismatch repair genes (MLH1, MSH2, MSH6, PMS2). The DNA mismatch repair genes are associated with the autosomal dominant, inherited Lynch syndrome, which confers greater risk of gynecologic cancers, with endometrial cancer remaining the most common, but also an increased risk of ovarian cancer. Women with Lynch syndrome who develop ovarian cancer typically have nonserous histology with endometrioid and clear cell tumors as the most common subtypes. Epithelial ovarian cancer risk is estimated to be 4% to 20% in MLH1 carriers, 7.5% to 20% in MSH2 carriers, and up to 13.5% in MSH6 carriers. PMS2 mutations account for very few cases. Genome-wide association studies have identified 39 independent epithelial ovarian cancer risk regions, with each risk region associated with only modest increased risk. All of these alleles have been associated with high-grade serous epithelial ovarian cancer. In contrast with high-penetrant genes, most of these common variant risk alleles are located in the non-protein-coding regions of the genome, implying that epigenomic regulation of 1 or more target genes is necessary and that they are not directly involved in DNA repair.⁶³ However, OncoArray and the Collaborative Oncological Gene-Environment Study (OCAC) identified 30 epithelial ovarian cancer risk loci by genome-wide association studies and examined their associations with specific histologic subtypes. They found that HOXD9 is a likely target susceptibility gene in both serous and mucinous histologic subtypes that also affects focal adhesion within a cancerrelated pathway. HNF1B was downregulated in most serous ovarian cancers, but overexpressed in clear cell ovarian carcinomas.⁶⁹ Histologic subtype-specific studies such as this one will help further the understanding of risk reduction given the heterogeneity of ovarian cancer.

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SUMMARY AND RECOMMENDATIONS

This article indicates that, although epidemiologic studies have made strides in elucidating variations in risk factor profiles according to several classifications of ovarian cancer subtypes, much work is yet to be done to yield results that will shift clinical practice. Current risk prediction models are not accurate enough to factor into decisions about preventive treatment strategies. Following are several recommended research priorities for epidemiologic studies to move closer toward clinical translation potential.

33909

Studies focused on understanding the genetic architecture of ovarian cancer, and particularly ovarian cancer subtypes, are critical to establish effective risk-reduction models. Further, research that goes beyond germline mutations to consider methylation and other DNA modifications, as well as downstream phenomena such as RNA transcription, proteomics, and metabolomics, may be a fruitful approach to better characterizing the variable role of genetics in ovarian carcinogenesis.

In addition, to complement gains in knowledge about the genetics of ovarian cancer, an important focus of epidemiologic research is discovery of novel nongenetic risk factors, especially with regard to high-grade serous ovarian carcinoma, the most common subtype with the most aggressive behavior but the least understood risk factor profile. A more comprehensive understanding of the underlying biology linking risk factors with specific disease subtypes will be critical for developing targeted preventive interventions for women at high risk of ovarian cancer. This work has already begun, with research examining psychosocial factors, environmental exposures, and inflammation, among other factors. For example, there is evidence that C-reactive protein may be more strongly related to risk of serous than nonserous cancer.⁷⁰ However, to better elucidate these subtype-specific associations, larger consortial studies are needed and thus greater collaboration among investigators and institutions.

Further, investigators should consider whether the tumor subtype classifications discussed in this article are optimal for clustering subtypes with a common cause, or whether different approaches are warranted. It is possible that traditional disease classification using pathology, molecular characteristics, and survival metrics do not correlate well with tumor developmental biology or the risk factor profiles underlying tumor development. New research focused on investigating the multitude of tumor characteristics (eq, immune markers, microenvironment) will likely uncover new causal factors.

In addition, the ultimate goal of the research recommended here is to improve the ability to prevent ovarian cancer in individual women. Thus, epidemiologists will need to collaborate with scientists in other fields (eg, biostatisticians, data scientists, clinicians) to integrate data on genetics, other omics, and nongenetic risk factors to improve individual-level risk prediction models and identification of women who will benefit most from screening and risk-reducing surgeries.

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 55 of 200 PageID: 33910

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 58 of 200 PageID:

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 59 of 200 PageID: 33914

Exhibit H

ORIGINAL PAPER



Benign gynecologic conditions are associated with ovarian cancer risk in African-American women: a case-control study

Hyo K. Park¹ · Joellen M. Schildkraut² · Anthony J. Alberg³ · Elisa V. Bandera⁴ · Jill S. Barnholtz-Sloan⁵ · Melissa Bondy⁶ · Sydnee Crankshaw⁷ · Ellen Funkhouser⁸ · Patricia G. Moorman⁷ · Edward S. Peters⁹ · Paul Terry¹⁰ · Frances Wang⁷ · Julie J. Ruterbusch¹ · Ann G. Schwartz¹ · Michele L. Cote¹

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Abstract

Background The association between common benign gynecologic conditions and ovarian cancer remains under-studied in African Americans. Therefore, we examine the association between self-reported history of benign gynecologic conditions and epithelial ovarian cancer risk in African-American women.

Methods Data from a large population-based, multi-center case-control study of epithelial ovarian cancer in African-American women were analyzed to estimate the association between self-reported history of endometriosis, pelvic inffammatory disease (PID), ffbroid, and ovarian cyst with epithelial ovarian cancer. Logistic regression was used to calculate odds ratios (OR) and 95% conffdence intervals (CI) for the associations between individual and composite gynecologic conditions and ovarian cancer.

Results 600 cases and 752 controls enrolled in the African American Cancer Epidemiology Study between 1 December 2010 and 31 December 2015 comprised the study population. After adjusting for potential confounders, a history of endometriosis was associated with ovarian cancer (OR 1.78; 95% CI 1.09-2.90). A non-significant association of similar magnitude was observed with PID (OR 1.33; 95% CI 0.82-2.16), while no association was observed in women with a history of ffbroid or ovarian cyst. A positive trend was observed for an increasing number of reported gynecologic conditions (p=0.006) with consistency across histologic subtypes and among both oral contraceptive users and non-users.

Conclusion A self-reported history of endometriosis among African-American women was associated with increased risk of ovarian cancer. Having multiple benign gynecologic conditions also increased ovarian cancer risk.

Keywords Ovarian cancer · African-American · Endometriosis · Pelvic inffammatory disease (PID) · Ovarian cyst · Uterine ffbroid · African-American Cancer Epidemiology Study (AACES)

Abbreviations

PID	Pelvic inffammatory disease
OC	Oral contraceptive
AACES	African-American Cancer Epidemiology Study
SEER	Surveillance, Epidemiology, and End Results
AJCC	American Joint Committee on Cancer
OR	Odds ratio
CI	Conffdence interval
BMI	Body mass index

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Hyo K. Park hpar@med.wayne.edu

Extended author information available on the last page of the article

Introduction

Accumulating epidemiologic evidence suggests that endometriosis is associated with approximately twofold increased risk of developing non-serous epithelial ovarian cancer [1-4]. Studying the pathophysiology and biologic risk factors associated with endometriosis has helped elucidate potential mechanisms of tumorigenesis in non-serous ovarian cancer subtypes distinct from that of serous carcinoma. Chronic inffammation, aberrant immune response, genetic alterations, and hormonal imbalance marked by excess estrogen have been implicated in the multi-step malignant transformation of benign endometriotic cells [5-8]. The epidemiologic linkage between endometriosis and ovarian cancer and the strength of the associations estimated from studies

33915

of predominantly white women remain to be conffrmed in other race and ethnicities.

Other gynecologic conditions, such as pelvic inffammatory disease (PID) [9–11] and ovarian cyst [12], have been associated with increased risk of ovarian cancer in a small number of studies; however, ffndings are confficting [4, 13–16]. The association between uterine ffbroids, a condition which disproportionately affects African-American women [17, 18], and ovarian cancer is largely unknown. Any potential association observed between ffbroids and ovarian cancer may be modiffed or confounded by increased rates of hysterectomy and procedure-related interruption of tubal patency and ovarian blood supply in women with ffbroids [19–21]. Similarly, oral contraceptive (OC) is frequently prescribed as treatment for benign gynecologic conditions, and OC use could potentially alter the ovarian cancer risk associated with benign gynecologic conditions.

The link between these common benign gynecologic conditions and ovarian cancer remains under-studied in African-Americans. In this study, we explore the relationship between self-reported history of benign gynecologic conditions (endometriosis, PID, uterine ffbroid, and ovarian cyst) and epithelial ovarian cancer in African-American women. While the exact biological etiologies remain to be fully elucidated, these gynecologic pathologies all affect a pro-inffammatory milieu. The association between having multiple gynecologic conditions and ovarian cancer was also examined to assess the potential effect of the increased burden of inffammation-related exposures.

Materials and methods

The data used in these analyses were collected as part of the African-American Cancer Epidemiology Study (AACES), a population-based, case-control study of ovarian cancer in African-American women from 11 geographic regions (Alabama, Georgia, Illinois, Louisiana, Michigan, New Jersey, North Carolina, Ohio, South Carolina, Tennessee, and Texas). Study participants completed informed consent prior to enrollment in the study and institutional review board approval was obtained from all participating institutions. The methods of the study have been previously reported in detail [22], and a brief summary of the study methods follows.

Cases were identified through rapid case ascertainment systems using either state cancer registries, Surveillance, Epidemiology, and End Results (SEER) registries, or individual hospital registries. Inclusion criteria were as follows: self-identiffed African-American/Black race, age 20–79 years at diagnosis, pathology-conffrmed invasive epithelial ovarian cancer diagnosis between 1 December 2010 and 31 December 2015, and ability to complete an interview in English. Controls were identified through random digit dialing and frequency matched to cases on 5-year age groups and geographic region. Controls were eligible if they had at least one intact ovary, self-identified as African-American/ black race, and were 20–79 years at baseline interview. Accrual began in December 2010, and the current analyses include 600 cases and 752 controls enrolled in the study as of December 2017.

Participants were asked to complete a baseline interviewer-administered, computer-assisted telephone survey. Information collected included demographic characteristics; reproductive, gynecologic and medical history; hormone use; family history of cancer; and lifestyle characteristics such as smoking, alcohol consumption, and physical activity. In addition, participants were asked if they had ever been diagnosed with endometriosis, PID, uterine ffbroid or ovarian cyst (yes/no). The interviewer provided a scripted description of the conditions if the participant was not familiar with the medical terminology. If a participant reported a history of these conditions, she was asked to provide the age at ffrst diagnosis. In our analyses, participants who were diagnosed with any gynecologic condition 1 year or less before ovarian cancer diagnosis (cases) or interview date (controls) were coded as not having the condition to reduce surveillance bias. A sensitivity analysis (diagnosis of gynecologic condition 3, 5, or 10 years or less before ovarian cancer diagnosis or baseline interview coded as not having the condition) was performed to evaluate the length of time between diagnosis of gynecologic condition and the referent date (ovarian cancer diagnosis or baseline interview) and its association with ovarian cancer risk.

Overall, 8.7% of cases and 2.5% of controls completed a shorter version of the survey. All variables examined in our analysis were ascertained in both the long and short versions of the survey. Missing data for endometriosis (4 cases), ffbroid (1 cases), PID (5 cases, 2 controls), and ovarian cyst (1 control) were conservatively coded as not having the condition. The distribution of demographic and descriptive characteristics, including frequency of reported gynecologic conditions, between cases and controls was compared using Student's t-test and Chi-square test for continuous and categorical/ordinal variables, respectively. For cases, the mean age at ovarian cancer diagnosis was compared among those with and without a history of each gynecologic condition using Student's t test. In addition, the distribution of histologic subtype and American Joint Committee on Cancer (AJCC) stage was summarized by gynecologic condition.

Logistic regression analyses were performed to calculate odds ratios (OR) and 95% conffdence intervals (CI) for the associations between history of endometriosis, PID, uterine ffbroid or ovarian cyst and the risk of ovarian cancer. Known or potential confounders were selected a priori and included in the multivariable model as follows: reference age (age at
diagnosis for cases, age at baseline interview for controls) category (20-29, 30-49, 50-69, 70-79), geographic region (South/mid-Atlantic, South Central, Midwest), marital status (single/never married, married/living with partner, divorced/ separated/widowed), education (high school or less, some post-high school training, college or graduate degree), body mass index (BMI in kg/m², continuous variable), parity (0, 1, 2, 3 or more), tubal ligation (yes/no), duration of OC use (never, < 60 months, ≥ 60 months), ffrst degree family history of breast or ovarian cancer (yes/no), talc use (never use, any genital use, non-genital use only), endometriosis (yes/ no), PID (yes/no), ffbroid (yes/no), and ovarian cyst (yes/no). An expanded regression model additionally included hysterectomy status (yes/no) to examine the potential confounding effect of hysterectomy. Hysterectomy status was limited to those performed more than 1 year before the ovarian cancer diagnosis or baseline interview to reduce detection bias.

To explore a potential dose–response relationship, multivariable logistic regression analyses were performed to calculate the association between the total number of benign conditions (0, 1, 2, or more) and risk of ovarian cancer. ORs are reported from categorical models and p values for trend are reported from continuous models to test for the linear trend related to an increasing number of benign conditions. The referent group was women with no history endometriosis, PID, ffbroid, or ovarian cyst.

The association between the benign conditions and ovarian cancer risk was further examined in a stratiffed analysis by histologic subtype (serous/non-serous). Non-serous subtypes were further stratiffed into endometrioid, mucinous, clear cell, or other subtype in a supplemental analysis. In addition, the potential modifying effect of OC use on ovarian cancer risk associated with gynecologic conditions was evaluated in a stratiffed analysis by history of OC use (never use/ever use). The interaction between history of OC use and gynecologic conditions was assessed by including a multiplicative term in the models. All statistical analyses were performed using SAS version 9.3 (Cary, North Carolina).

Results

600 cases and 752 controls were included in the analysis. Comparison of demographic and clinical characteristics of cases and controls is presented in Table 1. Cases were older, less likely to be married or living with a partner, and less likely to have post-high school education compared to controls. Cases also were more likely to report having a ffrst degree female relative with breast or ovarian cancer, former smoking, genital talc use, and nulliparity, compared to controls. Cases were less likely to report history of tubal ligation or OC use, but the proportion reporting hysterectomy was similar between the two groups. Cases were more likely to report endometriosis (8.2% vs. 4.4%, p = 0.004) and PID (7.3% vs. 4.7%, p = 0.037). There was no difference in the reporting of uterine fibroid (41.7% vs. 36.6%, p = 0.056) and ovarian cyst between cases and controls (13.3% vs. 11.2%, p = 0.226).

The association between benign gynecologic conditions and risk of epithelial ovarian cancer is shown in Table 2. A history of endometriosis was associated with ovarian cancer (OR 1.78; 95% CI 1.09–2.90) after adjusting for age, study site, marital status, education, BMI, parity, tubal ligation, duration of OC use, family history of breast or ovarian cancer, talc use, and history of PID, ffbroid or ovarian cyst. The adjustment variables are all suggested risk factors for ovarian cancer and some are more common in the African American community. For example, talc use is highly prevalent in the African American community and excluding this variable over-estimated the associations in our analysis (data not shown).

An association was observed in women with a history of PID (OR 1.33; 95% CI 0.82–2.16), although the result did not reach statistical signiffcance. While no association was observed in women with a history ffbroid (OR 1.10; 95% CI 0.86–1.40) and ovarian cyst (OR 1.18; 95% CI 0.92–1.52), a positive trend of increasing OR was observed with increasing number of benign gynecologic conditions (p = 0.006). For women who reported 2 or more gynecological conditions, 31% had PID, 37% had endometriosis, 64% had cysts, and 93% had ffbroids. Direction and magnitude of associations remained essentially unchanged when hysterectomy status was included in the regression model or when the gynecologic diagnosis was censored at 3, 5, and 10 years from the referent date (data not shown).

The relationship between benign gynecologic conditions and epithelial ovarian cancer stratified by serous vs. non-serous histology is shown in Table 3. Endometriosis was associated with a near threefold increase in non-serous ovarian cancer (OR 2.80; 95% CI 1.53-5.10). Odds of serous ovarian cancer was also increased among women with a history of endometriosis, but the association was not significant (OR 1.29; 95% CI 0.71-2.35). Similarly, non-significant associations were observed for PID with both serous (OR 1.65; 95% CI 0.98-2.79) and non-serous (OR 0.90; 95% CI 0.42-1.91) ovarian cancer. No histologic subtype-specific association was observed with history of fibroid, or ovarian cyst. The risk of both serous and non-serous ovarian cancer increased with increasing number of benign gynecologic conditions. A history of 2 or more conditions was associated with a 1.5- to 2-fold increased risk of serous (OR 1.51; 95% CI 1.00-2.29) and non-serous ovarian cancer (OR 2.13; 95% CI 1.32-3.46). Further analysis of nonserous ovarian cancer stratified by histologic subtypes suggested positive associations between endometriosis

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 63 of 200 PageID: 33918 Cancer Causes & Control

Table 1Demographic and
clinical characteristics of
ovarian cancer cases and
controls in the AfricanAmerican Cancer Epidemiology
Study

Characteristics	Total $n = 1,352$ (%)	Cases $n = 600 (\%)$	Control $n = 752 (\%)$	p value
Age (mean years, range)	56.3 (20-79)	58.1 (20-79)	55.0 (20–79)	< 0.001
BMI (kg/m ²)	32.3 (14.8–78.3)	32.8 (14.8–74.4)	32.0 (15.9–78.3)	0.064
Marital status				0.001
Single, never married	328 (24.3)	144 (24.0)	184 (24.5)	
Married or living with partner	509 (37.6)	197 (32.8)	312 (41.5)	
Divorced/separated or widowed	515 (38.1)	259 (43.2)	256 (34.0)	
Education	. ,		. ,	0.021
High school or less	550 (40.7)	269 (44.8)	281 (37.4)	
Some post-high school training	358 (26.5)	147 (24.5)	211 (28.1)	
College or graduate degree	444 (32.8)	184 (30.7)	260 (34.6)	
Menstrual status			× ,	0.171
Pre/peri-menopause	386 (28.6)	160 (26.7)	226 (30.1)	
Menopause	966 (71.4)	440 (73.3)	526 (69.9)	
Medical history				
Pulmonary disease ^a	220 (16.3)	96 (16.0)	124 (16.5)	0.809
Diabetes	315 (2.336)	137 (22.8)	178 (23.7)	0.718
Cardiac disease ^b	147 (10.9)	64 (10.7)	83 (11.0)	0.828
Hypertension	829 (61 3)	403 (67 2)	426 (56 7)	< 0.001
Anemia	451 (33.3)	236 (39.3)	215 (28.6)	< 0.001
1st degree female relative with	151 (55.5)	200 (0).0)	215 (20.0)	< 0.001
breast/ovarian cancer				< 0.001
Yes	292 (21.6)	158 (26.3)	134 (17.8)	
No	1,060 (78.4)	442 (73.7)	618 (82.2)	
Cigarette smoking			. ,	< 0.001
Never smoker	769 (56.9)	332 (55.3)	437 (58.1)	
Current smoker	209 (15.5)	61 (10.2)	148 (19.7)	
Former smoker	374 (27.7)	207 (34.5)	167 (22.2)	
Talc use				< 0.001
Never use	578 (42.8)	224 (37.3)	354 (47.1)	
Any genital use	519 (38.4)	264 (44.0)	255 (33.9)	
Non-genital use only	255 (18.9)	112 (18.7)	143 (19.0)	
Parity (# of live births)	200 (100))	(1017)	110 (1910)	0.033
0	207 (15.3)	111 (18.5)	96 (12.8)	01000
1	251 (18.6)	108 (18.0)	143 (19.0)	
2	345 (25 5)	144(240)	201 (26 7)	
3	548 (40.6)	236(394)	201(20.7) 312(41.5)	
Tubal ligation	540 (40.0)	250 (59.4)	512 (41.5)	0.060
Vac	513 (37.0)	211 (35.2)	302 (40.2)	0.000
No	830 (62 1)	211 (55.2)	302 (40.2) 450 (59.8)	
	059 (02.1)	569 (04.8)	430 (39.8)	< 0.001
Never	346 (25.6)	188 (31 3)	158 (21.0)	< 0.001
< 60 months	574 (42 5)	237 (39.5)	337 (44.8)	
> 60 months	432 (32 0)	175 (29.3)	257 (34.2)	
≤ 00 monus	ч <i>э</i> 2 (<i>32</i> .0)	113 (27.2)	257 (34.2)	0.605
Vac	311 (22.0)	142 (22 7)	160 (22 5)	0.005
105 No	511(23.0) 1 041 (77 0)	142 (23.7)	109 (22.3) 582 (77 5)	
INU Ronian avnocologio conditiond	1,041 (77.0)	430 (70.3)	303 (77.3)	
Endometricaio	92 (6 1)	40 (8.2)	22 (4 4)	0.004
Endometriosis	82 (0.1)	49 (8.2)	33 (4.4) 25 (4.7)	0.004
PID Fibroid	/9 (J.8)	44 (7.3)	33 (4.7) 275 (26 C)	0.03/
rioroid	525 (38.8)	250 (41.7)	2/3 (30.0)	0.056
Ovarian cyst	164 (12.1)	80 (13.3)	84 (11.2)	0.226

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 64 of 200 PageID: Cancer Causes & Control 33919

Characteristics	Total $n = 1,352$ (%)	Cases $n = 600 (\%)$	Control $n = 752 (\%)$	p value
Histology				
High-grade serous		365 (60.8)		
Low-grade serous		17 (2.8)		
Endometrioid		56 (9.3)		
Clear cell		20 (3.3)		
Mucinous		31 (5.2)		
Carcinosarcoma		16 (2.7)		
Other ^e		75 (12.5)		
Missing		20 (3.3)		
Stage				
I/II		188 (31.3)		
III/IV		366 (61.0)		
Unknown		46 (7.7)		

Missing or unknown data: BMI (4 cases, 1 control), parity (1 case)

BMI body mass index, OC oral contraceptive, PID pelvic inffammatory disease

^aInclude asthma, emphysema, bronchitis

^bInclude angina, congestive heart failure, coronary artery disease

 c Surgery completed > 1 year before ovarian cancer diagnosis or interview for indications other than ovarian cancer

^dDiagnosis made > 1 year before ovarian cancer diagnosis or interview

^eInclude mixed, NOS, other invasive epithelial ovarian carcinoma, borderline serous

Table 2	Crude and	adjusted	odds ratio	s for the	e association	between	epithelial	ovarian	cancer	and benign	gynecologic	conditions	by	type a	and
number	of condition	n													

Gynecologic conditions	Cases (%)	Control (%)	Crude OR	95% CI	Adjusted OR ^a	95% CI
Type of gynecologic conditions						
Endometriosis						
No	551 (91.8)	719 (95.6)	1.00	Referent	1.00	Referent
Yes	49 (8.2)	33 (4.4)	1.94	1.23-3.05	1.78	1.09-2.90
PID						
No	556 (92.7)	717 (95.4)	1.00	Referent	1.00	Referent
Yes	44 (7.3)	35 (4.7)	1.62	1.03-2.56	1.33	0.82-2.16
Fibroid						
No	350 (58.3)	477 (63.4)	1.00	Referent	1.00	Referent
Yes	250 (41.7)	275 (36.6)	1.24	0.99-1.54	1.10	0.86-1.40
Ovarian cyst						
No	520 (86.7)	668 (88.8)	1.00	Referent	1.00	Referent
Yes	80 (13.3)	84 (11.2)	1.22	0.88 - 1.70	1.18	0.83-1.69
# of gynecologic conditions						
0	294 (49.0)	420 (55.9)	1.00	Referent	1.00	Referent
1	214 (35.7)	255 (33.9)	1.20	0.95-1.52	1.18	0.92-1.52
2+	92 (15.3)	77 (10.2)	1.71	1.22-2.39	1.66	1.16-2.38
			p trend = 0.002		p trend = 0.006	

Diagnosis made>1 year before ovarian cancer diagnosis or interview

OR odds ratio, CI conffdence interval, PID pelvic inffammatory disease, # number

^aFully adjusted model—adjusted for age at diagnosis (cases)/interview (control), study site, marital status, education, BMI, parity, tubal ligation, duration of oral contraceptive use, family history of breast or ovarian cancer, talc use, endometriosis, ffbroid, PID, ovarian cyst. OR for # of gynecologic conditions not adjusted for endometriosis, ffbroid, PID, ovarian cyst

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 65 of 200 PageID: 33920 Cancer Causes & Control

Table 3Crude and adjustedodds ratios for the associationbetween epithelial ovariancancer and benign gynecologicconditions stratiffed byhistologic subtypes (serous vs.non-serous)

Benign gynecologic condition	Histologic subtype	Cases (%)	Adjusted OR ^a	95% CI
Endometriosis				
No	Serous	362 (94.3)	1.00	Referent
Yes		22 (5.7)	1.29	0.71-2.35
No	Non-serous	169 (86.2)	1.00	Referent
Yes		27 (13.8)	2.80	1.53-5.10
PID				
No	Serous	351 (91.4)	1.00	Referent
Yes		33 (8.6)	1.65	0.98-2.79
No	Non-serous	185 (94.4)	1.00	Referent
Yes		11 (5.6)	0.90	0.42-1.91
Fibroid				
No	Serous	228 (59.4)	1.00	Referent
Yes		156 (40.6)	1.08	0.82-1.43
No	Non-serous	109 (55.6)	1.00	Referent
Yes		87 (44.4)	1.22	0.85-1.75
Ovarian cyst				
No	Serous	335 (87.2)	1.00	Referent
Yes		49 (12.8)	1.16	0.76-1.75
No	Non-serous	167 (85.2)	1.00	Referent
Yes		29 (14.8)	1.13	0.68-1.90
# of gynecologic conditions				
0	Serous	192 (50.0)	1.00	Referent
1		138 (35.9)	1.18	0.89-1.57
2+		54 (14.1)	1.51	1.00-2.29
			p trend = 0.044	
0	Non-serous	91 (46.4)	1.00	Referent
1		67 (34.2)	1.20	0.82-1.75
2+		38 (19.4)	2.13	1.32-3.46
			p trend = 0.004	

Diagnosis made > 1 year before ovarian cancer diagnosis or interview

OR odds ratio, CI conffdence interval, PID pelvic inffammatory disease

^aFully adjusted model—adjusted for age at diagnosis (cases)/interview (control), study site, marital status, education, BMI, parity, tubal ligation, duration of oral contraceptive use, family history of breast or ovarian cancer, talc use, endometriosis, ffbroid, PID, ovarian cyst. OR for # of gynecologic conditions not adjusted for endometriosis, ffbroid, PID, ovarian cyst

and endometrioid (OR 5.17; 95% CI 2.30–11.64) and ovarian cysts with mucinous subtype (OR 3.35; 95% CI 1.33-8.44) (Table S1).

In analyses stratified by history of OC use, there was no consistent pattern or evidence of strong effect modification by OC use on the association between benign gynecologic conditions and ovarian cancer risk (Table 4). The association between endometriosis and ovarian cancer was more pronounced among OC ever- vs. neverusers (OR 1.92; 95% CI 1.13–3.24 vs. OR 1.44; 95% CI 0.34–6.31). However, for PID, fibroid, ovarian cyst, and a history of 2 or more benign conditions, the trend was reversed. Test of interaction was not significant for any gynecologic condition.

Discussion

In this analysis of a large, population-based case-control study of African-American women, a history of at least one benign gynecologic condition was reported by approximately half of cases and controls. We observed a consistent association between a history of endometriosis and epithelial ovarian cancer. A consistently positive but non-signiffcant association was observed with PID, while no apparent association was observed with fibroid or ovarian cyst. Having multiple conditions consistently showed a trend towards increased risk of ovarian cancer across histologic subtypes.

Benign gynecologic condition	Oral contraceptive use	Cases (%)	Control (%)	Adjusted OR ^a	95% CI	$p_{\text{interaction}}$
Endometriosis						0.450
No	OC never use	180 (95.7)	155 (98.1)	1.00	Referent	
Yes		8 (4.3)	3 (1.9)	1.45	0.34-6.31	
No	OC ever use	371 (90.0)	564 (95.0)	1.00	Referent	
Yes		41 (10.0)	30 (5.1)	1.92	1.13-3.24	
PID						0.197
No	OC never use	176 (93.6)	153 (96.8)	1.00	Referent	
Yes		12 (6.4)	5 (3.2)	1.87	0.59-5.95	
No	OC ever use	380 (92.2)	564 (95.0)	1.00	Referent	
Yes		32 (7.8)	30 (5.1)	1.31	0.76-2.26	
Fibroid						0.703
No	OC never use	118 (62.8)	116 (73.4)	1.00	Referent	
Yes		70 (37.2)	42 (26.6)	1.23	0.73-2.06	
No	OC ever use	232 (56.3)	361 (60.8)	1.00	Referent	
Yes		180 (43.7)	233 (39.2)	1.06	0.80 - 1.40	
Ovarian cyst						0.127
No	OC never use	160 (85.1)	146 (92.4)	1.00	Referent	
Yes		28 (14.9)	12 (7.6)	1.88	0.84-4.20	
No	OC ever use	360 (87.4)	522 (87.9)	1.00	Referent	
Yes		52 (12.6)	72 (12.1)	1.00	0.66-1.51	
# of gynecologic conditions						0.483
0	OC never use	104 (55.3)	108 (68.4)	1.00	Referent	
1		57 (30.3)	39 (24.7)	1.38	0.81-2.33	
2+		27 (14.4)	11 (7.0)	2.36	1.07-5.19	
				p trend = 0.024		
0	OC ever use	190 (46.1)	312 (52.5)	1.00	Referent	
1		157 (38.1)	216 (36.4)	1.12	0.84-1.50	
2+		65 (15.8)	66 (11.1)	1.53	1.01-2.30	
				p trend = 0.055		

 Table 4
 Crude and adjusted odds ratios for the association between epithelial ovarian cancer and benign gynecologic conditions stratified by oral contraceptive use

Diagnosis made > 1 year before ovarian cancer diagnosis or interview

OR odds ratio, CI conffdence interval, dz. disease, PID pelvic inffammatory disease

^aFully adjusted model—adjusted for age at diagnosis (cases)/interview (control), study site, marital status, education, BMI, parity, tubal ligation, family history of breast or ovarian cancer, talc use, endometriosis, ffbroid, PID, ovarian cyst. OR for # of gynecologic conditions not adjusted for endometriosis, ffbroid, PID, ovarian cyst

The most consistent association in our study was observed in women with a history of endometriosis, with increased risk seen across multiple analyses despite the relatively small number of women with the condition. Positive associations between endometriosis and clear cell and endometrioid subtypes conffrm findings previously reported in population-based studies of primarily white women [1–4]. The risk of ovarian cancer in women with endometriosis may vary depending on diagnostic criteria used (clinical only vs. surgical-pathological conffrmation), but approximate twofold increased risk observed in our study is consistent with findings from the majority of studies examining women with self-reported history of endometriosis (OR 1.3-1.9) [1, 4, 23-26]. Women with a history of endometriosis also had higher odds of being diagnosed with serous ovarian cancer, but the association was not signiffcant. Association between endometriosis and serous ovarian cancer has not been established in existing studies. A recent pooled analysis by Pearce et al. was the ffrst to separately examine the association with high- vs. low-grade serous ovarian cancer and to report a positive association with only low-grade serous subtype [1]. Small sample size in our study precluded further stratiffcation by tumor grade.

Despite the well-established epidemiologic linkage, underlying biological mechanisms driving the association between endometriosis and non-serous ovarian cancer remain to be fully elucidated. Histologically, increased rates of severe atypia with or without complex hyperplasia has been observed in endometriotic implants adjacent to ovarian carcinoma [2, 6]. This suggests a possible multi-step transformation from benign endometriotic cells to carcinoma aided by the pro-inffammatory microenvironment, altered immune response, and hormonal imbalance. Molecular and genetic studies examining the association between endometriosis and ovarian cancer support the association [7].

We consistently observed an approximate 1.5-fold (up to 1.8-fold among OC never users) increase in ovarian cancer risk among women with a history of PID suggesting a modest association. Observed associations were not consistently signiffcant, but this may be attributed to limitations in sample size and smaller effect size. A small number of case-control and cohort studies have found a 1.5- to twofold increased risk of ovarian cancer in women with a history of PID [9-11], but other studies have reported confficting results [4, 13, 14]. A recent large pooled analysis of 13 population-based case-control studies found no association between PID and overall ovarian cancer risk, but reported increased risks of low-grade serous and endometrioid subtypes [23]. In our histologic subtype analyses, we observed a positive association with clear cell subtype, but not with endometrioid subtype. Possible linkage with low-grade serous, endometrioid and clear cell subtypes may suggest a shared pro-inffammatory pathway with endometriosis. Supplemental histologic subtype analysis was limited in sample size and exploratory in nature. These results must be interpreted with caution and await further conffrmation.

We did not find associations between overall ovarian cancer and a history of fibroid or ovarian cyst, but increasing number of gynecologic conditions was consistently associated with increased risk of ovarian cancer, including both serous and non-serous subtypes. The risk associated with serous ovarian cancer in women with a history of multiple conditions was higher than individual associations observed in any one gynecologic condition. This observation may suggest a possible additive or synergistic effect on tumorigenesis influenced by the pro-inffammatory milieu from an increased burden in the number of benign conditions. Increased risk of serous ovarian cancer in women with other pro-inffammatory risk factors has been reported, most notably in talc users [4, 24].

Direction and magnitude of association and underlying biological mechanism contributing to ovarian cancer tumorigenesis are likely to vary by type of ovarian cyst pathology. Ovarian cyst can represent a wide range of pathologies from functional cysts to benign tumors to endometriomas, which are a type of endometriosis. Existing results vary widely from minimal to no ovarian cancer risk associated with symptomatic functional or stable simple ovarian cyst to twofold or greater increased risk if concomitant infertility or endometrioma is present [15, 16, 25, 26]. An association between ovarian cyst and mucinous ovarian cancer was observed in our histologic subtype analysis. The association between a history of ovarian cyst and mucinous ovarian cancer has not been previously reported, but the linkage is biologically plausible. Positive associations between selfreported history of ovarian cyst and mucinous borderline tumor, believed to be a precursor of invasive mucinous carcinoma, have been reported [12, 16]. More studies are needed to identify the epidemiologic risk factors for mucinous carcinoma, which appear to have molecular and genetic underpinnings distinct from other non-serous subtypes.

Overall, a history of OC use was common among both cases and controls, especially among women with gynecologic conditions. The well-established protective effect of OC has been hypothesized to be mediated by ovulation suppression, reduction in gonadotropins, and increase in apoptosis induced by increased progestin level [27, 28]. In the presence of gynecologic disease, OC may further help modulate ovarian cancer development by preventing hormonal stimulation of endometriotic cells, ffbroid, and ovarian cyst and reducing the risk of recurrent PID. We explored the effect of OC use on gynecologic condition-related ovarian cancer risk in a stratiffed analysis. Overall, OC use did not appear to have a strong or consistent inffuence on the pattern of associations between benign gynecologic conditions and ovarian cancer beyond the known general protective effect.

This study has limitations that should be considered when interpreting the findings. The prevalence of the gynecologic conditions was based on unveriffed self-report and subject to misclassiffcation and recall bias. The misclassiffcation may be compounded by the relatively subjective nature of endometriosis or PID diagnosis. Additionally, endometrioma represents a type of ovarian cyst arising from endometriosis and may be reported as a history of ovarian cyst alone. As we do not have information on the type of ovarian cyst in our study, we are not able to estimate the prevalence of this misclassiffcation. To reduce the potential surveillance bias, gynecologic conditions diagnosed within 1 year before ovarian cancer diagnosis or interview date were recoded as not having the condition. We cannot exclude the possibility of bias related to increased intensity and duration of surveillance for more severe disease; however, cases were less likely to have had a health check-up within 2 years and a sensitivity analysis censoring gynecologic diagnosis to 3, 5, or 10 years before ovarian cancer diagnosis demonstrated consistent associations. We also acknowledge that bias due to confounding by treatment of gynecologic conditions other than OC may exist. In our study, hysterectomy was not associated with ovarian cancer, nor did it appear to modify the association between benign gynecologic condition and ovarian cancer. The rate of unilateral oophorectomy among women with ovarian cysts was higher among controls (14 of 84) compared to cases (6 of 85), but small numbers did not allow subgroup analysis.

Our results represent findings from the largest case–control study of African-American women with ovarian cancer in the U.S. to date. Moreover, unlike reports from secondary analysis of other studies, AACES was specifically designed to investigate risk factors associated with ovarian cancer in African-American women. The large number of participants in our study allowed examination of associations between several common gynecologic conditions and ovarian cancer while adjusting for multiple confounders and known risk factors. In particular, talc powder use is highly prevalent in the African-American community and has been found to be associated with increased risk of ovarian cancer in this and other studies [4, 24, 29]. Indeed, regression models excluding talc use over-estimated the associations in our analyses.

In summary, we report positive associations between a self-reported history of endometriosis, and to a lesser degree PID, with ovarian cancer risk in African-American women similar to existing reports among non-African-American populations. Having more than one benign gynecologic condition also increased ovarian cancer risk.

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Compliance with ethical standards

Ethics approval and consent to participate The study protocol and questionnaire were approved by the Institutional Review Boards at Duke University Medical Center, Baylor College of Medicine, Case Western Reserve University School of Medicine, Louisiana State University, Robert Wood Johnson Medical School/Rutgers Cancer Institute, Wayne State University, the University of Alabama-Birmingham, the Medical University of South Carolina, and the University of Tennessee-Knoxville. Additionally, the protocol was approved by central cancer registries in the states of Alabama, Georgia, North Carolina, South Carolina, Tennessee, and Texas, SEER registries in New Jersey, Louisiana, and the Detroit metropolitan area, and 9 individual hospital systems in Ohio. All study participants completed informed consent prior to enrollment.

Availability of data and materials The dataset used and analyzed in this study is available after review from the AACES study investigators and with proper IRB approvals.

Conflict of interest The authors declare that they have no competing interests.

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Affiliations

Hyo K. Park¹ · Joellen M. Schildkraut² · Anthony J. Alberg³ · Elisa V. Bandera⁴ · Jill S. Barnholtz-Sloan⁵ · Melissa Bondy⁶ · Sydnee Crankshaw⁷ · Ellen Funkhouser⁸ · Patricia G. Moorman⁷ · Edward S. Peters⁹ · Paul Terry¹⁰ · Frances Wang⁷ · Julie J. Ruterbusch¹ · Ann G. Schwartz¹ · Michele L. Cote¹

Joellen M. Schildkraut jms2yf@virginia.edu

Anthony J. Alberg alberg@musc.edu

Elisa V. Bandera elisa.bandera@rutgers.edu

Jill S. Barnholtz-Sloan jsb42@case.edu

Melissa Bondy mbondy@bcm.edu

Sydnee Crankshaw sydnee.crankshaw@duke.edu

Ellen Funkhouser efunkhouser@uabmc.edu Patricia G. Moorman patricia.moorman@duke.edu

Edward S. Peters epete1@lsuhsc.edu

Paul Terry pdterry@ibme.utk.edu

Frances Wang frances.wang@duke.edu

Julie J. Ruterbusch ruterbus@karmanos.org

Ann G. Schwartz schwarta@karmanos.org

Michele L. Cote cotem@karmanos.org

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 70 of 200 PageID: Cancer Causes & Control 33925

- ¹ Department of Oncology and the Karmanos Cancer Institute, Population Studies and Disparities Research Program, Wayne State University School of Medicine, 4100 John R. Mailcode: MM04EP, Detroit, MI 48201, USA
- ² Department of Public Health Sciences, University of Virginia, Charlottesville, VA, USA
- ³ Hollings Cancer Center and Department of Public Health Sciences, Medical University of South Carolina, Charleston, SC, USA
- ⁴ Department of Population Science, Rutgers Cancer Institute of New Jersey, New Brunswick, NJ, USA
- ⁵ Case Comprehensive Cancer Center, Case Western Reserve University School of Medicine, Cleveland, OH, USA

- ⁶ Cancer Prevention and Population Sciences Program, Baylor College of Medicine, Houston, TX, USA
- ⁷ Department of Community and Family Medicine, Cancer Control and Population Sciences, Duke University School of Medicine, Durham, NC, USA
- ⁸ Division of Preventive Medicine, University of Alabama at Birmingham, Birmingham, AL, USA
- ⁹ Epidemiology Program, Louisiana State University Health Sciences Center School of Public Health, New Orleans, LA, USA
- ¹⁰ Department of Medicine, University of Tennessee Graduate School of Medicine, Knoxville, TN, USA

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 71 of 200 PageID: 33926

Exhibit I

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REVIEWS Six Persistent Research Misconceptions

Kenneth J. Rothman, DrPH^{1,2}

¹Research Triangle Institute, Research Triangle Park, NC, USA; ²Boston University School of Public Health, Boston, MA, USA.

Scientific knowledge changes rapidly, but the concepts and methods of the conduct of research change more slowly. To stimulate discussion of outmoded thinking regarding the conduct of research, I list six misconceptions about research that persist long after their flaws have become apparent. The misconceptions are: 1) There is a hierarchy of study designs; randomized trials provide the greatest validity, followed by cohort studies, with case-control studies being least reliable. 2) An essential element for valid generalization is that the study subjects constitute a representative sample of a target population. 3) If a term that denotes the product of two factors in a regression model is not statistically significant, then there is no biologic interaction between those factors. 4) When categorizing a continuous variable, a reasonable scheme for choosing category cutpoints is to use percentile-defined boundaries, such as quartiles or quintiles of the distribution. 5) One should always report P values or confidence intervals that have been adjusted for multiple comparisons. 6) Significance testing is useful and important for the interpretation of data. These misconceptions have been perpetuated in journals, classrooms and textbooks. They persist because they represent intellectual shortcuts that avoid more thoughtful approaches to research problems. I hope that calling attention to these misconceptions will spark the debates needed to shelve these outmoded ideas for good.

KEY WORDS: study design; data interpretation; epidemiologic methods; representativeness; evaluation of interaction; multiple comparisons; percentile boundaries; statistical significance testing.

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A surprising number of misconceptions persist in the conduct of research involving human subjects. Some persist despite teachings to the contrary, and some because of teachings that should be to the contrary. To spark discussion of these issues, I list here six persistent research misconceptions, and offer a capsule summary of the problems with each of them.

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1060

Misconception 1. There is a hierarchy of study designs; randomized trials provide the greatest validity, followed by cohort studies, with case–control studies being least reliable.

Randomized trials, though often considered the "gold standard" of study types, are not perfect, even in concept. Furthermore, the premise that the comparative validity of study results can be inferred from the type of study is wrong.

Although some believe that evidence from a randomized trial is as compelling as a logical proof, no empirical finding can provide absolute certainty. If randomized trials were perfect, how could they give divergent results? In fact, they are subject to various errors.¹ Obviously there is random error, as one would expect from a study based on random assignment. But there is also systematic error, or bias. For example, randomized trials are usually analyzed using the "intent to treat" principle, which compares the groups that are initially assigned by randomization, regardless of any subsequent non-adherence. Non-adherence results in underestimation of any treatment effect. This bias is usually considered acceptable because it is outweighed by the advantages achieved by random assignment. Underestimation of effects, however, is not acceptable in a safety trial aimed at uncovering adverse effects of the treatment. Another important source of bias in a randomized trial comes from errors in assessing the outcome, such as undercounting of outcome events. Also, even if randomization provides a balance of risk factors between groups at the start of the trial, with extended follow-up, the study groups may become progressively imbalanced through differential attrition or changes in risk factor distributions. With long-term trials, the benefits of random assignment may therefore fade with time.

In short, trials are far from perfect. Furthermore, both cohort and case–control studies will yield valid results when properly designed and carried out. Therefore, mindlessly ascribing greater validity to a study based on a hierarchy of designs^{2,3} is fallacious. For example, the relation between cigarette smoking and lung cancer is well established, based on findings from cohort and case–control studies. The connection was never shown clearly in a randomized trial. It is not easy to assign people randomly to smoke or not smoke; however, when smoking cessation was studied as part of a multi-pronged intervention in the randomized Multiple Risk Factor Intervention Trial,⁴ those who were

urged to cease smoking actually developed more lung cancer than those who did not receive the cessation encouragement. The results of the trial did not overthrow the findings of the many cohort and case–control studies conducted without randomization. Rather, the discrepancy was ascribed to problems with the trial.

In another high-profile example, results from large cohort studies^{5,6} indicated that risk of coronary heart disease was reduced among postmenopausal hormone users, but later results from two randomized trials indicated either no association or an increased risk.7,8 The reaction in the scientific community and the popular press⁹ was to discredit the results from the cohort studies, presuming that they had been refuted by the randomized trials. Many continue to believe that interpretation, but in an elegant reanalysis, Hernan et al.¹⁰ showed that the study populations in the cohort studies and the randomized trials were different, and that the effects of postmenopausal hormone use varied greatly according to age and time since menopause. When studies were restricted to new users of hormones, Hernan et al. showed that differences in the distribution of age and time since menopause could explain all of the apparent discrepancies. Although it is common to ascribe such discrepancies to inherent weaknesses of the nonexperimental studies, it is simplistic to assign validity based on a presumed hierarchy of study types.¹¹

Similarly, discrepancies between cohort studies and casecontrol studies should not be explained away superficially by a presumed validity advantage for cohort studies over case-control studies. Properly designed case-control studies will produce the same results as properly designed cohort studies. When conflicts arise, they could stem from problems in either or both types of study. Although casecontrol studies have long been disparaged as being backwards versions of cohort studies, starting from disease and tracing back to possible causes, epidemiologists today understand case-control studies to be conceptually identical to cohort studies, apart from an efficiency gain that comes from sampling the denominators rather than conducting a complete census. Indeed, the efficiency gain may allow more resources for exposure assessment or case validation in case-control studies, resulting in less bias than in corresponding cohort studies of the same relation.

Those who view case–control studies as backwards versions of cohort studies sometimes make the false analogy that the controls should closely resemble the cases, except that they lack the case-defining disease. In fact, the control group in a case–control study is intended to be a sample of the population denominator that gives rise to the cases, a substitute for the full denominators obtained in a cohort study. Thus, the control group should resemble the entire study population, rather than the cases.^{12,13} When properly designed, case–control studies can achieve the same excellent validity as properly designed cohort studies,

whereas a poorly designed trial can be unreliable. The type of study should not be taken as a guide to a study's validity.

Misconception 2. An essential element of making valid generalizations from a study is that the study subjects constitute a representative sample of a target population.

This misconception is tied to the view that scientific generalization involves the mechanical extrapolation of results from a sample to its source population. But that describes statistical generalization; scientific generalization is different: it is the process of constructing a correct statement about the way nature works.

Scientific generalization is the ultimate goal of scientific inquiry, but a prerequisite is designing a study that has internal validity, which is enhanced by keeping all disturbing variables constant. When have we heard of animal researchers who seek a statistically representative sample of animals? Instead, their operating principle is nearly the opposite of seeking representativeness. Thus, biologists studying mice prefer to study mice that are homogeneous with respect to genes and environment, and that differ only in respect to the experimentally manipulated variable. Unlike the statistical generalization of opinion polls or survey sampling, which merely calls for extrapolation from sample to source population, scientific generalization proceeds by informed guesses, but only from the secure platform of a valid study. Consequently, studies are stronger if they limit variability of confounding factors, as opposed to seeking representativeness. Doll and Hill¹⁴ studied the mortality of male British physicians in relation to their smoking habits. Their findings were considered broadly generalizable despite the fact that their study population was unrepresentative of the general population of tobacco users with regard to sex, race, ethnicity, social class, nationality and many other variables.

When there is a legitimate question about whether an overall association varies by subgroup of some third variable, such as age or ethnic group, it may be necessary to include people drawn from a broad range of values of that third variable, but even then it is counterproductive for the study population to be representative of the source population for that variable. The goal in that case would be to include study subjects distributed evenly across the range, or in a distribution that enhances overall study efficiency. A sample that is representative of the source population will be suboptimal.^{15,16}

Misconception 3. If a term that denotes the product of two factors in a regression model is not statistically significant, then there is no biologic interaction between those factors.

"Biologic" is meant here broadly, to encompass biochemical, psychological, behavioral and physical interactions. The problem is that interaction is usually evaluated through regression models, in which the product term addresses statistical interaction rather than biologic interaction.

Biologic interaction refers to two or more causes acting in the same mechanism, with effects that are mutually dependent. It describes a state of nature. If basic effects are measured as changes in disease risk, synergistic (i.e. positive) biologic interaction is present when the joint effect of two causal factors is more than the sum of their effects acting separately.¹⁷ In contrast, statistical interaction does not describe nature; it describes a mathematical model. It is typically assessed with a product term for two variables in a regression model. Its magnitude depends on the choice of measures and scale of measurement. Statistical interaction implies only that the basic functional form of a specific mathematical model is not an apt description of the relation among variables. Two factors that show biologic interaction may or may not exhibit statistical interaction, depending on the model used.

Product terms in regression models have units that can defy interpretation. If one variable is fat consumption, measured in grams per day, and another variable is pack-years of cigarettes smoked, what is the interpretation of a variable that has units of grams/day multiplied by pack-years? The challenge of interpreting such product term coefficients has fostered a focus on the p value accompanying the coefficient, rather than the magnitude of the coefficient itself. Focusing on the pvalue, or on whether the coefficient of a product term is statistically significant, only worsens the problem of mistaking statistical interaction for biologic interaction (see misconception 6). A more meaningful assessment of interaction would be to focus on the proportion of cases of a disease that one could attribute to biologic interaction.^{17,18}

Consider a simple example from the TREAT trial (Trial to Reduce Cardiovascular Events with Aranesp Therapy),¹⁹ which evaluated the risk of stroke among 4,038 patients with diabetes mellitus, chronic kidney disease, and anemia randomized to receive darbepoetin alfa or placebo. Among patients without a history of stroke, the risk of stroke during the study period was 2 % among patients receiving placebo and 4 % among patients receiving darbepoeitin alfa. Among patients with a history of stroke, the corresponding risks were 4 % and 12 %. The authors noted that the risk increase was greater for darbepoeitin alfa among those with a history of stroke, but they dismissed this interaction because the product term in a logistic regression model was not statistically significant. The increased risk attributable to darbepoeitin alfa was 2 % in the patients without a history of stroke and 8 % among patients with a history of stroke, indicating strong biologic interaction between darbepoeitin alfa and history of stroke. If the risks were merely additive, the risk would be 6 % among those with both risk factors, instead of the actual 12 %. Thus, half of the risk among those with both risk factors

appears attributable to biologic interaction, despite the authors' claim that there was no interaction.

Misconception 4. When categorizing a continuous variable, a reasonable scheme for choosing category cut-points is to use percentile-defined boundaries, such as quartiles or quintiles of the distribution.

There are two reasons why using percentiles is a poor method for choosing category boundaries. First, these boundaries may not correspond to the parts of the distribution where biologically meaningful changes occur. Suppose you were conducting a study of vitamin C intake and scurvy risk in the U.S. If you decided to categorize vitamin C intake by quintiles, you would find that the entire relation between vitamin C consumption and scurvy was confined to the lowest quintile, and within that category, to only a small proportion of people who were outliers in their low vitamin C intake. 10 mg/day of vitamin C can prevent scurvy, but those consuming less than that represent a fraction of 1 % of the population in the U.S.²⁰ Using percentile-based categories would make it impossible to find the effect of inadequate vitamin C intake on scurvy risk, because all intake above 10 mg/d is essentially equivalent. If we routinely use percentile cut-points, we may not know if we are facing the same problem as we would face in the study of vitamin C and scurvy. A more effective alternative would be to begin with many narrow categories, merging neighboring categories until meaningful breaks in risk become evident.

The second problem with percentile-based categories is the difficulty in comparing results across studies, because categories across studies using percentile category boundaries are unlikely to correspond. This problem can be averted by expressing boundary points in terms of the natural units of the variable (such as mg/d for vitamin C intake). It is also useful to report within-category means or medians.

Misconception 5. One should always report P values or confidence intervals that have been adjusted for multiple comparisons.

Traditional adjustments for multiple comparisons involve inflating the P value or the width of a confidence interval according to the number of comparisons conducted. If one is analyzing biological data that are replete with actual associations, the premise for traditional adjustments is shaky and the adjustments are difficult to defend. The concern for multiple comparisons stems from fear of finding falsely significant findings (type I errors in the lingo of statistics). In misconception 6, we discuss the problems with using statistical significance testing for data analysis in the first place. But before considering those problems, let us consider the rationale for adjusting reported results for multiple comparisons.

Despite the fact that a single significance test is intended to have a 5 % probability (at the conventionally used level) of being significant when the null hypothesis is true, and JGIM

therefore multiple tests when properly carried out should each have this property, there is a concern that when making multiple tests, the probability of a spurious result is increased. Of course, as the number of tests increases, the probability that one or more of them would be falsely positive increases, but that is only because many tests are being conducted. Adjustments for multiple comparisons will reduce these type I errors, but they do so at the expense of increasing type II errors, which are nonsignificant test results in the presence of a real association. When observed associations are all the result of chance, type I errors can occur, but type II errors cannot occur. Conversely, when the observed associations all reflect actual relationships, type II errors can occur, but type I errors cannot. Thus, the context of any analysis has fundamental implications regarding the interpretation of the data. In particular, it is absurd to make adjustments that reduce type I errors at the expense of increasing type II errors without some evaluation of the estimated relative cost and frequency of each type of error.

If scientists were put to work studying random numbers instead of biologic data, all the significant results they reported would represent type I errors, and adjustments for multiple comparisons would make sense; some skeptics believe that studies of genome-wide association scans may approximate this situation.²¹ But when scientists are studying biological relations rather than random numbers, the premise that type I errors are the major concern may be wrong.²² A more rigorous evaluation of the need for multiplicity adjustments would begin with an assessment of the tenability of the thesis that the data are essentially random numbers. If one is studying experiments on psychic phenomena, skepticism about the results might lend support to multiplicity adjustments. If one is studying physiologic effects of pharmaceutical agents, real associations are to be expected and the adjustments are more difficult to defend. Studying single nucleotide polymorphisms in relation to a given disease might be a middle ground. One approach to this issue that is theoretically more defensible is a Bayesian approach, which assigns prior credibility to various levels of association and adjusts by using Bayes' theorem to calculate posterior credibility.^{23,24}

Misconception 6. Significance testing is useful and important for the interpretation of data.

Significance testing has led to far more misunderstanding and misinterpretation than clarity in interpreting study results.^{25–28} A significance test is a degraded version of the P value, a statistic that blends precision with effect size, thus confusing two essential aspects of data interpretation. Measuring effect size and its precision as separate tasks is a more direct and clearer approach to data interpretation.

For research studies that aim to measure associations, and infer whether they reflect causal connections, focusing on the magnitude of these associations ought to be the primary goal: estimation of effects is decidedly preferable to statistical testing. Ideally, a study estimates the magnitude of the effect size, and analyzes the possible errors that might have distorted it. Systematic errors such as confounding from measured factors can be dealt with through analytic methods; other systematic errors, such as the effects of measurement error or selection bias, can be addressed through sensitivity analyses (also known as bias analysis). Random error is typically expressed through confidence intervals, giving a range of parameter values that are consistent with the data to a specified level.

It is unfortunate that a confidence interval, from which both an estimate of effect size and its measurement precision can be drawn, is typically used merely to judge whether it contains the null value or not, thus converting it to a significance test. Significance tests are a poor classification scheme for study results; strong effects may be incorrectly interpreted as null findings because authors fallaciously interpret lack of statistical significance to imply lack of effect, or weak effects may be incorrectly interpreted as important because they are statistically significant. Rather than be used as surrogate significance tests, confidence intervals ought to be interpreted as quantitative measures indicating magnitude of effect size and degree of precision, with little attention paid to the precise location of the boundaries of the confidence interval. This advice is backed by the Uniform Requirements for Manuscripts Submitted to Biomedical Journals, but nevertheless often overlooked even by reviewers and editors whose journals support the requirements.²⁹

Many misconceptions derive from reliance on statistical significance testing. The focus on the statistical significance of interaction terms instead of measuring interaction, as discussed above, is one example. The evaluation of doseresponse trends simply by declaring that there is or is not a significant trend, rather than expressing the magnitude and ideally the shape of that trend, is another. Yet another is the advice sometimes offered to calculate the power of a study when reporting results, especially if those results are not statistically significant. Reporting the power of a study as part of the results is called "post-hoc" power calculation.³⁰ Power calculations are based on a hypothesis about the level of association that is to be distinguished from a null association, but when the study results are on hand, there is no longer any need to hypothesize about the magnitude of the association, because you now have an estimate of it. A confidence interval for the estimated association conveys all the relevant information; nothing further is to be gained from a power calculation.

The unfortunate consequence of the focus on statistical significance testing has been to foster a dichotomous view of relationships that are better assessed in quantitative terms. This distinction is more than a nicety. Every day there are important, regrettable and avoidable misinterpretations of data that results from the confusing fog of statistical significance testing. Most of these errors could be avoided if the focus were shifted from statistical testing to estimation.

CONCLUSION

Why do such important misconceptions about research persist? To a large extent these misconceptions represent substitutes for more thoughtful and difficult tasks. It is simpler to resolve a discrepancy between a trial and a nonexperimental study in favor of the trial, without undertaking the laborious analysis that Hernan et al. did.¹⁰ It is easy to declare that a result is not statistically significant, falsely implying that there is no indication of an association, rather than to consider quantitatively the range of associations that the data actually support. These misconceptions involve taking the low road, but when that road is crowded with others taking the same path, there may be little reason to question the route. Indeed, these misconceptions are often perpetuated in journals, classrooms and textbooks. I believe that the best prospect for improvement is to raise consciousness about the issues, with reasoned debate. Max Planck once said, "A new scientific truth does not triumph by convincing its opponents and making them see the light, but rather because its opponents eventually die, and a new generation grows up that is familiar with it."³¹ To the extent that this cynical view is correct, we can expect to see outmoded concepts fade away slowly at best. I hope that calling attention to these misconceptions will spark the needed debates and be a catalyst for change.

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Corresponding Author: Kenneth J. Rothman, DrPH; Research Triangle Institute, Research Triangle Park, NC, USA (e-mail: KRothman@rti.org).

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 78 of 200 PageID: 33933

Exhibit J



EVOLUTION Cooperation and conflict from ants and chimps to us **p.308**



CHEMISTRY Three more unsung women – of astatine discovery **p.311** **PUBLISHING** As well as ORCID ID and English, list authors in their own script **p.311**



Retire statistical significance

Valentin Amrhein, Sander Greenland, Blake McShane and more than 800 signatories call for an end to hyped claims and the dismissal of possibly crucial effects.

hen was the last time you heard a seminar speaker claim there was 'no difference' between two groups because the difference was 'statistically non-significant'?

If your experience matches ours, there's a good chance that this happened at the last talk you attended. We hope that at least someone in the audience was perplexed if, as frequently happens, a plot or table showed that there actually was a difference. How do statistics so often lead scientists to deny differences that those not educated in statistics can plainly see? For several generations, researchers have been warned that a statistically non-significant result does not 'prove' the null hypothesis (the hypothesis that there is no difference between groups or no effect of a treatment on some measured outcome)¹. Nor do statistically significant results 'prove' some other hypothesis. Such misconceptions have famously warped the literature with overstated claims and, less famously, led to claims of conflicts between studies where none exists.

We have some proposals to keep scientists from falling prey to these misconceptions.

PERVASIVE PROBLEM

Let's be clear about what must stop: we should never conclude there is 'no difference' or 'no association' just because a P value is larger than a threshold such as 0.05

or, equivalently, because a confidence interval includes zero. Neither should we conclude that two studies conflict because one had a statistically significant result and the other did not. These errors waste research efforts and misinform policy decisions.

For example, consider a series of analyses of unintended effects of anti-inflammatory drugs². Because their results were statistically non-significant, one set of researchers concluded that exposure to the drugs was "not associated" with new-onset atrial fibrillation (the most common disturbance to heart rhythm) and that the results stood in contrast to those from an earlier study with a statistically significant outcome.

Now, let's look at the actual data. The researchers describing their statistically non-significant results found a risk ratio of 1.2 (that is, a 20% greater risk in exposed patients relative to unexposed ones). They also found a 95% confidence interval that spanned everything from a trifling risk decrease of 3% to a considerable risk increase of 48% (P=0.091; our calculation). The researchers from the earlier, statistically significant, study found the exact same risk ratio of 1.2. That study was simply more precise, with an interval spanning from 9% to 33% greater risk (P=0.0003; our calculation).

It is ludicrous to conclude that the statistically non-significant results showed "no association", when the interval estimate included serious risk increases; it is equally absurd to claim these results were in contrast with the earlier results showing an identical observed effect. Yet these common practices show how reliance on thresholds of statistical significance can mislead us (see 'Beware false conclusions').

These and similar errors are widespread. Surveys of hundreds of articles have found that statistically non-significant results are interpreted as indicating 'no difference' or 'no effect' in around half (see 'Wrong interpretations' and Supplementary Information).

In 2016, the American Statistical

Association released a statement in The American Statistician warning against the misuse of statistical significance and Pvalues. The issue also included many commentaries on the subject. This month, a special issue in the same journal attempts to push these reforms further. It presents more than 40 papers on 'Statistical inference in the 21st century: a world beyond P < 0.05'. The editors introduce the collection with the caution "don't say 'statistically significant""³. Another article⁴ with dozens of signatories also calls on authors and journal editors to disavow those terms.

We agree, and call for the entire concept of statistical significance to be abandoned.

"Eradicating" categorization will help to halt overconfident claims, unwarranted declarations of 'no difference³ and absurd statements about *'replication* failure'."

We are far from alone. When we invited others to read a draft of this comment and sign their names if they concurred with our message, 250 did so within the first 24 hours. A week later, we had more than 800 signatories - all checked for an academic affiliation or other indication of present or past work

in a field that depends on statistical modelling (see the list and final count of signatories in the Supplementary Information). These include statisticians, clinical and medical researchers, biologists and psychologists from more than 50 countries and across all continents except Antarctica. One advocate called it a "surgical strike against thoughtless testing of statistical significance" and "an opportunity to register your voice in favour of better scientific practices".

We are not calling for a ban on *P* values. Nor are we saying they cannot be used as a decision criterion in certain specialized applications (such as determining whether a manufacturing process meets

BEWARE FALSE CONCLUSIONS



Decreased effect ◄ No effect ► Increased effect

some quality-control standard). And we are also not advocating for an anythinggoes situation, in which weak evidence suddenly becomes credible. Rather, and in line with many others over the decades, we are calling for a stop to the use of P values in the conventional, dichotomous way - to decide whether a result refutes or supports a scientific hypothesis⁵.

QUIT CATEGORIZING

The trouble is human and cognitive more than it is statistical: bucketing results into 'statistically significant' and 'statistically non-significant' makes people think that the items assigned in that way are categorically different⁶⁻⁸. The same problems are likely to arise under any proposed statistical alternative that involves dichotomization, whether frequentist, Bayesian or otherwise.

Unfortunately, the false belief that crossing the threshold of statistical significance is enough to show that a result is 'real' has led scientists and journal editors to privilege such results, thereby distorting the literature. Statistically significant estimates are biased upwards in magnitude and potentially to a large degree, whereas statistically non-significant estimates are biased downwards in magnitude. Consequently, any discussion that focuses on estimates chosen for their significance will be biased. On top of this, the rigid focus on statistical significance encourages researchers to choose data and methods that yield statistical significance for some desired (or simply publishable) result, or that yield statistical non-significance for an undesired result, such as potential side effects of drugs — thereby invalidating conclusions.

The pre-registration of studies and a commitment to publish all results of all analyses can do much to mitigate these issues. However, even results from pre-registered studies can be biased by decisions invariably left open in the analysis plan⁹. This occurs even with the best of intentions.

Again, we are not advocating a ban on P values, confidence intervals or other statistical measures — only that we should not treat them categorically. This includes dichotomization as statistically significant or not, as well as categorization based on other statistical measures such as Bayes factors.

One reason to avoid such 'dichotomania' is that all statistics, including P values and \overline{S} confidence intervals, naturally vary from study to study, and often do so to a surprising degree. In fact, random variation alone can easily lead to large disparities in P values, far beyond falling just to either side of the 0.05 threshold. For example, even if researchers could conduct two perfect replication studies of some genuine effect, each with 80% power (chance) of achieving P < 0.05, it would not be very surprising for one to obtain P < 0.01 and the other P > 0.30.

Whether a *P* value is small or large, caution is warranted.

We must learn to embrace uncertainty. One practical way to do so is to rename confidence intervals as 'compatibility intervals' and interpret them in a way that avoids overconfidence. Specifically, we recommend that authors describe the practical implications of all values inside the interval, especially the observed effect (or point estimate) and the limits. In doing so, they should remember that all the values between the interval's limits are reasonably compatible with the data, given the statistical assumptions used to compute the interval^{7,10}. Therefore, singling out one particular value (such as the null value) in the interval as 'shown' makes no sense.

We're frankly sick of seeing such nonsensical 'proofs of the null' and claims of non-association in presentations, research articles, reviews and instructional materials. An interval that contains the null value will often also contain non-null values of high practical importance. That said, if you deem all of the values inside the interval to be practically unimportant, you might then be able to say something like 'our results are most compatible with no important effect'.

When talking about compatibility intervals, bear in mind four things. First, just because the interval gives the values most compatible with the data, given the assumptions, it doesn't mean values outside it are incompatible; they are just less compatible. In fact, values just outside the interval do not differ substantively from those just inside the interval. It is thus wrong to claim that an interval shows all possible values.

Second, not all values inside are equally compatible with the data, given the assumptions. The point estimate is the most compatible, and values near it are more compatible than those near the limits. This is why we urge authors to discuss the point estimate, even when they have a large P value or a wide interval, as well as discussing the limits of that interval. For example, the authors above could have written: 'Like a previous study, our results suggest a 20% increase in risk of new-onset atrial fibrillation in patients given the anti-inflammatory drugs. Nonetheless, a risk difference ranging from a 3% decrease, a small negative association, to a 48% increase, a substantial positive association, is also reasonably compatible with our data, given our assumptions.' Interpreting the point estimate, while acknowledging its uncertainty, will keep you from making false declarations of 'no difference', and from making overconfident claims.

Third, like the 0.05 threshold from which it came, the default 95% used to compute intervals is itself an arbitrary convention. It is based on the false idea that there is a 95% chance that the computed interval itself contains the true value, coupled with the vague



^{*}Data taken from: P. Schatz et al. Arch. Clin. Neuropsychol. **20**, 1053-1059 (2005); F. Fidler et al. Conserv. Biol. **20**, 1539-1544 (2006); R. Hoekstra et al. Psychon. Bull. Rev. **13**, 1033-1037 (2006); F. Bernardi et al. Eur. Sociol. Rev. **33**, 1-15 (2017).

feeling that this is a basis for a confident decision. A different level can be justified, depending on the application. And, as in the anti-inflammatory-drugs example, interval estimates can perpetuate the problems of statistical significance when the dichotomization they impose is treated as a scientific standard.

Last, and most important of all, be humble: compatibility assessments hinge on the correctness of the statistical assumptions used to compute the interval. In practice, these assumptions are at best subject to considerable uncertainty^{7,8,10}. Make these assumptions as clear as possible and test the ones you can, for example by plotting your data and by fitting alternative models, and then reporting all results.

Whatever the statistics show, it is fine to suggest reasons for your results, but discuss a range of potential explanations, not just favoured ones. Inferences should be scientific, and that goes far beyond the merely statistical. Factors such as background evidence, study design, data quality and understanding of underlying mechanisms are often more important than statistical measures such as *P* values or intervals.

The objection we hear most against retiring statistical significance is that it is needed to make yes-or-no decisions. But for the choices often required in regulatory, policy and business environments, decisions based on the costs, benefits and likelihoods of all potential consequences always beat those made based solely on statistical significance. Moreover, for decisions about whether to pursue a research idea further, there is no simple connection between a *P* value and the probable results of subsequent studies.

What will retiring statistical significance look like? We hope that methods sections

and data tabulation will be more detailed and nuanced. Authors will emphasize their estimates and the uncertainty in them — for example, by explicitly discussing the lower and upper limits of their intervals. They will not rely on significance tests. When *P* values are reported, they will be given with sensible precision (for example, P=0.021 or P=0.13) — without adornments such as stars or letters to denote statistical significance and not as binary inequalities (P < 0.05 or P > 0.05). Decisions to interpret or to publish results will not be based on statistical thresholds. People will spend less time with statistical software, and more time thinking.

Our call to retire statistical significance and to use confidence intervals as compatibility intervals is not a panacea. Although it will eliminate many bad practices, it could well introduce new ones. Thus, monitoring the literature for statistical abuses should be an ongoing priority for the scientific community. But eradicating categorization will help to halt overconfident claims, unwarranted declarations of 'no difference' and absurd statements about 'replication failure' when the results from the original and replication studies are highly compatible. The misuse of statistical significance has done much harm to the scientific community and those who rely on scientific advice. P values, intervals and other statistical measures all have their place, but it's time for statistical significance to go.

Valentin Amrhein is a professor of zoology at the University of Basel, Switzerland. Sander Greenland is a professor of epidemiology and statistics at the University of California, Los Angeles. Blake McShane is a statistical methodologist and professor of marketing at Northwestern University in Evanston, Illinois. For a full list of co-signatories, see Supplementary Information.

e-mail: v.amrhein@unibas.ch

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Exhibit K

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Bert Black

David E. Lilienfeld

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EPIDEMIOLOGIC PROOF IN TOXIC TORT LITIGATION

BERT BLACK*

and

DAVID E. LILIENFELD**

TABLE OF CONTENTS

	INTRODUCTION	733
I.	CAUSATION IN CANCER AND TOXIC TORT CASES	739
	A. Cancer Cases Involving Trauma or Irritation	739
	B. Toxic Tort Cases	744
	C. The More-Likely-Than-Not Test in	
	Toxic Tort Cases	749
II.	Epidemiologic Principles	750
	A. The Definition of Disease	752
	B. Determining the Relationship between Incidence	
	of Disease and Exposure to a Factor	753
	1. The Demographic Study	754
	2. The Epidemiologic Study	755
	a. Prospective Studies	756
	b. Retrospective Studies	759
	c. Cross-Sectional Studies	760
	d. Attributable Risk	760
	C. Biological Inferences from	
	Epidemiologic Data	762
III.	An Evidentiary Standard Combining the	
	More-Likely-Than-Not Test and Epidemiology	764
	A. Requirement that Plaintiff Prove that Allegations	
	of Causation Are More-Likely-Than-Not True	764
	B. The Addition of the Attributable Risk Test to	
	the Henle-Koch-Evans Postulates	767

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^{*} Associate, Venable, Baetjer and Howard, Baltimore, Maryland; B.S. 1974, University of Maryland; M.S. 1975, Georgia Institute of Technology; J.D. 1982, Yale Law School.

^{**} Resident Physician, Minnesota Department of Health, Division of Disease Prevention and Control, Minneapolis, Minnesota; B.A. 1978, Johns Hopkins University; M.S. Eng'g 1980, Johns Hopkins University; M.D. 1984, University of Maryland; Certified in epidemiology by American College of Epidemiology.

Case 3:16-m	1d-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 85	of 200 PageID:
1984]	EPIDEMIOLOGIC PROOF	733
T T	C. Practical Application of the Evidentiary Test	767
10.	PRECEDENTS AND REQUIREMENTS FOR THE INTRODUCTION OF Epidemiologic Evidence	769
	A. Precedents for Admitting Epidemiologic Proof into Evidence	769
	B. Precedents for Incorporation of Epidemiologic Postulates into an Evidentiary Standard	770
	 Discrimination Cases	770 772
	3. Swine Flu Cases	773
V	Testimony About Epidemiology	775
v .	Over-Compensation Problems	776
	A. The "First Case" ProblemB. Under-Compensation and Over-Compensation	776 782
	Conclusion	784

INTRODUCTION

TOXIC tort¹ litigation has emerged as a major social and legal concern,² a development that has engendered numerous proposals for legal reform. Many of these reforms would require institutional

^{1.} This Article loosely defines toxic tort cases as those in which the plaintiff seeks compensation for harm allegedly caused by exposure to a substance that increases the risk of contracting a serious disease, but does not cause an immediately apparent response. These cases generally involve a period of latency or incubation prior to the onset of the disease. In most cases the increased risk of the disease does not diminish or dissipate, even with the cessation of exposure. The Article discusses exposure to radiation as well as to chemicals, and considers some cases involving drugs because many of the causation issues are similar to those in environmental or occupational cases. It also considers birth defect cases. The vast majority of toxic tort cases, however, are related to cancer and the issue of carcinogenesis, and thus, parts of this Article focus only on cancer and its causes.

^{2.} One commentator notes that "[e]ven without a crystal ball, it is easy to see a wave of cancer litigation on the horizon." Shelton, Defending Cancer Litigation: The Causation Defense, For The Defense, January 1982, at 8, 14. Another cites asbestos litigation as indicative of the trend, and points out that "there are more than 15,000 asbestos related cases now pending, and additional cases are being filed at the rate of over 400 each month; it has been estimated that over 30,000 additional suits will be filed in the next 25 years." Olick, Chapter 11—A Dubious Solution To Massive Toxic Tort Liability, 18 Forum 361, 361 (1983). Also part of the trend are claims brought by people alleging harm from exposure to dioxin. See Long & Hanson, Dioxin Issue Focuses on Three Major Controversies in U.S., Chem. & Eng'g News, June 6, 1983, at 23, 24. One accident involving dioxin at a West Virginia chemical plant has resulted in claims totaling 700 million dollars. Webber, Dioxin Liability is Huge Problem for Companies, Courts, Chem. & Eng'g News, June 6,

33941

734

FORDHAM LAW REVIEW

[Vol. 52

innovations, such as administrative funds from which claimants could obtain compensation with relatively little evidence of causation.³ Most, however, would also allow recovery under existing tort theories.⁴ Thus, questions about the application of common law principles in evaluating evidence of causation in toxic tort cases remain open.⁵

1983, at 57, 59. For other examples, see Note, Establishing Causation in Chemical Exposure Cases: The Precursor Symptoms Theory, 35 Rutgers L. Rev. 163, 164 n.2 (1982) [hereinafter cited as Precursor Symptoms].

3. See, e.g., Ginsberg & Weiss, Common Law Liability for Toxic Torts: A Phantom Remedy, 9 Hofstra L. Rev. 859, 928-40 (1981); Milhollin, Long-Term Liability for Environmental Harm, 41 U. Pitt. L. Rev. 1, 16-25 (1979); Trauberman, Statutory Reform of "Toxic Torts": Relieving Legal, Scientific and Economic Burdens on the Chemical Victim, 7 Harv. Envtl. L. Rev. 177, 237, 243 (1983).

Perhaps the best known proposals for changes in the law are those made by the Superfund Section 301(e) Study Group (Study Group), which was appointed pursuant to Section 301(e) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, Pub. L. No. 96-510, 94 Stat. 2767 (1980) (codified at 42 U.S.C. § 9601 et seq. (Supp. V 1981)). The Study Group submitted a report to Congress in September 1982 that recommended the creation of rebuttable presumptions of causation to facilitate access to an administrative victim compensation fund. "Superfund Section 301(e) Study Group," 97th Cong., 2d Sess., Injuries and Damages From Hazardous Wastes—Analysis and Improvement of Legal Remedies—Report to Congress in Compliance with Section 301(e) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (P.L. 96-510) 213-25 (Comm. Print 1982) [hereinafter cited as 301(e) Study].

4. The only proposal of which the authors are aware that would eliminate tort law in the area of toxic exposure litigation is that of Ginsberg and Weiss. See Ginsberg & Weiss, supra note 3, at 932.

5. The 301(e) Study recommended the creation of rebuttable presumptions of causation in favor of plaintiffs seeking compensation from an administrative fund. See supra note 3. While the Study did not recommend that its presumptions carry over to tort actions, neither did it recommend against such a step. 301(e) Study, supra note 3, at 260. Some commentators have affirmatively proposed this. See, e.g., Burcat, Uncompensated Victims of Low-Level Radiation: Unnecessary Hostages of the Price-Anderson Act Debate, 15 Forum 847, 859 (1980); Delgado, Beyond Sindell: Relaxation of Cause-In-Fact Rules for Indeterminate Plaintiffs, 70 Calif. L. Rev. 881, 899 (1982); Note, The Inapplicability of Traditional Tort Analysis to Environmental Risks: The Example of Toxic Waste Pollution Victim Compensation, 35 Stan. L. Rev. 575, 615 (1983) [hereinafter cited as Environmental Risks]; Note, Tort Actions for Cancer; Deterrence, Compensation, and Environmental Carcinogenesis, 90 Yale L.J. 840, 855 (1981) [hereinafter cited as Tort Actions for Cancer]. Other commentators have suggested evidentiary standards that are stacked in favor of plaintiffs though not couched in terms of presumptions. See, e.g., Hall & Silbergeld, Reappraising Epidemiology: A Response to Mr. Dore, 7 Harv. Envtl. L. Rev. 441, 444-45 (1983); Precursor Symptoms, supra note 2, at 189-90.

Some commentators have proposed proportional liability as an alternative to the traditional all-or-nothing recovery approach. See, e.g., Delgado, supra, at 899-902; Rizzo & Arnold, Causal Apportionment in the Law of Torts; An Economic Theory, 80 Colum. L. Rev. 1399, 1407-13 (1980); Robinson, Multiple Causation in Tort Law: Reflections on the DES Cases, 68 Va. L. Rev. 713, 755-58 (1982); Rosenberg, The Causal Connection in Mass Exposure Cases: A "Public Law" Vision of the Tort System, 97 Harv. L. Rev. 849, 881-87 (1984). The theory underlying these proposals

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 87 of 200 PageID:

33942

1984]

EPIDEMIOLOGIC PROOF

735

This Article focuses on the use of the traditional preponderance-ofthe-evidence standard of proof in toxic tort cases in which a single substance is at issue.⁶ Courts have found it difficult to apply this standard to the kind of evidence seen in toxic tort litigation, and as a result, have sometimes allowed recovery based on highly suspect evidence,⁷ or conversely, have failed adequately to justify the exclusion of evidence.⁸

has not been developed fully, however, and such a reform may be inappropriate for single-factor cases. Multi-factor cases may provide stronger justification for proportional liability, but its rational use would require the application of evidentiary tests very similar to the one proposed in this Article. See *infra* pt. V(B).

6. While many cases involve allegations that a number of substances combined to cause a plaintiff's disease, the analysis in this Article is confined to cases in which a plaintiff is exposed to a single identifiable substance and subsequently contracts a disease. The disease is known to arise without the identified exposure, but the plaintiff nonetheless links his or her case to that exposure. Examples include litigation about asbestos, Agent Orange and radiation. Of course, all of these cases involve at least two factors: the substance at issue and whatever other factor(s) (for example, diet or exposure to other substances) are responsible for the background incidence rate of the disease. They are single-factor cases in the legal sense, however, because liability will attach, if at all, to the one identifiable factor.

Cases in which the accused substance allegedly interacted with other factors involve issues not addressed in this Article. Also unaddressed are cases involving two or more identifiable factors, each independently sufficient to cause the injury at issue. When more than one factor is a source of potential liability, however, the epidemiologic concept of attributable risk, upon which this Article is based, still provides the only scientifically valid factual basis for legal analysis. For example, a lung cancer victim exposed to both benzene and cigarettes might be able to attribute 60% of the risk to cigarettes, 20% to benzene, and 20% to unknown factors. These attributable risks are either additive or multiplicative (in lay terms "synergistic"). If the former, the analysis of this Article can be applied with little further elaboration; if the latter, other rules of attribution are required.

7. The full extent of this problem is not revealed by published decisions. Often when a plaintiff with an unsubstantiated claim wins a verdict after presenting very questionable evidence, the defendant will simply settle. The lack of clear standards turns appellate review into a crapshoot with the dice loaded for the plaintiff. A recent example is instructive. In Grasso v. B.F. Goodrich Co., No. 78-1562 (D.N.J. Jan. 30, 1981), the plaintiff alleged that his liver cancer (angiosarcoma) had been caused by vinyl chloride (VC) from a factory located near his home. The expert witness called by the plaintiff to establish this theory of "neighborhood cancer" testified that, in addition to the plaintiff, eight documented cases of angiosarcoma had occurred within two miles of an industrial plant using VC. Trial Transcript at 97, Grasso. The expert, however, did not substantiate his conclusion about causation. Although he acknowledged that angiosarcoma could occur without any exposure, id. at 182, and that 75% of all cases were of unknown origin, id. at 121, he took the position that diagnosis of angiosarcoma and proximity to an emitting VC source would suffice to establish VC as the cause. Id. at 177-78. He also seemed unwilling or unable to distinguish between an explanation that is "more likely than not" correct and one that is "the most likely" of several explanations. Id. at 112-13. Despite this weak evidence, the jury returned a plaintiff's verdict that the trial court refused to set aside. An appeal was taken, but the case was settled before argument. A clear

33943 FORDHAM LAW REVIEW

736

[Vol. 52

These problems can be overcome, however, if courts apply recognized epidemiologic principles and concepts in conjunction with the traditional standard of proof. Epidemiology is the only generally accepted scientific discipline that deals with the integrated use of statistics and biological/medical science to identify and establish the causes of human diseases.⁹ Its use enables scientific estimation of the percentage of the risk of a disease that is properly attributable to a given factor, such as exposure to an allegedly harmful substance. Thus, use of an epidemiologic standard would provide courts with a rational and consistent means for evaluating evidence of a causal relationship between exposure to a particular factor and the incidence of a disease.

Counsel to one major chemical company has publicly lamented the ease with which plaintiffs can obtain settlements in toxic exposure cases. He attributes the problem to complexity and expense of defense as well as to the uncertainty of the outcome at trial. Sheridan, *Rethinking Mass Tort Defense*, Litigation, Summer 1983, at 29, 29-30.

8. Two recent cases in the District of Columbia, both involving the antimorning sickness drug Bendectin, illustrate the problems courts have in justifying the exclusion of patently insufficient evidence at the outset of a trial, or in taking a case from the jury if no other evidence is introduced during the trial. In Koller v. Richardson-Merrell, Inc., No. 80-1258 (D.D.C. filed Feb. 25, 1983) the plaintiff alleged that her birth defects had been caused by Bendectin manufactured by the defendant and taken by her mother during pregnancy. The court, in a preliminary order, required that all statistical evidence be significant at a 95% confidence level. Id. at 1. This kept certain causation testimony out of the trial, which the plaintiff lost. Neither the order nor the memorandum opinion indicate what is meant by "significance," however. If the reference is simply to the existence of a significant difference between children of mothers who took Bendectin and those who did not, the ruling makes sense, but if the reference goes to complicated statistics such as the risk ratio, significance testing makes little sense. See *infra* pt. II.

In Oxendine v. Merrell Dow Pharmaceuticals, Inc., No. 1245-82 (Super. Ct. D.C. filed Sept. 1, 1983), the judge allowed the testimony that had been excluded in *Koller*. After a jury verdict for the plaintiff, however, the court granted a judgment n.o.v. The judge found no evidence that Bendectin could cause birth defects, *id.* at 2, although the plaintiff's expert testified that 21 of 1,000 children born to mothers who had taken Bendectin would have defects compared to no more than 20 of 1,000 children born to mothers who had not. Trial Transcript at 108-09, *Oxendine*. These statistics are evidence that the drug causes some birth defects, though at most only a very small percentage. The judge would have been on much firmer ground had he found the evidence insufficient to satisfy the more-likely-than-not test rather than finding that it showed nothing at all.

9. Epidemiology is a well-established science tracing its roots back at least 150 years. While not a required part of the typical medical school curriculum, it is taught at most schools. Epidemiologists are not necessarily medical doctors, but many do have M.D.'s. The discussion of epidemiology, *infra* pt. II, explains at some length the discipline's relationship to other sciences.

evidentiary standard might have prevented the initiation of a case like Grasso, and surely would have made it easier to take the case from the jury or to argue for reversal on appeal.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 89 of 200 PageID: 33944 1984] EPIDEMIOLOGIC PROOF 737

This Article's underlying premise is that a toxic tort plaintiff, like any other tort plaintiff, has the burden of proving each element of his case¹⁰, including causation.¹¹ This burden includes the production of evidence from which the factfinder could reasonably infer that the accused substance "more likely than not" caused the plaintiff's harm.¹² The plaintiff must introduce evidence of both the substance's harmfulness at a given exposure level, and of his exposure to the

10. "Burden of proof" is an unfortunately ambiguous term that incorporates both the burden of producing evidence and the ultimate burden of persuasion. See Laughlin, The Location of the Burden of Persuasion, 18 U. Pitt. L. Rev. 3, 3 (1956). Inasmuch as this Article deals with the sufficiency of evidence, it is about the burden of production. See Dworkin, Easy Cases, Bad Law, and Burdens of Proof, 25 Vand. L. Rev. 1151, 1160 (1972). Courts and commentators have considered a number of factors in discussions of how the burden of proof (production or persuasion) should be allocated. These can be grouped under a few broad headings: probability, access to evidence and policy. See *infra* notes 135-42 and accompanying text. The general rule is that the "burdens of pleading and proof with regard to most facts have been and should be assigned to the plaintiff who generally seeks to change the present state of affairs and who therefore naturally should be expected to bear the risk of failure of proof or persuasion." E. Cleary, McCormick's Handbook on the Law of Evidence § 337, at 786 (2d ed. 1972).

11. Like "burden of proof," "causation" has been the source of much confusion. The law distinguishes between "cause in fact" and "proximate cause." The former is simply a matter of what has, in fact, occurred. See W. Prosser, Law of Torts § 41, at 237 (4th ed. 1971). The latter is a matter of law. Id. § 42, at 244. This Article is concerned solely with the issue of cause in fact, on which:

as on other issues essential to his cause of action for negligence, the plaintiff . . . has the burden of proof. He must introduce evidence which affords a reasonable basis for the conclusion that it is more likely than not that the conduct of the defendant was a substantial factor in bringing about the result.

Id. § 41, at 241 (footnote omitted). Although this language seems restricted to negligence actions, Dean Prosser made clear that causation is also an essential element for any other tort. Id.

The "substantial factor" concept was developed to enable the law to deal with situations in which two or more factors combine to bring about a plaintiff's injury. It does not apply to cases in which factors have acted independently. See Delgado, supra note 5, at 886-87 & n.26 (referring to "material and contributing" factors, but citing the discussion of "substantial factors" in W. Prosser, supra, § 41, at 240-41). Because this Article is restricted to fact patterns involving a single identifiable factor, the "substantial factor" element in Dean Prosser's analysis need not be addressed.

12. Even commentators who have advocated changes to make it easier for plaintiffs to recover in toxic tort cases have explicitly recognized that the more-likely-thannot test is the present rule. See Hall & Silbergeld, supra note 5, at 446; Trauberman, supra note 5, at 197; Environmental Risks, supra note 5, at 578; Tort Actions for Cancer, supra note 5, at 857 n.77; see also Precursor Symptoms, supra note 2, at 193, in which the author explicitly states that the Note's theory requires placing the burden of uncertainty on defendants. The rationale for placing the burden of proof on plaintiffs and for requiring evidence sufficient to establish that the plaintiffs' allegations are more likely than not true is discussed infra pt. III(A). 33945 FORDHAM LAW REVIEW

[Vol. 52

substance at or above that level.¹³ Because most toxic tort cases involve diseases with long latency or incubation periods, and because many of these diseases may occur in the absence of any identifiable exposure, causation very often becomes a central and complex issue at trial.¹⁴ To resolve this issue, plaintiffs usually must resort to expert witnesses¹⁵ who, unfortunately, sometimes venture opinions unsupported by scientific data.¹⁶ Moreover, while the outcome of many cases depends on the legal sufficiency of such evidence,¹⁷ courts have not been able to decide the sufficiency issue either clearly or consistently.

738

13. See 301(e) Study, supra note 3, at 70-71. The standard this Article proposes pertains principally, but not exclusively, to the harmfulness aspect of causation. Unlike proof of harmfulness, proof of individual exposure generally depends on more traditional evidence. For a case that turned on the distinction between harmfulness and exposure, see Besner v. Walter Kidde Nuclear Lab., 18 A.D.2d 952, 952, 237 N.Y.S.2d 585, 587 (1963) (holding that the plaintiff had not established causation because the only expert witness who testified about a causal relationship "based his opinion on a completely erroneous premise as to the length of exposure involved and/ or a set of facts as to the amount, nature or duration of the alleged exposure unsubstantiated by the record"). The case was remanded and the plaintiff won again below. The defendant once more appealed, but the plaintiff prevailed. He had been able to establish exposure "for a substantial part of two periods and also at other times in various amounts." Besner v. Walter Kidde Nuclear Lab., 24 A.D.2d 1045, 1045, 265 N.Y.S.2d 312, 313 (1965).

14. See Tort Actions for Cancer, supra note 5, at 851-55; see, e.g., Boldt v. Josten's, Inc., 261 N.W.2d 92, 94 (Minn. 1977); Miller v. National Cabinet Co., 8 N.Y.2d 277, 282-83, 168 N.E.2d 811, 813-14, 204 N.Y.S.2d 129, 132-33 (1960); Clark v. Workmen's Comp. Comm'r, 155 W. Va. 726, 731-34, 187 S.E.2d 213, 216-18 (1972).

15. See Taylor, Occupational Disease: A Defense Attorney's Point of View, 12 Forum 297, 299 (1976); Trauberman, supra note 3, at 189 n.4.

16. An example of this is provided by an expert who testified in several of the swine flu cases. See *infra* pt. IV(B)(3). In one case he opined that the plaintiff's arthritis had been caused by her swine flu inoculation. Gicas v. United States, 508 F. Supp. 217, 220 (E.D. Wis. 1981). The court found:

that the overwhelming weight of the medical literature opposes a theory that associates Swine Flu vaccine to the plaintiff's injuries. No authority other than [the expert] has causally related rheumatoid arthritis with a swine flu inoculation. . . [The expert] knows of no evidence other than this case that supports his theory.

Id. Faced with the same expert's testimony in another case, the court noted that "[t]he posture of the expert testimony in this case indicates the limited usefulness that such testimony offers a trier of fact." Latinovich v. United States, 537 F. Supp. 671, 676 (E.D. Wis. 1982). The court went on to list a number of other cases in which his theories had been rejected. *Id.* This expert was also explicitly rejected in Kubs v. United States, 537 F. Supp. 560, 563 (E.D. Wis. 1982).

17. A distinction must be drawn between sufficiency and admissibility. Insufficient evidence may be admissible, but if this is all that a plaintiff can offer, as a matter of law, he cannot prevail. For discussions of the distinction between sufficiency and admissibility, see Martin, *The Uncertain Rule of Certainty: An Analysis*

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 91 of 200 PageID: 1984] EPIDEMIOLOGIC PROOF 739

The first part of this Article examines the inconsistencies and deficiencies in cases that have addressed the issue of causation. Courts have recognized the need to infer causation in toxic tort cases from differences between exposed and unexposed populations. At the same time, they have tried to hold to basic tort law principles. Without a test to measure causal inferences against legal principles, however, their decisions have been ambiguous and confusing. The second part of the Article provides an introduction to the principles of epidemiology, which form the basis for a proposed standard that will enable courts better to distinguish insufficient from sufficient evidence. Part III establishes the basis for the premise that the preponderance-of-theevidence standard should apply in toxic tort cases, and it then combines epidemiologic principles with this premise to formulate a standard for determining evidentiary sufficiency in toxic tort cases. The proposed standard would require the plaintiff to establish that more than fifty percent of the risk of developing the disease at issue be attributable to the substance at issue, and that certain fundamental epidemiologic postulates be satisfied. Part IV discusses precedents for the use of epidemiologic principles by courts, and possible requirements for witnesses who testify as expert epidemiologists. Finally, the Article addresses problems that might result from retaining the traditional burden of proof and using an evidentiary standard that requires the accumulation of data about populations before an individual can bring a successful action.

I. CAUSATION IN CANCER AND TOXIC TORT CASES

A. Cancer Cases Involving Trauma or Irritation

Legal inquiry into the causation of cancer pre-dates toxic tort law, and much of the early theory persists today. Plaintiffs often allege causation from either a traumatic injury¹⁸ or exposure to an immedi-

and Proposal For a Federal Evidence Rule, 20 Wayne L. Rev. 781, 797-802 (1974); Musslewhite, Medical Causation Testimony in Texas: Possibility vs. Probability, 23 Sw. L.J. 622, 622 (1969); Note, Causation in Disease: Quantum of Proof Required to Reach the Jury, 53 Nw. U.L. Rev. 794, 795-98 (1959).

^{18.} E.g., Kramer Servs., Inc., v. Wilkins, 184 Miss. 483, 496, 186 So. 625, 627 (1939) (plaintiff alleged that his cancer had been caused by a cut he received when broken glass fell on him); Stordahl v. Rush Implement Co., 148 Mont. 13, 14-16, 417 P.2d 95, 96-97 (1966) (cancer allegedly caused by blow to back); Casson v. A.C. Horn Co., 27 A.D.2d 966, 966-67, 279 N.Y.S.2d 244, 245 (1967) (lung cancer allegedly caused by inhaling paint fumes in work place accident); Hanna v. Aetna Ins. Co., 24 Ohio Misc. 27, 28, 259 N.E.2d 177, 178 (1970) (breast cancer allegedly caused by bruises suffered in automobile accident); Gambrell v. Burleson, 252 S.C. 98, 100, 165 S.E.2d 622, 622-23 (1969) (cancer allegedly aggravated by automobile accident). Most of the injuries are single, isolated traumas, though some are repeated

[Vol. 52

ately irritating or harmful substance, such as sand or sulfuric acid.¹⁹ In adjudicating trauma claims, courts usually fail to recognize that cancers generally develop without identifiable prior traumatic events, and that incidence rates are no higher in groups that have suffered single traumatic injuries than in those that have not.²⁰ While appellate decisions sometimes acknowledge the uncertainty and ignorance that surround cancer, they often uphold plaintiffs' verdicts based on coincidences lacking statistical significance.²¹ What little guidance medical science has provided about traumatic causation is frequently ignored or misinterpreted.

In 1926, Dr. James Ewing outlined criteria for attributing a particular cancer to a trauma.²² Although these criteria were intended to provide guidance to courts, Ewing cautioned that "[t]he traumatic theory runs against too many general objections to permit its uncriti-

19. E.g., Hagy v. Allied Chem. & Dye Corp., 122 Cal. App. 2d 361, 363, 265 P.2d 86, 87 (1953) (cancer allegedly caused or aggravated by exposure to sulfuric acid); Bollinger v. Wagaraw Bldg. Supply Co., 122 N.J.L. 512, 514-15, 6 A.2d 396, 398-99 (1939) (plaintiff claimed that sand and ashes that had gotten into the decedent's shoes had so aggravated a pigmented mole on one of his feet that it developed into a cancer); Chalmers v. Dep't of Labor & Indus., 72 Wash. 2d 595, 597, 434 P.2d 720, 721 (1967) (cancer allegedly caused by fumes so irritating they once caused plaintiff's deceased husband to pass out); see Adelson, Injury and Cancer, 5 W. Res. L. Rev. 150, 168-69 (1954); Dyke, Traumatic Cancer, 15 Clev.-Mar. L. Rev. 472, 484-94 (1966); Comment, Sufficiency of Proof in Traumatic Cancer: A Medico-Legal Quandary, 16 Ark. L. Rev. 243, 256-67 (1962); Comment, Judicial Attitudes Towards Legal and Scientific Proof of Cancer Causation, 3 Colum. J. Envtl. L. 344, 354-68 (1977) [hereinafter cited as Scientific Proof]; Comment, Sufficiency of Proof in Traumatic Cancer Cases, 46 Cornell L.Q. 581, 581-82 (1961) [hereinafter cited as Sufficiency of Proof].

20. See Adelson, supra note 19, at 154-55; Auster, The Role of Trauma in Oncogenesis: A Juridical Consideration, 175 J. A.M.A. 946, 949 (1961); Russell & Clark, Medico-Legal Considerations of Trauma and Other External Influences in Relationship to Cancer, 6 Vand. L. Rev. 868, 875 (1953); Warren, Criteria Required to Prove Causation of Occupational or Traumatic Tumors, 10 U. Chi. L. Rev. 313, 318-20 (1943).

21. E.g., Hagy v. Allied Chem. & Dye Corp., 122 Cal. App. 2d 361, 375-76, 265 P.2d 86, 95 (1953); Daly v. Bergstedt, 267 Minn. 244, 248, 126 N.W.2d 242, 245 (1964); see Sufficiency of Proof, supra note 19, at 582 & n.10. See infra note 104 for a discussion of what is meant by "statistical significance."

22. Ewing, The Relation of Trauma to Malignant Tumors, Am. J. Surgery, Feb. 1926, at 30, 31-34. The criteria set forth were:

(1) Authenticity and sufficient severity of the trauma.

(2) Previous integrity of wounded part.

(3) Identity of injured area with that giving origin to the tumor.

(4) Tumor of a type that could conceivably result from trauma.

(5) Proper time interval between receipt of the injury and appearance of the tumor.

Id.

740

traumas more akin to physical irritation. For purposes of this Article, trauma will mean single trauma.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 93 of 200 PageID: 33948 *EPIDEMIOLOGIC PROOF* 741

cal acceptance."²³ Moreover, he premised his work on the assumption that the defendant has the burden of disproof,²⁴ thus further limiting the proper application of his postulates. By 1935, he had become still more conservative, acknowledging that "experimental data reveal the fact that cancer genesis requires quite peculiar factors which have not been found in the results of simple trauma."²⁵ Later work by others has further limited the Ewing approach.²⁶

Ignorance and uncertainty make it virtually impossible, even with the aid of Ewing's criteria, to determine whether a single trauma, or a majority of irritating factors,²⁷ more likely than not caused the initiation of a latent disease such as cancer. Because plaintiffs bear the burden of proof, this dearth of evidence logically implies that plaintiffs should generally lose as a matter of law, but few courts have stated this explicitly.²⁸ Instead, decisions have generally been ill-reasoned and inconsistent.²⁹

25. Ewing, The Modern Attitude Toward Traumatic Cancer, 11 Bull. N.Y. Acad. Med. 281, 281 (1935).

26. See Auster, supra note 20, at 949. No one has suggested that the Ewing analysis can lead to a conclusion that a causal link is more probable than not. Rather, only possible inference is claimed. One commentator has explicitly stated that the postulates relate only to possibility. Adelson, supra note 19, at 156. Ewing's postulates may, however, be used to support defendants' verdicts because the plaintiff must at least satisfy them to prove causation. See Stordahl v. Rush Implement Co., 148 Mont. 13, 19-20, 417 P.2d 95, 99 (1966); Sikora v. Apex Beverage Corp., 282 A.D. 193, 196, 122 N.Y.S.2d 64, 66 (1953), aff'd, 306 N.Y. 913, 119 N.E.2d 601 (1954); Dennison v. Wing, 279 A.D. 494, 496-97, 110 N.Y.S.2d 811, 813-14 (1952).

27. See Auster, supra note 20, at 949. In some prolonged irritation cases it may be possible to infer causation with sufficient certainty. Ewing, supra note 25, at 314.

28. The only example of which the authors are aware is Tonkovich v. Department of Labor & Indus., 31 Wash. 2d 220, 195 P.2d 638 (1948).

29. Compare Daly v. Bergstedt, 267 Minn. 244, 248, 126 N.W.2d 242, 245 (1964) (upholding plaintiff's claim that a bruise on her breast had become cancerous) with Tonkovich v. Department of Labor & Indus., 31 Wash. 2d 220, 226-27, 195 P.2d 638, 641-42 (1948) (rejecting plaintiff's claim that fractured bones in his foot worsened into arthritis and intestinal cancer 10 years later).

Plaintiffs' verdicts in workers' compensation cases, even in the absence of reliable information, are perhaps understandable. The requirement that a disease be occupational conceptually parallels the tort law causation requirement, but it is not identical to it. See 1B A. Larson, Workmen's Compensation Law § 41 (1982 & Supp. 1983); see, e.g., Cox v. Ulysses Coop. Oil & Supply Co., 218 Kan. 428, 432-33, 544 P.2d 363, 367 (1975) (in a workers' compensation case the claimant need only introduce evidence sufficient to convince the court that the award is proper); Deines v. Greer, 216 Kan. 548, 553, 532 P.2d 1257, 1262 (1975) (when injury shown to have arisen out of course of employment, every natural consequence of injury is compensable); Workmen's Comp. Appeals Bd. v. Bethlehem Steel Corp., 23 Pa. Commw. 454, 456, 352 A.2d 571, 572 (1976) (plaintiff need not prove injury caused by identifiable incident, but rather only that injury arose in course of employment). Some states

^{23.} Id. at 34.

^{24.} Id. at 30.

33949 FORDHAM LAW REVIEW

[Vol. 52]

Daly v. Bergstedt³⁰ typifies the muddled reasoning employed in many trauma and irritation cases. The plaintiff brought a simple slip and fall tort action, straightforward except for her claim that a bruise on her left breast had caused it to become cancerous. The Minnesota Supreme Court affirmed the plaintiff's verdict, but the court's review of the evidence did not justify its holding. Six medical doctors testified that there was no causal connection between the bruise and the cancer, while one gave the opinion that the cancer could have developed from the trauma sustained in the fall.³¹ Apparently realizing that science weighed heavily in favor of the defendant, the court chose to rely on the coincident location of the trauma and the cancer and the relatively short (14 months) time period between the two.³² This approach totally ignores the absence of evidence that the incidence of breast cancer is higher among women who have suffered trauma than among women who have not.³³ The Daly case implies that it is appropriate to allow laymen to draw conclusions from information

30. 267 Minn. 244, 126 N.W.2d 242 (1964).

742

31. Id. at 248, 126 N.W.2d at 245. The court based its opinion on the Ewing Postulates. Id. However, the postulates had not, in fact, been satisfied. Ewing made it quite clear that only one type of breast cancer, carcinoma simplex, could be linked to trauma, and that "in each case the entire clinical history must be secured and the tumor and the entire breast must be examined by a competent tumor pathologist before the basis can be laid for an opinion." Ewing, *supra* note 25, at 320-21. There is no indication that Mrs. Daly produced such evidence. In fact, her expert had testified that she had a scirrhus carcinoma, not carcinoma simplex. 267 Minn. at 249, 126 N.W.2d at 246. Even if the postulates had been satisfied, the plaintiff would still not have established the causal link by a preponderance of the evidence. See *supra* note 10.

32. 267 Minn. at 247-51, 126 N.W.2d at 245-47. Other courts have held that while coincidence and expert testimony about possibilities by themselves are not enough, together they may be sufficient. See Hagy v. Allied Chem. & Dye Corp., 122 Cal. App. 2d 361, 371, 265 P.2d 86, 92-93 (1953) (quoting Fireman's Fund Indemnity Co. v. Industrial Acc. Comm'n, 93 Cal. App. 2d 244, 246, 208 P.2d 1033, 1034 (1949)). While plausible at first glance, this approach is in fact no better than that taken by the *Daly* court. An expert is assumed to know all the available facts relevant to causation, and if he cannot reach a suitably certain conclusion laymen should not be expected to do so. Stated another way, if proof of causation requires expert testimony, the expert's determination of how certain one can be ought to be determinative.

33. See supra note 20 and accompanying text.

create presumptions that lessen the plaintiff's burden of proof. See, e.g., Downes v. Industrial Comm'n, 113 Ariz. 90, 93, 546 P.2d 826, 829-30 (1976); Bolger v. Chris Anderson Roofing Co., 112 N.J. Super. 383, 394, 271 A.2d 451, 457-58 (1970), aff'd per curiam, 117 N.J. Super. 497, 285 A.2d 228 (1971). Compare Cox v. Ulysses Coop. Oil & Supply Co., 218 Kan. 428, 435-36, 544 P.2d 363, 369-70 (1975) (personal opinion of physician that causation is a "reasonable medical certainty" is sufficient to justify recovery) with Parker v. Employers Mut. Liab. Ins. Co., 440 S.W.2d 43, 45 (Tex. 1969) (causal connection must be clearly established between employment and injury to justify recovery).

Case 3:16-md-02738-FI	LW-LHG	Document 9732-4	Filed 05/07/19	Page 95 of 200 PageID:
1984]	EP	IDEMIOLOGIC	PROOF	743

found to be inadequate by experts, a rule that leaves little basis for a rational analysis of the legal sufficiency of evidence.³⁴

Courts that have reviewed the sufficiency of expert testimony in trauma and irritant cases have tended to go little beyond the witness' expressed degree of certainty, distinguishing, for example, between the use of the words "possible" and "probable."³⁵ Often they uncritically defer to physicians,³⁶ whose training and experience typically do not qualify them to venture opinions about the probability that a particular factor caused a disease.³⁷ Focusing on the expressed certainty or supposed professional competence of physicians shifts attention from underlying uncertainty and permits at least apparent adherence to the more-likely-than-not standard, but it does not lead to consistent results.

The distinction between possibility and probability is not insignificant, but when reduced to a simple search for expressed certainty or for the blessing of a suitably credentialed expert, it often has no real effect. Judicial reluctance to examine the substantive basis of the testimony can easily permit unfounded expressions of certainty to carry the day. Pennsylvania, for example, requires that causation

The *Pucci* court listed with approval a number of cases in which various forms of medical testimony had been either acceptable or unacceptable. 51 Wis. 2d at 519, 187 N.W.2d at 142. This approach can redound to the benefit of defendants as well as plaintiffs. *See* Casson v. A.C. Horn Co., 27 A.D.2d 966, 967, 279 N.Y.S.2d 244, 245 (1967) (medical testimony sufficient); Insurance Co. of N. Am. v. Myers, 411 S.W.2d 710, 714 (Tex. 1966) (medical testimony that causation was merely possible insufficient for recovery). *See generally* Annot., 66 A.L.R.2d 1082, 1118-24 (1959) (dealing with the issue of admissibility, not sufficiency, but citing many cases that relate to the sufficiency issue).

36. See McGrath v. Irving, 24 A.D.2d 236, 238, 265 N.Y.S.2d 376, 378 (1965) (plaintiff's expert testimony held sufficient based on his "medical qualifications").

37. When etiology is unknown, causation must usually be determined at least in part from statistical inferences. Biostatisticians deal with this numerical aspect of establishing causation, but they often lack a full appreciation of the biological aspect. It is the epidemiologist who specializes in using both statistics and biology to arrive at scientifically supportable conclusions about causation.

^{34.} Other decisions have also been based on this kind of limited review. See, e.g., Hagy v. Allied Chem. & Dye Corp., 122 Cal. App. 2d 361, 375-76, 265 P.2d 86, 95 (1953); Hanna v. Aetna Ins. Co., 24 Ohio Misc. 27, 32-33, 259 N.E.2d 177, 180-81 (1970); Valente v. Bourne Mills, 77 R.I. 274, 278, 75 A.2d 191, 194 (1950).

^{35.} Cox v. Ulysses Coop. Oil & Supply Co., 218 Kan. 428, 435-36, 544 P.2d 363, 369-70 (1975); see Pucci v. Rausch, 51 Wis. 2d 513, 518-19, 187 N.W.2d 138, 141-42 (1971) (personal injury case in which the court required only that a doctor have sufficient certainty that his opinion is "correct to a reasonable medical probability. Other doctors may differ, but whether his opinion corresponds with that of another member of the medical profession does not go to admissibility of his opinion but to the weight the trier of the facts should give to his opinion."); City of Seymour v. Industrial Comm'n, 25 Wis. 2d 482, 491-92, 131 N.W.2d 323, 328 (1964) (medical testimony cannot be held "incredible because contrary to scientific facts or knowledge").

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 96 of 200 PageID: 744

FORDHAM LAW REVIEW

[Vol. 52]

testimony be couched in very certain terms, but an expert in Menarde v. Philadelphia Transportation Co.38 evaded this limitation simply by testifying that it was virtually impossible that the plaintiff's breast cancer had been caused by anything other than the minor injuries she had suffered in a trolley car accident.³⁹ This case clearly demonstrates how neatly an expert can tailor testimony to the requirements set forth in previous decisions. If certainty is needed, witnesses can be found who will profess it.

B. Toxic Tort Cases

In toxic tort cases, latency and the absence of an identifiable irritation or traumatic injury have made it more difficult than in trauma cases for courts to rely solely on coincidences.⁴⁰ Nevertheless, the focus on witnesses' expressions of certainty and the deference to medical experts seen in traumatic cancer cases have carried over to toxic torts. In Boldt v. Jostens, Inc.,⁴¹ for example, the plaintiff claimed that her workplace exposure to fumes from heated glue caused her to contract Goodpasture's Syndrome, a pathologic condition in which the kidneys and lungs are attacked by one's own immune system. The doctor who testified for the plaintiff about causation acknowledged that the etiology of Goodpasture's Syndrome is unknown. He stated that it was thought to be an immunologic disease, that the antigen causing a reaction in a victim "can probably be many different things and different for different people,"42 and that it is unknown whether the reaction is the result of one exposure or many.43 Yet, he was willing to opine that the plaintiff's exposure to glue fumes "had a great deal to do with her illness, and certainly caused aggravation."44 The Supreme Court of Minnesota held that this testimony sufficed to sustain a workers' compensation award, in part because "the truth of the opin-

44. Id.

^{38. 376} Pa. 497, 103 A.2d 681 (1954).

^{39.} Id. at 502, 103 A.2d at 684; see Peterson v. Kansas City Pub. Serv. Co., 259 S.W.2d 789, 794 (Mo. 1953).

^{40.} Scientific Proof, supra note 19, at 354. But see Boney v. Gouverneur Talc Co., 77 A.D.2d 702, 702, 430 N.Y.S.2d 399, 399 (1980) (lung cancer found to have been caused by exposure to talc dust containing asbestos). The plaintiff in Boney admittedly had talcosis, a form of pneumoconiosis. But other than testimony that this condition might have predisposed him to contract cancer, there was apparently no evidence to support holding the defendent liable for the disease. It should be noted that while mesothelioma (which is not what the plaintiff had) is very clearly linked to asbestos exposure, other forms of cancer are not, at least not to the same high degree. This illustrates why specificity is so important in epidemiologic analysis. See supra note 89 and accompanying text.

^{41. 261} N.W.2d 92 (Minn. 1977).

^{42.} Id. at 93.

^{43.} Id.

33952

1984]

EPIDEMIOLOGIC PROOF

ion need not be capable of demonstration."⁴⁵ Other cases indicate that in some circumstances a treating physician's testimony will be given special weight,⁴⁶ or that a specialist's testimony will be given more weight than a general practitioner's.⁴⁷

When courts do go beyond simple deference to medical testimony, they generally do no more than subject it to the same cursory "probability versus possibility" analysis found in some trauma cases.⁴⁸ In exposure cases this has at least proven useful in culling claims in which a witness singles out one factor as the "most probable" of many. These situations occur because when diagnosing and treating a disease, doctors often cannot state with certainty which factor is its direct cause. They quite properly think in terms of finding the most likely cause instead of a factor that more likely than not is the cause.⁴⁹ Thus terms like "medical certainty" or "medical probability" often fail to satisfy legal requirements. In Clark v. State Workmen's Compensation Commissioner,⁵⁰ for example, the plaintiff established that the only clearly identifiable cause of her deceased husband's leukemia was his exposure to chemicals at the plant in which he had worked.⁵¹ Her expert had also testified, however, that the etiology of the disease was unknown and that other factors could have caused it.⁵² The court held that this evidence failed to satisfy the requirement that a workers' compensation claimant prove that his disease is job-related.⁵³

Although scientific studies do not support the argument that trauma increases the incidence of disease,⁵⁴ data do exist that permit comparisons of disease rates in populations exposed to some substances with the rates in unexposed populations.⁵⁵ Such comparisons are a

45. Id. at 94. But see Logan Co. v. Amic, 479 S.W.2d 1, 2-3 (Ky. 1972) (hypothesis of physician not sufficient evidence to justify plaintiff's recovery).

46. Long v. Martin Timber Co., 395 So. 2d 931, 934 (La. App. 1981); Groff v. Department of Labor & Indus., 65 Wash. 2d 35, 45, 395 P.2d 633, 639 (1964); Sufficiency of Proof, supra note 19, at 601.

47. Chalmers v. Department of Labor & Indus., 72 Wash. 2d 595, 598-601, 434 P.2d 720, 722-24 (1967); Sufficiency of Proof, supra note 19, at 601.

48. See supra notes 35-39 and accompanying text.

49. See Danner & Sagall, Medicolegal Causation: A Source of Professional Misunderstanding, 3 Am. J. Law & Med. 303, 304-05 (1977).

50. 155 W. Va. 726, 187 S.E.2d 213 (1972).

51. Id. at 728-29, 187 S.E.2d at 215.

52. Id.

53. Id. at 734, 187 S.E.2d at 217-18; see Schaefer v. Texas Employment Ins. Ass'n, 612 S.W.2d 199, 205 (Tex. 1981) (rejecting medical testimony that it was reasonably probable that workplace exposure caused decedent's cancer).

54. See supra note 20 and accompanying text.

55. See, e.g., Doll & Peto, The Causes of Cancer: Quantitative Estimates of Avoidable Risks of Cancer in the United States Today, 66 J. Nat'l Cancer Inst. 1192
Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 98 of 200 PageID: 33953

FORDHAM LAW REVIEW

746

[Vol. 52

basic part of epidemiologic studies, and in a few cases, have led to causal inferences so strong that courts have found causation to be scientifically established without any analysis of the method and reasoning underlying that conclusion.⁵⁶ When the data are less conclusive, as usually occurs in toxic tort cases, the law has had far more difficulty in dealing with the evidence. A number of commentators have referred approvingly to the use of epidemiology or biostatistics,⁵⁷

(1981); Wynder & Gori, Contribution of the Environment to Cancer Incidence: An Epidemiologic Exercise, 57 J. Nat'l Cancer Inst. 825 (1977).

56. The link between asbestos and mesothelioma (a form of cancer that attacks the lining of the pleural cavity) was not established until the early 1970's, just about the time that the growing flood of legal action began. Mehaffy, Asbestos-Related Lung Disease, 16 Forum 341, 344 (1980). Causation had been established by the epidemiologic work of Dr. Irving J. Selikoff and others, and in the litigation it has been substantially accepted. Without examining the methodology by which scientists reached their conclusions, courts accept causation almost as a matter of law. See Karjala v. Johns-Manville Prods. Corp., 523 F.2d 155, 158 (8th Cir. 1975); Bertrand v. Johns-Manville Sales Corp., 529 F. Supp. 539, 544 (D. Minn. 1982); Flatt v. Johns-Manville Sales Corp., 488 F. Supp. 836, 841 (E.D. Tex. 1980); Mehaffy, supra, at 341. But see Tretter v. Johns-Manville Corp., 88 F.R.D. 329, 332-33 (E.D. Mo. 1980) (court required plaintiff asserting causal link between asbestos and cancer to prove harmfulness).

In the DES litigation, the link between DES and clear cell adenocarcinoma is virtually certain, although established only epidemiologically. See Herbst, Ulfelder & Poskanzer, Adenocarcinoma of the Vagina, 284 N.E. J. Med. 878, 878 (1971); Note, Market Share Liability: An Answer to the DES Causation Problem, 94 Harv. L. Rev. 668, 669 (1981). Vinyl chloride exposure (at high enough levels) and one form of liver cancer have also been linked almost unequivocally through epidemiology. See Society of the Plastics Indus., Inc. v. OSHA, 509 F.2d 1301, 1305-06 (2d Cir.), cert. denied, 421 U.S. 992 (1975).

In the case of cigarettes and lung cancer, some early decisions indicated that epidemiologic evidence might be sufficient. See Lartigue v. R.J. Reynolds Tobacco Co., 317 F.2d 19, 22-23 (5th Cir. 1963); Pritchard v. Liggett & Myers Tobacco Co., 295 F.2d 292, 294-96 (3d Cir. 1961); Scientific Proof, supra note 19, at 369-73. Litigation about cigarettes, however, has been stifled by warning labels that preclude warranty claims, and by court holdings that until the labels were put on the packages the manufacturers could not have known about the harm cigarettes could cause and thus could not be held liable. See W. Prosser, supra note 11, § 99, at 660 & nn.82-83; Scientific Proof, supra note 19, at 369-73.

57. See, e.g., Estep, Radiation Injuries and Statistics: The Need for A New Approach to Injury Litigation, 59 Mich. L. Rev. 259, 273-80 (1960); Forgotson, Liability For Long-Term Latent Effects of Toxic Agents, 50 A.B.A.J. 142, 142 (1964); Hall & Silbergeld, supra note 5, at 442-43; Henderson, Medical Causation in Products Liability Disease Litigation, Trial, June 1981, at 53, 55-57; Mobilia & Rossignol, The Role of Epidemiology in Determining Causation in Toxic Shock Syndrome, Jurimetrics J., Fall 1983, at 78, 82-86; Riley, Toxic Shock Syndrome: Proving Causation Before Science Has, 6 Am. J. Trial Advoc. 15, 19 (1982); Rosenberg, supra note 5, at 856-57, 869-74; Seltzer, Personal Injury Hazardous Waste Litigation: A Proposal for Tort Reform, 10 B.C. Envtl. Affairs L. Rev. 797, 815-21,

EPIDEMIOLOGIC PROOF

and a few courts have acknowledged the need to infer causation from comparisons between populations.⁵⁸ To date, however, neither commentators nor courts have provided guidance on how to mesh law and epidemiology in a consistent way.

A series of New York cases exemplifies both current developments and current confusion. In Miller v. National Cabinet Co., 59 the New York Court of Appeals reversed an award of workers' compensation

846-49 (1982-1983); Tort Actions for Cancer, supra note 5, at 857. But see Dickson, Medical Causation by Statistics, 17 Forum 792, 799-808 (1983) (noting shortcomings in the use of epidemiologic evidence); Dore, A Commentary on the Use of Epidemiological Evidence in Demonstrating Cause-in-Fact, 7 Harv. Envtl. L. Rev. 429, 431 (1983) ("Because of the confusing and complex nature of epidemiologic evidence, courts should . . . [limit] the use of such evidence as proof of causation").

The proponents of epidemiology give little guidance on how courts should use it, and except for Forgotson, none address the idea of requiring epidemiologic evidence. A number of commentators seem to have the impression that courts tend not to accept epidemiologic evidence. See, e.g., Rosenberg, supra note 5, at 857-58, 869-74; Seltzer, supra, at 821-24; Tort Actions for Cancer, supra note 5, at 848; see also Trauberman, supra note 3, at 198 (author knows of no case in which an award has been based solely on epidemiologic evidence). Research, however, reveals no case in which a court has held against a plaintiff who has produced evidence sufficient to satisfy the standard proposed in this Article. A large part of the problem is that without a substantive standard, plaintiffs do not know how to present their cases. Cf. Schaefer v. Texas Employer's Ins. Ass'n, 612 S.W.2d 199, 205 (Tex. 1980) (plaintiff lost appeal because he failed to produce tests or data).

58. Traces of epidemiologic reasoning have appeared in a variety of cases. See, e.g., Mahoney v. United States, 220 F. Supp. 823, 838 (E.D. Tenn. 1963) (court found for the defendant because there was only a 1 in 24 chance that the plaintiff's leukemia had been caused by radiation), aff'd, 339 F.2d 605 (6th Cir. 1964); Braden v. City of Hialeah, 177 So. 2d 235, 236 (Fla. 1965) (per curiam) (plaintiff's claim rejected because she did not show that workplace exposure to sun made probability of contracting skin cancer greater than that of persons with normal exposure to sun); Miller v. Olin Mathieson Chem. Corp., 398 S.W.2d 472, 472-73 (Ky. 1965) (plaintiff's claim rejected because physician's theory of chemical causation of leukemia contradicted by statistical data showing that the incidence of leukemia increased when presence in atmosphere of chemical compounds decreased); Miller v. National Cabinet Co., 8 N.Y.2d 277, 283-84, 168 N.E.2d 811, 814, 204 N.Y.S.2d 129, 133-34 (reference to need for medical statistics showing correlation between exposure to benzol and incidence of leukemia), modified on other grounds, 8 N.Y.2d 1025, 170 N.E.2d 215, 206 N.Y.S.2d 796 (1960); Collins v. National Aniline Div., 8 A.D.2d 900, 901, 186 N.Y.S.2d 979, 981 (1959) (reference to comparison of incidence rates of bladder cancer among those exposed to carcinogenic compounds and those not so exposed); Parker v. Employers Mut. Liab. Ins. Co., 440 S.W.2d 43, 47-48 (Tex. 1969) (testimony admitted but held not conclusive that persons exposed to radiation have a higher incidence rate of cancer than non-exposed persons); Ehman v. Department of Labor & Indus., 33 Wash. 2d 584, 595, 206 P.2d 787, 797 (1949) (court held for defendant because plaintiff could not show that but for his employment, he would not have contracted leukemia).

59. 8 N.Y.2d 277, 168 N.E.2d 811, 204 N.Y.S.2d 129, modified on other grounds, 8 N.Y.2d 1025, 170 N.E.2d 215, 206 N.Y.S.2d 796 (1960).

33955

[Vol. 52]

benefits to the widow of a worker whose death from leukemia had allegedly been caused by exposure to benzene (also known as benzol). The plaintiff's principal expert witness testified that the incidence of leukemia "is quite high in patients who have been exposed to benzol," and that "it is *possible* that this man's leukemia resulted from his alleged exposure to inhalation of benzol or benzene."⁶⁰ In holding for the defendant, the court relied principally on the possibility-probability distinction.⁶¹ It pointed out, however, that "[t]he only possible basis for drawing an inference in favor of claimant . . . would be statistics indicating that in many instances leukemia follows benzol exposure without knowing why."⁶²

The allusion in *Miller* to the consideration of statistics as a factor in the determination of causation represents a small step forward in toxic tort theory. Subsequent decisions in New York, however, have not furthered the development of this concept. Most opinions have been couched in terms similar to the plaintiff's argument in *Miller* and have failed to employ statistical data in arriving at their conclusions about causation.⁶³ In one case, decided for the plaintiff, the expert testified only that he knew at least some of the causes of the disease in question, and that the plaintiff had been exposed to one of them.⁶⁴ Two experts in another case stated, with little quantification, that people in the plaintiff's occupation ran a high risk of developing papillary tumors.⁶⁵ Again the plaintiff prevailed, though the facts were hardly distinguishable from those in *Miller*. In still another case, the court explicitly found that the statistical requirement had been met, only to be

60. Id. at 282, 168 N.E.2d at 813, 204 N.Y.S.2d at 132 (emphasis added).

63. E.g., Shannon v. Grumman Aircraft, 29 N.Y.2d 786, 787-88, 277 N.E.2d 190, 190-91, 327 N.Y.S.2d 71, 72 (1971), *rev'g* 35 A.D.2d 230, 315 N.Y.S.2d 172 (1970); Boney v. Gouverneur Talc Co., 77 A.D.2d 702, 702, 430 N.Y.S.2d 399, 399 (1980); Smith v. Humboldt Dye Works, 34 A.D.2d 1041, 1042, 312 N.Y.S.2d 612, 614 (1970); Benenati v. Tin Plate Lithographing Co., 29 A.D.2d 805, 806, 287 N.Y.S.2d 528, 530 (1968); Amoroso v. Tubular & Cast Prods. Mfg. Co., 17 A.D.2d 1003, 1003-04, 233 N.Y.S.2d 909, 910-11 (1962), *aff'd*, 13 N.Y.2d 992, 194 N.E.2d 694, 244 N.Y.S.2d 787 (1963); Hassell v. Oxford Filing Supply Co., 16 A.D.2d 534, 536, 230 N.Y.S.2d 866, 868 (1962); *see, e.g.*, Yannon v. New York Tel. Co., 86 A.D.2d 241, 244, 450 N.Y.S.2d 893, 895 (1982); Berman v. Werman & Sons, 14 A.D.2d 631, 631, 218 N.Y.S.2d 315, 316 (1961).

64. Benenati v. Tin Plate Lithographing Co., 29 A.D.2d 805, 806, 287 N.Y.S.2d 528, 530 (1968).

65. Smith v. Humboldt Dye Works, Inc., 34 A.D.2d 1041, 1042, 312 N.Y.S.2d 612, 614 (1970).

748

^{61.} Id. at 282-83, 168 N.E.2d at 813, 204 N.Y.S.2d at 132-33.

^{62.} Id. at 283, 168 N.E.2d at 814, 204 N.Y.S.2d at 133. How to use statistics and how to incorporate other information in drawing biological inferences remained unexplained, though the decision hinted that an eleven-fold increase in the incidence rate in an exposed population might not support a plaintiff's verdict. Id. at 285, 168 N.E.2d at 815, 204 N.Y.S.2d at 135.

EPIDEMIOLOGIC PROOF

1984]

749

reversed by the court of appeals, which found "no observable or acceptable correlation between exposure . . . and [disease]."⁶⁶ The decisions at both levels fail to indicate the standard by which statistical inference should be judged, or how biological inference should follow from statistics.

The *Miller* line of cases typifies the haphazard way in which courts have addressed the use of comparisons between exposed and unexposed populations to establish toxic tort causation.⁶⁷ No clear standard has yet emerged to determine when data and analysis are legally sufficient, or if statistical and non-statistical evidence have been properly integrated.⁶⁸ This has clouded legal analysis as well as factfinding.

C. The More-Likely-Than-Not Test in Toxic Tort Cases

Courts generally have not held that a toxic tort plaintiff bears a lesser burden of proof on the issue of harmfulness than does the traditional tort law plaintiff.⁶⁹ In fact, courts have explicitly adopted the preponderance test in a number of cases in which the harmfulness of a substance was at issue. In *Parker v. Employers Mutual Liability*

67. Courts in other states have also touched upon the evidentiary use of statistical inference in determining toxic tort causation. See, e.g., Miller v. Olin Mathieson Chem. Corp., 398 S.W.2d 472, 473 (Ky. 1965); Schaefer v. Texas Employers' Ins. Ass'n, 612 S.W.2d 199, 201 (Tex. 1981); Parker v. Employers Mut. Liab. Ins. Co., 440 S.W.2d 43, 49 (Tex. 1969); Garner v. Hecla Mining Co., 19 Utah 2d 367, 370, 431 P.2d 794, 796 (1967). Garner is the most interesting case because it involved the question how statistical evidence should mesh with non-statistical considerations, one of the principal concerns of epidemiology. A widow appealed the denial of workers' compensation benefits for the death of her husband, who had been a uranium miner. The widow introduced autopsy results showing that her husband's body had contained 34 times as much radioactive lead as the average non-miner's. She also introduced data indicating a high incidence of lung cancer in uranium miners. The court did not find this proof necessarily insufficient, but held that such evidence did not compel an award of benefits. Id. at 370, 431 P.2d at 796. The court noted that other factors might have caused the disease, specifically mentioning the fact that the decedent had smoked for approximately twenty years. Id. at 371, 431 P.2d at 796-97.

68. Only in a few of the cases that grew out of the 1976 swine flu inoculation program have courts made further progress, but the circumstances surrounding those cases were unique. The increased risk of Guillan-Barre Syndrome (GBS) related to swine flu shots lasted for only a few weeks. Most toxic tort risks are less reversible. Also, because of the number of people involved in the swine flu program and the careful monitoring of it by the Center for Disease Control, very good epidemiologic data were available. See *infra* pt. IV(B)(3).

data were available. See *infra* pt. IV(B)(3). 69. The plaintiff must produce "proof which leads the jury to find that the existence of the contested fact is more probable than its nonexistence." E. Cleary, *supra* note 10, § 339, at 794. See *supra* note 10.

^{66.} Shannon v. Grumman Aircraft, 29 N.Y.2d 786, 788, 277 N.E.2d 190, 191, 327 N.Y.S.2d 7l, 72 (1971), rev'g 35 A.D.2d 230, 315 N.Y.S.2d 172 (1970).

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 102 of 200 PageID:

33957

[Vol. 52]

Insurance Co.,⁷⁰ for example, the plaintiff alleged that his cancer had been caused by workplace exposure to radiation. He was unsuccessful because he could only establish a low level of exposure, which merely suggested the possibility of causation. The court held that "a possible cause only becomes 'probable' when in the absence of other reasonable causal explanations it becomes *more likely than not* that the injury was a result of its action."⁷¹

FORDHAM LAW REVIEW

In McEwen v. Ortho Pharmaceutical Corp.,⁷² the plaintiff claimed that her blindness had been caused by birth control pills. The Oregon Supreme Court upheld her jury verdict, finding that the medical testimony had at least established that the inference of causation was "more probably correct than incorrect."⁷³ Other toxic tort decisions have been similarly based on the more-likely-than-not test,⁷⁴ but except in a few of the swine flu cases,⁷⁵ none has come close to considering either the need for epidemiologic evidence or how to analyze such evidence to insure that legal requirements are met.

With the dramatic increase in litigation over latent effects of toxic exposures, the failure to fit known facts into a legal context makes the need for a substantive evidentiary standard ever more pressing. The formulation of a test that will meet this need requires a basic understanding of the philosophy and methods of epidemiology. Properly used and evaluated, epidemiologic evidence will enable courts to adhere to both tort law and scientific principles.

II. EPIDEMIOLOGIC PRINCIPLES

The elucidation of the relationship between a disease and a factor (e.g., a toxic substance) suspected of causing it lies within the domain of epidemiology.⁷⁶ The epidemiologist examines this relationship in the context of populations, comparing the disease experiences of people exposed to the factor with those not so exposed.⁷⁷ Although the epidemiologist utilizes statistical methods, the ultimate goal is to draw a biological inference concerning the relationship of the factor to the

750

^{70. 440} S.W.2d 43 (Tex. 1969).

^{71.} Id. at 47 (emphasis added).

^{72. 270} Or. 375, 528 P.2d 522 (1974).

^{73.} Id. at 415 n.36, 528 P.2d at 541 n.36.

^{74.} Sheptur v. Procter & Gamble Distrib. Co., 261 F.2d 221, 224 (6th Cir. 1958) (per curiam); Coburn v. North American Refractories Co., 295 Ky. 566, 174 S.W.2d 757 (1943); Grinnell v. Charles Pfizer & Co., 274 Cal. App. 2d 424, 435, 79 Cal Rptr. 369, 374-75 (1969).

^{75.} See infra pt. IV(B)(3).

^{76.} See Last, Scope and Methods of Prevention, in Maxcy-Rosenau Public Heath and Preventive Medicine 7-8 (J. Last ed. 1980).

^{77.} See A. Lilienfeld & D. Lilienfeld, Foundations of Epidemiology 3 (2d ed. 1980).

33958

1984]

EPIDEMIOLOGIC PROOF

751

disease's etiology and/or to its natural history.⁷⁸ Stated more formally, "epidemiology can be regarded as a sequence of reasoning concerned with biological inferences derived from observations of disease occurrence and related phenomena in human population groups."⁷⁹ It is an integrative, eclectic science utilizing concepts and methods from other disciplines, such as statistics, sociology and demography for the study of disease in populations.

To understand epidemiologic methods and reasoning, one must understand how epidemiology grew out of its component disciplines. The natural philosophers of the seventeenth century initiated a method of reasoning based on the premise that one can mathematically model a population's mortality experience.⁸⁰ This work developed into the modern fields of demography, vital statistics, and subsequently, epidemiology.

One of the tools that these scientists developed was the life table, known until the early 1900's as the "table of mortality."⁸¹ The first life tables reflected only the aggregate mortality experience in a population.⁸² They provided no record of individual diseases because the concept of specific diseases had not yet crystallized.⁸³ Indeed, al-

78. Lilienfeld, Definitions of Epidemiology, 107 Am. J. Epidemiology 87, 89 (1978).

79. A. Lilienfeld & D. Lilienfeld, supra note 77, at 4.

80. See Lilienfeld, "The Greening of Epidemiology": Sanitary Physicians and the London Epidemiological Society (1830-1870), 52 Bull. Hist. of Med. 503, 504 (1979); Lorimer, The Development of Demography, in The Study of Population 124, 127 (P. Hauser & O. Duncan eds. 1959).

81. See Lilienfeld & Lilienfeld, The French Influence on the Development of Epidemiology, in Times, Places and Persons: Aspects of the History of Epidemiology 28, 28 (A. Lilienfeld ed. 1980). Figure I shows a typical life table, a tabulation of a given population's mortality experience.

FIGURE 1

Age	A TYPICAL LIFE TABLE Population at Start of Age	Deaths
0-1	1,000	20
1-4	980	80
5-14	900	250
15-24	650	250
25-34	400	300
35 and over	100	100

82. J. Farren, Historical Essay on the Rise and Early Progress of the Doctrine of Life-Contingencies in England (London 1844); J. Francis, Annals and Legends of Life Assurance 87-97 (London 1853); see Lilienfeld & Lilienfeld, supra note 81, at 28.

83. See Temkin, Comment on Hilt's "Epidemiology and the Statistical Movement," in Times, Places and Persons: Aspects of the History of Epidemiology 61 (A. Lilienfeld ed. 1980).

752

[Vol. 52

though the notion of statistically viewing the mortality experience of a population dates from the mid-1600's, not until the 1800's did the concept of disease specificity emerge. This development permitted scientists to make accurate correlations and to draw meaningful causal inferences.⁸⁴

A. The Definition of Disease

Although concern about the exact definition of a disease began with communicable diseases, it is of equal concern when dealing with chronic diseases such as cancer, heart disease and stroke. The epidemiologist must begin his investigation with a clear, precise definition of the disease being studied.⁸⁵ Within the medical community, disease is viewed as an entity characterized by at least two of the following criteria: "a recognized etiologic agent (or agents); an identifiable group of signs and symptoms; [and/or] consistent anatomical alterations [that is, lesions or a pathologic state being present]."⁸⁶ This definition of disease does not differ markedly from that used by lawyers: "An illness or an abnormal state having a definite pattern of symptoms."⁸⁷ Neither statement, however, suffices for an epidemiologic investigation, which requires an exact definition of the disease being studied.

The definition of a particular disease depends on its nature and must be sufficiently precise to permit exclusion of all other diseases from consideration. The "gold standard" definition is that of the pathologist, as it is based on the histologic characteristics of the disease. For diseases defined by pathophysiologic changes, such as asthma, other characteristics, such as physiologic ones, may be used. Some diseases and syndromes, such as volvulus,⁸⁸ are best defined in terms of what is observed during surgical intervention. The internist

87. Black's Law Dictionary 420 (5th ed. 1979).

^{84.} The melding of the concepts of statistics and specificity was accomplished in Paris and London in the mid-nineteenth century by Pierre Charles Alexandre Louis and his English students. Louis' investigations of typhus, typhoid fever and tuberculosis are still considered classics in both epidemiology and clinical medicine. His insistence on accurate data remains a keystone of sound epidemiologic work. See A. Lilienfeld & D. Lilienfeld, supra note 77, at 31 n.7. Louis and his students were concerned with the specificity of disease, i.e., a precise definition of the disease which excludes all other diseases from consideration. See Temkin, supra note 83, at 61.

^{85.} A. Lilienfeld & D. Lilienfeld, supra note 77, at 134-35.

^{86.} Stedman's Medical Dictionary 401 (23d ed. 1976).

^{88.} Volvulus is one form of intestinal blockage in which the intestine twists upon itself, thereby causing an obstruction. As the lesion in this condition is grossly visible upon surgical entry into the abdominal cavity, the surgeon can readily ascertain the pathology upon such intervention. Indeed, attempting to define this condition based on its histology is nearly impossible due to the macroscopic nature of its pathology.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 105 of 200 PageID:

33960 EPIDEMIOLOGIC PROOF

753

seeks to relate these histologic and/or other characteristics to the clinical signs and symptoms exhibited by affected patients. The patient's disease is thereby diagnosed.

1984]

Because the epidemiologist depends on laboratory tests and those clinical signs and symptoms noted by the clinician, he needs a measure of the accuracy of these clinical indicators as they relate to the definition of the disease. The two most commonly used measures of the accuracy of clinical diagnoses are "sensitivity" and "specificity."⁸⁹ "Sensitivity" is defined as the proportion of correct diagnoses as ascertained by clinical signs or symptoms and/or laboratory tests of those afflicted with the disease. The percentage of instances in which the disease is not so diagnosed when it is in fact absent is known as "specificity."⁹⁰

To determine the sensitivity and specificity of a particular clinical diagnosis or laboratory test, the epidemiologist selects individuals known to have or not to have the disease, then applies the test to these individuals. If either sensitivity or specificity is low, the quality of the epidemiologist's data is correspondingly diminished.

B. Determining the Relationship between Incidence of Disease and Exposure to a Factor

Once the epidemiologist has defined the disease of interest, he seeks to compare the rate of disease development (incidence rate) among

89. A. Lilienfeld & D. Lilienfeld, supra note 77, at 150.

90. The following figure illustrates these concepts:

FIGURE 2

INDICES TO EVALUATE THE ACCURACY OF A TEST OR DIAGNOSTIC EXAMINATION: SENSITIVITY AND SPECIFICITY

Test or Examination	Disease Present	Disease Absent
Positive	Α	В
(Indicating disease is probably present)	(true positives)	(false positives)
Negative (Indicating disease is	C (false negatives)	D (true negatives)
probably absent) Totals	A + C	B + D

Sensitivity is defined as the percent of those who have the disease, and are so indicated by the test. Thus,

Sensitivity (in percent) =
$$\frac{A}{A + C} \times 100$$

Specificity is defined as the percent of those who do not have the disease and are so indicated by the test. Thus,

Specificity (in percent) =
$$\frac{D}{B + D} \times 100$$

33961

[Vol. 52]

those exposed to the factor of interest with the rate among those not so exposed. The incidence rate is a measure of the probability that an individual will develop the disease. Hence, the epidemiologist is interested in determining if exposure to the factor changes the probability that an individual will develop the disease.⁹¹ If there is a gradation in the degree of exposure, the possibility of a corresponding gradation in incidence rates exists and merits investigation. The two principal approaches to collecting and analyzing morbidity/mortality data for exposed and non-exposed individuals are the demographic study and the epidemiologic study. In the former, the subjects within the two groups are viewed in the aggregate, while in the latter the subjects are viewed individually.⁹² The results of demographic studies are used to generate etiologic hypotheses, which are then tested through epidemiologic studies.

FORDHAM LAW REVIEW

1. The Demographic Study

Demographic studies explore either morbidity, if the investigator seeks to explain sickness, or mortality, if the investigator seeks to explain death. In either case, a study initially seeks to determine the accuracy and completeness of the statistics being analyzed and then attempts to ascertain how such statistics are related to possible etiologic factors, such as age, sex, cigarette consumption or asbestos exposure. One might, for example, examine the relationship between annual asbestos use in the United States from 1910-1950 and the annual mortality rates for mesothelioma in the United States from 1940-1980. Before drawing conclusions from the relationship between asbestos exposure and mesothelioma, however, the epidemiologist must determine the accuracy of the available mortality and exposure data in order to ensure that there has not been under- or over-reporting of either asbestos use or mesothelioma mortality. Studies have indicated that such data are available and accurate and that there is a positive relationship between asbestos use and mortality from mesothelioma.⁹³ Although such a positive correlation is supportive of a possible causal relationship between the two, it is by no means conclusive.⁹⁴

No matter how compelling the findings in a demographic study, it must be recognized that such observations refer to groups and not to the individuals within the groups. A correlation may exist between a

754

94. See Goodman, Ecological Regressions and Behavior of Individuals, 18 Am. Soc. Rev. 663, 663 (1953); Robinson, Ecological Correlations and the Behavior of Individuals, 15 Am. Soc. Rev. 351, 351-52, 357 (1950).

^{91.} See A. Lilienfeld & D. Lilienfeld, supra note 77, at 14, 191.

^{92.} See id. at vii, 191-94.

^{93.} National Cancer Institute, National Institute of Environmental Health Sciences & National Institute for Occupational Safety and Health, Estimates of the Fraction of Cancer in the United States Related to Occupational Factors 8-11 (1978) [hereinafter cited as Occupational Factors].

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 107 of 200 PageID:

33962

1984]

EPIDEMIOLOGIC PROOF

755

factor and the incidence of a disease even though no causal relationship exists. The classic example of this phenomenon is the linear relationship between pig iron production in the United States and the birth rate in Great Britain.⁹⁵ Clearly, such an association is spurious. This problem is known as an "ecological fallacy," and it imposes an inherent limitation on the use of demographic studies in inferring a causal relationship between a factor and a disease.⁹⁶ Demographic studies are used mainly to focus attention on a possible association between a factor and a disease, the elucidation of which requires further, more refined modes of study. In order to demonstrate the association in terms of the individual members of a group, the investigator utilizes the epidemiologic study.⁹⁷

2. The Epidemiologic Study

The epidemiologic study attempts to explore and clarify a possible association between a factor and a disease within individuals in a population. For epidemiologists, it represents the application of the scientific method to human populations. In the scientific method, the investigator observes the effect of a single modification in the environment of one of two otherwise identical animals. Similarly, in an epidemiologic study, one seeks to observe the effect of exposure to a single factor upon the incidence of disease in two otherwise identical populations.

There are two major types of epidemiologic studies: experimental and observational.⁹⁸ In experimental studies, the epidemiologist assigns the exposure status to individuals. If the assignment is not performed randomly, it is termed a "community trial." The use of fluori-

95. G. Snedocor & W. Cochran, Statistical Methods 189 (6th ed. 1967).

97. See id. at 191.

^{98.} See id. at 191-94. Figure 3 depicts the difference between the experimental and the observational study.



^{96.} See A. Lilienfeld & D. Lilienfeld, supra note 77, at 14.

[Vol. 52

dation in water to prevent dental caries was tested in this way.⁹⁹ If the epidemiologist randomly assigns individuals to exposed and non-exposed groups, the study is a "clinical trial." The purpose of the randomization is to ensure that the only difference between the two groups is in the exposure; and that in all other respects, the groups are comparable.¹⁰⁰ Almost every new drug authorized for use by the Food and Drug Administration has been tested by such a clinical trial. While clinical trials are definitive studies,¹⁰¹ they are not commonly encountered in toxic tort litigation because it is seldom possible to experiment by assigning individuals to an exposure.

The assignment of exposure, and thus an experimental study, is feasible only when it is ethical. It would be unethical, for instance, to assign individuals to exposure to cigarette smoking. The observational (non-experimental) study is uniquely suited to investigating situations in which controlled assignment is either unethical or difficult to achieve. In observational studies, the epidemiologist systematically observes the disease experience of individuals whose exposure status has been determined by themselves or by others in a nonrandomized manner. One might, for example, be interested in determining the difference in lung cancer incidence between smokers and non-smokers. If the epidemiologist views the population in terms of the individuals' exposure, the study type is "prospective." The investigator first determines if the individuals are cigarette smokers, then follows them over a sufficient number of years to see if their lung cancer incidence rate differs from that of non-smokers. If the epidemiologist views the populations in terms of individual disease status, the study is either "retrospective" or "cross-sectional." Retrospective studies focus on past exposure while cross-sectional studies consider current exposure. The investigator selects individuals who have or do not have lung cancer and then determines whether or not they are or have been cigarette smokers.

a. Prospective Studies

The prospective study is a powerful way to investigate the relationship between a factor and a disease because it closely approximates the classical scientific method. The investigator identifies two populations (or representative samples thereof), one composed of individuals who have been exposed to the factor and one of individuals who have not been so exposed.¹⁰² Ideally, these populations will be otherwise identi-

756

^{99.} See id. at 5-6.

^{100.} See id. at 257.

^{101.} See id. at 256-57; D. Schwartz, R. Flemant & J. Lellouch, Clinical Trials (M. Healy trans. 1980).

^{102.} A. Lilienfeld & D. Lilienfeld, supra note 77, at 226; see J. Schlesselman, Case-Control Studies 14-15 (1982).

1984]

EPIDEMIOLOGIC PROOF

757

cal.¹⁰³ The investigator follows these populations for a period of time (possibly many years), observing the incidence rates of disease in each population. If the two groups are comparable, any difference in disease incidence can then be related either to the factor or to the sampling process, that is, to chance. Several statistical methods are available for assessing whether a difference in incidence rates results from sampling rather than from exposure to the factor.¹⁰⁴ After eliminating chance and determining that a statistically significant relationship between the disease and the factor exists, the epidemiologist's next task is to estimate the magnitude of the association. The accepted means of measuring such an association is the calculation of the

104. See P. Armitage, Statistical Methods in Medical Research (1971); J. Fleiss, supra note 103. In both books, every chapter relates in some way to how statistical studies should be performed, but of particular interest on the question of sampling are chapters 3 and 4 in Fleiss and chapter 6 in Armitage.

The importance of statistical significance testing is that it enables the investigator to determine if the difference observed between two samples represents a true difference between the populations or if it is instead the result of the sampling process. See D. Barnes, Statistics as Proof-Fundamentals of Quantitative Evidence 143-45 (1983). See generally I. Hacking, Logic of Statistical Inference (1965).

The investigator will usually state the hypothesis that there is no actual difference as the "null hypothesis." For example, in a study examining the mortality of cigarette smokers compared to that of non-smokers, the null hypothesis (H₂) would be that the mortality rates for both groups are the same, and thus that cigarette smoking has no impact on mortality (the status quo). Alternatively, the null hypothesis can be viewed as the statement that the investigator is seeking to disprove. In either case, the conjugate of H_o is H₁ (also termed H_o). The statistical significance test provides the probability that the observed difference is due to chance if H_a is, in fact, true. If that probability is sufficiently small (5% being the most-commonly used level), then the investigator "rejects" H_o, concludes that its conjugate, H₁, is true, and completes his investigation using H₁ as an established fact. (This analysis is sometimes done using confidence intervals, which are fully equivalent to significance tests.)

It should be noted that with a sufficient number of observations from each population, a statistically significant result will be observed for even very small differences, which may represent little or no biological difference. It should also be noted that the statistical significance test does not have anything to do with the evaluation of the remainder of the investigation. The determination of the probability of the observed events being attributable to random events, that is, secondary to the sampling process, does not in fact assign a probability level to the results of the investigation being "correct." Once the investigator has determined that the differences he has observed are not in fact the result of random chance, he has made his inference as far as the statistical significance tests are concerned, and he then goes on to complete the remainder of his investigation, including the determination of biological inferences, without recourse to the probability figure that he derived in conducting the statistical significance test.

^{103.} If the two groups are not in fact comparable, statistical methods have been developed for adjusting the relative risk to account for the differences between them. J. Fleiss, Statistical Methods for Rates and Proportions 237-55 (2d ed. 1981); see Cochran, Some Methods for Strengthening the Common X² Tests, 10 Biometrics 417 (1954); Mantel & Haenszel, Statistical Aspects of the Analysis of Data From Retrospective Studies of Disease, 22 J. Nat'l Cancer Inst. 719, 730 (1959).

[Vol. 52

relative risk, which is the ratio of the incidence rate of disease in the exposed group divided by that rate in the non-exposed "control" group.¹⁰⁵ If there is no association between the factor and the disease, the relative risk is 1.0; that is, the incidence rates for the exposed and non-exposed groups are equal.

The greater the magnitude of the observed relative risk, the stronger the association between the factor and the disease. If the factor were the only cause of the disease, the relative risk would be infinite because the incidence of disease in the unexposed group would be zero. Because most diseases have multi-factorial etiologies, however, it is rare to observe a relative risk greater than 10. When a relative risk of 10 or more is observed, one can be reasonably certain that it represents a causal relationship. For example, the relative risk for mesothelioma from asbestos exposure, which is widely recognized as causal, is between 50 and 80.106 By comparison, the relative risk for leukemia in children who have been irradiated in utero is only 1.6 times that of children who were not so irradiated.¹⁰⁷ This represents a relatively small increase in the risk of developing leukemia for the irradiated children, which reflects a relatively weak causal relationship.

105. See J. Fleiss, supra note 103, at 64-65; A. Lilienfeld & D. Lilienfeld, supra note 77, at 209; Cornfield, A Method of Estimating Comparative Rates from Clinical Data: Applications to Cancer of the Lung, Breast and Cervix, 11 J. Nat'l Cancer Inst. 1269, 1269 (1951); Mantel & Haenszel, supra note 103, at 730. See Figure 4.

FIGURE 4

EXAMPLE OF COMPUTATION OF RELATIVE RISK

- 1. Groups A and B are assumed identical except for exposure to Factor F. (If not identical, there are methods of adjustment that still allow valid comparisons).
- 2. Incidence of disease D in Group A (exposed to Factor F) is 50 per 100,000 population. Incidence of the disease in Group B (not exposed) is 5 per 100,000.
- 3. Relative risk (r) of exposed to non-exposed is 50/5 = 10.0.

106. Love, Biological Aspects of Associations Between Environmental Exposures and Cancer, 37 Am. Statistician 413, 417 (1983).

107. Lilienfeld, Epidemiology of Infectious and Non-Infectious Disease: Some Comparisons, 97 Am. J. Epidemiology 135, 141 table 3 (1973). It should be noted that this relative risk was estimated from data collected in a retrospective study. It is presented as an illustration of the importance of the magnitude of the relative risk in making epidemiologic/biological inferences.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 111 of 200 PageID: 1984] EPIDEMIOL OCC PROOF 759

The prospective study, although very reliable, is difficult and expensive to conduct. It is not always possible to identify populations that are exposed and not exposed to a factor. Frequently, the epidemiologist is unable to follow the two groups for the period of time required. Hence, epidemiologists have developed and extensively used the retrospective study.

b. Retrospective Studies

Whereas a prospective study investigates the disease experience of exposed and non-exposed groups, the epidemiologist performing a retrospective study begins with individuals who already have (cases) or do not have (controls) the disease under investigation.¹⁰⁸ He then determines whether or not each individual has a past exposure to the factor, presumably prior to the onset of the pathologic process resulting in the disease. Cases are usually ascertained in a hospital setting. Control groups are commonly selected in several different ways, including: (1) "hospital controls," in which hospital patients who are not cases, but have different diseases, serve as controls;¹⁰⁹ (2) "population" or "neighborhood controls," in which a random sample of the case's neighbors or other similar groups constitutes the controls;¹¹⁰ and (3) "matched population" or "matched neighborhood controls," in which population or neighborhood controls are matched to the cases so that various factors known or suspected to be unrelated to the disease are similarly distributed in the case and the control populations.¹¹¹ The retrospective study is inherently limited because one cannot directly ascertain disease incidence rates among the exposed and non-exposed groups; hence, the relative risk cannot be calculated directly.¹¹² There is, however, a statistic known as the "odds ratio"¹¹³ that approximates the relative risk in those instances in which the disease incidence rate in the non-exposed population is low. As the odds ratio increases, so does the relative risk.

Retrospective studies in which hospital controls are used, unlike prospective studies, may be subject to a major bias in the selection of the controls, known as a "Berksonian bias."¹¹⁴ The bias results from

^{108.} A. Lilienfeld & D. Lilienfeld, supra note 77, at 194; see The Case Control Study: Consensus and Controversy, 32 J. Chronic Diseases 1 (1979).

^{109.} See A. Lilienfeld & D. Lilienfeld, supra note 77, at 196-97 & table 8-4.

^{110.} See id. at 197 table 8-4.

^{111.} See id. at 197-98 & table 8-4.

^{112.} Cornfield, supra note 105, at 1269.

^{113.} See Fleiss, Confidence Intervals for the Odds Ratio in Case-Control Studies: The State of the Art, 32 J. Chronic Diseases 69 (1979).

^{114.} A. Lilienfeld & D. Lilienfeld, supra note 77, at 202; see Berkson, Limitations of the Application of Fourfold Table Analysis to Hospital Data, 2 Biometrics 47, 49-51 (1946).

33967

FORDHAM LAW REVIEW

[Vol. 52

the differing probabilities of admission into the hospital for cases and hospital controls. If the probabilities of admission for each of these two groups are equivalent, there is no Berksonian bias.¹¹⁵ The maximum increase in the observed odds ratio that a Berksonian bias usually produces in the absence of any relationship between a factor and a disease is approximately three.¹¹⁶ Hence, if an odds ratio is observed to be greater than three, it is unlikely to have resulted entirely from the operation of a Berksonian bias.

c. Cross-Sectional Studies

Epidemiologic studies usually are concerned with relating antecedent exposure with subsequent disease occurrence. There are, however, occasions when the epidemiologist is interested in determining the relationship between current exposure and current disease status. This association can be elucidated by the cross-sectional study.¹¹⁷ However, as diseases involved in toxic tort litigation generally have significant latency periods, cross-sectional studies are usually of little use in determining causation.

d. Attributable Risk

Observational studies are all directed at determining the relative risk of developing a disease that is associated with exposure to a factor. The relative risk, however, expresses only the magnitude of that association.¹¹⁸ The statistical measure of a factor's relationship to a disease in the population is the "attributable risk."¹¹⁹ It was originally described as the percentage decline in the population's disease incidence that would occur if the population's exposure to the factor were eliminated.¹²⁰ For example, the risk of lung cancer attributable to smoking in the United States today is approximately eighty percent. In other words, if smoking were eliminated in the United States, the incidence of lung cancer would decline by about eighty percent.¹²¹

760

^{115.} See A. Lilienfeld & D. Lilienfeld, supra note 77, at 199-202.

^{116.} Lilienfeld, The Maximum Relative Risk Produced by a Berksonian Bias (unpublished manuscript 1983) (available in files of Fordham Law Review). See A. Lilienfeld & D. Lilienfeld, supra note 77, at 201-02.

^{117.} A cross-sectional study is identical to a retrospective one except that the investigator is concerned with current exposure status. Therefore, it shares the retrospective study's limitation in estimating relative risks.

^{118.} A. Lilienfeld & D. Lilienfeld, supra note 77, at 217-18, 302.

^{119.} Id. at 217.

^{120.} Walter, Calculation of Attributable Risks from Epidemiological Data, 7 Int'l J. Epidemiology 175, 175 (1978); see Levin, The Occurrence of Lung Cancer in Man,

⁹ Acta Unio Internationala Contra Cancrum 531, 536 (1953).

^{121.} A. Lilienfeld, Foundations of Epidemiology 256 (1st ed. 1976).

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 113 of 200 PageID: 33968 1984]

EPIDEMIOLOGIC PROOF

761

Alternatively, the attributable risk may be viewed as representing the proportion of the disease that is statistically attributable to the factor.¹²² Using the example of lung cancer and cigarette smoking, one could say that cigarette smoking accounts for approximately eighty percent of the incidence of lung cancer in the United States. The attributable risk, therefore, is a composite measure that takes into account both the relative risk of disease if exposed and the proportion in the population so exposed.¹²³ It is an essential tool in examining the sufficiency of epidemiologic evidence.

122. Walter, The Distribution of Levin's Measure of Attributable Risk, 62 Biometrika 371, 371 (1975).

123. From the equation in Figure 5, it can be seen that for the attributable risk to be high for a given factor (i.e., greater than 0.5), both the relative risk (r) and the proportion in the population so exposed (b) must be relatively large.

FIGURE 5

CALCULATION OF ATTRIBUTABLE RISK

Attributable Risk = $\frac{b(r-1)}{b(r-1)+1}$

b = proportion of total population exposed to factor $\mathbf{r} = \text{relative risk}$

The table in Figure 6 shows how attributable risk varies within these parameters. If an investigator restricts the definition of exposure, thereby increasing the relative risk, the proportion of exposed people in the population would be lower and the attributable risk would remain approximately the same.

FIGURE 6

ATTRIBUTABLE RISKS AS A PROPORTION FOR SELECTED VALUES OF RELATIVE RISK AND PROPORTION OF POPULATION WITH THE CHARACTERISTIC*

b = Proportion of Population		r = Rela	: = Relative Risk	
(percent)	2	4	10	12
10	.09	.23	.47	.52
30	.23	.47	.73	.77
50	.33	.60	.82	.84
70	.41	.67	.86	.89
90	.47	.73	.89	.91
95	.49	.74	.90	.92
*Attributable Risk = $\frac{b(r - b)}{b(r - 1)}$	(-1)		·	

33969

[Vol. 52]

C. Biological Inferences from Epidemiologic Data

FORDHAM LAW REVIEW

Demographic and epidemiologic studies both facilitate the elucidation of the statistical association between a factor and a disease. In order to draw the biological inference that a causal relationship exists, however, the epidemiologist must integrate additional scientific information. The derivation of such an inference requires rigorous consideration of laboratory, experimental, demographic and epidemiologic data.¹²⁴

A causal inference must be biologically plausible and must conform to generally accepted theories. With the advent of the germ theory, criteria for determining whether a given bacteria caused a disease became necessary. Thus the Henle-Koch Postulates, developed in the nineteenth century, permitted the inference that a given species of bacteria, such as *Vibrio cholera*, is the etiologic agent of a given disease, such as Asiatic cholera. These postulates were:

1. The organism must be found in all cases of the disease in question.

2. It must be isolated from patients with the disease and grown in pure culture.

3. When the pure culture is inoculated into susceptible animals or man, it must reproduce the disease.¹²⁵

The success of epidemiology in elucidating the relationship between non-bacterial causes of disease in the 1930's to the 1950's necessitated extension of the Henle-Koch Postulates in order to to derive biological inferences about the relationship between a factor and a disease.¹²⁶ Much of the initial work on these modifications was conducted with a view to establishing the relationship between cigarette smoking and lung cancer. As the breadth of epidemiology expanded, these ideas were generalized. They have been stated formally by Evans¹²⁷ and are

125. Id. at 292.

127. Evans, Causation and Disease: The Henle-Koch Postulates Revisited, 49 Yale J. Biology & Med. 175 (1976).

762

^{124.} It should be noted that it is possible to have an inadequately developed biological inference regarding the relationship between a factor and a disease, yet still have a statistically plausible relationship. See A. Lilienfeld & D. Lilienfeld, supra note 77, at 315-16. The necessary biological knowledge may not be available at the time that the statistical association is found. An example of this occurrence is the relationship between oral contraceptives and various circulatory diseases. Id. at 315-16. When an association was discovered, there was no laboratory evidence to support a causal inference. However, the statistical association provided direction for laboratory workers in their research. The resulting laboratory data provided the necessary biological facts for the causal relationship to be stated. Id. at 316.

^{126.} For the purposes of this Article, the following definition of a causal relationship will be used: "A causal relationship would be recognized to exist whenever evidence indicates that the factors form part of the complex of circumstances that increases the probability of the occurrence of disease and that a diminution of one or more of these factors decreases the frequency of that disease." *Id.* at 295.

33970

1984]

EPIDEMIOLOGIC PROOF

763

now known as the Henle-Koch-Evans Postulates. Widely accepted by epidemiologists as the valid criteria for arriving at biological etiological inferences, ¹²⁸ the postulates are:

1. The prevalence rate of the disease should be significantly higher in those exposed to the hypothesized cause than in controls not so exposed (the cause may be present in the external environment or as a defect in host responses).

2. Exposure to the hypothesized cause should be more frequent among those with the disease than in controls without the disease when all other risk factors are held constant.

3. Incidence of the disease should be significantly higher in those exposed to the cause than in those not so exposed, as shown by prospective studies.

4. Temporally, the disease should follow exposure to the hypothesized causative agent with the distribution of incubation periods on a log-normal-shaped curve.

5. A spectrum of host responses should follow exposure to the hypothesized agent along a logical biologic gradient from mild to severe.

6. A measurable host response following exposure to the hypothesized cause should have a high probability of appearing in those lacking this response before exposure (e.g., antibody, cancer cells) or should increase in magnitude if present before exposure; this response pattern should occur infrequently in persons not so exposed.

7. Experimental reproduction of the disease should occur more frequently in animals or man appropriately exposed to the hypothesized cause than in those not so exposed; this exposure may be deliberate in volunteers, experimentally induced in the laboratory, or demonstrated in a controlled regulation of natural exposure.

8. Elimination or modification of the hypothesized cause or of the vector carrying it should decrease the incidence of the disease (e.g., control of polluted water, removal of tar from cigarettes).

9. Prevention or modification of the host's response on exposure to the hypothesized cause should decrease or eliminate the disease (e.g., immunization, drugs to lower cholesterol, specific lymphocyte transfer factor in cancer).

10. All of the relationships and findings should make biological and epidemiologic sense.¹²⁹

^{128.} A. Lilienfeld & D. Lilienfeld, supra note 77, at 317-18.

^{129.} Id. The first three postulates embody the same concept, that is, that the incidence of disease should be greater in those exposed than in those not exposed for cross-sectional, retrospective and prospective studies. Postulate 4 refers to the epidemic curve, an epidemiologic concept originally developed for infectious diseases that is also applicable to such chronic diseases as cancer. See A. Lilienfeld & D. Lilienfeld, supra note 77, at 54-56. Postulates 5 and 6 relate to "host responses,"

764

[Vol. 52

Satisfaction of these criteria enables the epidemiologist to move beyond a correlation to form a biological inference that is applicable to all contemporary situations. The importance of the last criterion of the Henle-Koch-Evans Postulates cannot be over-emphasized because only its satisfaction can translate statements of statistical associations into inferences understandable within a biological context (concerning a pathophysiological process with a defined cause).

The approach to epidemiologic problems described above is a generally accepted one. Although specific aspects of that approach, such as the extensions made by Evans to the Henle-Koch Postulates, have changed over time, the basic framework of reasoning has remained essentially unaltered since its inception in the nineteenth century. The major change over the past 150 years has not been in the epidemiologic approach to disease problems per se, but rather in the precision and refinement of the methods used to make biological inferences.¹³⁰

III. AN EVIDENTIARY STANDARD COMBINING THE MORE-LIKELY-THAN-NOT TEST AND EPIDEMIOLOGY

A. Requirement that Plaintiff Prove that Allegations of Causation Are More-Likely-Than-Not True

Basic to this Article is the premise that a toxic tort plaintiff bears the burden of proving causation by a preponderance of the evidence.¹³¹ The plaintiff is regarded as the legal aggressor, the one who wants the court to change the present state of affairs.¹³² Thus "policy consider-

131. See supra note 10 and accompanying text. The burden of proof encompasses the burden of producing evidence and the burden of persuasion. The former imposes on a party the obligaton to present evidence theoretically sufficient to sustain his version of the facts at issue; the latter determines which side loses if the factfinder is not sufficiently convinced at the end of the trial. E. Cleary, supra note 10, § 336, at 783-84; see Belton, Burdens of Pleading and Proof in Discrimination Cases: Toward a Theory of Procedural Justice, 34 Vand. L. Rev. 1205, 1213 (1981). See supra note 10. This Article focuses on the production rather than the persuasion aspect of the burden of proof; its concern is the sufficiency of evidence. The two burdens are conceptually linked, however, because a decision as to whether a party has satisfied the production burden cannot be made without considering the degree of certainty required to meet the persuasion burden. See infra pt. IV(B) for a discussion of why the more-likely-than-not test results in the appropriate degree of certainty.

132. Louisell, Construing Rule 301: Instructing the Jury on Presumptions in Civil Actions and Proceedings, 63 Va. L. Rev. 281, 285 (1977); see Belton, supra note 131, at 1213; Cleary, Presuming and Pleading: An Essay on Juristic Immaturity, 12 Stan. L. Rev. 5, 7 (1959).

which include such phenomena as fevers, increases in the levels of antibodies to a bacteria or virus, or increases in the number of white cells.

^{130.} Lilienfeld & Lilienfeld, A Century of Case-Control Studies: Progress?, 32 J. Chronic Diseases 5, 13 (1979).

33972

1984]

EPIDEMIOLOGIC PROOF

765

ations of fairness suggest that [he] should be required to prove his claim to relief."¹³³ While there have been exceptions to this general rule in cases not involving toxic torts,¹³⁴ the principles on which the exceptions have been based do not indicate that toxic tort defendants should bear the "burden of disproof" when toxic tort plaintiffs cannot produce sufficient evidence of causation.

Commentators usually discuss reversal of the burden of proof in the context of presumptions, which are created for reasons of policy, fairness and convenience.¹³⁵ Judicial analysis, however, usually reduces to evaluation of probabilities and consideration of which party has superior access to proof.¹³⁶ Neither of these factors weigh against the typical toxic tort defendant. Consider the presumption that a driver acts in the course of his employment when he drives a vehicle that is owned by his employer. "Although it is known that employees

133. Belton, supra note 131, at 1213.

134. See, e.g., Wells v. Metropolitan Life Ins. Co., 107 Ga. App. 826, 831-32, 131 S.E.2d 634, 638 (1963) (presumption in contract case in plaintiff's favor that her pregnancy extended nine full months); Johnson v. Secretary of State, 406 Mich. 420, 440-42, 280 N.W.2d 9, 14-15 (1979) (presumption of negligence stemming from automobile driver's flight from accident in violation of statute).

135. See Belton, supra note 131, at 1217; Cleary, supra note 132, at 11; James, Burdens of Proof, 47 Va. L. Rev. 51, 65 (1961); Louisell, supra note 132, at 292-93. But cf. Laughlin, In Support of the Thayer Theory of Presumptions, 52 Mich. L. Rev. 195, 219 (1953) (balance of probabilities should be used to determine whether plaintiff's burden has been fulfilled). One relatively recent case listed eleven factors to be considered in allocating the burden of proof. Nelson v. Hughes, 290 Or. 653, 658-59, 625 P.2d 643, 645-46 (1981).

Commentators have disagreed about whether presumptions operate to shift both the burden of persuasion and the burden of production, or only the latter. See Allen, Presumptions in Civil Actions Reconsidered, 66 Iowa L. Rev. 843, 862-67 (1981) (mechanical use of presumptions should be discarded); Hecht & Pinzler, Rebutting Presumptions: Order Out of Chaos, 58 B.U.L. Rev. 527, 547-58 (1978) (distinguishing three situations in which presumptions arise); Ladd, Presumptions in Civil Actions, 1977 Ariz. St. L.J. 275, 283-88 (questioning whether all presumptions should be treated alike). Compare Laughlin, supra, at 209-12 (only production burden should be shifted), with Morgan, Presumptions, 12 Wash. L. Rev. 255, 281 (1937) (both burdens should be shifted).

136. James, supra note 135, at 66; see International Bhd. of Teamsters v. United States, 431 U.S. 324, 359 n.45 (1977) ("Presumptions shifting the burden of proof are often created to reflect judicial evaluations of probabilities and to conform with a party's superior access to the proof."). But see Dworkin, supra note 10, at 1161 (policy and fairness are determinative); Laughlin, supra note 135, at 219 (only presumptions based on probability are necessary).

The similarity between civil procedure and the scientific method in dealing with those who seek to change the status quo is also instructive. Both law and science do, after all, strive to determine as nearly as possible what "really" occurs or has occurred, and both have developed means for making decisions in the face of uncertainty. It is interesting that science, like the law, generally insists that a new finding be well-established by evidence before it is accepted as part of the body of scientific knowledge.

[Vol. 52

sometimes use their employers' vehicles for purely private missions . . . that would constitute a distinct minority of cases."¹³⁷ Similarly, because services rendered in the context of a business relationship are not often performed gratuitously, a defendant denying an obligation to pay for such services would have the burden of proving that the obligation did not exist.¹³⁸ Such a common sense analysis of what is probable does not support making an exception to the general rule on proof of causation in toxic tort cases. Most diseases, including cancer, do not usually result from tortious conduct, or from exposure to identifiable man-made substances.¹³⁹

Courts have also justified shifting the burden of proof because a defendant has superior access to evidence, but only under unusual circumstances such as when goods are damaged in a bailee's possession.¹⁴⁰ Such circumstances do not exist in most toxic tort cases because the problem encountered in determining causation is not the inaccessibility of evidence, but rather its non-existence or insufficiency. Epidemiologic analysis, the proper basis for recovery, can be performed by either plaintiffs or defendants.¹⁴¹ A defendant may already possess the necessary records or data for an epidemiologic study, but given sufficient grounds for initiating a suit and a sufficient showing of relevance, discovery rules would make these available to the plaintiff. Thus, neither access to evidence nor probability warrants shifting the burden of proof to defendants in toxic tort cases. Toxic tort plaintiffs should be held to the same requirements as plaintiffs in most other tort actions. They should be required to produce evidence sufficient to establish that the substance at issue more likely than not caused the injury or disease in question.¹⁴²

766

140. James, supra note 135, at 66.

^{137.} Laughlin, supra note 135, at 215.

^{138.} E. Cleary, supra note 10, § 337, at 787.

^{139.} See *infra* note 220. One court, in holding for a toxic tort defendant, has explicitly noted the lack of such a general relationship between exposure and disease. Miller v. Olin Mathieson Chem. Corp., 398 S.W.2d 472, 473 (Ky. 1966) (noting that while organic chemical usage had increased, the overall incidence of leukemia, the disease at issue, had decreased).

^{141.} The only barrier to equal accessibility might be disparity in financial capabilities. No theory, however, would impose on a rich defendant the duty to develop a case for a poor plaintiff.

^{142.} Requiring that a plaintiff sustain the burden of proof by a preponderance of the evidence derives from the practical objective of maximizing the number of cases decided correctly. Unlike criminal law, which is skewed toward avoiding incorrect guilty verdicts, tort law seeks to allocate neutrally the cost of damages or injuries. In most cases its goal is to minimize misallocation, which is best accomplished by using the more-likely-than-not test. See Cleary, supra note 132, at 13; Kaye, The Limits of the Preponderance of the Evidence Standard: Justifiably Naked Statistical Evidence and Multiple Causation, 1982 Am. B. Found. Research J. 487, 496-503. Applied to single-factor toxic tort cases, the long-term result of this rule is the payment by

EPIDEMIOLOGIC PROOF

1984]

767

B. The Addition of the Attributable Risk Test to the Henle-Koch-Evans Postulates

The Henle-Koch-Evans Postulates do not, by themselves, provide a complete legal standard because the determination of legal causation requires consideration of the degree of certainty required to meet the plaintiff's burden of proof. This deficiency can be remedied, however, by requiring in addition that the attributable risk for the factor at issue be greater than .50. Conceptually, the finder of fact must decide whether it is more likely than not that an individual plaintiff contracted a specific disease as a result of exposure to a factor for which the defendant is legally responsible. From an epidemiologic perspective, the question has two parts: (1) is the factor causally related to the disease (satisfaction of Henle-Koch-Evans Postulates), and (2) is the attributable risk greater than .50? If, in an exposed population, more than half the cases of a disease can be attributed to the exposure, and if the postulates are satisfied, then absent other information about a diseased individual, it is more likely than not that his or her illness was caused by the exposure.143

C. Practical Application of the Evidentiary Test

Consider a manufacturing plant that employs 1000 production workers. At some work stations widget grinders emit widget dust. Studies of people exposed to this type of dust for ten or more years at concentrations higher than 100 dust particles per cubic centimeter have indicated a relative risk of 2.5 (compared to non-exposed per-

defendants, taken collectively, of the total cost of the injuries they have caused to plaintiffs, taken collectively. The rule may break down in multi-factor cases, or in cases in which a defendant has very probably caused many, but not all, occurrences of a given disease in a relatively large population. In the latter situation either undercompensation or over-compensation of the plaintiffs, as a group, may result. These issues are discussed in the context of proportional liability, *infra* pt. V(B).

^{143.} In using the Henle-Koch-Evans Postulates as constrained by attributable risk, great care must be taken in defining the exposure and the exposed population. In some instances, the focus should be on the total exposure above a certain level; in other cases the extent of exposure at any given time may be more important. The population of interest should be limited to individuals exposed at or beyond the level or extent at issue. For example, if the defined population included all steelworkers, it would be difficult to make inferences about the effects of prolonged high exposure to blast furnace fumes. New steelworkers and those who worked in rolling mills would not have suffered the same level of exposure as long-time blast furnace workers. To appreciate fully the problems that can be caused by improperly defining a population, consider a numerical example. Suppose that 10 of 50 blast furnace workers have a lung disease, that 100 of 1950 other steel workers have the same disease, and that 50 of 1000 non-steelworkers have it. Comparing the blast furnace workers to the general population yields a relative risk of 4, but if all steelworkers are considered, the relative risk drops to 1.1.

[Vol. 52

sons) for megabonkoma, a deadly (though fictional) form of lung cancer. If one of the widget workers contracts this terrible disease, could he establish through an epidemiologic study that it more likely than not resulted from widget dust exposure at the factory? Answering this question requires determining if the study results satisfy the Henle-Koch-Evans Postulates, and if the worker in question was exposed to widget dust for a long enough period and at a high enough concentration.

768

To test evidence against the Henle-Koch-Evans Postulates one must consider a number of factors. For example, breathing dust is more likely to cause a lung disease, such as megabonkoma, than a bone disease. This would support the inference of a causal connection. Studies that indicate a correlation between megabonkoma in rats and exposure to widget dust would tend to confirm human data and would further support the inference. Such biological information, together with a sufficiently large population sample, an absence of serious biases and a consistent and verified relative risk of 2.5 would probably support the inference that widget dust causes some cases of megabonkoma. The widget worker, however, would still have to establish both exposure and a sufficiently high attributable risk.

If the worker in question had held his job for over ten years, and had worked in a part of the factory where widget dust exceeded 100 particles per cubic centimeter, exposure would be quite clear, and the attributable risk of .60 would easily satisfy the more-likely-than-not test.¹⁴⁴ For situations in which sufficient exposure is certain, any relative risk greater than 2 would lead to an attributable risk of more than .50.¹⁴⁵ More typical, however, is the situation in which exposure is questionable. Perhaps the worker performed a number of tasks at various locations in the plant or used different machines that emitted varying amounts of dust. Under these circumstances, one could estimate the probability that exposure exceeded the level in the study. If only sixty percent of the 1000 workers were heavily exposed, the attributable risk would drop to .47,¹⁴⁶ even with a relative risk of 2.5. This evidence would fail the more-likely-than-not test and would not support a plaintiff's verdict.

144. $\frac{1.0 (2.5 - 1)}{1.0 (2.5 - 1) + 1} = .60$ See supra note 123 and accompanying text. 145. If the proportion of the populations exposed is 1.0, as in supra note 144, then: $\frac{1.0 (2 + z - 1)}{1.0 (2 + z - 1) + 1} = \frac{(1 + z)}{(2 + z)}$ which is greater than 0.50 for any positive z. 146. $\frac{.6 (2.5 - 1)}{.6 (2.5 - 1) + 1} = .47$ Note that this example is somewhat oversimplified. It assumes that at any exposure

less than 10 years and 100 particles per cubic centimeter the relative risk is 1.0.

A worker who contracted megabonkoma after high exposure for less than ten years might still be able to establish causation if he could produce evidence that the total amount of dust inhaled was an adequate measure of exposure. A person exposed at a relatively low level for more than ten years could make a similar argument. In no case, however, can evidence suffice to establish a causal link if it does not include at least reasonable estimates of exposure levels and durations, and data that reasonably indicate a relative risk greater than 2.¹⁴⁷

IV. PRECEDENTS AND REQUIREMENTS FOR THE INTRODUCTION OF EPIDEMIOLOGIC EVIDENCE

A party seeking to introduce scientific evidence faces two general requirements: The methods used to obtain data and to draw inferences therefrom must be legally acceptable, and the witnesses through whom the evidence is introduced must be suitably qualified.¹⁴⁸ Precedent supports not only admitting epidemiologic proof into evidence,¹⁴⁹ but also requiring that such proof be produced by a toxic tort plaintiff. Precedent also supports a rule requiring that a medical expert be qualified as an epidemiologist before testimony on causation is admitted in a toxic tort case.

A. Precedents for Admitting Epidemiologic Proof into Evidence

In cases involving diseases caused by viruses or bacteria, courts have generally accepted epidemiologic evidence with little difficulty,¹⁵⁰ and

150. See, e.g., Kehm v. Procter & Gamble Mfg. Co., 724 F.2d 613, 617-20 (8th Cir. 1983) (toxic shock syndrome case in which court admitted into evidence epidemiologic reports from the Center for Disease Control); Wolf v. Procter & Gamble Co., 555 F. Supp. 613, 624-26 (D.N.J. 1982) (same); Travelers Ins. Co. v. Donovan,

^{147.} The foregoing discussion leaves open many questions about the detailed application of the Henle-Koch-Evans Postulates, and about what constitutes a reasonable indication of relative risk. In actual cases, expert witnesses would probe the many complications and subtleties that have been omitted. At least one court has recognized that there is "room for responsible epidemiologists to differ significantly on many of the key choices and assumptions to be made in analyzing [a] causal relationship." O'Gara v. United States, 560 F. Supp. 786, 789 (E.D. Pa. 1983). To be sufficient, however, the testimony of experts should fall within the proposed framework.

^{148.} See 3 J. Weinstein & P. Berger, Weinstein's Evidence §§ 702[01]-[04] (1982).
149. For an excellent bibliography and discussion of the admissibility and use of scientific evidence, see Symposium on Science and the Rules of Evidence, 99 F.R.D.
187 (1983). See generally Gianelli, The Admissibility of Novel Scientific Evidence: Frye v. United States, a Half-Century Later, 80 Colum. L. Rev. 1197, 1235-45 (1980) (discussion of the standards used to determine admissibility); Korn, Law, Fact, and Science in the Courts, 66 Colum. L. Rev. 1080, 1108-1113 (1966) (discussion of the process through which courts incorporate scientific principles and discoveries); McCormick, Scientific Evidence: Defining a New Approach to Admissibility, 67 Iowa L. Rev. 879, 882-83 (1982) (same).

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 122 of 200 PageID: 33977 770 FORDHAM LAW REVIEW [Vol. 52

there exists no rationale for treating such evidence differently in toxic tort cases. In fact, even in some toxic tort cases, courts have alluded to the concept of comparing incidence rates.¹⁵¹ Some commentators have objected to this approach because the evidence is not specific to the plaintiff,¹⁵² but they ignore the fact that even " '[p]articularistic' evidence offers nothing more than a basis for conclusions about a perceived balance of probabilities."¹⁵³ Other commentators have lamented that courts tend not to accept epidemiology,¹⁵⁴ but the basis for this assertion is unclear. In fact, good epidemiologic evidence is not only accepted by courts; in at least one case, it has been required.¹⁵⁵

B. Precedents for Incorporation of Epidemiologic Postulates into an Evidentiary Standard

A number of precedents amply support an evidentiary standard incorporating scientific principles and requiring that evidence conform to them. Some courts have even measured evidence against the Ewing Postulates,¹⁵⁶ despite serious questions about their validity in legal proceedings and problems in applying them objectively. The postulates of epidemiology are far better established than Ewing's, and should be more readily used as the basis for a standard against which to test the sufficiency of evidence. Insofar as epidemiology involves statistics, decisions in a number of cases, not all involving toxic torts, have demonstrated the ability of courts to judge intelligently the validity of statistical inferences.¹⁵⁷

1. Discrimination Cases

In discrimination cases, which often hinge on the statistical significance of the difference between the composition of a population and

¹²⁵ F. Supp. 261, 262 (D.D.C. 1954) (tuberculosis case in which workers' compensation claimant was awarded recovery based on increased a priori risk), *aff'd*, 221 F.2d 886 (D.C. Cir. 1955); Sacred Heart Med. Center v. Carrado, 92 Wash. 2d 631, 637, 600 P.2d 1015, 1019 (1979) (hepatitis case in which recovery was allowed based on plaintiff's elevated a priori risk of contracting the disease).

^{151.} See supra note 58 and accompanying text.

^{152.} Dickson, supra note 57, at 799-808; Dore, supra note 57, at 431.

^{153.} Rosenberg, supra note 5, at 870.

^{154.} See supra note 57.

^{155.} Heyman v. United States, 506 F. Supp. 1145, 1149 (S.D. Fla. 1981). See infra notes 180-82 and accompanying text.

^{156.} See, e.g., Stordahl v. Rush Implement Co., 148 Mont. 13, 19-20, 417 P.2d 95, 99 (1966); Sikora v. Apex Beverage Corp., 282 A.D. 193, 196, 122 N.Y.S.2d 64, 66 (1953), aff'd, 306 N.Y. 917, 119 N.E.2d 601 (1954); Dennison v. Wing, 279 A.D. 494, 496-97, 110 N.Y.S.2d 811, 813-14 (1952).

^{157.} See Rosenberg, supra note 5, at 870-71.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 123 of 200 PageID: 1984] EPIDEMIOLOGIC PROOF 771

the composition of a work force, jury panel or the like, courts have shown great understanding of the value of testing hypotheses against data. The Supreme Court, in two 1977 discrimination cases, ¹⁵⁸ explicitly approved the type of significance testing used in the statistical part of an epidemiologic study. A third case decided that year involved similar though less explicit reasoning.¹⁵⁹ Castaneda v. Partida¹⁶⁰ dealt with grand jury selection practices in Hidalgo County, Texas. Although the population was approximately eighty percent Hispanic, grand jury participation over a ten-year period averaged only thirtynine percent Spanish surnamed, with the highest annual figure just over fifty percent.¹⁶¹ The chance of such disproportionate representation was extremely low, assuming no discrimination. The Court, therefore, rejected this null hypothesis¹⁶² and held that, absent rebuttal evidence, the alternative hypothesis of discrimination should be accepted.¹⁶³ Hazelwood School District v. United States¹⁶⁴ and International Brotherhood of Teamsters v. United States¹⁶⁵ involved discriminatory hiring practices alleged to be in violation of Title VII of the Civil Rights Act of 1964.¹⁶⁶ In Teamsters, the Court explicitly approved the use of statistics to establish a prima facie case of discrimination, but did not delve into details of methodology.¹⁶⁷ In Hazelwood, however, it endorsed the more rigorous statistical approach used in Castaneda.¹⁶⁸

These and subsequent cases¹⁶⁹ clearly establish the ability of courts to understand and use classical hypothesis testing techniques. They do not, however, address the basic issue of tort causation. A statistically significant difference in a discrimination case shifts the burden of

158. Hazelwood School Dist. v. United States, 433 U.S. 299 (1977); Castaneda v. Partida, 430 U.S. 482 (1977).

159. International Bhd. of Teamsters v. United States, 431 U.S. 324 (1977).

160. 430 U.S. 482 (1977).

161. Id. at 486-87 & n.7.

162. See id. at 494 & n.13. See supra note 104.

163. 430 U.S. at 496 n.17. The Court noted that the likelihood that random selection would produce the jury panels actually selected in Hidalgo County was less than 1 in 10¹⁴⁰.

164. 433 U.S. 299 (1977).

165. 431 U.S. 324 (1977).

166. Hazelwood, 433 U.S. at 301; Teamsters, 431 U.S. at 328.

167. 431 U.S. at 339.

168. 433 U.S. at 308 n.14, 311 n.17.

169. See, e.g., Plemer v. Parsons-Gilbane, 713 F.2d 1127, 1137 (5th Cir. 1983); Harris v. Birmingham Bd. of Educ., 712 F.2d 1377, 1383 (11th Cir. 1983); Chisholm v. United States Postal Serv., 665 F.2d 482, 494-95 (4th Cir. 1981); EEOC v. United Virginia Bank, 615 F.2d 147, 149-54 (4th Cir. 1980).

772

[Vol. 52

proof, and absent rebuttal evidence, establishes the plaintiff's allegations as facts. In a toxic tort case, the difference not only must be statistically significant, but also must be sufficiently large to make it more likely than not that the individual plaintiff's injury resulted from the defendant's substance. The standard proposed in this Article would also require consistency with the Henle-Koch-Evans Postulates.

The following example illustrates the difference between discrimination and toxic tort cases. Evidence that a company employs a workforce that is only fifteen percent black from a population that is twenty percent black might conclusively prove discrimination. A twenty percent disease rate in a population exposed to a chemical, however, would not prove tort causation in an individual case if the unexposed population experienced a fifteen percent rate. The maximum attributable risk would be only twenty-five percent.¹⁷⁰ Moreover, even if the exposed population had a disease rate of forty-five percent, and the attributable risk were as high as sixty-seven percent,¹⁷¹ the Henle-Koch-Evans Postulates would still have to be satisfied.

2. Identity Cases

Criminal law is another area in which courts have examined statistical evidence. Proving the identity of a criminal often involves the use of circumstantial evidence indicating that certain events would be very unlikely to occur by coincidence. Attempts to quantify this mode of proof through statistics, however, have generally foundered. The best known example is *People v. Collins*,¹⁷² in which a white woman and a black man in a vellow car committed an assault and robbery. The defendants fit this description, and the prosecution introduced evidence that the probability of these factors occurring together by coincidence was extremely slight. The jury found the defendants guilty, but the Supreme Court of California overturned the conviction because the method used to compute the probability of coincidence was flawed, and because the unlikelihood of coincidence did not establish the probability that the accused couple was guilty.¹⁷³ In a large population, even a rare combination could be expected to occur more than just once. Therefore, without resorting to a controversial

170. $\frac{1}{1} \frac{(20/15-1)}{1} = .25$ $\frac{1}{1} \frac{(20/15-1) + 1}{(20/15-1) + 1} = .67$ See supra note 123 and accompanying text. 171. $\frac{1}{1} \frac{(45/15-1)}{1} = .67$ See supra note 123 and accompanying text. 172. 68 Cal. 2d 319, 438 P.2d 33, 66 Cal. Rptr. 497 (1968). 173. Id. at 327-31, 438 P.2d at 38-40, 66 Cal. Rptr. at 502-05.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 125 of 200 PageID: 1984] EPIDEMIOLOGIC PROOF 773

technique known as Bayesian analysis,¹⁷⁴ one cannot directly ascribe a probability to the hypothesis of guilt.¹⁷⁵

The *Collins* problem limits all hypothesis testing. It is because statistics in themselves do not determine probability¹⁷⁶ that the nonstatistical postulates of epidemiology are so extremely important. To reach a scientifically sound opinion that a causal link more likely than not exists, one must integrate other information. The overall epidemiologic approach and the need for a substantive standard are both illustrated by the swine flu cases, which constitute the best judicial use of epidemiology to date.

3. Swine Flu Cases

In 1976, fear of an impending influenza epidemic prompted rapid implementation of a swine flu inoculation program¹⁷⁷ before final testing of the vaccine could be completed. As a result, no drug company would manufacture the vaccine until the federal government agreed to assume all liability.¹⁷⁸ Thus, the swine flu cases were tried under the Federal Tort Claims Act¹⁷⁹ before federal district judges and without a jury, and many of the opinions did not reach the issue of

176. For paternity cases, some courts, e.g., Cramer v. Morrison, 88 Cal. App. 3d 873, 884-85, 153 Cal. Rptr. 865, 871-72 (1979); Malvasi v. Malvasi, 167 N.J. Super. 513, 515-16, 401 A.2d 279, 280 (1979); see, e.g., Lascaris v. Laredo, 100 Misc. 2d 220, 221-23, 417 N.Y.S.2d 665, 666-67 (1979), legislatures, e.g. Ariz Rev. Stat. Ann. § 12-847(c) (West 1982), and even the ABA, Abbott, Joint AMA-ABA Guidelines: Present Status of Serologic Testing in Problems of Disputed Parentage, 10 Fam. L.Q. 247, 257 (1976), have embraced statistics without giving adequate attention to this problem. The accuracy of modern blood-typing techniques permits the exclusion of at least 90% of falsely identified men. That is, rejection of the null hypothesis of nonpaternity is wrong only about 10% of the time. This does not, however, establish the probability that the alternative hypothesis is true. It only means that the null hypothesis does not conform well to the data. What then is the probability that a man not excluded is in fact the father of the child? The answer cannot be derived solely from the test results. Important assumptions about the number of possible putative fathers must be made. For a discussion of the misuse of the new testing techniques, see Ellman & Kaye, Probabilities and Proof: Can HLA and Blood Group Testing Prove Paternity?, 54 N.Y.U. L. Rev. 1131 (1979).

177. For a discussion of the history of the swine flu program, see In re Swine Flu Immunization Prods. Liab. Litig., 533 F. Supp. 567, 571-72 (D. Colo. 1980).

178. See id. at 572. The government agreed to assume liability because otherwise the manufacturers would be subject to strict products liability claims for any defects in the manufacture of the vaccine. Id.

179. 28 U.S.C. §§ 1346(b), 2401(b), 2671-2680 (1976 & Supp. V 1981).

^{174.} See Finkelstein & Fairley, A Bayesian Approach to Identificiation Evidence, 83 Harv. L. Rev. 489, 498-501 (1970).

^{175.} Id. But see Tribe, Trial by Mathematics: Precision and Ritual in the Legal Process, 84 Harv. L. Rev. 1329, 1365-76 (1971) (rejecting the use of Bayesian analysis).

33981

[Vol. 52]

legal sufficiency. They did, however, discuss in detail the judicial evaluation of the evidence involved.

FORDHAM LAW REVIEW

Epidemiologic analysis figured decisively in most of the swine flu cases. For example, the court in *Heyman v. United States*¹⁸⁰ rejected the plaintiff's claim because she attempted to prove her case without epidemiologic evidence. The court found that clinicians generally cannot determine "whether a relationship exists between an illness and a preceding event such as a vaccination,"¹⁸¹ and held that "without at least some reference to epidemiological studies, [the] plaintiff's position that her illness was caused by the swine flu shot amounts to nothing more than speculation."¹⁸²

Central to the swine flu litigation was an epidemiologic study that indicated a relative risk of greater than 2 for Guillain-Barre Syndrome (GBS) up to ten weeks after swine flu inoculation.¹⁸³ If the exposed (vaccinated) population is perfectly defined, a relative risk of 2 corresponds to an attributable risk of 0.50.¹⁸⁴ The study induced the government to settle almost all cases in which the plaintiff contracted GBS within ten weeks of his swine flu shot.¹⁸⁵ Thus, the plaintiffs in virtually all of the reported cases either contracted GBS more than ten weeks after their inoculations, or contracted a disease other than GBS. One of these cases exemplifies the proper use of epidemiology; another shows the need for an epidemiologic evidentiary standard.

In Cook v. United States,¹⁸⁶ the plaintiff GBS victims experienced the onset of the disease approximately twelve weeks after their swine flu inoculations.¹⁸⁷ The district court disallowed their claims after a detailed and perceptive discussion of the use of epidemiology.¹⁸⁸ The judge discussed the connection between a relative risk of 2 and the more-likely-than-not standard, and also determined that the court should consider the two non-statistical factors of alternative explanations and biological credibility. ¹⁸⁹

774

184. $\frac{1}{1}(2-1) = .50$

1(2-1)+1

185. Hall & Silbergeld, supra note 5, at 446.

186. 545 F. Supp. 306 (N.D. Cal. 1982).

187. Id. at 307; see Padgett v. United States, 553 F. Supp. 794, 804 (W.D. Tex. 1982).

188. 545 F. Supp. at 315-16.

189. Id. at 314-15.

^{180. 506} F. Supp. 1145 (S.D. Fla. 1981).

^{181.} Id. at 1149.

^{182.} Id.

^{183.} Schonberger, Bregman, Sullivan-Bolyai, Keenlyside, Ziegler, Retailliau, Eddins & Bryan, Gullian-Barre Syndrome Following Vaccination in the National Influenza Immunization Program, United States, 1976-1977, 110 Am. J. Epidemiology 105, 112-13 (1979). The study also discussed attributable risk, *id.* at 111-13, but this was not used in any of the legal analyses.

At the other extreme is *Sulesky v. United States*,¹⁹⁰ in which the plaintiff first exhibited signs of GBS more than three months after her injection.¹⁹¹ She introduced epidemiologic testimony that conflicted with a government report that had previously been relied on in many cases.¹⁹² This so confused the court that it turned to the testimony of treating and evaluating physicians, who apparently did not even discuss the disease's relative rate of occurrence.¹⁹³ Nonetheless, the court, relying on their testimony, held for the plaintiff.¹⁹⁴ Without a substantive standard for review, an appellate court faced with the *Cook* and *Sulesky* verdicts would have to uphold both, although only the first could be rationally explained. This Article's proposal would provide both trial and appellate courts with the required standard.

C. Qualifications for Expert Witnesses Giving Testimony About Epidemiology

No court has yet determined the qualifications necessary for a witness to offer expert testimony about epidemiology. In general, a witness need only have such "knowledge, skill, experience, training, or education" in the field at issue to "make it appear that his opinion . . . will probably aid the trier in his search for truth."¹⁹⁵ In *Jenkins v. United States*¹⁹⁶ it was held that a psychologist could, under some circumstances, give psychiatric testimony. The court cited an earlier case in which it had been held that "a general practitioner may testify concerning matters within a medical specialty if his education or experience, or both, involves demonstrable knowledge of the subject."¹⁹⁷

Under the *Jenkins* test and the proposed standard, a medical doctor could testify about toxic tort causation only if he could demonstrate knowledge of epidemiology.¹⁹⁸ The preference often accorded treating physicians should not apply because a standard based on the drawing of inferences from populations does not require detailed knowledge of the plaintiff's individual case. Moreover, a medical degree would not

195. Fed. R. Evid. § 702; see Jenkins v. United States, 307 F.2d 637, 643 (D.C. Cir. 1962) (quoting McCormick, Law of Evidence § 13 (1954)).

196. 307 F.2d 637 (D.C. Cir. 1962).

197. Id. at 643-44 (citing Sher v. DeHaven, 199 F.2d 777, 782 (D.C. Cir. 1952)). 198. Sufficient knowledge might be established in a number of ways, including coursework or membership in appropriate professional organizations. In Kubs v. United States, 537 F. Supp. 560 (E.D. Wis. 1982), a witness' testimony was rejected in part because the work on which it was based had never been subjected to peer review. Id. at 562.

^{190. 545} F. Supp. 426 (S.D. W. Va. 1982).

^{191.} *Id*. at 429.

^{192.} Id. at 429-30.

^{193.} See id. at 430-31.

^{194.} Id. at 431.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 128 of 200 PageID: 776 FORDHAM LAW REVIEW [Vol. 52]

necessarily be required because many epidemiologists do not have one. The best witness, of course, would be a medical doctor thoroughly trained in epidemiology, because the need to integrate biology, statistics and common sense to draw proper inferences requires as broad a background as possible.

V. "First Case," Under-Compensation and Over-Compensation Problems

A. The "First Case" Problem

The use of epidemiology to determine the legal sufficiency of evidence would eliminate much of the inconsistency and irrationality from judicial decisions in which the causation of a latent disease is at issue. It would, however, also make it difficult for victims to prove causation prior to the development of adequate data, and thus would create a special problem for early victims.¹⁹⁹ In response to this "first case" problem, some commentators have proposed scientifically questionable rules to ease the plaintiff's burden of proof.²⁰⁰ These proposals would, in effect, remove all rational limits on liability, a step for which most proponents give no theoretical justification beyond an unfocused desire to compensate.²⁰¹

The unlimited liability that would result from relaxed evidentiary standards is best illustrated by one proposal that would require a

The modification of the statute of limitations in several states to allow a plaintiff to bring an action after a causal relationship is discovered is implicitly based on the recognition that scientifically establishing causation often requires time for the accumulation of data. See Stoleson v. United States, 629 F.2d 1265, 1269 (7th Cir. 1980).

200. See, e.g., Hall & Silbergeld, supra note 5, at 442-43 (extrapolation of epidemiologic studies representing unusual subgroups in population to larger group to establish causation based on assumption that different species react similarly to different substances); Tort Actions for Cancer, supra note 5, at 855-59 (calling for government maintenance of a catalog of exposure levels at which particular carcinogenic substances will cause cancer; presumption of causation is created if plaintiff can show exposure above the threshold level).

201. See Burcat, supra note 5, at 857-59; Soble, A Proposal for the Administrative Compensation of Victims of Toxic Substance Pollution: A Model Act, 14 Harv. J. on Legis. 683, 768 (1977); Precursor Symptoms, supra note 2, at 194; Environmental Risks, supra note 5, at 587.

^{199.} Several of the swine flu cases involved claims that diseases such as polymyostis, Tabaczynski v. United States, 529 F. Supp. 156, 161 (E.D. Mich. 1981), aff'd, 711 F.2d 1059 (6th Cir. 1983), or arthritis, Gicas v. United States, 508 F. Supp. 217, 220 (E.D. Wis. 1981), were caused by swine flu inoculations. Most were rejected because a single isolated temporal coincidence is not sufficient evidence. One expert in *Tabaczynski* pointed out that a single case could not support statistical inferences. 529 F. Supp. at 62. *But see* Hasler v. United States, 517 F. Supp. 1262, 1271 (E.D. Mich. 1981) (onset of arthritis after inoculation was found not to be a coincidence), *rev'd*, 718 F.2d 202 (1983).

EPIDEMIOLOGIC PROOF

plaintiff to prove only exposure "significant enough to trigger disease."²⁰² According to some theories, significance could be found in very low exposures.²⁰³ Thus adoption of the proposal could make nearly everyone potentially liable to countless people. Simply breathing releases traces of suspect organic compounds.²⁰⁴

Other proposals would use methods employed in making regulatory decisions to establish rebuttable presumptions of causation in tort actions.²⁰⁵ Rebuttal, however, would require the same kind of studies needed to establish causation under the proposed standard. If the burden of proof were shifted to defendants in this way, the loss, in the absence of any information on causation, would be transferred to them.²⁰⁶ Such a change would be at odds with recognized legal principles.

A clear distinction currently exists between the standard of proof used in regulation and the standard used in determining tort liability. Most legislation governing the regulation of potentially toxic substances requires far less convincing proof of harmfulness than would satisfy the more-likely-than-not test.²⁰⁷ As a result, regulatory agencies have employed methods that would not meet the proposed test of evidentiary sufficiency. In particular, agencies have banned or limited certain substances on the basis of animal studies backed by little, if any, human data.²⁰⁸ This type of analysis may be appropriate in protective regulation, but it does not satisfy the more-likely-than-not test²⁰⁹ and should not, as some have argued, carry over to tort cases.²¹⁰

205. See supra note 5.

1984]

206. See Robinson, supra note 5, at 729 (placement of the burden of proof is dispositive of factual issue of causation); Rosenberg, supra note 5, at 866 n.65 ("shifting the burden would simply replace one bias with another").

207. See Reserve Mining Co. v. EPA, 514 F.2d 492, 520 (8th Cir. 1975) (reasonable medical concern for public health suffices to sustain agency action), modified, 529 F.2d 181 (1976); Environmental Defense Fund v. EPA, 510 F.2d 1292, 1298 (D.C. Cir. 1975) (the standard of "substantial evidence" means something less than the weight of the evidence); see also Maines, Offensive Collateral Estoppel in Mass Tort or Products Liability Cases: The Potential for Corporate Catastrophe from Prior Administrative Proceedings, 35 Admin. L. Rev. 327, 329-30 (1983) (lesser standard of proof in administrative hearings). But see Industrial Union Dep't v. American Petroleum Inst., 448 U.S. 607, 653 (1980) (more-likely- than-not test).

208. Environmental Defense Fund V. EPA, 510 F.2d 1292, 1299 (D.C. Cir. 1975).

209. Latin, The "Significance" of Toxic Health Risks: An Essay on Legal Decisionmaking Under Uncertainty, 10 Ecology L.Q. 339, 377-80 (1982). 210. Id.

^{202.} Hall & Silbergeld, supra note 5, at 445.

^{203.} S. Epstein, The Politics of Cancer 3 (1978).

^{204.} See ABA Section of Science & Technology, Law, Science and Technology in Health Risk Regulation II, 22 Jurimetrics J. 380, 381 (1982) (statement of Dr. Leon Golberg).

33985

[Vol. 52

The pitfalls of making conclusory legal leaps from mouse to man prevent rational extrapolation even in apparently extreme cases. Dioxin, for example, is a potent human toxin that may also be a carcinogen. In animals, its carcinogenic potency exeeds that of aflatoxin B, known as perhaps the most potent human carcinogen.²¹¹ Its toxic effects, however, vary by a factor of 5000 in comparisons between tests using guinea pigs and hamsters.²¹² If dose-response information for guinea pigs does not apply to another species of rodent, animal data are obviously not a reliable basis for making quantitative conclusions about exposed humans.²¹³ For regulatory purposes the existing evidence about dioxin may support the most stringent of limitations, but statements about likelihood in tort cases require more. Even within the regulatory context courts have recognized that human epidemiologic data should be given more weight than the results of animal testing. In Dow Chemical Co. v. Blum,²¹⁴ an epidemiologic study, albeit weak, sufficed to sustain an EPA order banning certain herbicides,²¹⁵ while in Gulf South Insulation v. Consumer Product Safety Commission,²¹⁶ the failure to consider epidemiologic evidence resulted in the reversal of a ban on the use of urea-formaldehyde foam insulation.217

The use of regulatory or other lesser standards in tort actions has been advocated by at least one proponent as necessary to achieve the tort system's goals of compensation, deterrence and retributive justice.²¹⁸ Relaxing evidentiary standards, however, would serve only the goal of compensation²¹⁹ and would unjustifiably single out the victims of certain diseases for special treatment. If society's only concern is compensation, why should lung cancer victims receive money when cystic fibrosis or multiple sclerosis victims do not? Even more to the point, why should a lung cancer victim who can demonstrate an exposure speculatively related to the disease receive compensation when other victims do not? If compensation is the only goal, it is best uncoupled from tort liability.

In addition to creating a crazy-quilt pattern of payments to disease victims, focusing only on compensation would seriously impair the

- 214. 469 F. Supp. 892 (E.D. Mich. 1979).
- 215. Id. at 907.
- 216. 701 F.2d 1137 (5th Cir. 1983)
- 217. See id. at 1146.
- 218. Environmental Risks, supra note 5, at 575.
- 219. Id.

778

^{211.} Friedman & Weckesser, Dioxin and Resource Recovery, Envtl. F., Sept. 1983, at 44, 46.

^{212.} Rawls, Dioxin's Human Toxicity is Most Difficult Problem, Chem. & Eng'g News, June 6, 1983, at 37; see Mays, Dioxin: Deadly or Deceptive?, Envtl. F., Feb. 1984, at 13, 14.

^{213.} See Mays, supra note 212, at 13-14.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 131 of 200 PageID: 33986

EPIDEMIOLOGIC PROOF

1984]

779

other goals of the tort system. Retribution unrelated to fault and causation is meaningless. As to deterrence, defendants would have little incentive to alter their conduct because they would be held liable to many victims even when they did not in fact cause their injuries. Most potential targets of toxic tort litigation are industrial concerns, but cancer and other latent diseases would continue to occur even if they completely ceased production. Far fewer cancers are tied to specific substances or activities than many have assumed.²²⁰

220. It is generally estimated that 60-90% of all cancers are linked in some way to the environment. Sixth Annual Report of the Council on Environmental Quality 33 (1975). This does not mean, however, that prevention of 60-90% is practicable. See Doll & Peto, supra note 55, at 1205-07; Higginson & Muir, Environmental Carcinogenesis: Misconceptions and Limitations to Cancer Control, 63 J. Nat'l Cancer Inst. 1291, 1296 (1979). Nor does it mean that man-made chemicals cause most cases of the disease, as some have concluded. See Tort Actions for Cancer, supra note 5, at 840-41. Even were this true, it would not justify relaxing evidentiary standards to facilitate almost universal recovery against chemical manufacturers when specific chemicals are not implicated.

Despite the complexity of environmental carcinogenesis, advocates of reducing the plaintiff's burden of proof have based their proposals in part on estimates that 20-40% of all cancers result from workplace exposures. The source of this estimate and its infiltration into legal commentary is an interesting story in itself. In 1978 a group of scientists from several federal agencies put together a report that contained the 20-40% figures. Occupational Factors, supra note 93, at 22. This report was widely criticized, and at least two of the authors later conceded that they had "relied on some assumptions about data that have been shown subsequently to be incorrect." Davis, Bridbord & Schneiderman, Estimating Cancer Causes: Problems in Methodology, Production, and Trends, 9 Banbury Rep. 285, 308 (1981). Nonetheless the estimates were defended by others, including Dr. Samuel Epstein, one of the most vocal critics of the American industrial establishment's use and control of suspect substances. Epstein & Swartz, Fallacies of Lifestyle Cancer Theories, 289 Nature 127 (1981). Dr. Epstein's book, The Politics of Cancer, supra note 203, formed the basis for many of the assertions on which one of the proposals for shifting the burden of proof was based. See Tort Actions for Cancer, supra note 5, at 848-50 (analysis focusing on the overall relationship of cancers to chemicals but implicitly incorporating Dr. Epstein's use of the high occupational estimates); Note, Occupationally Induced Cancer Susceptibility: Regulating the Risk, 96 Harv. L. Rev. 697, 697 n.3 (1983) (dealing with regulation rather than tort law, citing the original 20-40%estimate). Thus, legal commentators persist in propagating scientific overstatement.

To obtain such high figures, one must unrealistically assume that all workers are exposed to potential carcinogens at the highest reported rates. See Doll & Peto, supra note 55, at 1240-41. One realistic epidemiologic analysis of the occupational cancer issue indicates that 4% is a far more appropriate estimate. Id. at 1245. Other reasonable estimates range from 1% to 10%. Wynder & Gori, supra note 55, at 830. It has not been determined what portion of this 1-10% receives legal compensation, but it is clear that for occupationally-caused cancer the potential for tort system dysfunction is, at worst, far less than the actual dysfunction assumed by supporters of relaxed standards. Furthermore, environmental exposures are generally much less concentrated than those experienced in the workplace, indicating that the overall dysfunction is exaggerated as well.

780

[Vol. 52

Thus, the first case problem does not warrant changes in tort law principles. It does, however, still require that the difficulty of collecting sufficient data to satisfy an evidentiary standard derived from epidemiology be addressed. There are legal and institutional reforms that would reduce this burden without compromising principles or creating unlimited liability. One of the most irrational barriers to recovery results when the statute of limitations precludes a claim because a disease manifests itself too long after exposure,²²¹ or when scientific knowledge linking exposure and disease comes too late after manifestation. As is already the law in many states,²²² the statutory period should commence with a plaintiff's illness, if the causal link is known at that time, or when causation becomes reasonably apparent.²²³

Another appropriate legal reform would be the adoption of procedural changes at the state level that would facilitate joint collection of evidence by plaintiffs. Within the federal court system, consolidation of cases for purposes of discovery has already proven useful in mass personal injury cases.²²⁴ So, too, has the federal class action device.²²⁵

222. Annot., 1 A.L.R. 4th 117, 127-34 (1980).

223. See, e.g., Large v. Bucyrus-Erie Co., 707 F.2d 94, 96-97 (4th Cir. 1983); Grabowski v. Turner & Newell, 516 F. Supp. 114, 118-20 (E.D. Pa.), aff'd, 651 F.2d 908 (3d Cir. 1980) (per curiam). Locke v. Johns-Manville Corp., 221 Va. 951, 958-59, 275 S.E.2d 900, 905 (1981). For a discussion of this rule as applied in federal courts, see Davis v. United States, 642 F.2d 328, 331 (9th Cir. 1981), a case involving polio vaccine. The *Davis* court refused to delay tolling of the statute until negligence as well as causation was discovered.

224. E.g., In re Swine Flu Immunization Prods. Liab. Litig., 446 F. Supp. 244, 246 (J.P.M.D.L. 1978) (per curiam), vacated, 687 F.2d 14 (1982); In re A.H. Robins Co., "Dalkon Shield" IUD Prods. Liab. Litig., 419 F. Supp. 710, 712 (J.P.M.D.L. 1976) (per curiam); In re A.H. Robins Co., "Dalkon Shield" IUD Prods. Liab. Litig., 406 F. Supp. 540, 542 (J.P.M.D.L. 1975) (per curiam); see Note, The Judicial Panel and the Conduct of Multidistrict Litigation, 87 Harv. L. Rev. 1001, 1002-09 (1974).

225. E.g., In re Three Mile Island Litig., 87 F.R.D. 433, 442 (M.D. Pa. 1980); Payton v. Abbott Labs., 83 F.R.D. 382, 387-88 (D. Mass. 1979). Other cases have denied class certification. E.g., In re Northern Dist. of Cal., Dalkon Shield IUD Prods. Liab. Litig., 693 F.2d 847, 850-51 (9th Cir. 1982), cert. denied, 103 S. Ct. 817 (1983); In re Federal Skywalk Cases, 680 F.2d 1175, 1182-83 (8th Cir.), cert. denied, 103 S. Ct. 342 (1982); Ryan v. Eli Lilly & Co., 84 F.R.D. 230, 234 (D.S.C. 1979); see Seltzer, Punitive Damages in Mass Tort Litigation: Addressing the Problems of Fairness, Efficiency and Control, 52 Fordham L. Rev. 37, 69-71 (1983). For a good bibliography on class actions, see McGovern, Management of Multiparty Toxic Tort Litigation: Case Law and Trends Affecting Case Management, 19 Forum 1, 9 n.18 (1983).

^{221.} See, e.g., Steinhardt v. Johns-Manville Corp., 54 N.Y.2d 1008, 430 N.E.2d 1297, 446 N.Y.S.2d 244 (1981). In *Steinhardt*, the New York Court of Appeals held that an action for disease resulting from occupational exposure to asbestos was barred by the statute of limitations because it was commenced more than four years after the plaintiff's last employment-related exposure. *Id.* at 1010, 430 N.E.2d at 1298-99, 446 N.Y.S.2d at 245-46.

EPIDEMIOLOGIC PROOF

781

Not all states permit such combined efforts, and to the extent that they do not, more liberal rules should be adopted.²²⁶

Of course, scientific research is not optimally conducted with the primary aim of preparing data for litigation. For the long term, a coordinated research effort is required, an effort which certain institutional changes would promote. Increased funding for governmental agencies that collect and analyze epidemiologic data would be a first step, but government agencies should not do all the work.²²⁷ The establishment of a fund for research at universities or by other relatively disinterested private sector individuals or groups would diversify the information gathering effort. This fund could be provided at least in part by interested industries. Few institutional mechanisms for such participation now exist, but a number of changes are possible. These range from direct payments by industry for research, made perhaps in conjunction with labor unions, to the establishment of an umbrella organization to distribute money paid according to some form of cost allocation system.²²⁸

228. Research will not, of course, solve all causation problems, but even initial studies may have legal uses. In the case of some occupational diseases, it may be possible to establish a relationship between working in a particular industry and the incidence of the diseases, though great care must be exercised in interpreting the data. In one Finnish study of how cancer incidence varied by occupation, almost all of the differences were found to be associated with different cigarette consumption habits of the people who tended to go into the occupations under investigation. Pukkala, Teppo, Hakulinen & Rimpela, Occupation and Smoking as Risk Determinants of Lung Cancer, 12 Int'l J. Epidemiology 290, 293-95 (1983). For an example of how the performance of certain tasks within an occupation may be implicated, see American Iron & Steel Inst. v. OSHA, 577 F.2d 825, 832 (3d Cir. 1978) (relationship between lung cancer and exposure to coke oven emissions), cert. dismissed, 448 U.S. 917 (1980).

Evidence derived from occupational studies can facilitate proof within the workers' compensation context even without identifying a particular substance, and it can assist in further pinpointing the cause. The rubber industry provides an excellent example of how research studies can be done through industry-university cooperation without government funding or coercion. The 1970 union contract with the rubber industry provided for a comprehensive occupational research program. The Schools of Public Health at Harvard University and the University of North Carolina at Chapel Hill contracted with both the United Rubber Workers and the major U.S. rubber companies to do the work. They found, among other things, that certain cancers were more common in rubber workers than in the general population. though overall, the excess mortality for all cancers was minimal. See McMichael, Andjelkovic & Tyroler, Cancer Mortality Among Rubber Workers: An Epidemiologic Study, 271 Annals of the N.Y. Acad. of Science 125, 136 (1976); Monson & Fine, Cancer Mortality and Morbidity Among Rubber Workers, 61 J. Nat'l Cancer Inst. 1047 (1978). Similar industry-wide efforts should be encouraged in the future.

^{226. 301(}e) Study, supra note 3, at 257.

^{227.} See Letter of Lilienfeld & Lilienfeld to the editors of Science, 198 Science 250-53 (Oct. 21, 1977) (suggesting a sort of Brookings Institution for science).
FORDHAM LAW REVIEW

[Vol. 52]

In addition to increasing and improving research, steps to insure better investigation of suspect cases of certain diseases could also be taken. The interests of society have already led to statutory requirements that certain deaths of unclear origin automatically fall under the jurisdiction of a coroner. These requirements greatly aid in collecting the information necessary to determine or prove if a crime has been committed. Similarly, to insure that occurrences of a disease possibly related to a toxic tort are properly and adequately documented, they should, by statute, come within the coroner's or some other health officer's jurisdiction.²²⁹ This would not only make it easier to determine causation in the particular case under investigation, but would also generate data for general use in drawing epidemiologic inferences.

B. Under-Compensation and Over-Compensation

In some circumstances an epidemiologic standard would cause a radical shift from non-compensation to over-compensation. Until sufficient evidence of causation is developed, all plaintiffs would lose; afterwards, assuming there exists adequate proof of exposure and other necessary elements of the legal theory being pursued, all would likely win.²³⁰ To avoid this dichotomy, and to allow some recovery when the burden of proof is not met, a few commentators have suggested proportional recovery.²³¹

Under the proportional approach, if thirty percent of the a priori risk of a disease were attributable to a defendant, the plaintiff would recover thirty percent of his damages from that defendant. Likewise,

231. See, e.g., Estep, supra note 57, at 281-86; Rizzo & Arnold, supra note 5, at 1407-13; Robinson, supra note 5, at 743-49. One recent proposal for proportional recovery would combine the concept with rebuttable presumptions. Environmental Risks, supra note 5, at 614-15. For the reasons discussed supra notes 135-42, this proposal is highly questionable.

^{229.} Autopsy of all deaths should be encouraged. Autopsy, which often reveals false diagnoses, is now on the decline in the United States, a trend that should be reversed. See Lundberg, Autopsies as the Doctor's-and Patient's-Best Friend, J. A.M.A., September 2, 1983, reprinted in Baltimore Sun, Oct. 30, 1983, at K5.

^{230.} Whether collateral estoppel on the issue of causation would be applied is an open question. The issue has been considered in the context of the asbestos litigation. See Baldwin, Asbestos Litigation and Collateral Estoppel, 17 Forum 772, 781-83 (1982); Comment, An Examination of Recurring Issues in Asbestos Litigation, 46 Alb. L. Rev. 1307, 1330-31 (1982); Note, Applying Offensive Collateral Estoppel to Asbestos Cases: A Viable Alternative, 16 Suffolk U. L. Rev. 687, 702-06 (1982). Even without collateral estoppel, however, once sufficient evidence is collected for one case, it will probably be available for use in other cases. See McGovern, supra note 225, at 8. This militates against hasty expansion of the scope of collateral estoppel. See generally Maines, supra note 207 (discussing problems that might be created by expansion of the scope of collateral estoppel based on administrative findings).

EPIDEMIOLOGIC PROOF

1984]

783

if the risk were seventy percent, recovery would be limited to that percentage of the damages. Such verdicts are not possible today.²³² Although some courts have apportioned liability among several defendants when the harmfulness of the substance involved was not at issue,²³³ no such award has ever been based on the probability of harmfulness.²³⁴

Proportional recovery would shift the focus of legal analysis from the individual case to the tortfeasor who has caused many, but not all, injuries. It would allow some plaintiffs to recover who, given perfect information, would not. It would also mean something less than complete recovery for those who would receive full compensation under the traditional rules. The tortfeasor would pay the full cost of the damage it had caused, but not necessarily to the parties it actually injured. One commentator has described this result as being "actuarially fair,"²³⁵ and another has justified it on the ground that the law should prefer inexact justice to manifest injustice.²³⁶

Whether proportional recovery would in fact be more just than the present all-or-nothing rule remains an open question. Adoption of the theory would not dramatically reduce the difficulties faced by toxic tort plaintiffs. Its rational implementation would require epidemiologic evidence similar to that required to satisfy the proposed standard. Attributable risks of less than fifty percent would not preclude recovery, but data to support reasonable estimates of attributable risk would still be required.

The net effect of proportional recovery would depend on factors that require further investigation and research. The feasibility of detecting small attributable risks must be determined. It must also be determined whether more cases involve attributable risks above fifty percent or below fifty percent. If relatively small impacts on incidence rates defy detection, a theory intended to assist plaintiffs who cannot

^{232.} Apportionment today depends primarily on the nature of the plaintiff's injury, rather than on the conduct of defendants. See W. Prosser, supra note 11, § 52, at 314.

^{233.} A good example is Sindell v. Abbott Labs., 26 Cal. 3d 588, 607 P.2d 924, 163 Cal. Rptr. 132, cert. denied, 449 U.S. 912 (1980), a DES case in which the court used a "market share" theory of liability. Id. at 611-13, 607 P.2d at 937, 163 Cal. Rptr. at 145; see Comment, DES and a Proposed Theory of Enterprise Liability, 46 Fordham L. Rev. 963, 995-1000 (1978). But see Sheffield v. Eli Lilly & Co., 144 Cal. App. 3d 583, 592-99, 192 Cal. Rptr. 870, 875-80 (1983) (refusing to apply the market share theory).

^{234.} One court, however, by denying a defendant's motion for summary judgment, implied that the *Sindell* theory might apply to the issue of harmfulness as well as to identity of the party responsible for exposing the plaintiff. Pereira v. Dow Chem. Co., 129 Cal. App. 3d 865, 872-73, 181 Cal. Rptr. 364, 368 (1982).

^{235.} Robinson, supra note 5, at 747.

^{236.} Delgado, supra note 5, at 895.

FORDHAM LAW REVIEW

784

[Vol. 52

meet the more-likely-than-not test would actually do them little good, and what relief it did provide would come at the expense of other plaintiffs who would recover more under the traditional test as incorporated in the proposed standard. If in the majority of cases, the attributable risk is above fifty percent, adoption of the theory might do more injustice than justice, even if small impacts were detectable. These potential problems may prove to be more imagined than real, but until they have been carefully researched and considered, the law should not rush to embrace the theory of proportional recovery.²³⁷

CONCLUSION

In both toxic tort and cancer cases, courts have generally done a poor job in determining whether evidence of causation is sufficient to meet the plaintiff's burden of proof. Failure to formulate and apply substantive standards has led to irrational and inconsistent results, a problem that need not continue. Accepted legal principles governing the burden of proof, combined with the principles of epidemiology provide an excellent basis for a standard that rationally conforms to general tort law principles and for which there is ample precedent.

Requiring that a plaintiff's evidence satisfy the postulates of epidemiology would work to the disadvantage of the first victims of a

^{237.} For single-factor cases, the traditional preponderance of the evidence rule may, as a practical matter, be the best possible standard. Multiple factor cases, however, present additional issues. Consider a plaintiff who has suffered high level exposures to a number of substances, each produced by a different defendant. If the plaintiff has a disease linked to all the substances, proving by a preponderance of the evidence that any single defendant caused it may be difficult. Depending on the levels of exposure and the relative risks for the substances considered separately, each defendant might escape liability only because of the other defendants.

The alternative liability theory, developed in Summers v. Tice, 33 Cal. 2d 80, 84-86, 199 P.2d 1, 2-5 (1948), would not apply to such a situation unless extended. See Molloy & Thomas, Causation Problems in Design Defect Litigation, Legal Notes & Viewpoints, Feb. 1983, at 35, 44-45 (the doctrine has only rarely been applied in product liability cases). In many toxic tort cases, strict liability rather than negligence is involved, and it is uncertain if all potential defendants have been included. With few exceptions, the case law indicates that this makes alternative liability inapplicable. Other theories formulated to reach multiple defendants would also not apply. These theories are: (1) "concert of action," requiring a common plan or design, which will not often occur in multiple defendant toxic tort cases involving multiple substances; (2) "enterprise liability," requiring industry-wide standards which, unless a single product such as blasting caps is implicated, is unlikely to be useful, and which would therefore be inapplicable in multiple-substance cases; and (3) "market share liability," which is the theory adopted in Sindell v. Abbott Labs., 26 Cal. 3d 588, 611-13, 607 P.2d 924, 936-38, 163 Cal. Rptr. 132, 144-45 (1980). It is difficult to see how a single relevant market could be defined for multiple substances, and thus how the theory could apply to cases involving more than one substance. Thus, some form of causal apportionment among the defendants might well be the best way to allocate liability in a case involving multiple high-level exposures, though further research is required.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 137 of 200 PageID: 33992 1984] EPIDEMIOLOGIC PROOF 785

substance that eventually proves to have harmful effects. The magnitude of this problem is not, however, as great as many have assumed, and the legal and institutional reforms appropriate to its solution do not involve reducing the plaintiff's burden of proof. Using an epidemiologic standard could cause a sharp shift from under- to over-compensation, but adoption of a proportional recovery standard to ameliorate this problem could create even more serious problems. Further theoretical development of this concept is necessary before it can be recommended. In any event, consistent and rational resolution of toxic tort claims requires that the law incorporate the principles of epidemiology and that legal reforms conform to epidemiologic reality. Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 138 of 200 PageID: 33993

Exhibit L

EPIDEMIOLOGY Concepts and Methods

William A. Oleckno

Northern Illinois University



CHAPTER SEVEN

Association and Causation in Epidemiology

This chapter discusses differences among spurious, noncausal, and causal associations, the various types of causes, and common guidelines used in assessing causation in epidemiologic studies.

Learning Objectives

- Describe and give examples of spurious, noncausal, and causal associations in epidemiology.
- State the common reasons for spurious and noncausal associations, respectively.
- Distinguish among necessary, sufficient, necessary and sufficient, necessary but not sufficient, not necessary but sufficient, and not necessary and not sufficient causes and give examples of each type.
- · Describe and give examples of direct and indirect causal associations.
- · Briefly describe the causal pie model.
- Discuss six guidelines based on Hill's postulates for judging potential causal associations, including the advantages and limitations of each criterion, respectively.
- * Explain the importance of finding causal associations in epidemiology.
- * Define predisposing or enabling factors, statistical association, and threshold.

INTRODUCTION

As indicated in chapter 1, one of the primary goals of epidemiology is to discover the *causes*^{*} of morbidity and mortality in human populations. This goal has immense practical significance for health professionals because a better

*There are many terms relating to or derived from the root term cause. These include causarion, causalizy, causal, causative, cause-effect, eticology, and so forth. These terms are not defined separately in this chapter, but each refers to something similar.

179

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 141 of 200 PageID: 33996

180 Chapter Seven

understanding of the causes of morbidity and mortality often leads to more effective prevention, treatment, and control measures and consequently to a reduction in disease incidence, prevalence, or severity.

A statistical association between a given exposure and outcome is the starting point for consideration of a causal relationship in epidemiology. A statistical association implies that the exposure is related to a change in the probability of the outcome. It does not automatically mean that the exposure causes the outcome.¹ Hence, a frequently cited maxim in introductory statistics courses is: "Association does not necessarily imply causation." In short, statistical associations should not be accepted at face value. They should be examined for alternate explanations before any conclusions are drawn. Even a statistically significant association (chapter 6) does not guarantee that a true association exists, much less that the association is causal. A causal association between an exposure and outcome means that a change in the frequency of the exposure in a population *will result* in a change in the frequency of the outcome, even though not every individual with the exposure will change. A statistical association only implies that those with the exposure are more or less likely to develop the outcome.

To summarize briefly, a valid statistical association means it is *more or less likely* that the outcome will occur in the presence of the exposure, while a valid causal association means that changes in the frequency of exposure will result in changes in the frequency of the outcome. It should be noted that a causal association may be positive (the exposure increases the outcome) or negative (the exposure decreases the outcome). In the former case, the exposure is *hazardous*; in the latter case it is *protective*. The remainder of this chapter focuses on examining statistical associations to determine whether or not they are likely to represent causal associations. Many factors must be considered, and any conclusions must be based on an overall assessment of the evidence.

TYPES OF ASSOCIATION

Statistical associations found in epidemiologic studies (e.g., OR = 3.4) can be categorized into three types. These categories are mutually exclusive.

- Spurious associations
- Noncausal associations
- Causal associations

Spurious Associations

Spurious associations are literally *false* associations. Though they may be found in a particular study population, they are probably due to other explanations. Spurious associations usually result from *random error* (chance) or *bias*, which are discussed more fully in chapter 8. For example, as mentioned in chapter 6, an association is generally considered statistically significant if $p \le 0.05$. This implies that, assuming there is no association, chance is an

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 142 of 200 PageID: 33997

Association and Causation in Epidemiology 181

unlikely explanation for the finding given the sample size and strength of the association. Nonetheless, we would still predict that as many as five times out of 100 the association could be due to chance alone. Thus, even statistically significant associations that result from well-executed epidemiologic studies can sometimes be spurious. Inderjit S. Thind, for instance, conducted an ecological study of the association between dietary intake and cancer using a sample of 60 countries. He found a number of significant statistical associations, including some that were biologically implausible and which he thought to be spurious. In his discussion of the findings, he reiterated a common concern in broad-based studies where large numbers of statistical tests of significance are performed. Specifically, he cautioned the readers by stating, "The . . . large numbers of correlations . . . with [some] significant associations occurring purely by chance, suggest extreme care in assessing the role of specific dietary items as risk factors and using the results as the basis for public policy."²¹(e12)</sup>

Spurious associations may also arise from sources of bias. Bias, which is discussed in chapter 8, is a type of systematic (nonrandom) error in the design, conduct, or analysis of epidemiologic studies, such as the use of flawed measurement techniques, differential recall among study and comparison groups, or selection of study and comparison groups that are dissimilar. Bias can be quite insidious. Consider a hypothetical case-control study of the relationship between exposure to low-frequency electromagnetic fields, such as those generated by electric power lines, electric blankets, and electric alarm clocks, and the incidence of childhood leukemia. The cases consist of patients from area hospitals newly diagnosed with childhood leukemia, and the controls are those without leukemia of similar age, sex, and racial/ethnic background who have been randomly selected from the communities served by the hospitals. The parents of cases and controls are then queried about their children's exposure to low-frequency electromagnetic fields. The parents of the cases may be more likely to recall their children's exposures than those of the controls since they are probably more motivated to remember past exposures that might help explain their children's leukemia than are the parents of the controls. If this is true, the study could result in a spurious association between exposure to low-frequency electromagnetic fields and the incidence of childhood leukemia.

Noncausal Associations

Noncausal associations are real associations, but they are not causal associations. That is, a change in the frequency of the exposure in a population does not necessarily result in a change in the frequency of the outcome. Noncausal associations often result from *confounding*, which is discussed in chapter 8. The association exists because the exposure is associated with another factor that in turn is associated with the outcome. A whimsical example is provided by Max Michael III, W. Thomas Boyce, and Allen J. Wilcox.³ Dr. Al Betzerov conducted a prospective cohort study to test his hypothesis that gambling Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 143 of 200 PageID: 33998

182 Chapter Seven

causes cancer. He chose two neighboring states, one where gambling was legal and the other where it was not. He then followed randomly selected samples of subjects from each state matched by age, sex, urban/rural differences, and family income for 10 years. At the conclusion of the study, he noted a statistically significant positive association between gambling and cancer. Specifically, the residents of Nevada had a higher rate of cancer than those from Utah. The association, although real, was not one of cause-effect. Unfortunately for Dr. Betzerov, one of the states he chose was Utah. Utah is a state composed of a large number of Mormons, who have very different lifestyles from typical Nevada residents, who are not Mormons. The fact that the Mormon Church requires its adherents to abstain from tobacco and alcohol explains this association. The apparent causal association between gambling and cancer was due to confounding by alcohol and tobacco use, which are higher in Nevada than in Utah. In other words, alcohol and tobacco use are associated with gambling and are directly linked to cancer. Therefore, although gambling itself does not cause cancer, its association with causes of cancer produces a noncausal association with cancer. This type of association has also been referred to by some as a "spurious association" in that it can lead to an erroneous conclusion about cause and effect.

Risk markers, which were referred to in chapter 1, represent noncausal associations. Although these associations result from confounding with actual risk factors, they are still real associations that have practical significance in screening for disease.⁴ For example, calcification in the coronary arteries is a risk marker for coronary heart disease. It does not cause the disease, but it is associated with an increased risk of its occurrence. Its role in coronary heart disease is therefore properly classified as noncausal. Nevertheless, screening for coronary calcium has become an increasingly popular, though controversial, method of detecting possible presymptomatic heart disease (see chapter 13).

Noncausal associations can also result when the defined exposure is a consequence of the outcome instead of the other way around. Hypertension, for example, may result from kidney disease. Thus, one may find a statistical association between hypertension and kidney disease, but in this example, 'hypertension could not be considered a cause of kidney disease the exposure does not *precede* the outcome and therefore cannot alter its frequency. In this example, kidney disease is a cause of hypertension. This type of hypertension is generally referred to as secondary hypertension to differentiate it from primary hypertension, which can cause kidney disease.

Causal Associations

Causal associations are those in which changes in the frequency of the exposure in a population produce a change in the frequency of the outcome. In epidemiology, we cannot prove causal associations because it is impossible to account for all the other factors that might play some role in an association, especially in observational studies where there may be many unrecognized, Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 144 of 200 PageID: 33999

Association and Causation in Epidemiology 183

and therefore uncontrolled, variables. Well-designed experimental epidemiologic studies can come much closer to establishing causation than observational studies, but even in these studies there may be other influential factors of which the investigator is unaware. Since no two humans beings are exactly alike in their makeup or reactions to external stimuli, one cannot always be assured that even randomized groups of people are perfectly comparable. Even laboratory experiments with mice rely on well-defined strains to minimize intraspecies differences that can invalidate the results of an experiment.

A given association may not be conclusively sourious, noncausal, or causal. This is because random error can never be completely eliminated as a possible reason for an association in an epidemiologic study, although it can be greatly minimized. Similarly, it would be extremely difficult to discount any possibility of bias in a study. The same can be said for possible confounding. Thus, the job of the epidemiologist is to determine which type of association is more likely, and this is not always an easy task.

Since our main concern is identifying causal relationships when they exist, we need some guidance in determining whether an association is likely or not to be a causal one. In practice, the determination of a causal association is based on a careful review and judgment of all relevant information available, and never on the basis of one or two studies alone, especially observational studies. It is somewhat like trying a criminal case where there are no eyewitnesses to the crime. The prosecutor has to rely on circumstantial evidence to convince a jury beyond a reasonable doubt that the defendant is guilty. It was based on a thorough review of major epidemiologic and non-epidemiologic studies that in 1964 the Surgeon General of the U.S. Public Health Service first concluded that cigarette smoking is a cause of lung causal associations, it should be worthwhile to first examine the concept of causation in more detail. This is the subject of the following section.

TYPES OF CAUSES

With communicable diseases the concept of causation appears to be relatively straightforward. However, as discussed in chapter 3, this apparent simplicity can be deceiving. Not everyone exposed to *Mytobacterium tuberculosis* (the bacterium implicated in tuberculosis), for example, develops tuberculosis. A number of host and environmental factors must also be considered. Similarly, not everyone exposed to cold germs gets a cold. In fact, the more we learn about causation, the more complex it seems. With many noncommunicable diseases, especially chronic conditions like arthritis, mental illness, Alzheimer's disease, multiple sclerosis, cardiovascular disease, diabetes, and so forth, the causal pathways can be extremely complex. Multifactorial etiology (chapter 2) is the rule rather than the exception for most contemporary health-related problems. Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 145 of 200 PageID: 34000

184 Chapter Seven

Necessary and Sufficient Causes

To get a better understanding of causation as it is commonly used in epidemiology it is helpful to look at different types of causes.* A necessary cause is an exposure that is *required* for a particular outcome to occur. Therefore, it is always associated with the outcome. If the exposure is absent, the outcome cannot occur. A sufficient cause is an exposure that by itself will produce a particular outcome, but it may not be the only cause of the outcome. Consequently, the outcome may occur without the exposure if the outcome is also caused by other exposures. These two classifications of causes give rise to four possible combinations,⁶ which are shown below in the following 2×2 table.



Combination A represents a necessary and sufficient cause. This is a cause that is required to produce a particular outcome and which is able to cause the outcome by itself. This can be represented by:

Exposure $X \rightarrow Outcome Y$

where Exposure X is the specified cause, and Outcome Y is the specified outcome.

Necessary and sufficient causes are not very common in the real world. One example of a condition that results from a necessary and sufficient cause is lead poisoning. Exposure to lead is *necessary* to produce lead poisoning, and it is also *sufficient*. The rabies virus might also be considered a necessary and sufficient cause of human rabies. It is *net* essential that a necessary and sufficient cause always produces the outcome. Observations have shown, for example, that not everyone presumably infected with the rabies virus contracts the disease even if they have not been immunized.⁷ Nevertheless, anyone who contracts rabies must have the virus (i.e., it is necessary), and no other known cause must be present for the disease to occur (i.e., it is sufficient). It is important to emphasize, however, that as knowledge of disease causation expands, classifications may need to be revised. We may learn in the future, for example,

*The types of causes discussed here and subsequently are assumed to be hazardous rather than prosective so as to simplify the discussion.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 146 of 200 PageID: 34001

Association and Causation in Epidemiology 185

that some causes thought to be necessary and sufficient would be better classified in another way. At one time many believed that cancer was caused by a single factor, still undiscovered. Today we recognize its multifactorial etiology.

Combination B in the above table represents a necessary but not sufficlent cause. This is a cause that is required to produce a specified outcome but is not able to cause the outcome by itself. Other causes are necessary for the outcome to occur. This can be represented by:

Exposure X + Other Causes → Outcome Y

Alcoholism is a disease in which alcohol consumption is a necessary but not sufficient cause of the disease. Alcohol consumption is definitely necessary for alcoholism to develop, but other factors, including genetic, social, behavioral, and environmental factors, also appear to be necessary for the disease to manifest itself.

Combination C represents a not necessary but sufficient cause. This is a cause that is not required to produce a specified outcome but when present is able to cause the outcome by itself. This means that there are other causes of the outcome. A not necessary but sufficient cause may be represented by:

Exposure $X \rightarrow$ Outcome Y and Exposure $Z \rightarrow$ Outcome Y

where Exposure Z is some other independent cause of Outcome Y. Ionizing radiation at high doses will cause sterility in men. Heavy exposure to certain pesticides will do the same. In this example, Exposure X is ionizing radiation, Exposure Z is a specific pesticide, and Outcome Y is sterility in men. Thus, sterility in men has more than one cause. Both ionizing radiation and certain pesticides are capable of causing sterility in men (at high doses).

Combination D denotes a not necessary and not sufficient cause. This is a cause that is not required to produce the specified outcome and when present is not able to cause the outcome by itself. Hence, there are other causes of the specified outcome. A not necessary and not sufficient cause is known as a contributory cause. It can be represented by:

Exposure X + Other Causes \rightarrow Outcome Y and Exposure Z \rightarrow Outcome Y

where Exposure Z is another independent cause of Outcome Y. Not necessary and not sufficient causes are very common causes of chronic diseases. For example, a sedentary lifestyle is not necessary and not sufficient to cause coronary heart disease (CHD). It is not required for CHD development, nor is it considered sufficient to cause CHD by itself. It is, however, a contributory cause of CHD, and when present with certain other contributory causes, such as high blood cholesterol, family history of heart disease, hypertension, cigarette smoking, and so forth, can lead to the development of CHD. That is, the frequency of CHD will be higher in groups with these factors than in groups without them.

A logical extension of this paradigm is one conceptualized by Kenneth J. Rothman and referred to as the causal pie model.⁸ One can imagine one or Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 147 of 200 PageID: 34002

186 Chapter Seven

more intact pies neatly divided into several pieces symbolizing what Rothman calls **component causes**. Each pie represents a *sufficient cause* of a particular disease, and each component cause has an essential part in causing that disease. There may be several sufficient causes (pies) made up of various combinations of some of the same and different component causes for any given disease. Whatever the combination, the component causes work together to cause the disease.⁸ The causal pie model may remind one of the information asked for on a death certificate regarding the causes of death (see exhibit 2-1 in chapter 2). In a sense, the immediate, antecedent, and underlying causes of death, as well as other significant conditions, seem to parallel the component causes for a particular death.

As intimated earlier, in epidemiology causation is determined by what occurs in populations or groups of people as opposed to what occurs in any particular individual. We know, for example, based on the Framingham Heart Study that people who live certain lifestyles die more frequently from coronary heart disease than those with healthier lifestyles. From the group data, we can make predictions about individuals based on their lifestyle habits, but we cannot expect that the predictions will always be correct. Everyone seems to know someone, for example, who smoked four packs of cigarettes a day, had high blood pressure, and drank like a fish, but lived until 105. Undoubtedly, this person met an "untimely" death when his bungee cord broke after jumping off a bridge. The exception, however, does not make the rule.

Direct and Indirect Causes

Causal associations can also be classified as direct or indirect. A direct causal association (or direct cause) can be thought of as representing a causal pathway in which there are *no* intermediate variables, while an indirect causal association (or indirect cause) involves one or more intervening factors.⁹ For example, in a direct causal association, X causes Y, where X is the causative exposure, and Y is the outcome. In an indirect causal association, I causes X, which in turn causes Y. While I is a direct cause of X, it is an *indirect* cause of Y. Since I causes X, and X causes Y, it follows that I causes Y based on the definition of a causal association. A change in the frequency of I in a population will result in a change in the frequency of X, which in turn will result in a change in the frequency of Y. Thus, I can be considered an indirect cause of Y.

Indirect causes can include a variety of predisposing or enabling factors that precede the direct cause. For example, excessive heat applied to the skin is the direct cause of burns, but the exposure to the heat may be influenced by a dangerous working environment or failure to follow certain safety precautions, which might be considered indirect causes of burns. Also, the human immunodeficiency virus (HIV) is said to be the direct cause of AIDS, but factors that facilitate contracting HIV include sharing syringes and promiscuous sexual behaviors. In practice, controlling the predisposing or enabling factors should result in a decrease in frequency of the outcome. Therefore, predisposing or enabling factors are often referred to as risk factors. Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 148 of 200 PageID: 34003

Association and Causation in Epidemiology 187

Whatever classification scheme is used, most contemporary healthrelated problems appear to have multiple causes. This multifactorial etiology, which has been referred to often in this text, presents a challenge to epidemiologists who are concerned with unraveling the determinants of morbidity and premature mortality and to those whose efforts are directed toward their prevention and control. As our knowledge of the natural history of health problems expands, the models of causation and the methods of intervention will continue to undergo change. An interesting article dealing with different conceptions of casusation from an epidemiologic and philosophical perspective is one published in the *Journal of Epidemiology and Community Health* by M. Parascandola and D. L. Weed.¹⁰ While their recommendations may be at odds with many epidemiologists, the discussion itself is can be enlightening, especially for those new to this topic.

GUIDELINES FOR ASSESSING CAUSATION

As shown in figure 7-1, determining whether a statistical association is causal, involves a number of considerations. One must ask if the observed association is likely to be spurious. Random error or bias could explain an association found in a study population. On the other hand, the association could be a noncausal association. Noncausal associations may be due to confounding by an extraneous factor or because the outcome is responsible for the exposure instead of vice versa. Of course, another option is that the association is causal. Okay, you may say, we know the options, but how can we tell if the association is likely to be a causal one? The first step is to examine whether the alternate explanations are plausible. Specifically, is the associa-



Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 149 of 200 PageID: 34004

188 Chapter Seven

tion likely due to random error, bias, confounding, or a reserved causal sequence? This may take some critical thinking, further analysis, or consultation. If these seem to be unlikely explanations, it can be helpful to review some generally accepted guidelines for establishing causation such as those described by Sir Austin Bradford Hill.

In 1965, Sir Austin Bradford Hill, Professor Emeritus of Medical Statistics with the University of London, delivered a landmark address where he outlined nine criteria that could be used to determine if statistical associations were likely to represent causal associations.¹¹ His reasoning built on the earlier work of others, such as John Stuart Mill, who in 1856 had defined several canons from which causal relationships could be deduced.⁶ Over the years many authors have articulated or modified Hill's basic criteria, which have become known as **Hill's postulates**. Using these as a focal point, the following six guidelines should be helpful in deciding whether or not statistical associations are likely to represent causal associations (figure 7-1). In the end, the process of determining causation is largely subjective except for the first guideline, which is actually a requirement.

- Correct temporal sequence. In order for an exposure to be considered a cause of an outcome, it must precede the outcome. Of all the guidelines used to judge whether an association is causal or not, this is the only one that is considered absolutely essential. Exposures that occur concurrently with an outcome or subsequent to an outcome cannot be considered causal because they do not alter the frequency of the outcome. Determining if an exposure precedes an outcome can be problematic in cross-sectional studies where exposure and outcome are assessed concurrently. For example, in a cross-sectional study designed to determine if there is a relationship between the prevalence of excess body weight and osteoarthritis, it may not be clear which factor came first. Thus, the correct temporal sequence cannot be established reliably. This can also be a problem in case-control studies where the prevalence of the outcome is assessed instead of its incidence.
- Strength of the association. In general, the stronger an association between a given exposure and outcome (see table 6-3), the more likely the association is causal. When the risk ratio is very high, for example, it is more difficult to explain away the association due to unrecognized or subtle sources of bias or confounding. Compared to nonsmokers, those who smoke and are exposed to high levels of asbestos in their jobs have a fifty-to ninety-fold increased risk of lung cancer. It seems improbable that these factors are not causative. Even if some bias or confounding exists, it is unlikely that it would account for the entire relationship. This is not to say that small associations are needed to assess causality.
- Consistency of the association. When other investigators studying different populations at different times in different places using different methodologies obtain similar findings with regard to a specific association, it

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 150 of 200 PageID: 34005

Association and Causation in Epidemiology 189

increases the probability that the association is causal. In concluding that cigarette smoking is a cause of lung cancer, the Advisory Committee to the Surgeon General of the United States cited diverse epidemiologic and other studies showing a strong relationship between smoking and lung cancer.⁵ One way of determining if an apparent association is likely to be due to random error is to replicate the study. If the findings are consistent, it strengthens the case for a causal association, assuming there are no significant sources of bias or confounding in the studies.

- Dose-response relationship. In general, if increased levels of exposure lead to greater frequencies of the outcome, then this is suggestive of a causal relationship. Heavy smokers, for example, have been shown to be at a higher risk of lung cancer than light smokers. In fact, a linear dose-response relationship between smoking and lung cancer can be demonstrated based on the number of cigarettes smoked per day. The absence of a doseresponse relationship does not necessarily mean that an association is noncausal, however. A threshold may exist. A threshold is a level of exposure (dose) that must be reached before effects become apparent. Below the threshold, there are no observed effects. Copper, which may be found in small quantities in drinking water and certain foods, demonstrates a threshold; that is, copper has no adverse effects until it reaches a certain level in the body. In fact, in very small quantities it is an essential mineral needed for proper growth and development. On the other hand, a dose-response relationship could be due to a strong confounding factor that closely follows an exposure.12 Once again, several guidelines should be considered in assessing causation.
- Biological plausibility. The basic question here is, does the association make biological sense? Is the association credible based on our understanding of the natural history of the disease or possible pathogenic mechanisms? When Thind found significant associations for protein, fat, and caloric intake and certain forms of leukemia, he could offer no biological evidence to support the associations, thereby casting doubt on their authenticity.² Failure to make biological sense, however, does not necessarily negate the possibility of a causal association. In some cases, our understanding of the biological mechanisms may be incomplete, and what does not make sense today may make sense sometime in the future. From a contemporary vantage point, it seems difficult to understand why the theory of contagion was considered controversial as an explanation for the spread of epidemics during the Middle Ages.
- Experimental evidence. Having experimental evidence to support an association between a given exposure and outcome strengthens the case for a causal association. Well-designed randomized controlled trials, for example, can provide strong corroboration of a suspected causal association. This is because this study design, properly implemented, can virtually eliminate selection bias and confounding as alternate explanations for a causal

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 151 of 200 PageID: 34006

190 Chapter Seven

association (see chapters 8 and 12). Of course, the degree of control possible in epidemiologic experiments is not to the same level as that in animal studies. Nevertheless, they can be powerful tools for establishing causation. Evidence from nonepidemiologic experiments can also be used in assessing cause-effect relationships. Because of the limited circumstances in which experimental studies can be conducted with humans, some associations will not be testable in this manner. We would not perform a randomized controlled trial on the effects of microwave radiation on cataract development, for example, because such a study would be unethical even if some were willing to volunteer for the investigation.

Table 7-1 ranks the most common types of epidemiologic studies in descending order of the degree to which identical findings of a statistical association are likely to demonstrate a causal association. The ranking is based on the relative probability of encountering unrecognized bias, confounding, or other errors within the specific study designs. It also assumes that the studies have been planned appropriately and conducted to minimize errors. A poorly designed experimental study can provide less convincing evidence of causality than a well-designed observational study. It should be kept in mind, however, that causality is never determined based on the findings of one study alone. Causation is a judgment based on relevant, cumulative information. Meta-analyses (chapter 12) have provided some hope of reaching more definitive conclusions in epidemiologic studies. Whether they will fulfill this hope depends on the care in which they are designed, implemented, and interpreted.

Table 7-1 Ranking of Common Epidemiologic Studies in Terms of the Relative Probability that the Findings Represent Causal Associations

١.	Randomized Controlled Trial	5.	Case-Control Study
2.	Group Randomized Trial	б.	Cross-Sectional Study
3.	Prospective Cohort Study	7.	Ecological Study
4.	Retrospective Cohort Study	8.	Descriptive Study

SUMMARY

Statistical associations found between given exposures and outcomes can be of three types—spurious, noncausal, or causal. Spurious associations are false associations that are usually due to random error or bias. Noncausal associations usually result from confounding, although they can also occur when the exposure is the result of the outcome instead of the other way around. Risk markers represent noncausal associations that have practical value in screening for disease. Causal associations are ones in which a change in the frequency of the exposure results in a change in the frequency of the outcome in a population. Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 152 of 200 PageID: 34007

Association and Causation in Epidemiology 191

- Causes can be classified as to whether or not they are necessary and/or sufficient and whether they are direct or indirect. A necessary cause is one that is required to produce an outcome, while a sufficient cause is one that can produce the outcome by itself (i.e., in the absence of other known causes). The most common types of causes are those that are not necessary and not sufficient. These are known as contributory causes and are the causes that account for most contemporary health-related problems. The causal pie model expands upon the not necessary and not sufficient causes by considering a constellation of component causes that are sufficient to cause disease. Direct causes do not involve any intermediate factors in the causal pathway. Indirect causes include a variety of predisposing or enabling factors that precede the direct cause of an outcome. Controlling indirect causes can reduce the incidence of particular outcomes and is sometimes easier than controlling the direct causes.
- Because it is not possible to prove causation directly, it is helpful to have reliable guidelines upon which to judge a statistical association in terms of its likelihood of being causal. A final decision regarding causation should be based on all relevant information and not just on the basis of one or two studies, especially observational studies. Six guidelines, derived from Hill's postulates, should help in determining whether an association is likely to be causal. These guidelines are correct temporal sequence, strength of the association, consistency of the association, dose-response relationship, biological plausibility, and experimental evidence. Of these guidelines, only correct temporal sequence is required for an association to be considered causal. The others are highly suggestive of causation, however, especially when all or most of them are met.

New Terms

- · biological plausibility
- causal association
- causal pic model
- component causes
- consistency of the association
- contributory cause
- correct temporal sequence
- direct causal association
- direct cause
- dose-response relationship
- experimental evidence
- Hill's postulates
- indirect causal association

- indirect cause
- necessary and sufficient cause
- necessary but not sufficient cause
- necessary cause
- noncausal association
- · not necessary and not sufficient cause
- · not necessary but sufficient cause
- · predisposing or enabling factors
- spurious association
- statistical association
- strength of the association
- sufficient cause
- threshold

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 153 of 200 PageID: 34008

192 Chapter Seven

Study Questions and Exercises

- For each of the following statements indicate whether the results are more likely to be due to a spurious association, a noncausal association, or a causal association. Also, explain the reasons for your answers.
 - a. A case-control study revealed that there was a moderate to strong association between coffee consumption and deaths from coronary heart disease. Other studies have shown that those who drink coffee are more likely to smoke than those who do not drink coffee.
 - b. A prospective cohort study showed that women who exercise regularly were less likely to contract cancer than women who exercised only occasionally or not at all. The exercise group was selected from women attending a fitness center, and the comparison group was selected from women attending a weight-loss clinic.
 - c. A large randomized controlled trial showed that folic acid supplementation by prospective mothers significantly reduced the incidence of neural tube defects in their offspring. This finding was confirmed in subsequent studies.
 - d. A large exploratory epidemiologic study examined the possible relationship of 25 different lifestyle behaviors to teenage suicide. One of the findings was a positive association between bicycle helmet use and suicide (p = 0.05) that had not been previously reported in the literature.
- 2. On bottles of wine and other alcoholic beverages, it states, "According to the Surgeon General, women should not drink alcoholic beverages during prognancy because of the risk of birth defects." Discuss the evidence that alcohol consumption causes birth defects using the six guidelines for causation discussed in this chapter. For each guideline, describe the degree to which the evidence supports a conclusion of causation and the reasons for your response. In answering this question it may be necessary to consult a review of epidemiologic literature on alcohol consumption and birth defects.
- 3. Provide an example other than one used in this chapter of a necessary and sufficient cause, a necessary but not sufficient cause, a not necessary but sufficient cause, and a not necessary and not sufficient cause of disease, respectively. Also indicate why your examples are appropriate.
- Give two examples, respectively, of direct and indirect causes of disease and justify your choices.

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Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 154 of 200 PageID: 34009

Association and Causation in Epidemiology 193

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Exhibit M

Draft Screening Assessment

Talc (Mg₃H₂(SiO₃)₄)

Chemical Abstracts Service Registry Number 14807-96-6

Environment and Climate Change Canada Health Canada

December 2018

Synopsis

Pursuant to section 74 of the *Canadian Environmental Protection Act, 1999* (CEPA), the Minister of the Environment and the Minister of Health have conducted a screening assessment of talc. The Chemical Abstracts Service Registry Number (CAS RN¹) for talc is 14807-96-6. This substance is among those substances identified as priorities for assessment as it met categorization criteria under subsection 73(1) of CEPA.

Talc is a naturally occurring mineral. According to information reported under section 71 of CEPA and publically available information, in 2011 talc was manufactured in Canada in quantities ranging between 50 to 75 million kg, and in 2016, approximately 100 million kg of talc was imported. In Canada talc is used in adhesives and sealants; automotive, aircraft, and transportation applications; building and construction materials; ceramics; electrical and electronics; textiles; floor coverings; ink, toner, and colourants; lubricants and greases; oil and natural gas extraction applications; paints and coatings; paper and paper products, mixtures, and manufactured items; plastic and rubber materials; toys, playground, and sporting equipment; and in water treatment. The major uses in Canada align with major global uses of talc. Talc is an ingredient in self-care products and is a permitted food additive. In North America, approximately 3 to 4 % of the talc produced and sold is used in cosmetics. High-purity talc is used in cosmetics, while lower-grade talc is used in commercial applications.

The ecological risk of talc was characterized using the Ecological Risk Classification of Inorganic Substances (ERC-I) approach. The ERC-I is a risk-based approach that employs multiple metrics, considering both hazard and exposure in a weight of evidence. Hazard characterization in ERC-I included a survey of past predicted no-effect concentrations (PNECs) and water quality guidelines, or the derivation of new PNEC values when required. Exposure profiling in ERC-I considered two approaches: predictive modelling using a generic near-field exposure model for each substance, and an analysis of measured concentrations collected by federal and provincial water quality monitoring programs. Modelled and measured predicted environment concentrations (PECs) were compared to PNECs, and multiple statistical metrics were computed and compared to decision criteria to classify the potential for causing harm to the environment. The ERC-I identified talc as having a low potential to cause ecological harm.

Considering all available lines of evidence presented in this draft screening assessment, there is a low risk of harm to the environment from talc. It is proposed to conclude that talc does not meet the criteria under paragraphs 64(a) or (b) of CEPA as it is not entering the environment in a quantity or concentration or under conditions that have or

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may have an immediate or long-term harmful effect on the environment or its biological diversity or that constitute or may constitute a danger to the environment on which life depends.

Talc has been reviewed internationally by other organizations, including the International Agency for Research on Cancer (IARC) and the Danish Environmental Protection Agency. These assessments informed the human health risk assessment.

No critical health effects were identified via the oral or dermal routes of exposure. As such, oral exposure to talc resulting from food intake and self-care products is not of concern. Inhalation exposure from industrial and commercial uses of talc was not identified to be of concern for human health given the limited number of sites producing and processing talc in Canada. Rather, the focus of the assessment is on inhalation and perineal exposure to certain self-care products containing cosmetic- or pharmaceutical-grade talc.

With respect to inhalation exposure, non-cancer lung effects were identified as a critical health effect for risk characterization on the basis of United States National Toxicology Program studies conducted with rats and mice exposed to cosmetic-grade talc. There is potential for inhalation exposure to talc powder during the use of certain self-care products (e.g., cosmetics, natural health products, non-prescription drugs formulated as loose powders). Self-care products formulated as pressed powders (e.g., face makeup) are not of concern. Margins of exposure between air concentrations following the use of dry hair shampoo and critical lung effects observed in animal studies are considered adequate to address uncertainties in the health effects and exposure databases. Margins of exposure between air concentrations following the use of loose powders (e.g., body powder, baby powder, face powder, foot powder) and critical lung effect levels observed in animal studies are considered potentially inadequate to address uncertainties and considered potentially inadequate to address uncertainties and considered potentially inadequate to address uncertainties and exposure databases.

The meta-analyses of the available human studies in the peer-reviewed literature indicate a consistent and statistically significant positive association between perineal exposure to talc and ovarian cancer. Further, available data are indicative of a causal effect. Given that there is potential for perineal exposure to talc from the use of various self-care products (e.g., body powder, baby powder, diaper and rash creams, genital antiperspirants and deodorants, body wipes, bath bombs), a potential concern for human health has been identified.

Based on the available information, it is proposed that there is potential for harm to human health in Canada at current levels of exposure. Therefore, on the basis of the information presented in this draft screening assessment, it is proposed to conclude that talc meets the criteria under paragraph 64(c) of CEPA as it is entering or may enter the environment in a quantity or concentration or under conditions that constitute or may constitute a danger in Canada to human life or health.

It is therefore proposed to conclude that talc meets one of the criteria set out in section 64 of CEPA.

Talc is proposed to meet the persistence criteria but not the bioaccumulation criteria as set out in the *Persistence and Bioaccumulation Regulations* of CEPA.

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 160 of 200 PageID: 34015

Table of Contents

Synopsis	ii
1. Introduction	1
2. Identity of substance	2
3. Physical and chemical properties	3
4. Sources and Uses	4
5. Potential to cause ecological harm	6
5.1 Characterization of ecological risk	6
6. Potential to cause harm to human health	7
6.1 Health effects assessment	7
6.2 Exposure assessment	.20
6.3 Characterization of risk to human health	.25
6.4 Uncertainties in evaluation of risk to human health	.27
7. Conclusion	. 28
References	. 29
Appendix A. Inhalation exposure estimates	. 39
Table A-1. Estimated inhalation exposure concentrations from self-care products	-
containing loose powder talc available to consumers	. 39

List of Tables

Table 3-1.	Experimental physical and chemical property values (at standard temperature) for talc
Table 5-1.	Ecological risk classification of inorganics results for talc
Table 6-1.	Available human epidemiological studies investigating the association of perineal use of talc and ovarian cancer (Taher et al. 2018, in preparation). 15
Table 6-2.	Inhalation exposure estimates to talc from self-care products available to
	consumers
Table 6-3.	Relevant exposure and hazard values for talc, and margins of exposure, for determination of risk

1. Introduction

Pursuant to section 74 of the *Canadian Environmental Protection Act, 1999* (CEPA) (Canada 1999), the Minister of the Environment and the Minister of Health have conducted a screening assessment of talc to determine whether this substance presents or may present a risk to the environment or to human health. This substance was identified as a priority for assessment as it met categorization criteria under subsection 73(1) of CEPA (ECCC, HC [modified 2017]).

The ecological risk of talc was characterized using the Ecological Risk Classification of Inorganic Substances (ERC-I) approach (ECCC 2018). The ERC-I is a risk-based approach that employs multiple metrics, considering both hazard and exposure in a weight of evidence. Hazard characterization in ERC-I included a survey of past predicted no-effect concentrations (PNECs) and water quality guidelines, or the derivation of a new PNEC value when required. Exposure profiling in ERC-I considered two approaches: predictive modelling using a generic near-field exposure model for each substance, and an analysis of measured concentrations collected by federal and provincial water quality monitoring programs. Modelled and measured predicted environmental concentrations (PECs) were compared to PNECs, and multiple statistical metrics were computed and compared to decision criteria to classify the potential for causing harm to the environment.

With respect to human health, this draft screening assessment includes the consideration of information on chemical properties, environmental fate, hazards, uses, and exposures, including additional information submitted by stakeholders. Relevant data were identified up to August 2018. Empirical data from key studies, as well as results from models, were used to reach proposed conclusions. Talc has been reviewed internationally through the International Agency for Research on Cancer (IARC) Monographs Programme, United States Environmental Protection Agency (U.S. EPA), the Joint Food and Agriculture Organization of the United Nations (FAO) and the World Health Organization (WHO) Expert Committee on Food Additives (JECFA) and the Danish Environmental Protection Agency (Danish EPA). Talc was also assessed by the Permanent Senate Commission for the Investigation of Health Hazards of Chemical Compounds in the Work Area (MAK-Commission) in Germany and the Cosmetic Ingredient Review (CIR) Expert Panel. These evaluations and reviews were used to inform the health effects characterization in this screening assessment. This assessment focuses on health effects associated with cosmetic-grade talc and not on potential impurities, such as asbestos. Engineered nanomaterials composed of or containing talc are not explicitly considered in this assessment.

This draft screening assessment was prepared by staff in the CEPA Risk Assessment Program at Health Canada and Environment and Climate Change Canada and the Consumer Product Safety Directorate at Health Canada and incorporates input from other programs within these departments. The ecological portion of the assessment is based on the ERC-I document (published May 11, 2018), which was subject to an external peer review and a 60-day public comment period. The human health portion of this assessment has undergone external peer review and/or consultation. Comments on the technical portions relevant to human health were received from Ms. Lopez, Ms. Super, and Ms. Jeney of Tetra Tech. Although external comments were taken into consideration, the final content and outcome of the screening assessment remain the responsibility of Health Canada and Environment and Climate Change Canada.

This draft screening assessment focuses on information critical to determining whether substances meet the criteria as set out in section 64 of CEPA by examining scientific information and incorporating a weight of evidence approach and precaution.² This draft screening assessment presents the critical information and considerations on which the proposed conclusion is based.

2. Identity of substance

Talc (CAS RN³ 14807-96-6) is one of the softest naturally occurring minerals, made up of magnesium, silicon, and oxygen (ChemIDplus 1993-). The term talc refers to both the pure mineral and a wide variety of soft, talc-containing rocks that are mined and used for a variety of applications (Kogel et al. 2006). Relatively pure talc ore is also referred to as steatite, and soapstone refers to impure, massive talc rock (Fiume et al. 2015).

The mineral talc is composed of triple-sheet crystalline units, consisting of two silicate sheets composed of SiO₄ tetrahedra joined by edge-link MgO₄(OH)₂ (Zazenski et al. 1995). These layers, held together loosely via van der Waals forces, slide over one another easily, giving talc its slippery feel and accounting for its softness (Fiume et al. 2015). The size of an individual talc platelet (i.e., a few thousand elementary sheets) can vary from approximately 1 μ m to over 100 μ m, depending on the conditions of formation of the deposit (Eurotalc 2017). The individual platelet size determines the lamellarity of a sample of talc. Highly lamellar talc will have large individual platelets, whereas microcrystalline talc will have small platelets. Other inorganics in place of magnesium and silicon are common in talc; for example, aluminum and iron may substitute for silicon in the tetrahedral sites, or manganese may substitute for magnesium in the octahedral positions (Zazenski et al. 1995).

² A determination of whether one or more of the criteria of section 64 of CEPA are met is based upon an assessment of potential risks to the environment and/or to human health associated with exposures in the general environment. For humans, this includes, but is not limited to, exposures from ambient and indoor air, drinking water, foodstuffs, and products available to consumers. A conclusion under CEPA is not relevant to, nor does it preclude, an assessment against the hazard criteria specified in the *Hazardous Products Regulations*, which are part of the regulatory framework for the Workplace Hazardous Materials Information System for products intended for workplace use. Similarly, a conclusion on the basis of the criteria contained in section 64 of CEPA does not preclude actions being taken under other sections of CEPA or other acts.

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Draft Screening Assessment - Talc

Commercially exploited talc contains 20 to 99 % of the pure mineral (Kogel et al. 2006). Some of the most common minerals that occur with talc are carbonates (e.g., dolomite, calcite, magnesite) and chlorite (i.e., magnesium aluminum silicate) (CIR 2013). Less common minerals include quartz, mica, iron oxides, pyrite, serpentine, and amphibole. Selective mining, ore processing, and beneficiation can remove many of the impurities (Kogel et al. 2006). There is a trend towards upgrading and higher-purity talc; however, many applications require the properties of the minerals associated with talc (Kogel et al. 2006). The purity of the source talc will influence its uses.

There are different grades of talc that refer to the purity (presence of other minerals). Pharmaceutical-grade talc conforms to the United States Pharmacopeia (USP) specifications (or similar specifications); these specifications require the absence of asbestos and set limits on iron, lead, calcium, and aluminum (USP 2011). As per B.01.045 of the *Food and Drug Regulations*, when used as a food additive talc must comply with Food Chemical Codex specifications or the Combined Compendium of Food Additive Specifications, prepared by the Joint FAO/WHO Expert Committee on Food Additives, and must be free from asbestos (FAO 2006).

Cosmetic-grade talc should comply with USP standards that require a limit of 20 ppm lead and an absence of asbestos (Fiume et al. 2015). Historically, some talc source materials were contaminated with asbestos; however, in 1976 the Cosmetic Toiletry Fragrance Association (CTFA) set purity standards for cosmetic-grade talc (Fiume et al. 2015). In Canada, the *Prohibition of Asbestos and Products Containing Asbestos Regulations* to be made under CEPA 1999 will prohibit asbestos above trace levels in consumer products, including cosmetics. Health effect studies on cosmetic-grade talc cited in this assessment were considered to be free of asbestos.

Talc is milled to different particle sizes for specific commercial applications. Most talc for cosmetics and pharmaceuticals are pure 200-mesh roller-milled talc (Kogel et al. 2006). In 200-mesh talc (preferred for body powder and deodorants), the particle size distribution allows 95 to 99 % of the product to pass through a 200-mesh (74 μ m) screen (Zazenski et al. 1995; Kogel et al. 2006). The finer 325-mesh talc is also used in cosmetic-, pharmaceutical-, and food-grade formulations, where 95 to 99 % of the product passes through a 325-mesh (44 μ m) screen.

3. Physical and chemical properties

A summary of physical and chemical properties of talc is presented in

Table 3-1. Talc is hydrophobic and lipophilic (Kogel et al. 2006).

Property	Range	Key reference	
Physical state	solid, powder	HSDB 2005	
Melting point (°C)	1500	Eurotalc 2017	
Vapour pressure (mm Hg)	approx. 0, negligible at 20°C	OSHA 1999; NIOSH 2014	
Water solubility (mg/L)	insoluble	HSDB 2005	
Specific gravity (unitless)	2.58–3.83	HSDB 2005	

 Table 3-1. Experimental physical and chemical property values (at standard temperature) for talc

4. Sources and Uses

Talc is a naturally occurring mineral, and there are deposits of talc in most provinces of Canada (Kogel et al. 2006). Currently, there is one producing mine (open-pit) and concentrator facility in Canada, in Penhorwood Township near Timmins, Ontario, and one micronizing facility in Timmins (Kogel et al. 2006; MAC 2016; NPRI 2018). The talc ore from the mine is approximately 45 % pure, with magnesite, magnetite, chlorite, and serpentine as the major impurities (Kogel et al. 2006). After beneficiation, this mine and micronizing facility produces talc primarily for the paper, plastics, paint, and ceramic sectors (Kogel et al. 2006). In 2017, China was the largest producer of talc, followed by India, Brazil, Mexico, and Korea (USGS 2018). The major uses of talc globally include paper, plastics, paint, ceramics, putties, and cosmetics (USGS 2000; Kogel et al. 2006; EuroTalc 2017; USGS 2018) and are aligned with Canadian uses.

On the basis of information submitted pursuant to a CEPA section 71 survey for the year 2011, talc was reported to be manufactured and imported in Canada at quantities ranging from 50 to 75 million kg (EC 2013).⁴ According to the Canadian International Merchandise Trade (CIMT) database, in 2016, 99 549 000 kg of natural steatite and talc, crushed or powdered (Harmonized System, HS code 252620) and 4 656 000 kg of natural steatite and talc, not crushed, not powdered (HS code 252610) were imported into Canada (CIMT 2017).

According to information reported pursuant to a CEPA section 71 survey, results from voluntary stakeholder engagement (ECCC, HC 2017), and a search of websites from talc producers, manufactured or imported talc is used in Canada in: adhesives and sealants; automotive, aircraft, and transportation applications; building and construction materials (e.g., wood and engineered wood); ceramics; electrical and electronics; textiles; floor coverings; ink, toner, and colourants; lubricants and greases; oil and natural gas extraction applications; paints and coatings; paper and paper products,

⁴ Values reflect quantities reported in response to the survey conducted under section 71 of CEPA (EC 2013). See survey for specific inclusions and exclusions (schedules 2 and 3).

mixtures, or manufactured items; plastic and rubber materials; toys, playground, and sporting equipment; and in water treatment.

Talc is a formulant in pest control products registered in Canada (Health Canada 2010, Personal communication, email from the Pest Management Regulatory Agency, Health Canada to the Risk Management Bureau, Health Canada, dated March 29, 2017; unreferenced).

Additionally, in Canada talc is on the List of Permitted Food Additives with Other Accepted Uses for limited uses in a small number of foods (Health Canada [modified 2017]). Talc can be used as a coating agent on dried legumes and rice and as a filler and dusting powder for chewing gum as per the List of Permitted Food Additives with Other Accepted Uses, incorporated by reference into its respective Marketing Authorization issued under the *Food and Drugs Act*. It may be present in food packaging materials and in incidental additives⁵ used in food processing establishments (email from the Food Directorate, Health Canada, to Existing Substances Risk Assessment Bureau, Health Canada, dated March 31, 2017; unreferenced).

Talc is present in approximately 8500 self-care products.⁶ Talc is marketed or approved as a non-medicinal ingredient in approximately 1600 human and veterinary drug products in Canada, including approximately 150 over-the-counter (OTC) or nonprescription products (email from the Therapeutic Products Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada, dated March 20. 2017; unreferenced). Talc is listed in the Natural Health Products Ingredients Database (NHPID [modified 2018]) with a medicinal role and classified as a natural health product (NHP) substance falling under item 7 (a mineral) of Schedule 1 to the Natural Health Products Regulations and with a non-medicinal role (NHPID [modified 2018]). Talc is listed in the Licensed Natural Health Products Database (LNHPD) as being present as a medicinal or non-medicinal ingredient, in currently licensed natural health products in Canada (LNHPD [modified 2018]). Talc is present as a medicinal or a non-medicinal ingredient in approximately 2000 active licensed NHPs. Talc is listed as a medicinal ingredient in diaper rash products in concentrations ranging from 45 to 100 % in the Diaper Rash Monograph (Heath Canada 2007); however, there are no diaper rash products listed in the LNHPD containing talc as a medicinal ingredient (LNHPD [modified 2018]). Talc is permitted as a medicinal ingredient in the monograph for Traditional Chinese Medicine Ingredients (Health Canada 2015).

⁵ While not defined under the Food and Drugs Act (FDA), incidental additives may be regarded, for administrative purposes, as those substances that are used in food processing plants and that may potentially become adventitious residues in foods (e.g., cleaners, sanitizers).

⁶ Self-care products are products available for purchase without a prescription from a doctor, and fall into one of three broad categories: cosmetics, natural health products, and non-prescription drugs.

Draft Screening Assessment - Talc

Based on notifications submitted under the *Cosmetic Regulations* to Health Canada, talc is an ingredient in approximately 6500 cosmetic products in Canada (dated April 5, 2017, emails from the Consumer Product Safety Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada; unreferenced). Talc is considered a restricted ingredient in cosmetics.⁷ The Cosmetic Ingredient Hotlist entry for cosmetics containing talc in powder form intended to be used on infants and children indicates that product labels should display text to the effect of "keep out of the reach of children" and "keep powder away from child's face to avoid inhalation that can cause breathing problems." High-purity talc (fewer impurities of other minerals) is used in cosmetics, while lower-grade talc is used in the many commercial applications mentioned above. In North America, approximately 3 to 4 % of the talc produced and sold is used in cosmetics (Kogel et al. 2006; USGS 2018).

Condoms and medical gloves are regulated as Class II medical devices in Canada under the *Medical Devices Regulations* and may be sources of exposure if talc is present as a dry lubricant. However, a 1998 study did not find talc in a small survey of condoms tested in Canada (Douglas et al. 1998). Condom standards require dry lubricants to be bioabsorbable, such as starch and calcium carbonate (WHO, UNFPA, FHI 2013). Starch is more commonly used as dry powder lubricant on condoms (Douglas et al. 1998). There was also a shift from the use of talc as a dry lubricant on medical patient examination gloves to cornstarch in the 1980s (Lundberg et al. 1997). In 2016, the U.S. Food and Drug Administration banned powdered patient examination gloves (United States 2016).

5. Potential to cause ecological harm

5.1 Characterization of ecological risk

The ecological risk of talc was characterized using the Ecological Risk Classification of Inorganic Substances (ERC-I). The ERC-I is a risk-based approach that employs multiple metrics that consider both hazard and exposure in a weight of evidence. Hazard characterization in ERC-I included a survey of past domestic and international assessment PNECs and water quality guidelines. When no suitable existing PNEC or water quality guideline was found, hazard endpoint data were collected and, dependent on data availability, either a species sensitivity distribution (SSD) or an assessment factor (AF) approach was taken to derive a new PNEC value. In the case of talc, hazard endpoint data from the Organisation for Economic Co-operation and Development

⁷ Talc is described as a restricted ingredient on the List of Prohibited and Restricted Cosmetic Ingredients (more commonly referred to as the Cosmetic Ingredient Hotlist or simply the Hotlist), an administrative tool that Health Canada uses to communicate to manufacturers and others that certain substances may contravene the general prohibition found in section 16 of the *Food and Drugs Act* (FDA), or may contravene one or more provisions of the *Cosmetic Regulations*. Section 16 of the FDA states that "no person shall sell any cosmetic that has in or on it any substance that may cause injury to the health of the user." In addition, the Hotlist includes certain substances that may make it unlikely for a product to be classified as a cosmetic under the FDA (Health Canada [modified 2018]).

Screening Information Dataset (SIDS) for synthetic amorphous silicates (OECD 2004) were identified for read across (ECCC, HC 2017) and an AF approach was used to derive a PNEC value of 40 mg/L.

Exposure profiling in ERC-I considered two approaches: predictive modelling using a generic near-field exposure model, and an analysis of measured concentrations collected by federal and provincial water quality monitoring programs. The generic near-field exposure model used input data, when available, from the National Pollutant Release Inventory (NPRI), the DSL–Inventory Update (DSL-IU), international trade data from the Canada Border Services Agency (CBSA), and third-party market research reports to generate PECs. In the case of talc, input data from the DSL-IU and CBSA were available.

Modelled PECs were compared to PNECs, and statistical metrics considering both the frequency and magnitude of exceedances were computed and compared to decision criteria to classify the potential for ecological risk as presented in ECCC (2018). The results are summarized in Table 5-1. The ERC-I identified talc as being of low ecological concern.

Monitoring	Monitoring	Modelling	Modelling	Modelling	Overall
(total/extractable)	(dissolved)	(DSL-IU)	(NPRI)	(CBSA)	ERC-I score
NA	NA	Low	NA	Low	Low

Table 5-1. Ecological risk classification of inorganics results for talc

Abbreviations: NA, Not Available

6. Potential to cause harm to human health

6.1 Health effects assessment

Talc was previously reviewed internationally by the IARC, and an IARC monograph is available (IARC 2010). Additionally, talc was reviewed by the United States Environmental Protection Agency (U.S. EPA), the Joint FAO/WHO Expert Committee on Food Additives (JECFA), the Permanent Senate Commission for the Investigation of Health Hazards of Chemical Compounds in the Work Area (MAK-Commission) in Germany, and the Danish Environmental Protection Agency (Danish EPA) (U.S. EPA 1992; JECFA 2006; MAK-Commission 2012; Danish EPA 2016). Talc's safety in cosmetic uses was also assessed by the CIR Expert Panel (CIR 2013; Fiume et al. 2015).

A literature search was conducted from the year prior to the most recent assessment (the 2016 Danish EPA review), i.e., from January 2015 to January 2018. No health effects studies that could impact the non-cancer risk characterization (i.e., result in different critical endpoints or lower points of departure than those stated in existing reviews and assessments) for oral, dermal, or inhalation exposures were identified. For perineal exposures, recently published literature was identified and considered in the assessment.

The health effects of talc are outlined by route of exposure in the following sections.

Toxicokinetics

Talc is poorly absorbed via the oral route of exposure. Following gavage administration of radiolabelled talc to rodents, the majority of the administered dose (AD) remained in the gastrointestinal (GI) tract and was eliminated and recovered in the faeces (\geq 95.8 % of AD) within three to four days of dosing (Wehner et al. 1977a; Phillips et al. 1978). Less than 2 % of the AD was recovered in the urine; however, this was mainly attributed to contamination from faeces during collection, with true absorption and urinary clearance expected to be even lower. At 24 hours post administration, less than 2 % of the AD remained in the carcass of hamsters; no radioactivity was detected in mouse carcasses at this time point. In rats and guinea pigs, only trace amounts of radioactivity remained in the GI tract at 10 days post administration.

As an insoluble solid, talc is not expected to be absorbed when applied to healthy and intact skin. There are no indications of dermal absorption following talc exposure (MAK-Commission 2012).

Inhalable talc particles (<10 µm) are eliminated from the respiratory tract via mucociliary clearance. In female Syrian hamsters that were administered aerosolized neutronactivated cosmetic talc at concentrations of 40 to 75 mg/m³ (95% pure; MMAD 6.4 to 6.9 µm) over a 2-hour exposure period, 6 to 8 % of the AD was deposited into the alveoli (Wehner et al. 1977b). The biological half-life following a single exposure was estimated to be between 7 and 10 days, with complete alveolar clearance after 4 months. There was no translocation of talc from the respiratory tract to the liver, kidneys, ovaries, or other parts of the body. Lung clearance was noted to be longer in other species. The Danish EPA (2016) noted that talc, including the respirable fraction $(< 4 \mu m)$, is not absorbed following inhalation, but is retained in the lung tissue. They further stated that lung burdens were proportional to respired concentrations, and clearance became impaired with increasing exposures. Pulmonary retention half-lives for talc particles in the lungs of rats from a chronic inhalation study were estimated to be as long as 300 days (Oberdorster 1995). Other authors (Pickrell 1989; MAK-Commission 2012) noted similar findings indicating that with repeat exposures, alveolar clearance in rats may be impaired at concentrations of only 2 mg talc/m³ air.

Talc particles have been observed and detected in the ovaries of humans (Heller et al. 1996a, 1996b), and perineal exposure to talc has also been associated with a presence of talc in lymph nodes and ovaries of women diagnosed with ovarian cancer (Heller et al. 1996b; Cramer et al. 2007). Migration of talc particles from the vagina to the ovaries has been identified as a plausible explanation of these findings (Henderson et al., 1986), and retrograde movement of talc particles in humans through the reproductive tract to the ovaries has been suggested (Heller et al. 1996b; Cramer et al. 2007). Inert particles with the same size as talc (5 to 40 μ m in diameter) and placed in the vagina can be transported to the upper genital tract (Egli and Newton 1961; De Boer 1972; Venter and Iturralde 1979).
According to a review by the MAK-Commission (2012), there are no indications of metabolism via typical degradation pathways from which toxicologically relevant degradation products may develop.

Health Effects

Oral route of exposure

Talc was considered be of low concern with respect to human health via oral exposure. Repeated-dose testing with talc in animals did not produce any adverse effects via oral exposure with respect to repeated-dose toxicity, carcinogenicity, reproductive/developmental toxicity, or mutagenicity (Gibel et al. 1976; Wagner et al. 1977; NTP 1993; IARC 2010; Danish EPA 2016).

Talc has not been shown to produce adverse effects when ingested orally; as a result, the use of talc in various tablet formulations was not considered hazardous via the ingestion route (Hollinger 1990; U.S. EPA 1992).

In addition, the Commission of the European Communities' report on Dietary Food Additive Intake in the European Union identified talc as having an Acceptable Daily Intake (ADI) of "not-specified." The JECFA has also assessed talc and assigned an ADI as "not specified" due to the lack of toxicity from oral exposure. The substance was considered not to be a hazard to human health at oral intake levels noted in total diet surveys, which represent the majority of the sources of oral exposure for this substance (IARC 1987; EU [modified 2001]). Furthermore, talc is considered as "generally recognized as safe" when used as a food additive in the United States (U.S. FDA GRAS list) without being subject to pre-market approval requirements (U.S. FDA 2015; 2016).

Dermal route of exposure

There are limited data available on repeated-dose studies via dermal exposure to talc (Danish EPA 2016). In the available literature, only one repeated-dose dermal toxicity study was identified (Wadaan 2009). Severe limitations were noted for this study, including a lack of information on the test substance and the dose applied, as well as a lack of detail regarding the test animals. Skin dryness and erosion were noted; however, application sites were shaved, indicating that talc may have been applied to broken skin. As such, the results of this study were not considered appropriate to inform the characterization of health effects via dermal exposure. Additionally, there were no indications of irritation, sensitization, or dermal absorption following exposure to unabraded and/or non-diseased skin (MAK-Commission 2012). A three-day occlusive application of pharmaceutical-grade talc did not show any signs of irritation in 5 human volunteers (Frosch and Kligman 1976, as reported in MAK-Commission 2012).

Case reports, however, do indicate that the application of talc to diseased or broken skin can cause the formation of granulomas, particularly if the talc particles have a large diameter (MAK-Commission 2012; CIR 2013; Fiume et al. 2015). Granulomas have

been observed in the umbilical regions of infants, in the testes, on the vocal cords, in the urinary tract, and during phlebectomies following contact with talc-powdered surgical gloves (Ramlet 1991, Simsek et al. 1992, as reported in MAK-Commission 2012). As a result, the CIR concluded that "talc should not be used on skin where the epidermal barrier is removed or on skin that has greater than first degree burns."

Although dermal contact with talc is expected from the use of various products available to consumers, talc is a solid powder that is insoluble in water (Table 3-1). As a result, it cannot readily penetrate intact skin, and therefore systemic absorption through the skin is not expected. Consistent with other international regulatory and advisory bodies (Danish EPA, U.S. EPA, MAK-Commission, U.S. FDA, and JECFA), a dermal health effects endpoint has not been identified for talc.

Inhalation route of exposure

Human studies

The Danish EPA (2016) noted that talc is not absorbed via inhalation. Rather, particles are retained in the lung, and lung burdens increase proportionally with exposure concentrations or frequency. The report detailed epidemiological data that noted mortalities in workers due to lung diseases, following exposures to talc. However, it was stated that there was no increase in the lung cancer rate in talc millers in the absence of exposure to carcinogens. A recent meta-analysis by Chang and colleagues (2017) reported a positive association with lung cancer in workers exposed to talc; however, co-exposure to other hazardous materials in the workplace and smoking were not adequately accounted for.

The chronic inhalation of talc leads to lung function disorders and fibrotic changes in humans. Since talc particles are persistent, particles accumulate in human lung tissue. This accumulation may lead to both an impairment of the self-purification function (reduced ability to fight infections) and inflammatory changes and fibrosis. Talc particles may be enclosed in a foreign-body granuloma as the result of an inflammatory reaction. The immobility of the macrophages, which is restricted by the phagocytized talc particles, leads to changes in the function of these cells and subsequently to chronic inflammatory reactions (Gibbs et al. 1992).

In humans, there are reports of pure talc-induced pneumoconiosis or talcosis following inhalation exposure to talc. Talcosis has been reported to occur in miners, millers, rubber workers, and other occupational groups exposed to talc without asbestos or silica (Vallyathan and Craighead 1981; Feigin 1986; Gibbs et al. 1992; Akira et al. 2007). Specifically, a recent longitudinal survey of French and Austrian talc workers found that the prevalence of small radiological opacities and decreases in lung function parameters were related to cumulative exposure. The mean estimated talc dust concentration during the mean duration of follow-up (14.5 years) was 1.46 mg/m³ (Wild et al. 2008). Case reports indicate that patients present with non-specific complaints, including progressive exertional dyspnea, dry or productive cough, with indications of

lung lesions (Marchiori et al. 2010; Frank and Jorge 2011). Talcosis has been shown to occur in children and adults, with symptoms that developed shortly after acute to short-term exposure or up to 10 years later (Patarino et al. 2010; Shakoor et al. 2011). Inhalation of talc has been known to cause pulmonary effects, even following single acute exposures, as reported in a 10-year-old child who had a history of a single exposure to talc at two years of age (Cruthirds et al. 1977). Another case report detailed a seven-year-old child who developed asthma and reduced lung function after a single exposure event (Gould and Barnardo, 1972). Additionally, a 52-year-old woman who used baby talcum powder regularly at least twice a day (usually after bathing for personal hygiene and habitually applying it to her bed sheets nightly) for 20 years was reported to have dyspnea, along with a persistent dry cough and unintentional rapid weight loss. A radiographic exam noted evidence of interstitial lung disease with fibrosis (Frank and Jorge 2011).

Other relevant case reports include the case of a 55-year-old woman, occupationally exposed to talc as a dusting agent on packed rubber balls from 1958 to 1968, who was reported to develop dyspnea during the first five years after exposure (Tukiainen et al. 1984); and a 62-year-old woman occupationally exposed to talc for five years who was reported to have progressive lung fibrosis for more than 40 years (Gysbrechts et al. 1998).

Animal studies

In a repeated-exposure study conducted by the U.S. National Toxicology Program (NTP), groups of F334/N rats were exposed to aerosolized talc via the inhalation route of exposure. Test animals were exposed for 6 hours per day, 5 days per week, for up to 113 weeks (males) or up to 122 weeks (females) to aerosols of 0, 6, or 18 mg/m³ talc (49 or 50 males per group, 50 females per group) (NTP 1993). Mean body weights of rats exposed to 18 mg/m³ talc were slightly lower than those of controls after week 65. No clinical observations were attributed to talc exposure. Absolute and relative lung weights of male and female rats exposed to 18 mg/m³ talc were significantly greater than those of controls. Inhalation exposure produced a spectrum of inflammatory, reparative, and proliferative processes in the lungs. Granulatomous inflammation, which was evident as early as 6 months (first histopathological examination), occurred in nearly all exposed rats, and the severity increased with exposure duration and concentration. Hyperplasia of the alveolar epithelium and interstitial fibrosis occurred in or near the foci of inflammation in many exposed rats, while squamous metaplasia of the alveolar epithelium and squamous cysts were also occasionally seen. Accumulations of macrophages (histiocytes), most containing talc particles, were found in the peribronchial lymphoid tissue of the lung and in the bronchial and mediastinal lymph nodes. In exposed male and female rats, there was a concentration-related impairment of respiratory function, beginning at 11 months, which increased in severity with increasing exposure duration. The impairment was characterized by reductions in lung volume (total lung capacity, vital capacity, and forced vital capacity), lung compliance, gas exchange efficiency (carbon monoxide diffusing capacity), and nonuniform intrapulmonary gas distribution (NTP 1993).

In female rats at 18 mg/m³ talc, the incidences of alveolar/bronchiolar adenoma, carcinoma, and adenoma or carcinoma (combined) were significantly greater than those of controls (NTP 1993). The incidences of lung neoplasms in exposed male rats were similar to those in controls. Adrenal medulla pheochromocytomas (benign, malignant, or complex [combined]) occurred with a significant positive trend in male and female rats, and the incidences in the 18 mg/m³ talc groups were significantly greater than those of controls (NTP 1993).

The NTP (1993) concluded that there was some evidence of carcinogenic activity of talc in male rats on the basis of an increased incidence of benign or malignant pheochromocytomas of the adrenal gland. The NTP also concluded that there was clear evidence of carcinogenic activity of talc in female rats on the basis of increased incidences of alveolar/bronchiolar adenomas and carcinomas of the lung and benign or malignant pheochromocytomas of the adrenal gland.

In a subsequent symposium, experts from the NTP, along with academic, industry, and government experts re-examined the results of the chronic inhalation studies. The general consensus from the expert panel was that the highest dose tested (18 mg/m³) exceeded the Maximum Tolerated Dose (MTD) and as such, the neoplasms noted were not relevant to human health risk assessment (Carr 1995). A similar conclusion was rendered by Warheit et al. (2016). In addition, the Danish EPA (2016) and the MAK-Commission attributed lung tumours in female rats to the general particle effect of granular biopersistent dusts, which manifests as tumours in rodents only, and not the specific effect of the talc particles. They also attributed the pheochromocytomas to an increase in cell proliferation due to hypoxia, which was considered to be a high-dose effect (MAK-Commission, 2012).

A chronic, repeated-exposure study was conducted in B6C3F1 mice via the inhalation route of exposure (NTP 1993). Test animals were exposed for 6 hours per day, 5 days per week, for up to 104 weeks to aerosols of 0, 6, or 18 mg/m³ talc (47 to 49 males per group, 48 to 50 females per group). Survival and final mean body weights of male and female mice exposed to talc were similar to those of the controls. There were no clinical findings attributed to talc exposure. Inhalation exposure of mice to talc at both concentrations was associated with chronic active inflammation and the accumulation of macrophages, which contained talc, in the lung. In contrast to rats, hyperplasia of the alveolar epithelium, squamous metaplasia, or interstitial fibrosis were not associated with the inflammatory response in mice, and the incidences of lung neoplasms in exposed and control groups of mice were similar. Accumulations of macrophages (histiocytes) containing talc particles were also present in the bronchial lymph node. The critical-effect level and corresponding health effects endpoint was a lowest observed adverse effect concentration (LOAEC) of 6 mg/m³ for non-cancer lung effects (NTP 1993).

Doses used in the NTP chronic studies were selected on the basis of the results of a 4week inhalation study (1993) in which rats and mice were exposed to talc at 0, 2, 6, or 18 mg/m³, 6 hours a day, 5 days a week. Lung burdens were noted to be increased in a dose-dependent manner, with overload noted by the study authors at 6 and 18 mg/m³ in rats but not at any dose in mice. In both species (mice and rats), a minor macrophage infiltration of lung tissue was the only health effect noted in the high-dose animals, while animals in the mid- and low-dose groups were without treatment-related effects.

In a review of the NTP studies, Oberdorster (1995) revisited the lung deposition data and particle accumulation kinetics in the lungs of rats and mice in those studies, demonstrating that impaired clearance and lung overload was reached at 6 mg/m³ and above, for both sexes, in rats and mice.

A no-observed adverse effect concentration (NOAEC) of 2 mg/m³ was derived from the 4-week study, on the basis of increased lung burden and impaired clearance at a LOAEC of 6 mg/m³ following 4-weeks of dosing, which led to non-cancer lung lesions at this concentration when the duration of dosing was extended. Granulatomous inflammation and alveolar epithelial hyperplasia were noted at a 6 month interim sacrifice in the chronic rat inhalation study, with interstitial fibrosis and impaired lung function noted in some animals at 11 months. As noted previously, following a single exposure in rats, the biological half-life for ciliary clearance was between 7 and 10 days, indicating that previous exposure would not have cleared prior to subsequent exposures, leading to a build-up in lung tissue. A re-examination of the NTP lung burden data by Oberdorster (1995) estimated that lung retention half-lives of talc particles were between 250 and 300 days in the rat chronic study. On the basis of this information, it was considered relevant to combine the NTP studies for the derivation of an appropriate point of departure for lung effects associated with repeated inhalation exposures.

The Danish EPA (2016) used the LOAEC of 6 mg/m³ from the chronic NTP studies (mice and rats) and a NOAEC of 1.5 mg/m³ for talc-induced non-cancer lung effects in the longitudinal survey of French and Austrian talc workers (Wild et al. 2008) to establish a health-based quality criterion for ambient air (QC_{air}) of 0.004 mg/m³.⁸

While human occupational studies and case studies are available, these studies do not provide accurate measures of exposure for use in risk characterization. However, human studies do note a similar range of lung effects and disease as animal models. As such, results from the animal studies noted above were selected for the non-cancer risk characterization. On the basis of the NTP studies with rats and mice exposed to cosmetic-grade talc, a NOAEC of 2 mg/m³ for non-cancer lung effects is considered to be appropriate for the inhalation route of exposure for short- or long-term use (given the long half-life and slow lung clearance of talc from the lungs, even episodic exposures would be expected to increase lung load). The NOAEC of 2 mg/m³ was adjusted according to U.S. EPA guidance on inhalation risk assessment for a comparison with

⁸ The health-based quality criterion in ambient air (QC_{air}) is a reference concentration that refers to the maximum permissible contribution to air from industrial sources.

exposure estimates (U.S. EPA 1994, 2009).⁹ The adjusted NOAEC for non-cancer effects is 0.36 mg/m³.

Perineal exposure to talc

The IARC has classified perineal use of talc-based body powder as "possibly carcinogenic to humans" (Group 2B) on the basis of limited evidence in humans. The analyzed case-control studies found a modest but consistent increase in risk, although bias and confounders could not be ruled out. The IARC Working Group concluded that, taken together, the epidemiological studies provide limited evidence in humans of an association between perineal use of talc-based body powder and an increased risk of ovarian cancer, although a minority of the Working Group considered the evidence inadequate because the exposure-response was inconsistent and the cohort analyzed did not support an association (IARC 2010).

The CIR Expert Panel (2013) determined that there is no causative relationship between cosmetic use of talc in the perineal area and ovarian cancer, and further concluded that talc is safe in the practices of use and concentration described in the CIR safety assessment. Issues noted by the CIR included a lack of consistent statistically significant positive associations across all studies; small risk ratio estimates; a failure to rule out other plausible explanations such as bias, confounders, and exposure misclassifications; and a lack of evidence from studies of occupational exposures and animal bioassays (CIR 2013; Fiume et al. 2015).

Animal studies

Rodents are poor experimental models for perineal studies for a number of reasons. Ovulation in rodents occurs only or mainly during the breeding season, and rodent ovaries are variously enclosed in an ovarian bursa in comparison to human ovaries. Ovarian epithelial tumours are also rare in these animals (Taher et al. 2018). Ovarian tumours do occur in some strains of mice and rats; however, the low incidence and/or the length of time required for the appearance of tumours renders them poorly feasible for experimental studies of ovarian carcinogenesis (Vanderhyden et al. 2003). On account of the limitations detailed above, in addition to the challenges posed by exposing animals via the perineal route, animal data are very limited; one single-dose study and one short-term repeated-dose study were available (Hamilton et al. 1984;

⁹ This adjustment was made according to guidance and equations outlined in the U.S. EPA Supplemental Guidance for Inhalation Risk Assessment (US EPA 2009) and the U.S. EPA Methods for Derivation of Inhalation Reference Concentrations and Application of Inhalation Dosimetry (U.S. EPA 1994). Adjustment of duration to a continuous exposure scenario is done through the use of Equation 1 from U.S. EPA 2009 where the NOAEL[ADJ] = $E \times D \times W$, whereby the NOAEL[ADJ] (mg/m³) = the no-observed adverse effect level (NOAEL) adjusted for the duration of the experimental regimen; E (mg/m³) = the NOAEL or analogous exposure level observed in the experimental study; D (h/h) = the number of hours exposed/24 hours; and W (days/days) = the number of days of exposure/7 days. The NOAEC[ADJ] = 2 mg/m³ × 6h/24h × 5d/7d = 0.36 mg/m³

Keskin et al. 2009). No chronic or carcinogenicity animal studies on perineal exposure of talc were located in the literature.

A single injection of talc (in saline) into the bursa around the ovaries of rats showed foreign-body granulomas with confirmation of the presence of talc (Hamilton et al. 1984). Daily perineal or intravaginal application of talc (in saline) to rats for 3 months produced evidence of foreign-body reaction and infections; in addition, an increase in the number of inflammatory cells were found in all genital tissues. While no cancer or pre-cancer effects were observed, Keskin and colleagues (2009) noted that the study duration may have been too short to note these types of effects.

Human studies

Several meta-analyses of available epidemiological data have been published; some very recently (Huncharek et al. 2003; Langseth et al. 2008; Terry et al. 2013; Berge et al. 2018; Penninkilampi and Eslick 2018; Taher et al. 2018). These studies have consistently reported a positive association with ovarian cancer and perineal talc exposure. Taher and colleagues (2018) identified 27 studies (24 case-control and 3 cohort) for a meta-analysis; ever versus never perineal use of talc and the risk of ovarian cancer resulted in a statistically significant pooled odds ratio (OR) of 1.28 (see Table 6-1). Other published meta-analyses have demonstrated similar results, with ORs ranging from 1.22 to 1.35 (Huncharek et al. 2003; Langseth et al. 2008; Terry et al. 2013; Berge et al. 2018; Penninkilampi and Eslick 2018).

Study type	Total sample size (no. of cases)	Study conclusion	OR [95% CI]	Reference	
Case- control	686 (235)	Possible association in subgroup	Not included	Booth et al. 1989	
Case- control	1014 (450)	Positive association	1.42 [1.08, 1.87]	Chang and Risch 1997	
Case- control	336 (112)	Positive association in subgroup	Not included	Chen et al. 1992	
Case- control	735 (313)	Positive association	1.60 [1.10, 2.33]	Cook et al. 1997	
Case- control	430 (215)	Positive association	1.92 [1.27, 2.90]	Cramer et al. 1982	
Case- control	4141 (2041)	Positive association	1.32 [1.15, 1.51]	Cramer et al. 2016	
Case- control	3187 (1385)	Positive association	1.36 [1.14, 1.62]	Gates et al. 2008	

Table 6-1. Available human epidemiological studies investigating the association of perineal use of talc and ovarian cancer (Taher et al. 2018, in preparation)

Case 3:16-md-02738-FLW-LHG Document 9732-4 Filed 05/07/19 Page 177 of 200 PageID: 34032

Draft Screening Assessment - Talc

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Total sample size (no. of cases)	Study conclusion	OR [95% CI]	Reference	
305 (153)	No association	2.49 [0.94, 6.60]	Godard et al. 1998	
1684 (824)	Positive association	1.30 [1.10, 1.54]	Green et al. 1997	
274 (116)	No association	1.10 [0.70, 1.73]	Harlow and Weiss 1989	
474 (235)	Positive association in subgroup	1.50 [1.00, 2.25]	Harlow et al. 1992	
306 (135)	No association	0.70 [0.40, 1.22]	Hartge et al. 1983	
2704 (902)	Positive association	1.40 [1.16, 1.69]	Kurta et al. 2012	
225 (46)	No association	1.15 [0.41, 3.23]	Langseth and Kjaerheim 2004	
3085 (1576)	Positive association in subgroup	1.17 [1.01, 1.36]	Merritt et al. 2008	
1354 (249)	Positive association in subgroup	1.37 [1.02, 1.84]	Mills et al. 2004	
2143 (1086)	No association	1.06 [0.85, 1.32]	Moorman et al. 2009	
2134 (767)	Positive association in subgroup	1.50 [1.10, 2.05]	Ness et al. 2000	
123 (77)	Possible association	1.00 [0.20, 5.00]	Rosenblatt et al. 1992	
2125 (812)	Possible association	1.27 [0.97, 1.66]	Rosenblatt et al. 2011	
1329 (584)	Positive association	1.44 [1.11, 1.87]	Schildkraut et al. 2016	
389 (189)	No association	1.05 [0.28, 3.94]	Tzonou et al. 1993	
727 (188)	Possible association	1.45 [0.81, 2.60]	Whittemore et al. 1988	
1155 (462)	No association	1.00 [0.80, 1.25]	Wong et al. 1999	
1297 (609)	Positive association	1.53 [1.13, 2.07]	Wu et al. 2009	
4092 (1701)	Positive association in	1.46 [1.27, 1.68]	Wu et al. 2015	
	Total sample size (no. of cases) 305 (153) 1684 (824) 274 (116) 474 (235) 306 (135) 2704 (902) 225 (46) 3085 (1576) 1354 (249) 2143 (1086) 2134 (767) 123 (77) 2125 (812) 1329 (584) 389 (189) 727 (188) 1155 (462) 1297 (609) 4092 (1701)	Total sample size (no. of cases)Study conclusion305 (153)No association305 (153)No association1684 (824)Positive association274 (116)No association474 (235)Positive association in subgroup306 (135)No association2704 (902)Positive association2704 (902)Positive association225 (46)No association3085 (1576)Positive association in subgroup3085 (1576)Positive association in subgroup2143 (1086)No association2134 (767)Positive association in subgroup2134 (767)Positive association2125 (812)Possible association1329 (584)Positive association389 (189)No association1155 (462)No association1297 (609)Positive association in subgroup4092 (1701)Positive association in association	Total sample size (no. of cases)Study conclusionOR [95% CI]305 (153)No association2.49 [0.94, 6.60]1684 (824)Positive association1.30 [1.10, 1.54]274 (116)No association1.10 [0.70, 1.73]474 (235)Positive association in subgroup1.50 [1.00, 2.25]306 (135)No association0.70 [0.40, 1.22]2704 (902)Positive association1.40 [1.16, 1.69]225 (46)No association1.15 [0.41, 3.23]3085 (1576)Positive association in subgroup1.17 [1.01, 1.36]3085 (1576)Positive association in subgroup1.37 [1.02, 1.84]2143 (1086)No association1.06 [0.85, 1.32]2143 (1086)No association1.00 [0.20, 5.00]2125 (812)Possible association1.00 [0.20, 5.00]2125 (812)Possible association1.27 [0.97, 1.66]389 (189)No association1.05 [0.28, 3.94]727 (188)Possible association1.44 [1.11, 1.87]389 (189)No association1.00 [0.80, 1.25]1297 (609)Positive association in association1.46 [1.27, 1.68]4092 (1701)Positive association in1.46 [1.27, 1.68]	

Study type	Total sample size (no. of cases)	Study conclusion	OR [95% CI]	Reference	
		subgroup			
Cohort	108870 (797)	Possible association in subgroup	Not included	Gates et al. 2010	
Cohort	78630 (307)	Possible association in subgroup	1.09 [0.86, 1.38]	Gertig et al. 2000	
Cohort	41654 (154)	No association	0.73 [0.44, 1.21]	Gonzalez et al. 2016	
Cohort	61285 (429)	No association	1.12 [0.92, 1.36]	Houghton et al. 2014	

Abbreviation: CI, confidence interval.

Mode of action

The etiology of most ovarian tumours, in general, has not been well established. There are a number of different tumour types with characteristic histologic features, distinctive molecular signatures, and disease trajectories. Moreover, these tumours are heterogeneous, and they can arise from different tissues of the female reproductive tract, including the fallopian tube epithelium (National Academy of Sciences, Engineering, and Medicine 2016).

With respect to talc specifically, local chronic irritation leading to an inflammatory response is one possible mechanism of tumour progression that is frequently hypothesized (Muscat and Huncharek 2008; Penninkilampi and Eslick 2018; Taher et al. 2018). It is known that persistent indications of inflammation (including C-reactive protein, tumour necrosis factor, and other inflammatory markers) are detected in the blood of women prior to a diagnosis of ovarian tumours (Trabert et al. 2014). Increases in the number of inflammatory cells were found in all genital tissues of rats intravaginally exposed to talc for 3 months (Keskin et al. 2009). There is support for an association of inflammation and increased risk of ovarian cancer (National Academy of Sciences, Engineering and Medicine 2016; Rasmussen et al. 2017).

Talc particles were detected in the ovaries of rats that received intrauterine instillations of talc, and to a lesser extent in those that were dosed intravaginally with talc (Henderson et al. 1986). No translocation of talc into the ovaries was detected after single or multiple intravaginal applications of talc to rabbits (Phillips et al. 1978) or to monkeys (Wehner et al. 1986).

Talc particles were identified in 10 of 13 human ovarian tumours but were also found in 5 of 12 "normal" ovarian tissues removed from patients with breast cancer (Henderson et al. 1971). Ovaries from 24 patients undergoing incidental oophorectomy were examined; 12 women reported frequent perineal talc use, and the other 12 women were

non-users. Talc particles were detected in all 24 cases (both ever- and non-users) (Heller et al. 1996b). Wehner (2002) attributed the talc in the never users to (a) possible sample contamination, because some studies using negative controls resulted in particle counts similar to the test sample; and/or (b) possible false positives due to the use of a single radioactive tracer. To explain why talc is present in the never users, Heller and colleagues (1996b) hypothesized that talc use during diapering could contribute to the ovarian particle burden.

Translocation of other inert particles, similar in size to talc, has also been studied. A study in monkeys did not show any translocation of carbon black particles when a suspension was placed in the vaginal posterior fornix (Wehner et al. 1985). However, retrograde migration was detected when rabbits were administered a lubricant powder intravaginally (Edelstam et al. 1997). Other authors have noted similar transportation of particles to the upper genital tract (Egli and Newton 1961; De Boer 1972; Venter and Iturralde 1979). There are also some indications that particles can migrate from the vagina to the upper reproductive tract in humans (Egli and Newton 1961; Venter and Iturralde 1979; Heller et al. 1996a,b), and perineal exposure to talc has also been associated with a presence of talc in the lymph nodes and ovaries of women diagnosed with ovarian cancer (Heller et al. 1996a,b; Cramer et al. 2007).

Another possible mode of action that is hypothesized in the scientific literature is immune-mediated. It has been suggested that talc particles need not reach the ovaries but only need to reach the lower genital tract where talc could trigger changes (such as the production of heat shock proteins and/or decreased levels of antibodies) that could contribute to ovarian cancer (Cramer et al. 2005; Muscat et al. 2005). Human mucin 1 (MUC1) is expressed in high levels by ovarian cancer. Mucins are proteins involved in the formation of mucous barriers on epithelial surfaces (Gendler and Spicer 1995). Anti-MUC1 antibodies may have a protective effect; patients generate immunity against MUC1 produced by their tumours (Cramer et al. 2005). The Cramer et al. (2005) study used an enzyme-linked immunosorbent assay to measure anti-MUC1 antibody in women (controls; n = 721) to determine the factors that predict the presence of antibodies. It was found that the use of talc in the perineal area was associated with significantly decreased levels of antibodies to MUC1 (Cramer et al. 2005).

The most recent meta-analysis (Taher et al. 2018) employed the Hill criteria (Hill 1965) to assess the epidemiological evidence of a causal relationship. The Hill considerations are a set of factors (i.e., strength, consistency, specificity, temporality, biological gradient, biological plausibility, and coherence). These considerations form a framework for evaluating evidence in humans to help determine whether observed associations are causal (Hill 1965; Cogliano et al. 2004; US EPA 2005; Health Canada 2011; Fedak et al. 2015). Each factor, as reported in Taher et al. (2018), is elaborated upon below.

Strength: Of the 30 epidemiological studies examined by Taher et al. (2018), 15 casecontrol studies reported a positive association with statistical significance; 6 of these 15 had an OR of 1.5 or greater. Similarly, Penninkilampi and Eslick (2018) and Berge and colleagues (2018) each assessed 27 epidemiological studies and respectively

determined 14 and 13 case-control studies as reporting a positive association with statistical significance. In both cases, 5 of these studies had an OR of 1.5 or greater. Terry and colleagues (2013) only pooled 8 case-control studies; 5 of the 8 (63%) had a statistically significant positive association.

The individual cohort studies did not show a statistically significant association between perineal talc use and ovarian cancer (Berge et al 2018; Penninkilampi and Eslick 2018; Taher et al 2018). However, there was a positive association, with statistical significance, specific to invasive serous-type ovarian cancer in the cohort studies (OR = 1.25) (Penninkilampi and Eslick 2018). Given the long latency for ovarian cancer, the follow-up periods may not have been sufficient to capture all the cases for the individual cohort studies. Also, given the rarity of ovarian cancer, many of the available human studies may not be sufficiently powered to detect a low OR. Sample sizes were not large enough to detect a 20 to 30 % increase in risk; a group of over 200 000 women would need to be followed for over 10 years in order to detect a 20% (above background) increased risk with statistical significance (Narod 2016). With larger sample sizes, more individual studies may have demonstrated stronger associations.

Consistency: Several meta-analyses conducted over the past 15 years calculated similar ORs and resulted in similar conclusions; that there is a small yet consistent and statistically significant increased risk for ovarian cancer with perineal talc use (Huncharek et al. 2003; Langseth et al. 2008; Terry et al. 2013; Berge et al. 2018; Penninkilampi and Eslick 2018; Taher et al 2018). The epidemiological studies examined in these meta-analyses were conducted over different periods in time (across more than four decades), among different ethnicities, and spanned many geographical areas worldwide (Taher et al. 2018).

Specificity: Although there are many other risk factors for ovarian cancer (e.g., increased age, family history of cancer, obesity, nulliparity) (National Academy of Sciences, Engineering, and Medicine 2016), perineal talc exposure is specifically associated with cancer of the ovary and not other organs (Taher et al. 2018).

Temporality: In all case-control studies reporting positive outcomes, the participants recalled that exposure to talc preceded the reported outcome. However, in the cohort studies (reporting a lack of positive association), it is not known whether the follow-up period was adequate to detect a potential association between perineal talc exposure and ovarian cancer (Taher et al. 2018).

Biological gradient: There is a lack of an available exposure-effect relationship in the human epidemiological data. Many of the studies only assessed a single-dose level (ever versus never users). Furthermore, data with respect to the types of powder used by subjects or the amounts applied were not presented, and therefore a relationship between the concentration/dose of talc in the powder and the incidence of ovarian cancer could not be investigated. Taher and colleagues (2018) isolated seven studies that provided some evidence of increased risk of ovarian cancer with increasing perineal applications of talc; however, none demonstrated both a clear dose-response

trend and statistical significance (Whittemore et al. 1988; Harlow et al. 1992; Mills et al. 2004; Wu et al. 2009; Rosenblatt et al. 2011; Cramer et al. 2016; Schildkraut et al. 2016).

Biological plausibility: Particles of talc are hypothesized to migrate into the pelvis and ovarian tissue, causing irritation and inflammation. The presence of talc in the ovaries has been documented (Heller et al. 1996b). This evidence of retrograde transport supports the biologic plausibility of the association between perineal talc application and ovarian exposure; however, the specific mechanism(s) and cascade of molecular events by which talc might cause ovarian cancer have not been identified (Taher et al. 2018).

Coherence: Multiple case-control studies reported a lower risk of ovarian cancer in women who underwent pelvic surgery or tubal ligation (which disrupts the pathway and movement of talc from the lower to the upper genital tract) and suppressed ovulation (as cited by Taher et al. 2018: Cramer et al. 1982, 2016; Whittemore et al. 1988; Rosenblatt et al. 1992; Green et al. 1997; Wong et al. 1999; Mills et al. 2004). As noted in Penninkilampi and Eslick (2018), the main reductions in cancer incidence with tubal ligation were for serous and endometrial tumour types but not for mucinous or clear-cell tumours. Thus, tubal ligation is only effective in reducing the incidence of the same tumour types noted to be associated with perineal talc use.

The most recent meta-analysis detailed above (Taher et al. 2018), and consistent with the Hill criteria, suggests a small but consistent statistically significant positive association between ovarian cancer and perineal exposure to talc. Further, available data are indicative of a causal effect. A clear point of departure could not be derived from the available literature; consequently, hazard characterization is qualitative in nature.

6.2 Exposure assessment

This exposure assessment focuses on routes of exposure where critical effects have been identified; namely, non-cancer lung effects following inhalation of insoluble respirable particles of talc, and an association with ovarian cancer following perineal exposure to talc.

6.2.1 Environmental media, food and drinking water

Talc is a naturally occurring mineral, and there are several deposits in Canada (Kogel et al. 2006). Currently, there is one operating open-pit mine and concentrator along with an operating mill (MAC 2016); however, no talc concentration data in ambient air or around open-pit talc mines and processing facilities have been reported. Although particulate matter (PM) information for inhalable and respirable particles is available in the vicinity of these facilities (NPRI 2018), these data were not used in the exposure assessment as PM released from facilities is expected to contain a mixture of substances, hence the concentration would not reflect talc exposure from this source. However, given the

limited number of industrial and commercial sites producing and processing talc in Canada, talc exposure from ambient air is not expected to be significant.

Talc is insoluble in water (Table 3-1) and is expected to settle out during water treatment; exposure to the general population from drinking water is not expected.

There is potential for oral exposure resulting from the use of talc as a food additive; however, exposure from these uses is expected to be minimal (email from the Food Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada, dated February 27, 2018; unreferenced). Exposure from the use of talc as a component in food packaging materials is expected to be negligible (email from the Food Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada, dated February 27, 2018; unreferenced). Exposure from the oral from the Food Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada, dated February 27, 2018; unreferenced). Exposure from the oral route was not quantified because no critical health effects from the oral route of exposure have been identified. The JECFA has assigned an ADI of "not specified" for talc on the basis of low toxicity, and talc is "generally recognized as safe" as a food additive in the United States (JECFA 2006; U.S. FDA 2015).

6.2.2 Products available to consumers

Talc is present in approximately 8500 self-care products in Canada, including approximately 200 non-prescription drug products, approximately 2000 natural health products, and approximately 6500 cosmetic products. In addition, there are approximately 1300 prescription drugs containing talc. There is potential for oral exposure resulting from the use of self-care products and non-OTC drugs (including prescription, controlled substances, and ethical drugs) as a medicinal and non-medicinal ingredient containing talc. However, exposure from the oral route was not quantified as no critical health effects from the oral route of exposure have been identified.

There is the potential for dermal contact with talc from the use of self-care products. Systemic exposure resulting from dermal contact with talc is expected to be negligible as it is not expected that talc will be absorbed on the basis of its physical-chemical characteristics as an insoluble solid particle. In addition, a dermal health effect endpoint has not been identified for talc.

Notifications submitted under the *Cosmetic Regulations* to Health Canada for talc, the LNHPD (modified 2018), the Drug Product Database (DPD), voluntary information submitted to Environment and Climate Change Canada and Health Canada (ECCC, HC 2017), publicly available databases and websites (e.g., Household Products Database 1993-; CPCat 2014; CPID 2017), and material safety and technical datasheets were used to identify products where there is: (a) the potential for inhalation of insoluble respirable talc, and (b) the potential exposure to the perineal region. These products and associated exposures are presented below.

No inhalation or perineal exposures were identified with respect to the major commercial or industrial uses of talc in paper, plastics, ceramics, and putties.

Inhalation exposure

For inhalation exposure, potential exposures were focused on products that were formulated as loose powders and were available to consumers, which included approximately 400 self-care products (primarily cosmetics). Products formulated as pressed powders, which comprise the majority of cosmetics containing talc (approximately 4000 products) were not identified as a potential source of exposure of concern because the formation of a "dust cloud" available for inhalation is not expected during the use of these products. Available information of interest were self-care products marketed as cosmetics, NHPs, or non-prescription drugs that are intended for application to the body, face, feet, buttocks (babies), and hair (e.g., dry hair shampoo). Concentrations of talc range from less than 10 to 100 % in these types of products.

In order to determine if talc loose-powder self-care products contain respirable particles, Health Canada measured the particle size distribution of three products (one baby powder and two adult body powder products) containing high concentrations of talc (>90%) available in Canada (Rasmussen 2017). Using an Aerodynamic Particle Sizer, the particle size distribution for the three products ranged from < 0.5 μ m to 8 μ m, with median particle sizes ranging from 1.7 to 2 μ m. Thus, all of the particles were within the inhalable range (< 10 μ m), and the median particle size was within the respirable range (< 4 μ m). Number concentrations measured using a scanning mobility particle sizer indicated that the proportion of nano-sized particles (<100 nm) was small (< 10 %) to negligible, depending on the product.

Several studies were conducted by the cosmetic industry in the 1970s to provide data required to assess the safety of talc powder products and generate air concentrations (Aylott et al. 1979; Russell et al. 1979). These studies demonstrated that during the use of face, baby, and adult powders, there are quantifiable concentrations of respirable talc particles available for inhalation exposure. In 1978, Aylott and colleagues determined mean respirable air concentrations of 0.48 to 1.9 mg/m³ of talc (< 7 μ m) over 5 minutes for loose face powder, adult dusting powder, baby dusting powder, and micronized adult dusting powder. That same year, concentrations of talc (< 10 μ m) of 0.19 mg/m³ and 2.03 mg/m³, respectively, were determined near the infant breathing zone during a simulation of routine application of talcum powder during diapering, and in the breathing zone of adults during the application of talcum powder to their body (Russell et al. 1979). In both of these studies, the highest air concentrations were associated with the adult application of talcum powder to their bodies over infant diapering and application of loose facial powder. There are uncertainties with the calculated talc concentrations determined from these studies due to limitations in the collection and analysis of talc concentrations on the basis of the use of older equipment, older sampling methods, and older talc products.

In 2017, a study assessing the health risk from the use of cosmetic talc from historical products was published (Anderson et al. 2017). This study included examining historical talc products from the 1960s and 1970s to characterize airborne respirable dust concentrations during the use of these products. To quantify respirable talc concentrations in the breathing zone, Anderson and colleagues (2017) designed a study where 5 volunteers were asked to apply historical talc products as they typically would in a bathroom setting. Cyclone air sampling devices were attached to the breathing zone of each volunteer. Each exposure simulation consisted of 8 application events, at six-minute intervals, for a total sampling duration of 48 minutes. This study design ensured that the sample mass on the sampling filter was large enough for quantification and accuracy, but it was not expected that during the typical use of a talc body powder that individuals apply talc every six minutes over a 48-minute window. Average talc concentrations over the 48-minute exposure simulation were calculated using the total measured mass (from 8 applications over 48 minutes) and the air volume over the entire 48-minute sampling period. Respirable talc concentrations ranged from 0.26 to 5.03 mg/m³, and the average was 1.46 mg/m³. The average air concentration by subject ranged from 0.44 to 3.28 mg/m³. Respirable talc concentrations were more variable between subjects than within subjects, suggesting that individual behaviour has a strong influence in airborne concentrations.

In 2018, Health Canada conducted a small study in order to measure the air concentrations of particles in the breathing zone of adult volunteer subjects while they were applying talc-containing self-care products (Rasmussen 2018). Continuous, direct-reading, personal breathing-zone monitors (positioned beside the nose) measured average particulate matter of aerodynamic diameter of 4 μ m or less (PM4) concentrations of 0.48 ± 0.18 mg/m³ and 1.80 ± 0.82 mg/m³ for volunteers applying body powder and loose face powder, respectively. Subjects repeated the application in triplicate. These average concentrations fall within the range of concentrations measured by Anderson and colleagues (2017). In this study, the application of loose face powder resulted in the highest average air concentration in the immediate vicinity of the nose.

Several exposure scenarios were derived to characterize inhalation exposure to talc particles from the use of self-care products; namely, the use of baby, body, face, and foot powders (loose formulations), and dry hair shampoo. Average air concentrations by subject from Anderson et al. 2017 were combined with the body and face replicates from Rasmussen 2018 to obtain an overall average air concentration of $1.36 \pm 0.97 \text{ mg/m}^3$. This value was used to estimate adjusted air concentrations for self-care products based on the highest concentration of talc present in these products. The results are summarized in Table 6-2. The inputs for each of these scenarios are outlined in Appendix A.

Table 6-2. Inhalation exposure estimates to talc from self-care products available to consumers

Product type	Age group	Concentration in air per event (mg/m³) ^a	Adjusted exposure concentration (mg/m ³) ^b	
Baby powder 100% talc	Infant and Adult	1.36	0.0071	
Body powder 100% talc	Adult	1.36	0.0047	
Face powder 100% talc	Adult	1.36	0.0047	
Foot powder 97% talc	Adult	1.32	0.0034	
Dry hair shampoo 100% talc	Adult	1.36	0.0011	

^a Average measured air concentrations (Anderson et al. 2017, Rasmussen 2018) × the highest concentration of talc in product type.

^b Refer to Appendix A for details.

Perineal exposure

Several types of self-care products have the potential to result in exposure to the perineal region. There are several baby and body powders (approximately 50 products) with concentrations of talc that range from 0.3 to 100 %. There has been a decline in popularity of the use of talc for feminine hygiene practices over time; of 6000 North American women, 19 % of women born between 1920 and 1940 reported applying talc directly to the perineal region, but only 3% of women born after 1975 reported the same (Narod 2016). Houghton and colleagues (2014) reported that in 2001, the proportion of U.S. women who were users of perineal talc was estimated at 40 %, down from 52 % during 1993 to 1998.

There is a small number of diaper or rash cream self-care products (less than 10) which contains low concentrations of talc as a non-medicinal ingredient (up to 0.5 %). Talc is permitted as a medicinal ingredient in diaper rash products at concentrations from 45 to 100 % (Health Canada 2007); however, there are no diaper rash products listed in the LNHPD containing talc as a medicinal ingredient (LNHPD [modified 2018]).

Additional self-care products that have the potential for perineal exposure (approximately 100 products) include antiperspirants and deodorants (e.g., genital antiperspirants), body wipes, bath bombs, and to a lesser extent (due to wash off or removal) other bath products (i.e., soap, shower gel) and products associated with hair removal (e.g., epilatory products). These products are formulated as gels, sprays, loose powders, and solid cakes, and range in concentration from less than 1% to 100% talc.

As indicated in Section 4, there is no evidence to suggest that talc is currently being used as a dry lubricant on condoms or medical examination gloves in Canada. At present, these are not considered to be sources of perineal exposure.

As a quantitative point of departure could not be derived from the available literature, perineal exposure from the use of self-care products was not quantified.

6.3 Characterization of risk to human health

Consistent with other international regulatory and advisory bodies (Danish EPA, U.S. EPA, MAK-Commission, U.S. FDA, and JECFA), no critical health effects were identified via the oral or dermal routes of exposure. As such, oral exposure to talc resulting from food intake and use of self-care products are not of concern.

Critical health effects have been identified following inhalation exposure to respirable talc particles. From the available toxicological studies, a NOAEC of 2 mg/m³ from the NTP inhalation studies in mice and rats was identified in which non-cancer lung effects, with lung overload, were noted at the next highest concentration of 6 mg/m³.

The average air concentration of talc following the use of a loose-powder self-care product (1.36 mg/m³) provides a small margin of exposure (i.e., 1.5) to the NOAEC of 2 mg/m³. However, the NOAEC is derived from a study with an exposure profile of 6 hours per day, 5 days per week, over 4 weeks, while the actual exposure scenarios from the use of self-care products are intermittent, occurring in minutes per day, daily, or weekly over many years. To address the differences in exposure between the NTP study and the actual use pattern, both the NOAEC and the talc air concentrations were adjusted to a continuous exposure scenario according to U.S. EPA guidance on inhalation risk assessment to more accurately characterize potential risk (U.S. EPA 1994, 2009). The NOAEC of 2 mg/m³ is equivalent to an adjusted concentration of 0.36 mg/m³, as noted in the Health Effects section. The NOAEC of 2 mg/m³ was extracted from a 4-week inhalation study as a NOAEC for chronic exposure was not available. Episodic exposures from product use are expected to increase lung load due to the long alveolar clearance of talc. The adjusted air concentrations from the use of self-care products are presented in Table 6-3.

Table 6-3. Relevant exposure and hazard values for talc, and margins	of
exposure, for determination of risk	

Exposure scenario	Adjusted air concentration, CA (mg/m³)ª	Adjusted critical-effect level (mg/m³)	Critical health effect endpoint	MOE
Baby powder 100% talc	0.0071	NOAEC[adj]: 0.36	non-cancer lung effects	50

34042

Body powder 100% talc	0.0047	NOAEC[adj]: 0.36	non-cancer lung effects	76
Face powder 100% talc	0.0047	NOAEC[adj]: 0.36	non-cancer lung effects	76
Foot powder 97% talc	0.0034	NOAEC[adj]: 0.36	non-cancer lung effects	106
Dry hair shampoo 100% talc	0.0011	NOAEC[adj]: 0.36	non-cancer lung effects	327

Abbreviations: adj, adjusted; CA, concentration in air per event; MOE, margin of exposure. ^a From Anderson et al. (2017) and Rasmussen (2018), respectively, based on the highest concentration in products. For most of these product types, there is a wide range of talc concentrations (< 10 to 100 %).

The margins of exposure (MOEs) between the adjusted critical-effect level and the adjusted air concentrations range from 50 to 327 for self-care products. The MOEs for baby powder, body powder, face powder, and foot powder are considered potentially inadequate to account for uncertainties in the health effects (including a lack of a NOAEC from chronic studies) and exposure databases. The MOE for dry hair shampoo is considered adequate to address uncertainties in the health effects and exposure databases.

Based on available human data, ovarian cancer was also identified as a critical health effect for the perineal route of exposure to talc. There is the potential for perineal exposure to talc from the use of various self-care products (e.g., body powder, baby powder, diaper and rash creams, genital antiperspirants and deodorants, body wipes, bath bombs). As noted in the Health Effects section, a point of departure cannot be derived for this health effect. Data from published meta-analyses of epidemiological studies indicate a consistent and statistically significant positive association between perineal exposure to talc and ovarian cancer (Huncharek et al. 2003; Langseth et al. 2008; Terry et al. 2013; Berge et al. 2018; Penninkilampi and Eslick 2018; Taher et al. 2018). As noted by Narod (2016), "It is unlikely that the association between talc and ovarian cancer is due to confounding and so it is fair to say that if there is a statistically robust relationship between talc use and ovarian cancer it is likely to be causal." Similarly, Penninkilampi and Eslick (2018) noted that "the confirmation of an association in cohort studies between perineal talc use and serous invasive ovarian cancer is suggestive of a causal association." Taher and colleagues (2018) noted that "consistent with previous evaluations by the International Agency for Research on Cancer (2010), and more recent and subsequent evaluations by individual investigators (Penninkilampi and Eslick 2018; Berge et al. 2018; Terry et al. 2013), the present comprehensive evaluation of all currently available relevant data indicates that perineal exposure to talc powder is a possible cause of ovarian cancer in humans."

The meta-analyses of the available human studies in the peer-reviewed literature indicate a consistent and statistically significant positive association between perineal exposure to talc and ovarian cancer. Further, available data are indicative of a causal effect. Given that there is the potential for perineal exposure to talc from the use of various self-care products, a potential concern for human health has been identified.

6.4 Uncertainties in evaluation of risk to human health

The inhalation of talc has been associated with a variety of non-cancerous lung effects, commonly termed talcosis. Dose-response data for lung effects in humans is, for the most part, lacking, and the use of animal data to quantify risk due to talc inhalation is considered appropriate. Despite the lack of exposure quantification, there are numerous case reports, as well as worker studies, that have identified non-cancer health effects from inhalation of talc powders. There is some uncertainty regarding the extrapolation of the NOAEC identified in animal models exposed for 6 hours per day for a short duration (4 weeks) to long-term episodic human exposures. The true NOAEC for chronic exposure is likely substantially lower than 2 mg/m³.

Some self-care products, in particular, some face powders, may contain a cover or another mechanism that would reduce the potential for the generation of a particle or dust cloud, or that would reduce the concentration of the dust cloud during use of the product. There is uncertainty as to which products, and the proportion of products on the market, that incorporate these exposure-mitigation measures.

There are limitations with the human epidemiological data. Potential sources of bias include selection bias due to low response rates or from limiting subjects, and exposure misclassification due to recall bias (Taher et al. 2018). Muscat and Huncharek (2008) also proposed that symptoms of ovarian cancer prior to diagnosis may increase the perineal use of talc and bias the results. However, Narod (2016) and Berge and colleagues (2018) put less emphasis on recall bias. In studies where the exposure is simple (e.g., never versus ever use), recall bias is unlikely to be an important source of bias (Narod 2016). The positive association is strongest for the serous histologic type (Berge et al. 2018; Taher et al. 2018); findings that the association may vary by histologic type detracts from the hypothesis of report bias, as this type of bias would likely operate for all histologic types (Berge et al. 2018).

Ovarian cancer, in general, is not well understood (National Academy of Sciences, Engineering, and Medicine 2016), and a comparable animal model is not available. Health Canada has identified self-care products with the potential for perineal exposure (e.g., baby powder, body powders, diaper and rash creams, genital antiperspirants and deodorants, body wipes, bath bombs); however, there is no indication exactly how the products are being used, the extent to which they would contribute to perineal exposure, and with what frequency and amount.

Talc use during diapering is a confounder that was not adequately accounted for in the epidemiological studies. It has not been determined whether the internal female genital

tract is exposed to talc dusts during infancy (Muscat and Huncharek 2008). As well, not all the available human studies are clear as to the formulations used for perineal applications. It is possible that the identified cancer incidences are specific to loose-powder formulations; however, there is inadequate information to attribute the cancer incidences to other formulation types (e.g., creams).

7. Conclusion

Considering all available lines of evidence presented in this draft screening assessment, there is low risk of harm to the environment from talc. It is proposed to conclude that talc does not meet the criteria under paragraphs 64(a) or (b) of CEPA as it is not entering the environment in a quantity or concentration or under conditions that have or may have an immediate or long-term harmful effect on the environment or its biological diversity or that constitute or may constitute a danger to the environment on which life depends.

On the basis of the information presented in this draft screening assessment, it is proposed to conclude that talc meets the criteria under paragraph 64(c) of CEPA as it is entering or may enter the environment in a quantity or concentration or under conditions that constitute or may constitute a danger in Canada to human life or health.

It is therefore proposed to conclude that talc meets one of the criteria set out in section 64 of CEPA.

Talc is proposed to meet the persistence criteria but not the bioaccumulation criteria as set out in the *Persistence and Bioaccumulation Regulations* of CEPA.

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Appendix A. Inhalation exposure estimates

Table A-1. Estimated inhalation exposure concentrations from self-care products
containing loose powder talc available to consumers

Scenario	Talc product conc. ^a	Study ^b conc. (mg/m ³)	CA ^b (mg/m³)	ET ^c (hr/d)	EF ^d (d/yr)	ED ^e (yr)	EC adjusted (mg/m ³) ^b
Baby powder, infants	100 %	1.36	1.36	0.125	365	4	0.0071
Baby powder, adults	100 %	1.36	1.36	0.125	365	8	0.0071
Body powder, adults	100 %	1.36	1.36	0.083	365	58	0.0047
Face powder, adults	100 %	1.36	1.36	0.083	365	58	0.0047
Foot powder, adults	97 %	1.36	1.32	0.083	274	58	0.0034
Dry hair shampoo, adults	100 %	1.36	1.36	0.083	84	58	0.0011

Abbreviations: Conc., concentration; CA, concentration in air per event; ET, exposure time; EF, exposure frequency; ED, exposure duration; EC, adjusted exposure concentration.

^a Highest concentration of talc found per product type from notifications submitted under the *Cosmetic Regulations* to Health Canada for talc, DPD [modified 2018], email from the Therapeutic Products Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada, dated March 20, 2017, unreferenced; LNHPD [modified 2018], email from the Non-prescription and Natural Health Products Directorate, Health Canada, to the Existing Substances Risk Assessment Bureau, Health Canada, dated March 20, 2017, unreferenced; Fiume et al. 2015; Household Product Database 1993-; CPCat 2014; CPID 2017; SDS Search Tool 2016.

^b Average by subject from Anderson et al. 2107 and Rasmussen 2018 (unpublished). CA = average study concentration × maximum talc concentration in product.

^c ET is 5 minutes/application based on median time spent in the bathroom following a shower or bath (U.S. EPA 2011) × number of applications/day, whereby baby powder assumes 1.5 applications/day (CTFA 1983); the rest assume 1 application/day.

^d EF is assumed to be daily for baby, body (U.S. EPA 2011) and face powder (Ficheux et al. 2015); foot powder 0.75 times/day or 274 times/year (Ficheux et al. 2015); dry hair shampoo 0.23 times/day or 84 times/year (Ficheux et al. 2015).

^e Assumed infant wears diapers up to 4 years, adult exposure to baby powder from diapering children, 4 years per child and assume 2 children per family (Statistics Canada 2016), adult exposure for body powder, and foot powder (80 years lifetime, 12 years child).

^f Adjusted exposure concentration is calculated as per Equation 8 in the U.S. EPA 2009 guidance document "Risk Assessment Guidance for Superfund Volume I: Human Health Evaluation Manual," where EC = (CA × ET × EF × ED)/AT, and AT = averaging time, which is on the basis of ED × 365 days/year × 24 hours/day.